



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

March 5, 1982

Rick Gustafson
EXECUTIVE OFFICER

Metro Council
Cindy Banzer
PRESIDING OFFICER
DISTRICT 9

Bob Oleson
DEPUTY PRESIDING
OFFICER
DISTRICT 1

Charlie Williamson
DISTRICT 2

Craig Berkman
DISTRICT 3

Corky Kirkpatrick
DISTRICT 4

Jack Deines
DISTRICT 5

Jane Rhodes
DISTRICT 6

Betty Schedeen
DISTRICT 7

Ernie Bonner
DISTRICT 8

Bruce Etlinger
DISTRICT 10

Marge Kafoury
DISTRICT 11

Mike Burton
DISTRICT 12

Mr. Robert Nimmo
Administrator
Veterans Administration
810 Vermont Avenue NW
Washington, D.C. 20420

Dear Mr. Nimmo:

This letter is an earnest plea to defer construction of a new 490 bed replacement VA Hospital here in Portland.

As you know, some \$1.1 million has recently been awarded for the site preparation and utility re-routing necessary to construct a new facility adjacent to present site on Marquam Hill.

Since the original appropriation of \$131 million, in FY '78, and a \$34 million supplemental authorization last summer, this project has found itself on the cutting edge of future VA plans. First we had a political slugfest over siting between Portland's two Congressional districts and its two major medical centers. More recently there has been a growing consensus --- among veterans, medical providers, elected officials, health planners, editorial writers and taxpayers--that the need for this new facility is highly questionable.

According to 1977 VA estimates, this new facility will cost \$200 million to build and equip, and between \$75-100 million to operate annually during its 50 year life span. This represents an irretrievable commitment of over \$5 billion from the Federal Treasury.

There are at least six compelling factors which prompt this request:

- 1) Recession and/or deferral of all other major VA construction projects.
- 2) Oregon's unequalled ratio of both hospital beds and physicians to population. Your recent reference to the circumstances in Minneapolis apply just as much to Portland as any community in the country. The Portland area has between 1000-1200 surplus beds per day, with several major inner City institutions, including University Hospital, laying off significant numbers of employees within the last two weeks.

- 3) The size of VA Medical District #28 makes it uniquely suitable for a pilot project using VA paid private care.
- 4) A professional opinion poll conducted in March of 1980 showed that over two-thirds of Oregon and SW Washington veterans would prefer VA paid private care to construction of new VAMC in Portland. (This included statistically valid sample of those who had used VA medical services, with 60% preferring to have their benefits serviced in the private sector.)
- 5) Multnomah County, the largest local jurisdiction in the State, has an established brokerage arrangement offering medically needy persons a choice of prepaid health plans. (See enclosed book entitled: Project Health: Competition and Consumer Choice Experiment for the 80's.) This approach to providing mainstream care has been documented by Arthur Anderson & Company as providing more cost-effective care to those without private coverage than continued operation of a public hospital.
- 6) The Portland area was recently designated as the first area in the country for a CHAMPUS CHOICE pilot program. This brokering arrangement provides retired military personnel (and dependents of active service personnel) with mainstream care that replaces previous reliance on the Public Health Service.

I am well aware of the political aspect of this issue, including the need of the University of Oregon Health Science Center to support residency training and research. It is, however, my sincere and considered conviction that transferring the \$171 million from construction to operating costs would more than adequately fund a transition plan that would improve veterans care and medical education, and help curb rising health care costs for all consumers. It would also be imperative to insure continued employment for VA providers.

This letter has only briefly introduced a complex subject, and a proposal which previous Administrations fastidiously avoided discussing. Your insightful comments to date, and the mandate of this Administration to review entitlement programs for more cost-effective alternatives, prompts the request that a delegation of persons who share these views be allowed to discuss this matter in more detail at your earliest convenience.

Rather than a dismantling of the VA health program, mainstreaming represents an opportunity to better tailor your services to the needs of today's veterans, and the communities where VA facilities currently exist. Discussions with all affected interests over last 3 years convince me that your personal leadership in helping design a workable pilot program would meet with strong local support, particularly amongst veterans.

Please defer this project until your own review of future VA construction, and current view of VA health options by White House are completed.

Mr. Robert Nimmo, Administrator
Veterans Administration
March 5, 1982 - page 3

Thanks in advance for your consideration. I eagerly await your decision and hopefully an opportunity to discuss this matter in more detail

Sincerely,

A handwritten signature in cursive script that reads "Bruce Etlinger".

Bruce Etlinger
Councilor
District 10

enclosure

BE:tj

cc: Mr. William R. Sullivan, Assoc. Dep. VA Administrator Logistics
Mr. Charles Hagel, Assoc. Dep. VA Administrator
Senator Bob Packwood



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

Rick Gustafson
EXECUTIVE OFFICER

March 30, 1982

Metro Council

Cindy Banzer
PRESIDING OFFICER
DISTRICT 9

Bob Oleson
DEPUTY PRESIDING
OFFICER
DISTRICT 1

Charlie Williamson
DISTRICT 2

Craig Berkman
DISTRICT 3

Corky Kirkpatrick
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Jack Deines
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Jane Rhodes
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Betty Schedeen
DISTRICT 7

Ernie Bonner
DISTRICT 8

Bruce Etlinger
DISTRICT 10

Marge Kafoury
DISTRICT 11

Mike Burton
DISTRICT 12

5619B/D5 - Merge List for 5618B/D5

Dear :

Following our phone conversation several weeks ago I am confirming your attendance at the Regional Development Committee meeting on April 5. Besides the Development Committee which includes Councilors Bonner, Kafoury, Williamson, Kirkpatrick, Schedeen and myself, I am encouraging all Councilors to attend as well as Rick Gustafson and Dan LaGrande, Metro Public Affairs Director. Our interest, on behalf of the region, would appear to be twofold: first, can we rely on the inter connect provisions of franchises now being awarded by local jurisdictions to result in a regional communications network when appropriate? Secondly, are local governments, including Metro, sufficiently geared up to utilize cable as a mechanism to better involve the public in decision-making while expanding public affairs programming to include local/regional problems and opportunities?

