

Regional Policy Advisory Committee
Meeting Summary
January 13, 1993

Members in attendance included: Committee Chairman Jim Gardner, Jerry Arnold, Councilman Earl Blumenauer, Mayor Robert Drake, Councilor Richard Devlin, Councilman Jack Gallagher, Darlene Hooley, Chris Foster, Gretchen Kafoury, Richard Kidd, Robert Liddell, Peggy Lynch, Councilor Susan McLain, Mayor Gussie McRobert, Mayor Alice Schlenker, Councilman Bruce Thompson, Chris Utterback and Jim Zehren.

Others in attendance included: Councilor Mike Gates, Councilor John Kvistad, Commissioner John Reeves, Greg Chew, Jeff Condit, Andy Cotugno, John Fregonese, Clay Morehead, Vergie Ries, Al Siddall, Larry Shaw, Mary Weber and Mark Turpel.

RPAC was convened by Chairman Gardner at 5:12 p.m., Wednesday, January 13, 1993 in room 440, Metro Center.

I. Chairman Gardner asked for amendments to the meeting summary for the December 9, 1992 RPAC meeting as included in the packet. Hearing no changes, the meeting summary was approved as submitted.

II. Chairman Gardner asked if there were any communications from members of the public on items other than those on the agenda. Hearing none, he moved to the next agenda item.

III. Chairman Gardner asked Metro Senior Legal Counsel to brief the RPAC members about Metro Policy Advisory Committee (MPAC) and RPAC provisions.

Larry Shaw referred to the meeting packet that contained his January 5 memo. He summarized the memo and described the differences between the Regional Urban Growth Goals and Objectives (RUGGO), which provided for the RPAC and its duties and responsibilities and the Metro Charter, which provided for similar, but different duties and responsibilities for MPAC.

Chairman Gardner stated that as of this evening, only a handful of MPAC appointments had been made and that it was likely that most would be completed by end of January.

Councilor Devlin asked if anything had been heard about appointments from the special districts.

Andy Cotugno indicated that in conversations with Noel Klein, the special district appointments were expected by the end of the month.

Larry Shaw stated he had talked to Burton Weast and that the three members had been appointed and they were waiting for an invitation to participate.

Mayor Schlenker stated that she had procedural questions. Where were the letters of

appointment to go, what would be the process for notification, etc? She asked who is in charge of MPAC, who is the contact?

Jim Gardner stated that these matters had not yet been decided, but for the present, the contact would be Andy Cotugno. Chairman Gardner also indicated that Metro would convene the first MPAC meeting and from then on, it would be up to MPAC members to decide what their process would be.

Mayor Schlenker asked whether there would be different staff support.

Councilor Devlin stated that Metro did not want to appear as though it was overpowering the MPAC committee and that as a consequence, some decisions were being deferred to MPAC. As a result, answers to some questions she raised were unclear at this time.

Chairman Gardner indicated that Metro was waiting for MPAC to make these types of decisions.

Mayor McRobert stated that as a member of the Charter Committee, it was felt that the Charter was not the place for administrative details that would unnecessarily lengthen and complicate the Charter. She stated there was no need to change the existing structure to accommodate MPAC, that it doesn't have to be complex.

Chairman Gardner stated that Metro is reluctant to say "this is MPAC". He indicated that MPAC membership could be many of the same people as RPAC, although MPAC included some representatives that RPAC did not and vice-versa.

Andy Cotugno stated that there had not been responses from the "cities of.." category members.

Councilman Kidd stated that it would take until the end of the month for Washington County.

Mayor Schlenker stated she and Heather Crissman would be representing Lake Oswego and that she thought that the cities of Clackamas County would have their representatives chosen by the end of the month.

IV. Chairman Gardner called for Andy Cotugno to make a presentation about the Region 2040 phase II work program.

Andy Cotugno stated that the work program assumes that the first 6 months of the fiscal year was funded by existing remaining funds already committed and that the second half of the work program for the first half of next fiscal year would be supplemented with federal transportation funds as well as financial commitments by existing funders at rates commensurate with the present fiscal year participation. He stated that the next step would be preparation of an RFP.

