

## Metro Policy Advisory Committee

### September 8, 1993 - Meeting Summary

Members present: Gussie McRobert, Chair; Richard Benner, Rose Besserman, Richard Devlin, Bud Farm, Judith Fessler, Charlie Hales, Judie Hammerstad, Gary Hansen, Bonnie Hays, Gretchen Kafoury, Susan McLain, Terry Moore, Busse Nutley, John Reeves, Alice Schlenker, Jean Schreiber, Loren Wyss and Jim Zehren.

Others in attendance included: Jon Kvistad, John Anderson, Brian Campbell, Greg Chew, Maggie Collins, Andy Cotugno, John DeFrance, Barbara Duncan, John Fregonese, Dean Lookingbill, Karl Mawson, Gail Ryder, Alf Siddal, Dan Small, Bob Stacey, Mark Turpel, Gerry Uba and Merrie Waylett.

The meeting was called to order at 5:03p.m. by Chair McRobert and a quorum was declared.

#### I. Introductions

#### II. Visitors Comments - None

#### III. Approval of Minutes of August 25, 1993

Commissioner Hammerstad stated that on page 2, "issues raised, in summary, on the parks merger", should also include the August 20th memo from Judie Hammerstad, which was a request for information. The minutes should reflect that when that memo is answered, the subject will be referred back to MPAC. Attendance was corrected to include Tom Kaffun and Karen O'Dowd.

Motion: Councilor Fessler moved for approval of the minutes as corrected, Loren Wyss seconded the motion and it passed unanimously.

#### IV. Regional Alternatives Planning Process (RAPP)

Representatives from the Metropolitan Area Planning Directors (MAPD) presented their report on the RAPP and Region 2040 processes. Karl Mawson stated that the MAPD's recommendations are:

- o A combination or complimentary approach to the two processes
- o Use the Future Vision Commission (FVC) as a vehicle for the RAPP process
- o Seek additional funds
- o Form a technical committee to work out the details

Additional comments and suggestions are to:

1. seek outside speakers
2. use existing resources
3. recognize the additional burden and provide help
4. make sure the base case is as valid as possible
5. recognize that there may be additional approaches
6. use RAPP to expand the citizen involvement
7. use information that Metro has already obtained

Councilor Moore asked who were the financial sponsors of RAPP, and how much public involvement was there on the formation of the process?

Maggie Collins responded that financial sponsors included the Oregon Community Foundation, the Meyer Memorial Trust and the Architectural Foundation of Oregon, There wasn't any public involvement in RAPP per say, however, the RAPP method would include broader public involvement than the traditional planning programs.

Discussion followed on the FVC. It was recommended that MAPD make a presentation to the FVC. Councilor McLain, Vice Chair of FVC, stated that everything on the RAPP topic lists is on FVC's brainstorming lists and a presentation would be welcome.

Commissioner Hays requested a staff report on RAPP.

Commissioner Kafoury stated that when we last heard from RAPP, MPAC had recommended that they come back with a report on how the processes could be integrated, and at this point, continued debate is unnecessary.

Jim Zehren asked if Metro has looked into private funding, which was a benefit to working with RAPP and MAPD.

John Fregonese stated that Metro has been successful getting private funding for the Growth Conference or complimentary printing, items with high exposure to the grantee, but has not sought funding for a planning process.

Councilor McLain suggested that the RAPP representatives read FVC minutes to avoid redundancy. The FVC members are reaching out for non-traditional methods of funding and outreach.

Mayor Schlenker suggested that methods of funding and grant sources be included in a presentation to FVC.

Councilor Fessler asked if the additional burden on Metro staff made integration with RAPP prohibitive (without private funding)?

John Fregonese responded that although a thorough analysis has not happened, RAPP would be a lot of work beyond what the Charter requires. Region 2040 will be over in nine months. John Fregonese stated that we need to look at integration of RAPP with the Regional Framework Plan.

**Motion:** Commissioner Hays and Commissioner Kafoury moved that MPAC urge the Future Vision Commission to carefully consider making use of the energy, resources and commitment of the Regional Alternatives Planning Process Committee.

The motion was seconded by Councilor Fessler.

Councilor Schreiber asked if RAPP provides information Metro might otherwise not have, can we assist them in that endeavor?

John Fregonese responded that technology to measure some of the topics raised in RAPP (i.e. sense of place and safety) are not very well developed. After all the data is gathered on the more measurable aspects of growth analysis, those items could be used to fill out the data and result in a more complete picture.

Commissioner Hammerstad asked what the RAPP committee's next plan was. It is infrequent that an independent professional group offers such assistance and it would be unfortunate to lose that. Commissioner Hammerstad stated that FV is the appropriate group to address implementation of all or part of this project.

Maggie Collins responded that the committee had intended that RAPP take the place of the current Region 2040 process. An endorsement from Metro would help the RAPP group.

**Vote:** The vote passed unanimously.

## **V. Descriptive Indicators**

Jim Zehren stated his memo was based on concerns regarding what are the descriptive indicators that we are using, how did we come up with that list? He stated concern that adequate public involvement has taken place so that we can defend this list of indicators, if needed later. Jim Zehren also stated that a shortening of the list may be necessary due to constrictions of time, money and limits on technology.

Commissioner Hales asked what the consultant was selected to do?