We would greatly appreciate your thoughts on these matters as well as suggestions on how Metro might facilitate cooperative action. Our meeting will begin in the Metro Council chambers, 527 S.W. Hall, at 5:30 p.m. The cable television issue will be addressed between 5:30 and 6:30 p.m. Thanks again for your time and help.

Sincerely,

Bruce Etlinger
Vice Chairman, Development Committee

BE/srb
5618B/D5

cc: Metro Council
Rick Gustafson, Executive Officer
Dan LaGrande, Director of Public Affairs

The Honorable Jack Nelson
Mayor of Beaverton
4950 S.W. Hall Boulevard
Beaverton, Oregon 97005
Mayor Nelson

Ms. Margie Lundell, Cable Director
Multnomah County Courthouse
1021 S.W. 4th, Room 211
Portland, Oregon 97204
Ms. Lundell

Mr. Don Weidner
City Cable Office
1220 S.W. 5th, Room 312
Portland, Oregon 97204
Mr. Weidner

Mr. Steve Schneider
Center for Urban Education
0245 S.W. Bancroft
Portland, Oregon 97201
Mr. Schneider

Mr. Steve Jolin
211 Oregon Pioneer Building
Portland, Oregon 97204
Mr. Jolin

Mr. Bob Flug
Video Access Project
1819 N.W. Everett
Portland, Oregon 97209
Mr. Flug

Mr. Ron Buel
Willamette Week
320 S.W. Stark
Portland, Oregon 97204
Mr. Buel

5619B/D5 - Merge List for 5618B/D5

April 8, 1982

The Honorable Mark Hatfield
United States Senator
114 Pioneer Courthouse
Portland, Oregon 97204

Dear Senator Hatfield:

The greatest challenge facing the earth is to prevent the occurrence of nuclear war by accident or design.

The nuclear arms race is dangerously increasing the risk of a holocaust that would be humanity's final war.

A freeze followed by reductions in nuclear warheads, missiles, and other delivery systems is needed to halt the nuclear arms race and to reduce the risk of nuclear war.

We, the undersigned Councilors of the Metropolitan Service District in Oregon, request the Congress of the United States to appeal to the President of the United States to:


- a. pursue a complete halt to the nuclear arms race;
- b. decide when and how to achieve a mutual and verifiable freeze on the testing, production and deployment of nuclear warheads, missiles and other delivery systems; and
- c. give special attention to destabilizing weapons whose deployment would make such a freeze more difficult to achieve.

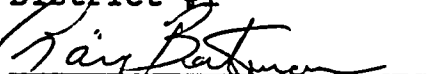
Proceeding from this freeze, the United States and the Soviet Union should pursue major, mutual and verifiable reductions in


The Honorable Mark Hatfield
April 8, 1982
Page 2


nuclear warheads, missiles and other delivery systems through annual percentages or equally effective means in a manner that enhances stability.

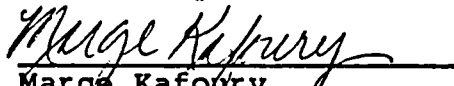
Sincerely,


Bob Oleson
District #1


Craig Berkman
District #3


Jack Deines
District #5

Betty Schedeen
District #7



Cindy Banzer
District #9



Marge Kafoury
District #11

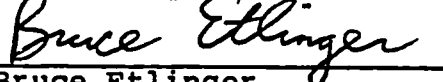
gl
5662B/D2


Charlie Williamson
District #2


Corky Kirkpatrick
District #4


Jane Rhodes
District #6


Ernie Bonner
District #8


Bruce Etlinger
District #10


Mike Burton
District #12



April 16, 1982

Greg McMurdo
Asst. Secretary of State
State Capitol Building
Salem, OR 97310

Dear Greg:

Metro has a Councilor who was elected to a four-year term beginning in 1981 and ending in 1985. The Councilor continues to reside in the subdistrict as it existed prior to re-apportionment, but resides outside the subdistrict as it was redrawn. I understand that the Councilor continues to represent the subdistrict to which the Councilor was elected until expiration of the term, at which time the Councilor could not seek re-election to that subdistrict.

That Councilor has, however, expressed a desire to move his/her residence to a location within Metro, but not within his/her subdistrict as it exists now or as it existed before re-apportionment. The question is whether that Councilor, upon such a move, would vacate his/her present Council position.

I direct your attention to ORS 268.150 which provides that "Each councilor shall be a resident and elector of the subdistrict from which the councilor is elected..." This phrase may mean that a councilor must be a resident when elected or it may mean that the councilor must be a resident at all times during the term. If the latter interpretation is correct, one might argue that the move described above would cause vacation of office notwithstanding the Secretary of State's "assignment" of the Councilor to the subdistrict to which he/she was elected.

I seek your advice on this matter to assist me in advising the Councilor on relocation of residence.

Sincerely,

Andrew Jordan
General Counsel

AJ:sh

C
O
P
Y

April 19, 1982

Charles R. Weaver, Chairman
Metropolitan Council of the
Twin Cities Area
300 Metro Square Building
St. Paul, MN 55101

Dear Mr. Weaver:

I would appreciate receiving subscription information for the Metro Monitor, your publication "Anatomy of Twin Cities' Government", and a list of other publications available.

Thank you.

Sincerely,

Bruce Etlinger
Metro Councilor

BE:sh

C
O
P
Y



METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

MEMORANDUM

Date: August 26, 1982
To: Department Heads and Staff
From: *DE* Donald E. Carlson, Deputy Executive Officer
Regarding: Committee/Council Agenda Procedure

Attached is a copy of the agenda for the August 26 Council meeting (Exhibit "A"). The format has changed slightly, indicating the staff/Council person responsible for the preparation of the documents and/or explanation of the agenda item. This format change is one of a few of changes in the agenda procedure that will be in effect immediately.

