

WORK SESSION NOTES

April 28, 1993

MPAC and RPAC Members in attendance: Jim Gardner, Jerry Arnold, Richard Devlin, Rob Drake, Judith Fessler, Charlie Hales, Darlene Hooley, Gretchen Kafoury, Richard Kidd, Robert Liddell, Peggy Lynch, Rob Mitchell, Linda Peters, Chuck Petersen, Arnold Polk, Alice Schlenker, Loren Wyss and Jim Zehren.

Others in attendance: Richard Bolen, Greg Chew, Andy Cotugno, Lisa Creel, Steve Dotterrer, Barbara Duncan, John Fregonese, Ken Gervais, Vergie Ries, Alf Siddall, Stuart Todd, Mark Turpel and Mary Weber.

The meeting was called to order by RPAC Chairman Gardner at 5:15.

I. Background Presentation

John Fregonese stated that Metro is the only elected regional government in the United States, divided into 13 districts, which each elect a Councilor. An Executive Officer is elected from the region as a whole. He stated the flow of power is from the public to the Executive Officer and under the Executive Officer are the executive staff and the functional areas of Metro: the Zoo, Solid Waste, Public Affairs, Finance and Management Information, Regional Facilities and Regional Parks and Greenspaces. Under the Council is the Council staff. Jointly serving the Council and the Executive Officer are the Metro Exposition Recreation Commission, the General Counsel and the Office of Government Relations. John Fregonese stated that Metro's budget is approximately \$200 million, \$83 million of which is from enterprise revenues. The excise tax is \$4.6 million.

John Fregonese gave a brief history of the organizations in the area that dealt with regional issues in the past and lead to CRAG (Columbia Region Association of Governments) being formed in 1966 and the Metropolitan Service District in 1980. John Fregonese stated Metro manages the Urban Growth Boundary, develops the Regional Transportation Plan, manages the solid waste of the region and developed the Regional Urban Growth Goals and Objectives (RUGGO), and the Greenspaces Master Plan.

John Fregonese stated that the Charter, passed by voters in November 1992 was a home rule Charter, making Metro controlled by local voters. The Charter also created MPAC, set Growth Management as Metro's primary function, required the Regional Framework Plan and the Future Vision Commission. John Fregonese stated that the Regional Framework Plan contains the following elements: the Urban Growth Boundary, Regional Transportation Plan, urban reserves, housing density, urban design, parks and open spaces, water planning, coordination with Clark County and other items of regional concern.

John Fregonese stated that Region 2040 was begun before the Charter passed and contains

many of the same elements required by Future Vision and Regional Framework Plan; regional transportation, land use - especially as it relates to transportation, Greenspaces, air and water quality, economic development and the transition from urban to rural land.

John Fregonese stated that Region 2040's most basic question is to grow up or grow out? Region 2040 has three phases: Phase I - defining concepts, Phase II - concept selection, and Phase III - implementation. The final step will be the Regional Framework Plan which is required by the end of 1997.

John Fregonese stated that in forecasting population, migration is the major variable but has averaged 60,000 people per five year period in recent decades. Of all the migration in the United States each year, 6/10ths of a percent come to the Portland Metro region. The middle projection we are using is 1.1 million new residents in the area in the next 50 years.

John Fregonese stated that now we are doing sketch modeling, to see where the growth would occur in the three different concepts as well as modeling a base case of the existing policies. We are meeting with technical people from around the region and from groups such as 1000 Friends and the Home Builders Association. John Fregonese stated that we need to gather information on livability and sense of place as well as easier to obtain numerical information about the region under each concept. What we want to know from MPAC is what are the important factors for you and your jurisdiction that would help you to chose one concept over another.

Commissioner Hales asked would the choice really be one concept or a combination?

John Fregonese stated yes, he believed it would be a combination and perhaps differ regionally.

Ken Gervais stated that the staff was not presuming a combination of the concepts, but was clarifying each concept.

Mayor Liddell asked if it would be more of a statement than a specific chosen concept.

John Fregonese stated that the decisions are harder than choosing one concept, more likely a combination of long range policies and short term specifics.

Mayor Drake stated that based on the concept presentations in Phase I, he believed the public feels that only one concept must be chosen: A, B or C. We need to show that a combination might be chosen.

Councilor Devlin asked about sharing information with Clark County.

John Fregonese responded that Clark County has been invited to these sessions and

information is being shared.

Andy Cotugno stated he had been invited to the Clark County Commissioners Board Meeting to discuss their applying for membership to MPAC.

Mayor Liddell asked if Yamhill and Columbia Counties be invited also?

John Fregonese stated that those areas were included in the computer model work.

Rob Mitchell stated this item should be discussed under "Other" at the end of the agenda.

Linda Peters asked if the models are using data of the past five years. Can we use a model that is not tied to lifestyle patterns we are trying to change?

Ken Gervais stated that the model is not tied to the past five years. The SAM (Spatial Allocation Model) is basically an accounting system showing where people will go.

II. Discussion of Descriptive Indicators

Ken Gervais stated that we could easily come up with a thousand descriptive indicators, but due to time and budget constraints, we need to make a list of the most important factors. He asked for examples of factors that would be most important to your constituents.

Commissioner Hales stated vehicle miles traveled and housing density.

