

METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646 Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: March 14, 1984

To: Metro Council

From: Rick Gustafson, Executive Officer

Regarding: February Monthly Report

#### KATHLEEN DOWDALL

I have hired a new Executive Management Aide and if you have not already met her, please introduce yourself to "Katie." Katie comes to us with a great deal of energy and organizational experience. She has a degree in Biological Science from the University of California, Berkeley, and having raised her family, she is returning to work after a long absence. She is learning quickly about Metro and dealing well with my confusing schedule.

## WASHINGTON, D.C.

My annual trip to Washington, D.C. to attend the NARC Federal Briefing February 6 and 7 was particularly interesting and useful. I was asked to testify before the <u>Senate Subcommittee</u> <u>on Intergovernmental Relations</u> on metropolitan regional governance. Senator Durenberger's committee is examining the role of regional councils in solving areawide problems and what role, if any, the federal government can play to promote and support such efforts.

The theme of the <u>NARC Federal Briefing</u> was "Setting the Future Agenda" and focused on issues and policy options facing regional councils in the next 10 years. While in Washington, Corky and I met with Congressmen AuCoin and Wyden, and brought them up-to-date on Metro's activities.

#### REGIONAL GOVERNMENT TASK FORCE

The second meeting of the <u>House Special Task Force on Regional</u> <u>Government</u> met February 3 at Mt. Hood Community College. Metro, Tri-Met and the Boundary Commission made presentations on their respective financial structures in the morning and the regional jail issue was the topic of the afternoon session. The next meeting is scheduled for March 23 and will deal with governmental structure. With the support of Metro and the Boundary Commission toward the <u>citizens effort</u> initiated by the Columbia Willamette Futures Forum, it is hoped that additional support, particularly from Tri-Met, will be obtained to get this effort underway.

## INTERIM COMMITTEE ON LAND USE

I testified for the second time on <u>landfill siting</u> before Representative Otto's Interim Committee on Land Use on March 6. Legislative Counsel has advised the committee that DEQ does not have the emergency landfill siting authority the Legislature intended and the Committee has asked that Metro work with the Committee and provide information on our landfill siting experience. The Committee will meet again in July so you will be hearing more on this issue in the near future. I hope we can discuss this in April at the legislative workshop.

## MORE ON NARC AND ORCA

Don't forget the <u>NARC National Conference</u> is being held in <u>Seattle May 5-8</u>. Reservations should be made by April 23. For some of you who have not participated in NARC in the past, it is a good opporutnity to meet other regional council members from around the country. For your information, I am a candidate for the Region X Board position which covers Oregon, Washington, Idaho and Alaska.

The <u>Western COG Conference</u> will be held in Coeur d'Alene, Idaho, August 16-19 this year.

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METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST, PORTLAND, OREGON 97201 503 221-1646 Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: June 7, 1984

To: Metro Council

From: Rick Gustafson, Executive Officer

Regarding: Executive Officer's Monthly Report

- 1. First, I want to welcome <u>Larry Cooper</u> to the Council and to Metro. I look forward to working with him.
- 2. Zoo Serial Levy

I have received Certification of the votes cast in all three counties on the Zoo Serial Levy measure at the Primary election. Any lingering doubts regarding its passage have vanished. The votes in the three counties are broken down as follows:

· • • •	YES	NO
Multnomah County Washington County Clackamas County	106,300 39,172 25,897	56,513 18,920 <u>18,084</u>
Totals	171,369 65%	93,517 35%

We can be pleased with the support in the region for the Zoo.

3. Multnomah County Planning Commission

Monday night, June 4, the Multnomah County Planning Commission approved by a 5-2 vote the landfill criteria change in the County's Comprehensive Plan. We are certainly pleased with this decision. While it is one of many hurdles on the way to making the Wildwood Landfill a reality, it is a very important one. This matter will come to the Multnomah County Commissioners for final approval and you will be advised as soon as it is scheduled. The Court of Appeals should decide on the appeal of the LUBA decision this summer. If this appeal is successful, as well as any action by the State Supreme Court, we can proceed with further studies of the Wildwood site with the original conditional use permit received from the County. However, if we are not successful, we will apply for a new permit based on the amended landfill criteria approved by the Planning Commission and, hopefully, by the County Commissioners in the near future.