There are two new forms attached for your review and use. The first form, Request for Council/Committee Agenda Item (Exhibit "C"), is the checklist for agenda items. This form should accompany your supporting documents that will be submitted for the Committee/Council agenda. Note there are spaces for signature by the staff person submitting the item, the department head and the Deputy Executive Officer. Please be aware that NO ITEM FROM THE STAFF WILL BE PLACED ON THE AGENDA WITHOUT PRIOR APPROVAL OF THE DEPUTY EXECUTIVE OFFICER.

The second form is the Staff Report. This form will replace the Agenda Management Summary form. The Staff Report has four main sections as follows:

TITLE

FACTUAL BACKGROUND AND ANALYSIS

EXECUTIVE OFFICER'S RECOMMENDATION

COMMITTEE CONSIDERATION AND RECOMMENDATION

A form with instructions is attached (Exhibit "B") for your use as well as a sample of a completed Staff Report (Exhibit "D").

To facilitate Committee/Council action on an issue, the following procedure is provided:

1. The staff person/department head who has an item for Committee/Council action should prepare a draft of the Staff Report, Resolution, Ordinance, and/or other supporting documents and complete a Request for Council/Committee Agenda Item form (Exhibit "C").

Committee/Council Agenda Procedure

2. Your draft documents should be reviewed and approved by the Deputy Executive Officer not later than your regular weekly meeting during the same week that the agenda items are due.
3. After our discussion, supporting documents should be prepared in final form and submitted to the Clerk for inclusion in the Committee/Council agenda on or before the Friday due date.
4. After the Committee discusses and/or takes an action on an item at a meeting, the Staff Report and supporting documents will be returned to the responsible staff person/department head for completion of the Committee Consideration and Recommendation section of the Staff Report.
5. The completed Staff Report and its supporting documents are then returned to the Clerk for inclusion in the Council agenda packet on or before the Friday due date.

For your convenience, attached (Exhibit "G") is the list of scheduled meetings and materials due dates for the remainder of the year.

If you should have any questions about the agenda procedure or the forms, please contact me.

DEC:sh



METRO

METROPOLITAN SERVICE DISTRICT
527 S.W. HALL ST., PORTLAND OR. 97201, 503/221-1646

AGENDA -- REGULAR COUNCIL MEETING

Date: AUGUST 26, 1982

Day: THURSDAY

Time: 5:45 PM - Contract Review Board
6:15 PM - Executive Session - Energy Recovery
7:30 PM - Regular Council Meeting

Place: METRO OFFICES

CALL TO ORDER (7:30)*

ROLL CALL

1. Introductions.
2. Written Communications to Council.
3. Citizen Communications to Council on Non-Agenda Items.
4. Councilor Communications. (7:40)*
5. Consent Agenda (Items 5.1 thru 5.3) (7:55)*

5.1 Minutes of Meeting of 8/5/82.

Development Committee Recommendations:

Presented by:

- 5.2 Resolution No. 82-349, For the Purpose of Authorizing the Metropolitan Service District (Metro) to Enter into an Agreement with an Urban Development Corporation (UDC) Establishing the Roles and Relationships between Metro and an UDC.

P. Whitmore

- 5.3 Resolution No. 82-350, For the Purpose of Recommending a National Scenic Area Designation for the Columbia River Gorge.

B. Etlinger

6. From the Coordinating Committee:

(Note: A quorum of the Committee was not present at the meeting held 8/13/82; however, Couns. Deines, Bonner and Burton recommend Council approval of the following items.)

- 6.1 Recommendations related to the Executive Officer's Financial Management Report of July 29, 1982. (Page 3 of the Report) (8:00)*

R. Gustafson

*Times listed are approximate.

6. From the Coordinating Committee (cont'd) Presented by:
- 6.2 Resolution No. 82-347, For the Purpose of Authorizing an R. Gustafson
Employment Contract for the Position of Solid Waste
Director and Establishing a Rate of Compensation. (8:05)*
7. From the Development Committee:
- 7.1 Resolution No. 82-348, For the Purpose of Expanding the E. Bonner/
S. Siegel
Region's Supply of Industrial Land. (Note: This item
is referred to the Council with no recommendation from
the Committee pending receipt of additional information
from staff and 1000 Friends of Oregon.) (8:10)*
8. Reports:
- 8.1 Executive Officer's Report. (8:25)*
- 8.2 Committee Reports. (8:40)*

ADJOURN (8:55)*

*Times listed are approximate.

STAFF REPORT

To be filled
Agenda Item No. in by Clerk
Meeting Date "

This section will be used for describing the action requested, i.e.
"APPROVAL OF RESOLUTION NO. XXXX, FOR THE PURPOSE OF..."

Date: (date of preparation,
not date of meeting)

Presented by: (staff person responsible
or presentation and/or
available for questions)

FACTUAL BACKGROUND AND ANALYSIS

This section should state the circumstances that prompted the request for this action. Elements should include, but not be limited to those required in prior Agenda Management Summary format (policy & budget impact, background, alternatives considered, and conclusion)

EXECUTIVE OFFICER'S RECOMMENDATION

This section will include the Executive Officer's recommendation and the basis for his decision.

COMMITTEE CONSIDERATION AND RECOMMENDATION

This section will be blank when the staff report is submitted at the Committee level and will be completed after the Committee makes a recommendation on the item, but before the subject is brought before the Council.



METRO

REQUEST FOR COUNCIL/COMMITTEE AGENDA ITEM

☒ Resolution ☐ Ordinance ☐ Other

Action Requested/
Agenda Item Title Consideration of Res.#82-347, For
the Purpose of Authorizing an Employment Contract
for the Position of Solid Waste Director, Establish-
ing a Rate of Compensation, and Approval of Dan
Durig as Solid Waste Director.