A revised version of the work program dated January 13, 1993 was distributed and Andy

Cotugno asked John Fregonese to present the program.

Councilwoman Kafoury asked what the difference was between the two versions.

John Fregonese stated that there were only two differences the newer version contained a budget and the newer version included a reference to the Future Vision, as Metro Charter provision. He summarized the memo and included a description of the sketch modeling work that would allow for several variations to the overall growth concepts to be built and evaluated. He also described the timeline, and how hypothetical illustrations of growth concepts would be prepared so that people would have a visual image of how each growth choice might work.

Jim Zehren asked about the difference between Future Vision, as described in the Metro Charter and the Region 2040 process.

Andy Cotugno stated that it was a question of details. He indicated that the Charter defines the Future Vision as conceptual, not as a land use decision, as a basis of the framework plan. He stated that he was not sure where you draw the line between the two, that the two efforts would will be integrated.

Chairman Gardner asked what was the timing on completion of evaluation criteria.

John Fregonese stated that some evaluation criteria would be part of the sketch level work and be ready for consideration right away. The balance of criteria would be completed by a consultant and that he expected that work to begin in March.

Councilor Devlin stated that there was a great deal of diversity throughout the region and asked whether there will be an effort to make visual examples include a variety of natural landforms and land use patterns, so that people can have some identification with the concepts.

John Fregonese stated every attempt would be made but that there were limitation to illustrations of 1 square mile in size to show all possible land form and land use pattern combinations.

Andy Cotugno stated the budget is based on 4 scenarios, but that the Committee may want to look at 2-3 square mile areas evolving over time. He also indicated an interest in having this work better describe what these concepts look and feel like, perhaps using some of the results from the Visual Preference Survey (VPS).

Mayor Liddell asked when the VPS flyer went out.

Mark Turpel responded that it was made available to all of the planning directors of the region last Friday.

Jim Zehren stated that the process is driven by type and number of growth options and that he

was concerned that evaluation criteria are seen as a technical process. He indicated that he believed that the evaluation criteria are a decision for regional community. He stated that the *Oregon Benchmarks* were not mentioned and that to define community values, there should be an effort to do so in terms of the most critical issues such as air quality, housing affordability, etc.

John Fregonese stated values were included in the work program memo and that they agreed that these criteria were not this is not just a technical issue, rather one of broader concern, when the more detailed concepts were considered.

Councilor McLain stated that the criteria must be made available upfront, before starting evaluation, adjusting as we evaluate the growth concepts.

Andy Cotugno stated that the work program should describe the evaluation criteria and the point when the concepts were culled as decisions points, not just as activities.

Mayor Schlenker stated that she was very interested in how the Region 2040 process affected the Urban Growth Boundary and stated that the decisions here will drive urban reserves decisions in 1994.

John Fregonese said the state calls for an urban reserves decision in 1994, that this could not be determined until a decision is made about the preferred urban form and shape.

Mayor Schlenker stated that she'd like the 1 square mile illustration to include a stretch of the Willamette River - as it touches many communities in the region.

Andy Cotugno stated he would like to build on UGB decision(s) at end of Phase II. He indicated that the list of decisions to be made at the end of Phase II is huge. He stated that the Urban Reserve decision was a parcel-by-parcel decision and that there was a need for a preferred concept decision to be made first, with finer and finer levels of detail in later decisions.

Councilman Kidd stated that there was little discussion of urban resources in Phase I or Phase II.

Andy Cotugno stated the idea was that in the Phase II work effort the urban form decision would be made and then in the Phase III work effort, the overall urban form decision would be converted into a parcel-by-parcel decision.

Chairman Gardner stated says that some cynics have said that for all of this work to be completed, it will take too long. Can there be a basic decision sooner?

Andy Cotugno responded that it could, that nothing prevented the acceleration of some elements, if deemed critical. He also indicated that in only 11 months, the region would be asked to make

some very fundamental decisions, such as, is the Stafford Basin "off limits", or some portion, etc.

Chairman Gardner stated that discussion ought to involve as many citizens as possible, but the urgency that some people in this room may agree about the problem may not be shared by everyone in the region.