### 4. NARC Board

As reported to you earlier, I have been elected to represent Region X on the NARC Board. I am also a member of the Executive Committee and plan to play a key role in reviewing and changing the structure of NARC and improving the services for the larger regional jurisdictions. It is important that communications be strengthened and useful if this organization is to survive. I will keep you informed of changes as they occur, and I would welcome any ideas and suggestions you have.

#### 5. NARC/UMTA CONFERENCE

I have been asked to participate in a NARC/UMTA Conference in Los Angeles on Public/Private Partnerships in Transit the latter part of June. I will present the Banfield Light Rail Project as a case study as part of a workshop entitled "Private Financing of Public Transit Capital." The role of the public and private sector in development along the Banfield Light Rail is attracting a great deal of interest and I hope I can return with useful information on the experiences of other areas as well.

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METROPOLITAN SERVICE DISTRICT 527 S.W. HALL ST., PORTLAND, OREGON 97201 503 221-1646 Providing Zoo, Transportation, Solid Waste and other Regional Services

Date: July 5, 1984

To: Metro Council

From: Rick Gustafson, Executive Officer

Regarding: EXECUTIVE OFFICER MONTHLY REPORT

## Future Funding

During this past month, I have met with officials at the Port of Portland and Tri-Met and outlined our future funding issues. I wanted to prepare them for the options we are considering, as well as obtain their input. These preliminary discussions were well received, however, we are being cautioned, particularly by the Port, to consider another revenue source other than the dues if the property tax limitation measure passes in November.

I have also held a series of three meetings with various officials outside the organization to obtain advice on funding options and strategy in obtaining approval of our legislative proposal. The ideas generated from these meetings have been interesting and will be valuable as I continue discussions with you on development of our funding proposal.

## TSCC Meeting

We passed the TSCC review of our FY 1984-85 Budget with "flying colors," which is a real test of how far we have come in the preparation of our budget.

#### Columbia-Willamette Futures Forum

Carol Kelsey has been hired to coordinate the CWFF regional study to which Metro contributed support funds along with Tri-Met and the Boundary Commission. A steering committee, consisting of 8 to 13 citizen members and representatives of community organizations, is being established. The study group has decided to analyze the functions of transportation, libraries and parks and propose recommendations for provision of these services. Their work is intended to complement the House Task Force's review of structure and finance and will culminate in a regional conference in the fall. Three subcommittees of 7 to 9 members each will undertake the analysis of the selected topics.

## Legal Services

Eleanore Baxendale is now "on board" full-time. She has been meeting with the staff and getting up to speed on current legal issues, as well as beginning research on tax options and the impact of potential passage of the tax limitation measure. We are continuing two contracts with Andy Jordan dealing with the Alaskan Tundra Project and Wildwood during this fiscal year and one small six-month contract for continuing liaison with Eleanore, if necessary.

### Solid Waste Activities

Councilor Gary Hansen, Solid Waste Department staff and I met with Yamhill County Commissioners and staff to brief them on the landfill chapter of the Systems Plan and the Washington Transfer & Recycling Center. It was a very satisfactory meeting. We have reached agreement to send waste to Newberg to help complete the closure of that landfill. This is one of those unique "win-wins" where they close on time and buy some time at the St. Johns Landfill. Also, we took Washington County officials on a tour of CTRC and St. Johns Landfill to prepare them for the future transfer station operation in their county.

## NARC/UMTA Conference

This conference on Public/Private Partnerships held in Los Angeles focused on structuring private contracts for public transit service. A great many communities throughout the United States are taking this approach and it is working successfully. I think this topic should be pursued in this region.

#### <u>Warren Iliff</u>

I am certainly going to miss Warren! He has brought our Zoo a long way with his creativity and foresight. The Zoo is not only a major attraction in our region, but plays an integral role in our community. Fortunately for us, Warren will be leaving at a time when some major projects have been completed, plans for other projects are underway, the Master Plan has been adopted and funding has been obtained for another three years. It will be most difficult, however, to replace his keen sense of humor; Council meetings will never be the same.