Annex Lucier
Submitted by

8/9/82
Date

Rick Gustafson
Dept. Head Approval

8/9/82
Date

Supporting documents attached:

Staff Report

☒

Resolution

☒

Ordinance

☐

Other Employment Agreement

☒

Approved for 8/13/82
Date

Coordinating
Committee/Council

meeting agenda:

Donald S. Larson
Deputy Executive Officer

August 9, 1982
Date

STAFF REPORT -
 Agenda Item No. 6.2
 Meeting Date 8/26/82

CONSIDERATION OF RESOLUTION NO. 82-347, FOR THE PURPOSE OF AUTHORIZING AN EMPLOYMENT CONTRACT FOR THE POSITION OF SOLID WASTE DIRECTOR, ESTABLISHING A RATE OF COMPENSATION, AND APPROVAL OF DAN DURIG AS SOLID WASTE DIRECTOR.

DATE: August 9, 1982

PRESENTED BY: D. Carlson

FACTUAL BACKGROUND AND ANALYSIS

Recruitment for the position was accomplished through ads placed in eight national publications, plus The Oregonian and Wall Street Journal, as well as contacts with government and private business sources. Over 75 applications were screened by a private consultant hired to assist Metro in the selection process. The consultant personally interviewed candidates throughout the United States and presented the Executive Officer with eight finalists for consideration. Three were selected for the full interview process which included meetings with: Couns. Banzer, Burton and Deines; John McIntyre, Director of Public Works and Environmental Services, Clackamas County; John Lang, Director of Public Works, City of Portland; John Trout, Head of Teamsters Local 281, as well as with the Executive Officer and staff. The recommendation of the appointment of Dan Durig as Solid Waste Director is the result of the evaluation and screening process.

Policy/Budget Impact

Council recently amended Ordinance No. 81-116, Metro Personnel Rules, to allow employment contracts for positions designated by Council. The Rules also provide for Council approval of the hiring of such employees.

It was agreed to enter into an employment contract with Mr. Durig. The proposed contract is considered mutually beneficial in securing employment for the employee and in retaining the employee's services for Metro. Such an agreement supersedes Metro Personnel Rules and following is a synopsis of the pertinent terms of the contract:

Salary

\$ 46,000

Merit Increases: Not provided in the agreement; subject to contract negotiation and Council approval.

COLA: In accordance with budget.

Term of Employment: Starting date is August 30, 1982, for a term of two years with automatic extension for one-year increments unless sixty days' written notice is given prior to expiration.

Termination/Severance Pay: Metro to pay three months' salary plus six months' health and dental coverage. If employee resigns, he must give three months' notice.

Benefits: These are the same as for other Metro employees with the following exceptions:

Medical/Dental: Metro will reimburse employee for continued coverage under prior health and dental plan for a period of six months. (Note: Current Metro insurance policy, effective July 1, 1982, excludes health care on pre-existing conditions for a period of six months. Mr. Durig needs to continue his current coverage during this period and Metro has agreed to cover his costs in the total amount of \$850.)

Retirement: Contribution to be made to International City Managers' Association.

Vacation: Will accrue at rate of five hours per pay period or three weeks per year.

Sick Leave: Credit of thirty days upon date of employment.

Outside Activities: Permitted as long as they do not affect work performance.

EXECUTIVE OFFICER'S RECOMMENDATION

I am pleased to present to you Dan Durig for your consideration for the position of Solid Waste Director. As outlined above, Dan was selected following a lengthy search process and a thorough evaluation of the prospective candidates. He possesses exceptional management abilities and a project management background, skills which were considered essential for the position of Solid Waste Director.

Dan brings with him top management experience in the public sector, most recently serving as City Manager for the City of Forest Grove for eight years. He fits our current and future need for a good construction contracts manager and someone who is experienced in financial management. He will compliment the technical skills of our Solid Waste Department's excellent staff in completing our solid waste program. I am impressed with his communication skills and believe he has the leadership abilities to develop the region's solid waste system and work with the various agencies and public organizations.

I look forward to your approval of Dan Durig for this important position and request that you adopt Resolution No. 82-347.

COMMITTEE CONSIDERATION AND RECOMMENDATION

The Coordinating Committee considered this matter on August 16 and did not take formal action because of a lack of a quorum. Committee members in attendance (Couns. Deines, Bonner and Burton) plus Coun. Etlinger all agreed as individuals to recommend that the Council approve Resolution No. 82-347.

EMPLOYMENT AGREEMENT

THIS AGREEMENT, made and entered into this _____ day of _____, 1982, by and between the METROPOLITAN SERVICE DISTRICT, a municipal corporation, hereinafter called "METRO," and DAN DURIG, hereinafter called "EMPLOYEE."

W I T N E S S E T H :

WHEREAS, METRO desires to employ the service of Dan Durig as Director of Solid Waste; and

WHEREAS, It is the desire of METRO to provide certain benefits, establish certain conditions of employment, and to set working conditions of said EMPLOYEE; and

WHEREAS, It is a primary purpose of this Agreement to assure EMPLOYEE'S leadership of the Solid Waste Department during the time of facility plan implementation; and

WHEREAS, It is the desire of METRO to: 1) secure and retain the services of EMPLOYEE and to provide inducement for him to remain in such employment; 2) to make possible full work productivity by assuring EMPLOYEE'S morale and peace of mind with respect to future security; 3) to act as a deterrent against malfeasance or dishonesty for personal gain on the part of the EMPLOYEE; and 4) to provide a just manner for terminating EMPLOYEE'S services at such time as he may be unable fully to discharge his duties due to age or disability or when METRO may desire to otherwise terminate his employ; and

WHEREAS, EMPLOYEE desires to accept and continue employment as Director of the METRO Solid Waste Department;

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AUTHORIZING AN)	RESOLUTION NO. 82-347
EMPLOYMENT CONTRACT FOR THE)	
POSITION OF SOLID WASTE DIRECTOR,)	Introduced by the
ESTABLISHING A RATE OF COMPENSA-)	
TION, AND APPROVAL OF DAN DURIG)	
AS SOLID WASTE DIRECTOR)	

WHEREAS, Metro wishes to retain the services of the Solid Waste Director for a minimum term of employment and provide certain benefits and terms of employment; and

WHEREAS, The Council wishes to set the rate of compensation and approve the hiring of personnel employed under contract; now, therefore,

BE IT RESOLVED,

1. That the Council authorizes an employment contract for the position of Solid Waste Director.

2. That the rate of compensation for said position shall not exceed \$46,000 unless a COLA adjustment is made during the term of contract.