John Fregonese stated that several meetings of MPAC had been spent discussing these indicators. A weighted study was not done. The name was changed from evaluation criteria to descriptive indicators. The list was divided into three areas: those that Metro staff could do, those that the consultant would (numbers on items such as housing, job opportunity and infrastructure costs) and harder to measure items to be developed by the consultant and staff such as public safety.

John Fregonese stated that it was felt the descriptive indicators are not the same level of decision making as deciding the concepts. Deciding on the concepts was an eight month process. MTAC worked quite extensively on the requests for proposal, there was informal approval from that group before they RFPs were released. John stated that in January, the results of these proposals will be available. MPAC will be provided with complete results. Input from MPAC, perhaps a work session with the consultant, is welcome.

There was discussion on the descriptive indicators, the subject was placed on the next September 22nd agenda. Concerns should be delivered to John Fregonese ahead of time.

## **VI. Emergency Management Planning**

Gerry Uba of Metro staff and John De France of Columbia County spoke to the committee about regional efforts regarding planning for emergencies. A June 1994 Earthquake Conference is being planned, the target audience will be local officials. Elected officials will soon have presentations from their city emergency managers or the county emergency manager. An Intergovernmental Agreement (IGA) is being completed to coordinate emergency management planning.

Commissioner Nutley stated that emergencies cross state boundaries, Clark County would like to participate.

John De France stated that the Emergency Management Work Group concluded they did not have the assistance needed to get an IGA with two states and chose to start with the Oregon jurisdictions for now.

Commissioner Hales stated that cooperation agreements between emergency response organizations are quite common.

Chair McRobert stated that MPAC members appear to be interested in having Clark County participate and we should figure out how to do that.

Gerry Uba stated that from data provided by the Department of Geology and Mineral Industries, hazard potential was estimated. This information is available in a map for the Portland Quadrangle area. Also, two earthquake scenarios are being developed looking at potential damage to particular building types. It is hoped that the federal funding for this work will be continued.

## **VII. Other Business**

There was a discussion on changing to one three hour meeting a month, there was not sufficient interest.

### **Multnomah County/Greenspaces Proposed Parks Merger**

A letter from Councilor Mike Gates and a packet of information from Metro's Intergovernmental Affairs department was distributed. Chair McRobert stated that at MPAC's last discussion of this issue, it was

stated that there was time before a decision would be made and that seems to have changed. The Governmental Affairs (GA) committee is going to meet on September 16th, and forward a recommendation to the full Council for action on the 23rd. MPAC's next meeting is the 22nd.

Commissioner Hammerstad stated that if timelines are given to this committee, they should be adhered to. There has been no answer to the questions from Clackamas County, and tonight a large packet is distributed that will need to be sifted through. Commissioner Hammerstad stated that had she known this was going to happen, she would have moved last meeting to recommend against the transfer. This was an act of bad faith.

Councilor Moore stated that at the last GA meeting the discussion was that the merger had become a non-issue due to exempting local parks in the merger. The information packet distributed was meant to be complete, so that MPAC would have the same information the Council had.

Commissioner Hammerstad requested a synopsis of the packet, addressing the questions in the August 20th memo be provided in the next few days.

Councilor Moore stated that that could be provided.

Chair McRobert stated that if MPAC's time will be wasted, the item should not have been brought to the committee.

Councilor Moore stated she shared the concerns about the September Council meeting and the record of the GA meeting will reflect that. There was concern that no one from MPAC was at the last GA Committee meeting. Councilor Moore stated she would support an effort to move this to a later Council meeting than the 23rd.

Motion: Commissioner Hays moved to recommend that the Metro Council delay hearing this item by the Governmental Affairs committee for two weeks. Councilor Hammerstad seconded the motion.

Commissioner Hales stated that he had attended the GA meeting, but was representing Portland not MPAC.

Commissioner Hansen stated that he challenged Commissioner Hay's motion because the item was not on tonight's MPAC agenda. He also stated that the Council's schedule does allow for testimony.

Councilor Devlin stated that the September 2nd GA meeting was the second time the committee had heard testimony on the parks issue, and they didn't see a purpose in hearing it a third time. It appeared that the GA committee believed MPAC's intent was unclear, and the issue was outside of MPAC's authority. Councilor Devlin stated that the GA committee's intent was to pass the issue to the full Council. Councilor Devlin stated that the three councilors present would see that the questions from Clackamas County are addressed.

Councilor Schreiber stated that this is an example of potential problems when MPAC's authority and jurisdiction is unclear. The effects of a merger to citizens and parks users is also still unknown.

Councilor McLain stated that MPAC meets for one and a half hours, the last GA meeting was four hours. There are different levels of discussion, the MOU less urgent than an IGA discussion. Councilor McLain stated that comment can be given at the September 16th meeting. The intent of the packet distributed tonight is that all the information would be available. The GA committee felt that this was no longer an issue for the committee, but for the full Council. The timeline distributed with the information packet had not been voted on.

Chair McRobert stated that participation will not happen if timelines are not honored.

Commissioner Hays withdrew the motion, agreeing with Commissioner Hansen.

Commissioner Hammerstad requested that information be presented in a timely matter to allow response.

Councilor Devlin stated that the Council does not need to act on the 23rd, and will attempt to get the item delayed to October 6th.

Chair McRobert stated that the Charter is clear on MPAC's jurisdiction, finances are a pertinent issue and urged that arguments from members be based on legitimate concerns. Efforts to delay the item to the October Council meeting will be appreciated.

The meeting was adjourned at 7:10 p.m.

Respectfully submitted by Barbara Duncan