Festivities to honor Warren are being planned, and I shall keep you up-to-date on these activities as they develop.

## New Zoo Director

I am in the preliminary stages of mapping out a strategy for recruiting and hiring a new Zoo Director. I hope to discuss a proposal with you in the near future.

## New Employees

During the month of June we hired the following new employees:

Regular:

- 2 Elephant Keepers -, James Sanford and Phillip Prewett
- 1 Planner 3 (IRC) Jill Hinckley

Temporary:

- 2 Insect Zoo Assistants
- 5 Day Camp Counselors
- 1 Primary Camp Counselor
- 1 Pre-School Camp Counselor

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**RICK GUSTAFSON, Executive Officer** METROPOLITAN SERVICE DISTRICT 527 SW Hall St., Portland, OR 97201-5287 503 221-1646

Corky, Don Carlson and I have been holding meetings Future Funding with constituents regarding our funding options. will be able to provide you with a report on the results when the meetings have been completed. In the meantime, if you wish to participate or have the name of constituents we should invite, please contact Katie Dowdall.

Government Relations The proposal from Northwest Strategies was approved by the Selection Committee consisting of Corky, Dan LaGrande and myself. However, we will not know until August 20 whether or not they will accept our offer. If not, we will have a good choice among the three other firms.

> It is that time of year already. Coopers & Lybrand will begin the audit for Fiscal Year 1983-84 on August 20. This is the third year of their threeyear contract.

Our current lease is up in two years but we need to begin looking at options for future office space now. I will keep you posted on the options and progress of our future space.

I attended my first Executive Board meeting in Pittsburgh this past month. I will be taking a lead in formalizing the relationship of the larger COGS so that we can better share and coordinate information between those organizations with similar background and experience.

> Ernie Bonner, Corky Kirkpatrick and I had a very good meeting recently with George Lee, Mayor-nominee Bud Clark's Executive Assistant. It is the beginning of several meetings with Mayor-nominee to brief him on Metro and regional issues.

A good-by party has been scheduled at the Zoo on Monday, August 20 from 6:00 - 10:00 P.M. You should have received an invitation to this event.

An RFP has gone out seeking assistance in the recruitment an selection of a new Director. As soon as a selection is made, a more intensive search will begin. In the meantime, I am keeping a file of those names of people who have expressed an interest in the position.

Contract

Date: August 9, 1984

Metro Audit

Office Space

NARC Executive Board

Mayor-nominee Bud Clark

Warren Iliff

Zoo Director



#### RICK GUSTAFSON, Executive Officer

METROPOLITAN SERVICE DISTRICT 527 SW Hall St., Portland, OR 97201-5287 503 221-1646

## Date: October 11, 1984

Zoo Director

Washington Transfer & Recycling Center (WTRC)

Happy Valley

Multnomah County Landfill Criteria At the October 11 Council meeting, I will present a report on the status of the recruitment, the selection process and the Selection Committee.

The <u>Advisory Group</u> has completed the review and approval of the siting criteria. Letters of solicitation for sites were mailed to major commercial real estate brokers, Chambers of Commerce and other interested persons. Advertisements were placed in <u>The Oregonian</u> and <u>Valley Times</u> in early September. Staff has completed the inventory of available industrial sites and will present them to the Advisory Group on October 10. The Group will begin to review the evaluation of the sites using the Stage I criteria which includes:

- Distance from the center of waste
- Land use and zoning
- Transportation access

Metro, at the request of DLCD, and the city of Happy Valley, served as a lead mediator role in addressing the City's housing density issue. The exercise was successful in gaining staff-level agreement on what will be done to produce an acknowledgable plan.

The <u>Multnomah County Commission</u> will meet again on October 16 to outline a schedule for consideration of the changes in the landfill criteria in the County's zoning ordinance. The Planning Commission has been requested to review the staff amendments. When this has been done, the Commission will agin consider the matter. Gas Tax

#### Public Facility Plan

Legislative Financial Proposals

NARC Meetings, San Antonio

Progress has been made in addressing the need for additional state gas tax revenue for regional transportation needs. The League of Cities Legislative Tax Force supported the JPACT proposal.