3. That Council approves Dan Durig for the position of Solid Waste Director.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1982.

Presiding Officer

DC/gl
6534B/283
8/9/82

DATE	MEETING	MATERIALS DUE
APR 1	Council	3/19
5	Development	3/26
6	Services	3/26
12	Coordinating	4/2
22	Council	4/9
26*	Coordinating	4/23
MAY 6	Council	4/23
10	Development	4/30
11	Services	4/30
17	Coordinating	5/7
27	Council	5/14
JUN 3	Council	5/21
7	Development	5/28
8	Services	5/28
14	Coordinating	6/4
24	Council	6/11
JUL 1	Council	6/18
1 X**	Development	6/25
6	Services	6/25
12	Coordinating	7/2
22	Council	7/9
AUG 5	Council	7/23
16 X	Development	7/30 8/6
10	Services	7/30
13 16	Coordinating	8/6
26	Council	8/13

DATE	MEETING	MATERIALS DUE
SEP 2	Council	8/20
20 27	Council Development	8/27 9/10
7	Services	8/27
13	Coordinating	9/3
23	Council	9/10
OCT 7	Council	9/24
11	Development	10/1
12	Services	10/1
18	Coordinating	10/8
28	Council	10/15
NOV 4	Council	10/22
8	Development	10/29
9	Services	10/29
15	Coordinating	11/5
25**	Council	11/12
DEC 2	Council	11/19
6	Development	11/26
7	Services	11/26
13	Coordinating	12/3
23	Council	12/10

*Special Meeting

**Falls on holiday; date of meeting subject to change.

EXHIBIT "G"

STATEMENT TO METRO COUNCIL
REGARDING
PUBLIC REVIEW OF SOLID WASTE OPTIONS

October 7, 1982

In the next two months we are scheduled to make a decision on one of the largest public works projects ever considered in this region. Although the public review process of solid waste options--including our timetable, community workshops and an informational tabloid have been discussed and informally approved, I must restate some concerns which several of you misunderstood at our Special Council meeting last Monday.

Because the trust of this organization amongst our constituents is, at best, fragile--I must dissent from your decision to present the solid waste options and invite public feedback with only a limited mailing in the region. It is my hope that rethinking this matter will prompt both the Executive Officer and a majority of this Council to initiate a larger public dialogue on this vital decision.

Our major region-wide decisions to date--including a tax base for Metro and the Johnson Creek LID--fell far short of building a regional consensus. The political fallout from these misunderstood initiatives helped me defeat an incumbent councilor, despite being outspent significantly. Moreover, the widely held perception about our rather Machiavellian approach to citizen involvement helped fuel efforts to abolish Metro, and played a major role in motivating a majority of voters to cast ballots against our Executive Officer last May. Furthermore, if you compare the under-vote, or those who left Metro races blank in both the 1980 election and this year, you will see that the percentage of disinterested voters has jumped from about a third to almost half of those who are casting ballots.

After spending over \$2 million dollars to study the feasibility of a garbage burner and a new landfill, are we now unwilling to spend \$10,000 in postage to ask the public for their thoughts on capital investments that will significantly impact garbage rates for at least 25 years?

Much more is at stake than how many people read the options, or whether they choose to attend meetings--or even whether we ultimately make the right decision.

Well over 65 community leaders spent some 18 months in the mid-seventies designing a unique regional citizens forum called Metro. It is not by accident that many of these persons, as well as the press and such public interest groups as the League of Women Voters, have begun to ignore the activities of this agency.

As currently planned, our review process will vent opinions from those who have already made up their minds long ago. Since garbage rates and disposal costs will rise whichever alternative we choose, this agency cannot hope to earn credibility unless there is a genuine effort to inform citizens about the true dimensions of the problem.

If we cannot build trust in our decision-making process in solid waste--over which we have clear authority and financial control--how can we expect to help citizens and local jurisdictions sort out other pressing regional problems and opportunities?

I have yet to hear of a public agency being criticized for actively informing and involving citizens in major decisions. The proposed garbage burner may become not only the biggest decision Metro ever makes, but if we are not careful one of our last decisions. It is painfully clear to me that we will never realize the promise of an elected regional government until we take the extra steps necessary to earn the trust of citizens in this region.

Well over 65 community leaders spent some 18 months in the mid-seventies designing a unique regional citizens forum called Metro. It is not by accident that many of these persons, as well as the press and such public interest groups as the League of Women Voters, have begun to ignore the activities of this agency.

As currently planned, our review process will vent opinions from those who have already made up their minds long ago. Since garbage rates and disposal costs will rise whichever alternative we choose, this agency cannot hope to earn credibility unless there is a genuine effort to inform citizens about the true dimensions of the problem.

If we cannot build trust in our decision-making process in solid waste--over which we have clear authority and financial control--how can we expect to help citizens and local jurisdictions sort out other pressing regional problems and opportunities?

I have yet to hear of a public agency being criticized for actively informing and involving citizens in major decisions. The proposed garbage burner may become not only the biggest decision Metro ever makes, but if we are not careful one of our last decisions. It is painfully clear to me that we will never realize the promise of an elected regional government until we take the extra steps necessary to earn the trust of citizens in this region.