Mayor Liddell stated that he was at Robinwood neighborhood meeting in West Linn with Mark Turpel last night and that there were concerns expressed about growth. However, he stated that there is a need to have an ongoing factual information flow about what is going on - don't hide information. He stated that the time is now to begin informing people about these decisions.

Chairman Gardner stated that he agreed that public involvement is very important, but that there was a need to be careful with resources. He stated that he is asking Metro's Citizen Coordination and Involvement committee (CCI) about how best to provide for public involvement.

Councilor Devlin stated that there was a common frustration with planning, that is, plans are finished and put on a shelf. In contrast, he indicated that the RUGGO were dynamic and depicted some of the values of the community. He indicated that community values were always a primary concern in the work effort and would continue to be.

Mayor Drake stated that the City of Beaverton neighborhood organizations were very useful, but that they shouldn't rely too heavily on them to get the message out. He stated that there was a need for a media blitz or something to get the word out, many people don't want to know about an issue unless its in their own backyard.

Peggy Lynch stated that this concern is part of the Visual Preference Survey and media blitz. She stated that the CCI provides a network and large potential for getting the word out.

V. Chairman Gardner stated that there was a need to address one more agenda item, local government dues. He stated that statutory authority to collect them remained through the end of the existing fiscal year. He stated that and that there may be interest in seeking to continue this. He stated that in the past, Metro has used RPAC and JPACT as advisory committees to consider this kind of action.

Mayor McRobert stated that on page 5 and 6 of the Charter, the Charter committee had discussed dues and the concept was that only those taxes explicitly listed would be those which Metro would be authorized to collect and that list doesn't include dues. She stated that local government dues would have to be authorized by the State Legislature and this seemed contrary to the spirit of the Metro Charter, which was to have the people of the region decide issues, not the Legislature.

Mayor Schlenker stated that there was a need to have this issue examined by legal authorities.

Andy Cotugno stated that he had heard another version of why the dues were not mentioned in the charter. He stated that at one time a charter draft explicitly said that dues were not to be collected and that this language was deleted.

Chairman Gardner stated that he saw a need to have an attorney look at the issue.

Councilor McLain stated that the January 23rd work session of the Metro Council was scheduled for a discussion of taxes and that the Metro Councilors would appreciate some help about what RPAC members visualize as possible solutions so that Metro Councilors will be better prepared for the work session.

Mayor Schlenker stated that Greg Chew could provide documents about the legislative intent.

Councilor Devlin stated there was need of further research and that there may be a need for further statutory authority.

Chairman Gardner stated that the purpose on putting on this issue on the agenda was the need to begin the discussion. He stated that there seemed to be a need for further information.

Andy Cotugno stated to meet the March 1 deadline, it meant starting right away - next week - to get onto mailings and committee agendas.

Chairman Gardner stated that there were also priorities to the programs and that the issue will come back at February RPAC meeting.

Commissioner Hooley asked what would be the process. Would there be a joint meeting, a combination MPAC/RPAC? She asked whether RPAC would vote to transition to MPAC.

Chairman Gardner stated that to accomplish this change would need an amendment to the RUGGO, and that this would require coordination with RPAC.

Peggy Lynch stated that she was reluctant to have only one committee until there was a decision about membership.

Chairman Gardner stated that it was possible to hold a joint meeting.

Councilman Kidd stated MPAC does not have RPAC authority. He stated that Unless Metro Council approves a change he didn't see MPAC running full bore until the issue was resolved.

Councilor Devlin stated that it could be done quickly and easily. He indicated that RUGGO changes have to go to RPAC.

Larry Shaw stated that he would prepare a draft ordinance for consideration at the next RPAC

meeting.

Peggy Lynch asked if there could be two names or versions of the ordinance.

Larry Shaw responded there could be blanks that could be filled in as the committee saw fit.

Peggy Lynch stated that the February 3rd VPS in Hillsboro was not listed on the VPS flyer.

Chairman Gardner adjourned the meeting at 6:40 pm.

Respectfully submitted by Mark Turpel.