Metro's <u>Urban Services Forum</u>, consisting of service planners and providers from around the region, successfully prepared and gained DLCD agreement on a new state rule implementing the statutory requirement for Public Facility Plans. The initial draft rule, prepared by DLCD, caused statewide concern that the actual provision of services would be hampered by the state's rule. The Metro draft solved these problems and, thereby, received widespread support.

We are reaching <u>agreement with ORCA</u> to request funding from state-shared revenues, specifically the cigarette tax, for local governments including Metro and the regional councils. We are also meeting with the League of Oregon Cities and the Association of Oregon Counties to explore a consortium approach to obtaining this funding at the Legislature.

The final meeting of the <u>House Task</u> <u>Force on Regional Government</u> has been rescheduled to Friday, November 16, at 9:00 a.m., in Hearing Room "E" of the State Capitol. The committee will decide at this meeting what recommendations, if any, will be made to the Legislature.

Don Carlson and I attended a <u>computer</u> <u>management workshop</u> prior to the Executive Directors' Conference last month in San Antonio. The workshop was sponsored by IBM and stressed the importance of management involvement in the planning and implementation of a computer system. Based upon this experience, Metro's computer needs will be the subject of future budget discussions. The Executive Directors' Conference also focused on management issues and the importance of strengthening state associations and their relationship with state governments. This certainly ties in with the work we have been doing with ORCA.

The larger NARC councils of government have formed a caucus which will meet on common issues and problems. The first official meeting will be held in February at the annual Federal Briefing.

During the past three months the following positions have been filled:

## July 1984

Visitor Services Worker 3 David Sivils (in-house) Administrative Assistant--Solid Waste Mary Jane Aman

August 1984

- Clerk of the Council A. Marie Nelson (in-house)
- Secretary (Zoo Admin./Kay Rich) Carol Nelson (in-house)
- Grants/Contracts Specialist Herman Brame
- Maintenance Worker 1 (B&G) Richard Wood (in-house) Sarah Mathis (reinstatement from layoff)

September 1984

Analyst 1 (Public Affairs) Leigh Zimmerman (in-house)

Gatehouse Attendants Ann Leers and William Hartel

New Employees

SR/gl 2144C/D2-2



**RICK GUSTAFSON, Executive Officer** METROPOLITAN SERVICE DISTRICT 527 SW Hall St., Portland, OR 97201-5287 503 221-1646

### Date: November 6, 1984

Zoo Director

Roger Pringle has completed two interview trips and is evaluating potential candidates. He will present the top candidates to the Selection Committee on November 14 and a determination will be made as to who should be included in the next round of interviews.

Plans are underway for four legisla-

tive breakfast meetings around the

## 1985 Legislature

region. Councilors will be involved and you will be contacted shortly, if you have not been already.

Gas Tax

Westside Task Force

Phillip Fell will be participating in the League of Cities and Oregon Association of Counties meetings held this month, seeking support for our legislative proposals.

A report on Metro activities and accomplishments is being published for use in our discussions with Legislators. We will provide you with a copy as soon as it is finished.

The House Task Force on State and Local Road Funding is expected to submit a recommendation within the next several weeks to the state Legislature for a 2¢ gas tax increase. However, there is a good case for an additional 1¢ increase to cities and counties due to their extreme funding shortfall. Toward this, JPACT is soliciting support from local governments, and the Metro Council will be asked to do the same.

The Task Force has been discussing whether or not light rail through the corridor makes sense. The Task Force will meet two more times this month and prepare conclusions by December 1. It is difficult to say at this time what will be the results.

Southern Pacific Railroad Abandonment The Interstate Commerce Commission approved abandonment of the <u>Southern</u> <u>Pacific line between Lake Oswego and</u> <u>Johns Landing in the Macadam Avenue</u> Corridor and included a 120-day "public use" condition requiring that they negotiate with interested bodies for acquisition for another public purpose. We are assisting the affected cities and counties in acquiring the right-of-way to allow for future LRT and/or bike use.

Technical work with regard to the Stage II criteria has been completed for 33 potential sites. This information will be presented to the Advisory Group on November 14 for their evaluation in narrowing the number of sites.