METRO

METROPOLITAN SERVICE DISTRICT
527 SW. HALL ST., PORTLAND, OR. 97201 • 503/221-1646

Bruce Etlinger
COUNCILOR
DISTRICT 10
(ROSE CITY,
GATEWAY,
PARKROSE)

September 11, 1982

6959B/D2 Merge for 6958B/D2

Dear :

**Attached is a statement I delivered to the Metro Council on
October 7, 1982, which I felt you might be interested in.**

Sincerely,

Bruce Etlinger

BE/gl

Attachment

Mr. Jack Meyers
KATU TV Center
P. O. Box 2
Portland, Oregon 97207
Mr. Meyers

Mr. Larry Hildebrand
The Oregonian
1320 S. W. Broadway
Portland, Oregon 97201
Mr. Hildebrand

Mr. Bob Landauer
The Oregonian
1320 S. W. Broadway
Portland, Oregon 97201
Mr. Landauer

Mr. John Hayes
The Oregonian
1320 S. W. Broadway
Portland, Oregon 97201
Mr. Hayes

Mr. Tom Brennan
2053 E. Burnside Street
Gresham, Oregon 97030
Mr. Brennan

Carol Mason
Gresham Outlook
P. O. Box 678
Gresham, Oregon 97030
Ms. Mason

Ms. Karen Ness
Hollywood News
4122 N. E. Broadway
Portland, Oregon 97232
Ms. Ness

Ms. Anne Picco
1855 S. E. 104th
Portland, Oregon 97216
Ms. Picco

Ms. Bonnie McKnight
1617 N. E. 140th
Portland, Oregon 97230
Ms. McKnight

Mr. Ken Bunker
1825 N. E. 125th
Portland, Oregon 97230
Mr. Bunker

Mr. Floyd McKay
KGW - TV News
1501 S. W. Jefferson St.
Portland, Oregon 97201
Mr. McKay

Ms. Jane Baker
1885 S. E. 104th
Portland, Oregon 97216
Ms. Baker

6959B/D2 Merge for 6958B/D2



METROPOLITAN SERVICE DISTRICT

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

Rick Gustafson
EXECUTIVE OFFICER

Metro Council

Cindy Banzer
PRESIDING OFFICER
DISTRICT 9

Bob Oleson
DEPUTY PRESIDING
OFFICER
DISTRICT 1

Charlie Williamson
DISTRICT 2

Craig Berkman
DISTRICT 3

Corky Kirkpatrick
DISTRICT 4

Jack Deines
DISTRICT 5

Jane Rhodes
DISTRICT 6

Betty Schedeen
DISTRICT 7

Ernie Bonner
DISTRICT 8

Bruce Etlinger
DISTRICT 10

Marge Kafoury
DISTRICT 11

Mike Burton
DISTRICT 12

December 9, 1982

The Honorable Denny Smith
United States Congress
1207 Longworth Building
Washington, D.C. 20515

Attention: Pat Simmons

Dear Congressman Smith:

I understand that you have been discussing funding possibilities for sewers in East Multnomah County with Cheryl Perrin of Fred Meyer Inc. and Phillip Whitmore of the Corporation for Transit Investment.

The sewer alternatives which are proposed would mean significant immediate construction jobs and, even more important, long-term industrial and commercial employment. As a resident, and Metro Councilor, of East Multnomah County I wholeheartedly support the funding for these projects.

Thank you for any effort you can spend on this effort.

Sincerely,

Bruce Etlinger
District 10

BE/SB/srb
7343B/D2

The Honorable Les AuCoin
United State Congress
2446 Rayburn House Office Building
Washington, D.C. 20515
Attention: Michelle Giguere Congressman AuCoin

The Honorable Ron Wyden
United State Congress
1440 Longworth Building
Washington, D.C. 20515
Attention: Ray Wilkeson Congressman Wyden

The Honorable Mark Hatfield
United State Senate
463 Russell Building
Washington, D.C. 20510
Attention: Tom Winn Senator Hatfield

The Honorable Robert Packwood
United States Senate
145 Russell Building
Washington, D.C. 20510
Attention: Karin Wiley Senator Packwood

The Honorable Jim Weaver
United State Congress
1226 Longworth Building
Washington, D.C. 20515
Attention: Aaron Coffman Congressman Weaver

The Honorable Denny Smith
United States Congress
1207 Longworth Building
Washington, D.C. 20515
Attention: Pat Simmons Congressman Smith

7288B/D1 - Merge List

PROPOSAL FOR A STREAMLINED ACCOUNTABLE THREE-TIER GOVERNMENT
IN THE GREATER PORTLAND AREA

by
BRUCE ETLINGER, METRO COUNCILOR, DISTRICT 10

This effort of Portland, Gresham, Multnomah County and Metro to collectively revamp our local governance system highlights the paralysis facing most urban centers in our country. It is increasingly clear that the federal government lacks a coherent urban policy, appropriate Cabinet and Congressional committee structures, or resources to address the alarming disrepair of infrastructure that threatens our future well-being as a nation. Despite notable efforts, in Oregon and other states, to strengthen the capacity of local and regional jurisdictions, the state level of government appears to have its hands full simply surviving as a fiscal entity amidst current shifting in the federal marble cake.

Commissioner McCoy is to be congratulated for commencing this intergovernmental dialogue to resolve local fiscal inequities and the pressing infrastructure and economic development needs facing Mid-County. Beyond the future of local governments, the quality of life enjoyed by residents throughout this metropolitan community may very well rest on the success of your efforts.

Even a quick review of the blue pages of the Portland telephone book underscores the need to transform some 350 unconnected local entities into a streamlined accountable system of local governance. As suggested by a growth chorus of futurists--such a restructuring of our current non-system is the last and best means to guide growth, deliver services more efficiently and equitably and dramatically increase accountability to citizens.

My comments tonight will consist of a specific reform proposal which has been left out, thus far. Along the way I will compare this option and the others that have been proposed in terms of resolving the urban subsidy issue, infrastructure and economic development problems which you are addressing. I will also suggest a strengthened process for reaching a consensus among local governments and the general public and the means to implement whatever option ultimately prevails.

A Conceptual Framework for a Three-Tier Government

Borrowing from the recommendations of local government reform efforts over the last 20 years--as well as the experience of other areas of the country--I would propose serious consideration of an integrated three-tier structure. The three tiers would consist of:

- | | | |
|--------------------|----|--|
| <u>Upper Tier</u> | -- | Metropolitan County to handle areawide responsibilities; |
| <u>Middle Tier</u> | -- | Six to twelve federated municipalities--or cities--ranging in size from 75,000 to 150,000; and |

Lower Tier --

General purpose community associations with formal authority delegated by each municipality.