Jim Zehren stated commute time and how people will get to work.

Commissioner Kafoury stated greenness.

Councilor Fessler stated lateral movement, the widening of roads.

Loren Wyss stated costs and allocation of those costs.

Councilor Devlin stated that we should explain why we are making these decisions now.

Councilor Kidd stated the UGB would be an issue.

Mayor Liddell stated economics and the cost of development.

Linda Peters stated acceptable ways to densify, urban design and how the neighborhoods can have a role in the way the neighborhood develops.

Ken Gervais agreed and stated that much of the new development occurring is auto-dependant.

Jerry Arnold stated water quality and air quality.

Chuck Petersen stated water quality, wastewater treatment and fire fighting capabilities.

Jim Zehren stated community, being able to tell the difference between one area and another, greenspaces in between communities.

Ken Gervais stated we need to think of rural land as serving its highest purpose, not just waiting to be developed.

Commissioner Hooley stated the dream of land ownership, not everyone wants to live in urban high density.

Councilor McLain stated equity in cost and amenities between communities.

Councilor Gardner stated lifestyle changes and the cost of lifestyle preferences.

Mayor Liddell stated changes in technology, including tele-commuting, need rewards for businesses who contribute to lessened traffic.

Councilor Devlin stated equity in designating a limited number of mixed use activity centers.

Ken Gervais stated that we will need to explain that no growth is not an option.

Mayor Schlenker stated that we should designate vacant land for purchasing, because people cannot live in high density without open space.

Loren Wyss stated that compromises are made due to economics.

Councilor Devlin stated that costs are incremental, costs can be high up front with the investment in infrastructure.

Arnold Polk stated it will be difficult to approach these questions as both an individual and a representative.

Mayor Liddell stated it is difficult to make a statement for the whole region.

Councilor Fessler stated that with a 50 year plan, we may need to readjust at 20 years.

Ken Gervais agreed, 2015 is a target date that we can be more specific about than 2040.

Councilor Gardner stated that Future Vision is required to be revisited at least every 15 years.

Mayor Schlenker asked for clarification on timelines.

John Fregonese responded that May of 1994 is when a choice is made and implementation will begin in May of 1995.

Linda Peters stated that tele-commuting could be done from neighborhood office centers.

Mayor Schlenker stated that it is already happening in Lake Oswego.

John Fregonese stated that members will receive a survey asking them to rank descriptive indicators by importance.

Ken Gervais stated that although a Request for Proposal is going out does not mean MPAC has had its last chance for input.

Peggy Lynch asked if after May 1994, we begin implementing the decisions made?

Councilor McLain stated that the Future Vision plan and the Charter map out much of the time line, and that the process is evolving.

Mayor Schlenker stated that Lake Oswego wants to involve citizens in the process on a local level.

Ken Gervais stated that a brochure will be coming out soon that updates Region 2040, and then a base case document that shows the effect of current policies being carried through to the future. This is being worked on by the technical group.

III. Other Items

Commissioner Hales suggested a resolution be passed by MPAC to recommend that Council place a high priority on the planning department budget.

Councilor Devlin stated that he wanted people to understand the cost of funding these programs. He stated that most of the programs were funded but may be under funded. For example, Future Vision now has one FTE, funding for materials and supplies will depend on corporate sponsorship. Councilor Devlin stated that if we could get an additional \$40,000, the Future Vision might be in better status than it is now. We would like to get people at the next budget committee meeting May 6th to speak in support of full funding.

Councilor Gardner stated that he had sent a memo to the budget committee stating that Growth Management was not adequately funded. He stated that Future Vision, some of the Regional Framework Plan, general transit area planning and a regional transportation planning program are all funded internally through the excise tax. Councilor Gardner stated he would

be asking for an increase of \$200,000 - \$250,000 for the Growth Management budget, which will mean raising the excise tax a couple of tenths of a percent.

Commissioner Hales asked if due to the importance of the issue, could we authorize the MPAC Chair to speak to the Council on May 6th?

Mayor Liddell stated it shouldn't be advocating an amount, but advocating adequate funding.

Councilor Devlin stated that some cuts may need to be suggested to the Budget Committee.

Councilor Gardner stated that it is not appropriate to get into that detail.

Commissioner Hooley asked if they were looking at raising local government dues.

Councilor McLain stated that dues are only voluntary now.

Councilor Gardner stated that JPACT has pledged to make up for any shortfall in voluntary dues.

Commissioner Hales moved that we authorize the Chair or Vice Chair to appear in support of a budget that would allow Metro to aggressively pursue the planning mandates in the Charter and perhaps improve on the time line.

Seconded by Mayor Liddell. Unanimously passed.

Commissioner Kafoury asked if it was assumed that the parallel technical committee, RTAC, would continue meeting and would that be included in the resolution that will disband RPAC?

Mayor Liddell stated that the technical committee was not specifically addressed in the By-Laws, but MPAC has the option to appoint and will do that.

Vice Chair Mitchell asked could we have an agreement of interest from the committee regarding an invitation to Clark County to participate in MPAC?

Agreement was generally acknowledged by members.

The meeting was adjourned at 6:40 pm.

Respectfully submitted by Barbara Duncan.

MPAC 428