Bob Hunt, Columbia County Commissioner, invited me along with Representative Bruce Hugo, Clackamas County Commissioner John McKibbon and others to tour this site as a <u>future energy</u> <u>recovery plant</u>. They plan to proceed with an RFP for this purpose.

Remodelling of the barns has been completed in anticipation of the arrival of <u>new zebras</u> in December; the <u>elephant viewing room</u> has been upgraded; improvements have been made to the <u>Cascade trail</u>; an interesting new <u>wind sculpture</u> has been placed on top of the Penguinarium; the <u>Chili Cookoff</u> was very successful, raising \$4,000 for the Zoo -- more than double over last year.

I met with Bill Owens, Superintendent of Portland Public Parks, regarding a proposed <u>Marine Life Park</u> at Delta Park. I hope to arrange a presentation of the proposal to the Council.

I have met with two City Club committees in the past month -- the <u>subcommittee on the aftermath of</u> <u>Ballot Measure 2</u>, which will produce a report following the election if the measure passes, and the <u>Research</u> Committee on Regional Government,

Washington Transfer & Recycling Center (WTRC)

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Tour of St. Helens Beaver Plant

Zoo Activities

Marine Life Park

City Club

	which tentatively plans to submit a report on legislative matters before the end of the year and a more compre- hensive report on Metro by June 1985.
United Way	Our office campaign was a success this year 62 percent of our employees participated, an <u>increase over last</u> year.
New Employees	October 1984
Z00:	Paul Reiter, Maintenance Electrician Nancy Gambach, Visitor Services Secretary
Public Affairs:	Carol Mulligan, Temporary Secretary David Kato, Graphic Designer
Solid Waste:	<pre>Randi Wexler, Analyst (WTRC project) Phillip Morley, Analyst, (Systems Plan and Land Use projects) Chuck Geyer, Analyst (Data Collection Management and Yard Debris projects) Wayne Rifer, Program Coordinator Patrick Miner, Recycling Information Center</pre>

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# RICK GUSTAFSON, Executive Officer

METROPOLITAN SERVICE DISTRICT 527 SW Hall St., Portland, OR 97201-5287 503 221-1646

Date: December 13, 1984

1985 Legislature

Two <u>legislative breakfast meetings</u> were held around the region with 15 of the 40 metropolitan legislators in attendance. The meetings were friendly and no strong objections were raised to elements of our legislative package. Individual meetings with the remaining legislators will be held this month.

We will also be meeting with <u>key lobby</u>ists in the business community in the next several weeks to review our legislative proposal.

I met with Larry Hildebrand of the <u>Oregonian editorial board</u>. While I do not know if it reflects the feeling of the entire board, there is a reluctance on his part to support our financing package because of a preference that Metro seek a tax base.

e A final meeting of Glenn Otto's Regional Government committee has been scheduled December 19. We are anticipating that proposals regarding the <u>cigarette tax</u> <u>and excise tax authority</u> will emerge from this meeting.

> On November 6 we met with members of the Otto Committee and representatives of the League of Cities, Association of Oregon Counties, elderly and handicapped transportation, and the counties medically needy programs and agreed upon a distribution of the cigarette tax. A proposal consisting of <u>3¢ for</u> <u>medicade, 2¢ for elderly and handicapped transportation, 1¢ for regional</u> <u>governments, 1 1/2¢ for cities and 1</u> <u>1/2¢ for counties</u> will be discussed further at the December 19 meeting.

The House Tax Force on State and Local Road Funding has recommended legislation for a <u>2¢ gas tax</u> increase. They did not increase the measure to 3¢ to increase

House Task Force

Cigarette Tax

Gas Tax

direct funding for cities and counties. However, they did open the state modernization program to allow funding for projects of state significance off the state highway system as we suggested. The resolution proposed for Metro adoption, and being adopted by other jurisdictions, continues to recognize the 3¢ funding level as a more accurate need but endorses the proposed 2¢ measure as a step in the right direction.