Dividing responsibility for policy-making, funding, planning and service delivery would be subject to periodic review and revision. While the initial legal authority of the Metropolitan County in each federated municipality would be defined when their respective charters were adopted by voters, a significant degree of flexibility would be reserved between the municipal and community level. This will allow each municipality to match the delegation of both a decision-making and service provision role to community associations that reflect their diverse capacities, needs and local interest.

As boundaries, charters and necessary legislation is developed, I would convene panels of elected officials, program managers, interest groups and the public to assign functional responsibilities within the following major categories:

Public Safety --	(Fire, Police, Emergency Services)
Public Works --	(Water, Sewer, Solid Waste)
Transportation --	(Public Transit, Roads, Traffic Control)
Criminal Justice --	(Courts, Corrections, Community Corrections, Prosecutor and Crime Prevention)
Finance & Taxation --	(Tax Assessment, Elections, Central Support Services)
Human Services --	(Health, Manpower Training, Senior Services, Family & Childrens Services, Supported Housing)
Planning Development --	(Land Use Planning, Zoning, Urban Renewal, Plan Updates, Building Permits, Port of Portland)
Parks/Cultural and Recreation Facilities and Programs --	(Regional, Municipal and Community Parks; Coliseum, Libraries, Performing Arts, Stadium)

These functional advisory panels would recommend allocating roles to the Metropolitan County, the federated municipalities and the community associations based on the following criteria originally prepared in 1963 by the Advisory Commission on Intergovernmental Relations:

"Economic efficiency, fiscal equity, political accountability, and administrative effectiveness. Taken together these characteristics suggested that functional assignments should be made to jurisdictions that can: 1) supply a service at the lowest possible cost; 2) finance a function with the greatest possible fiscal equalization; 3) provide a service with adequate popular control; and 4) administer a function in an authoritative, technically proficient, and cooperative fashion." ACIR Report 1963, Performance of Urban Functions; Local and Areawide.

Partly because these "pure" criteria can conflict and are often hard to quantify, and partly in deference to our local traditions, the functional assignments at the outset may be less than ideal or logical. Nevertheless, to give some shape to how the three tiers might divide roles let me offer the following examples:

Public Safety -- (Fire and Police)

A three-tier scheme would provide an opportunity for genuine reform in these sensitive and essential services. Training, 911 central dispatching, recordkeeping, detective work (i.e., laboratory, STING operations, arson investigation) would benefit from an areawide administrative structure. Fire suppression and police patrol would probably remain as a municipal function, although there would be a reduction in the total number of separate police and fire departments from what we have in the region today. At the community level we could allow (if desired by a municipality and a local community) an addition fee to expand local patrols beyond a base level. Crime prevention and fire prevention would, hopefully, become community responsibilities, and such activities such as nuisance abatement and animal control would probably be shared responsibilities between municipalities and communities.

Public Works -- (Water)

The City of Portland has developed a major water system of the region relying on the Bull Run watershed. Further expansion of water supply including groundwater systems, the Clackamas and Trask Rivers, as well as water quality monitoring, should be assigned to the Metropolitan County. The wholesale water supply system should probably be shifted by Portland to the Metropolitan County level, partly in order to be able to guide new expansions and growth more effectively. Each municipality would operate its own storage and distribution system. Billing, complaints and issuing permits could be municipal or shared with communities.

Public Works -- Sanitary Sewers

The operation and expansion of major treatment plants and interceptor trunks are probably the best examples of services benefiting from economies of scale. Sewer basins cut across natural communities and controlling the cost of new development would, as with water, argue for the Metropolitan County to plan, fund and operate these major capital investments. As with water, the collection system and its maintenance should be assigned to municipalities, with permits and handling of complaints assigned either at municipal or community level.

Transportation

Major aspects such as mass transit, planning and operation, and maintenance of regional highways and a regional transportation center (for buses and trains) would be assigned to the new Metropolitan County. At the community level I would suggest that municipalities consider assigning local streets, sidewalks, stop signs, signals, pathways and alleys. At the least, the community level should be allowed to prioritize budgets and small scale capital improvements, with road maintenance being a shared responsibility between municipalities and communities. Some aspects of regional transportation service now operated uniformly in the region (the special need lift buses) could be partially decentralized using volunteer programs managed by several community associations.

Parks/Cultural and Recreation Facilities Programs

Large or specialized parks, such as Washington Park Zoo, Leach Botanical Gardens, Mt. Tabor Park, Laurelhurst, Pacific International Raceway, Glendever Golf Course, Blue Lake, Oxbow Park, Scoggins Dam Park, are enjoyed by citizens of the entire region as well as tourists. They deserve an areawide funding base to more equitably charge those who use and/or benefit from their existence. Similarly, the Coliseum (which needs expanding), the Stadium, public support for the Performing Arts, the new Performing Arts Center, and a proposed Convention Center, are all facilities that would benefit residents throughout our region. Major facilities such as the Portland Tennis Center, and Tualatin Park and Recreation Center should be funded and operated on an areawide basis. Most of the current parks operated by cities and special park districts--especially those between 10 and 50 acres--should be planned and operated at the municipal level. Neighborhood parks, often adjacent to schools and accessible by foot, should be assigned to community associations. Library service should be funded regionally to promote economies in acquisition and cataloging--along with more convenient public use--and equalization of this resource over time. Community associations should have a role in selecting some of the books to be ordered and shared community use of library facilities.

Planning and Development

The areawide role here is best exemplified by the Metropolitan Council role in the Twin Cities area of Minnesota. Maintaining an urban growth boundary, the areawide plan would establish a framework to guide expansion of transportation, sewer and water facilities, as well as formulation of a comprehensive capital improvement plan that supports the land uses each jurisdiction (i.e., municipalities and communities) have projected for in their adopted plans. Urban renewal or site specific development (often involving joint public/private arrangements) would be a shared authority among all three tiers. A strong zoning role would be delegated to community councils in keeping with their genesis and major current function. New capital programming, housing rehabilitation in a range of activities aimed at preventing (or removing) blight and deterioration should be shared responsibilities of the municipalities and communities.