The Task Force has concluded its work and a draft recommendation has been prepared. The recommendation clarifies three priorities -- road projects, bus improvements and light rail. These are consistent with the Westside decision made by the Council. It further concluded that light rail was a possible element of the transportation plan and recommended proceeding with preliminary engineering and an impact statement. Lastly, it recommended that Washington County work with the region to create new transportation revenue and that state and regional revenue for transportation facilities be pursued.

Staff has completed the assessment of the feasibility of LRT to Milwaukie and the potential effects of transit on the proposed McLoughlin Blvd. Highway project. Preliminary recommendations have been reviewed by TPAC and JPACT and are now being presented to affected jurisdictions and interest groups. Action on the conclusions is scheduled by Metro in the Spring.

We have enlisted the assistance of the Friends of the Willamette River Greenway in acquiring the recently abandoned right-of-way in the Macadam Ave. corridor. They are lending support in title research, application to foundations and negotiations. If they become the recipient of the property, the interested jurisdictions will execute an agreement on the planning and decision-making for the re-use of the property.

Criminal Justice Task Force December 19 is also the final meeting of this Task Force. Several legisla-

Westside Task Force

Milwaukie LRT

Southern Pacific Railroad Abandonment

Tualatin Valley Transportation Forum

Regional landfill site

PCB's - St. Johns

Vancouver garbage

Waste Reduction

tive options regarding jail space for sentenced felons are still being assessed. It is the intent of the Task Force to select an option at the December 19 meeting.

150 people attended this forum which focused on <u>transportation issues in</u> <u>Washington County</u> and was sponsored by the Tualatin Valley Development Corporation I participated along with staff members Steve Siegel and Andy Cotugno.

On December 11, the Multnomah County Board of Commissioners amended the proposed Ordinance by <u>prohibiting</u> <u>application of the new standards to a</u> <u>landfill site which previously has been</u> <u>the subject of an application.</u> This obviously precludes Wildwood. The vote on the proposed Ordinance will take place December 18.

PCB's at St. Johns were well below the minimal level and DEQ plans no further investigation at this time.

Vancouver Sanitary is bringing <u>190 tons</u> of garbage a day to the St. Johns Landfill. We are reviewing the impact on that landfill to determine what, if anything, needs to be done.

A task force on recycling plastics has been formed with participants from both the public and private sector including recyclers, haulers, Legislature (Senator Cohen), State Fish and Wildlife and plastic firms. They will explore legislative proposals for the 1985 Session. Metro staff will attend and report on their meetings.

Oregon City has turned in a report on the results of its <u>Residential</u> <u>Recycling Program</u>. This is the first of three reports which Metro will be evaluating. Reports from West Linn and Beaverton will follow next Spring and Fall.

The <u>Recycling Information Center</u> calls increased 18% over the month of October due to phone book recycling efforts and a new yellow pages advertisement. Zoo Director

Alaskan Tundra Exhibit

Africa Bush Exhibit

Elephant Barn

New Employees

slr 2144C/D2-2 12/13/84 Monthly reports detailing types of requests, promotional activities, etc. are available if you are interested.

Next week (December 17-20) our two finalists - Gene Leo, Jr. and Ted Beattie - will be visiting Portland and I hope that you can attend the receptions for them. Please contact me or Sonnie if you cannot attend and would like to meet them at some other time.

I anticipate a final decision will be made very soon following their visits and I will request your <u>confirmation</u> of the new director at the <u>January 10</u> Council meeting.

Sculptor Tom Hardy has agreed to complete a <u>sculpture</u>, "Migration of the <u>Caribou</u>", for the opening of this exhibit in March at a cost of \$15,000 which will be well below its value. It will depict caribou which cannot be maintained in captivity and will be displayed on the wall as you leave the exhibit. The Friends of the Zoo and Dolores Winningstad are each contributing half the cost of the sculpture.

Four firms have been selected for interviews for the design of Phase I of this exhibit. Interviews will take place December 13.

Improvements have been made for both the elephants and visitors, which make the area warmer and more presentable.

November 1984 Janet Schaeffer, Public Information Specialist, Public Affairs

Kathy Bucher, Secretary, Finance and Administration (formerly Zoo receptionist)

Gwen Ware, Secretary, IRC (transfer from F&A)

Helen Lyons, temporary receptionist, Public Affairs.