Human Services

Significant city and county expenditures now occur which are not related in terms of shared management, common policy, objectives or the various public/private and nonprofit actors. There is almost a total inability today to shift resources into community or client based efforts--or preventative services, because most programs have been federally funded and state administered. Manpower training, planning of senior services and funding and operation of a regional health plan brokerage arrangement, like the highly successfully Project Health program of Multnomah County, should become regional responsibility. That is because health providers are already regional. Similarly training programs such as the newly created Private Industries Council should be planned and administered regionally, though client access should certainly be possible to these and other support services at local community centers where the community associations would hopefully be housed. Significant administrative savings would result from this reassignment--along with the ability to establish meaningful regional social policies and establish a delivery system that integrates public, private and nonprofit funding sources, monitors outcome and allows for appropriate interest group participation. To creatively meet the human needs for the present and future, a metropolitan forum needs to be able to promote linkages such as those between training programs, educational resources now operating, and economic development projects in our region.

The major advantages of this approach are the underlying inherent economies of scale, equity, administrative effectiveness and accountability such a governmental system affords.

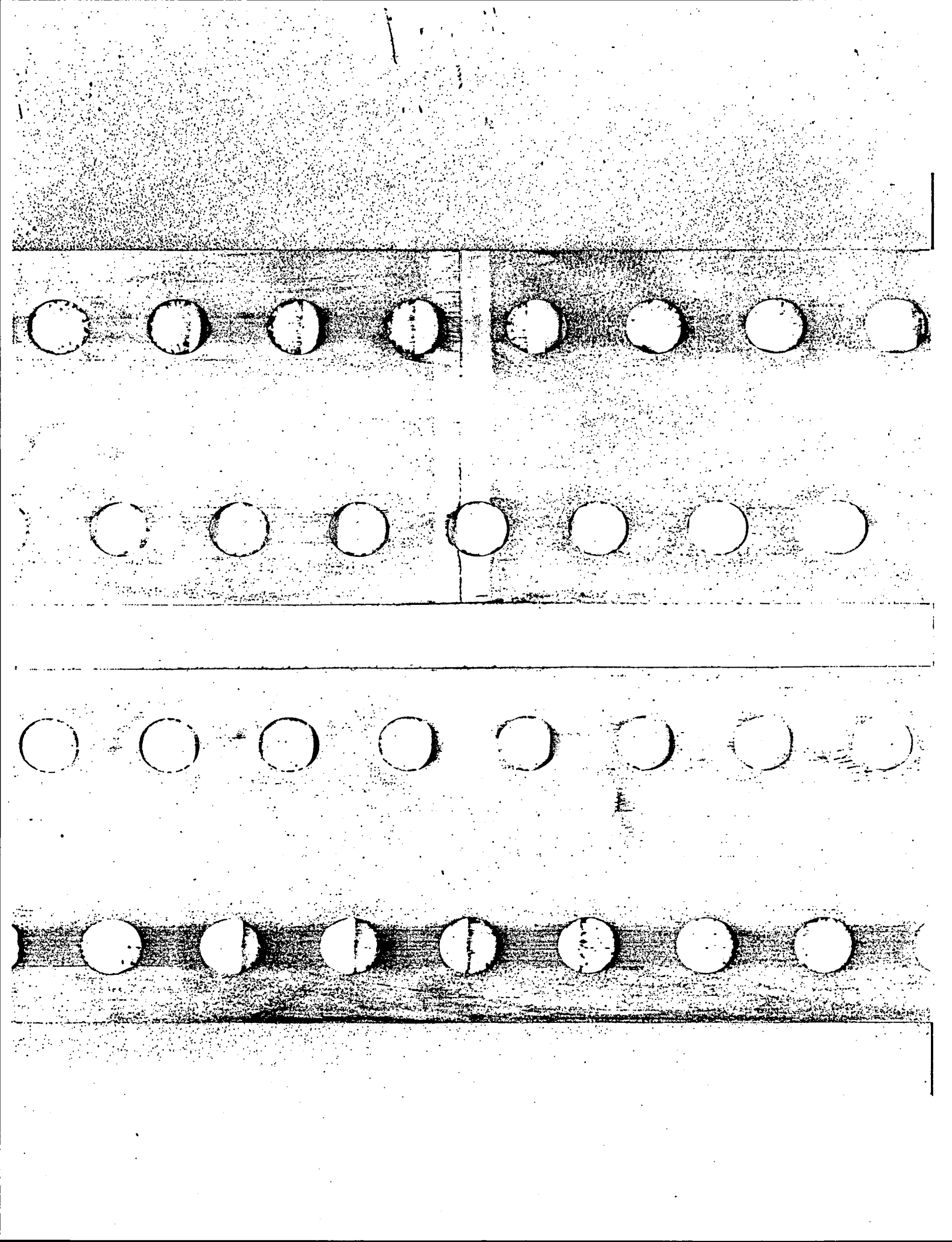
If we examine this approach and its impact on East County sewers, for example, we realize a larger degree of both economies of scale and equity. New sewer plant expansion at Inverness, or major access roads along the industrial parcels adjacent to the Sunset Corridor in Washington County, would be combined into a regional capital improvement program. By leveraging revenue bond capacity, user fees and other tax mechanisms such as a tax-sharing plan now in use in Minneapolis, would spread these costs over a larger base than financing Inverness expansion from current Portland sewer rates alone. Moreover--if the experience of the Twin Cities is a guide--the total cost of accommodating all new growth will be less--by several billion dollars!--if an areawide entity is charged with planning all capital intensive investments. A structure similar to the Joint Policy Committee on Transportation (JPACT) could be utilized to negotiate the specific capital investment priorities of the region and its jurisdictions. Such a decision-making model has made our region's transportation system the recipient of both high praise and our rightful share of state and federal dollars.

In terms of economic development and infrastructure this areawide approach would leverage more regional consensus and dollars. It would also do more to correct the urban subsidy issue than say annexation would. In particular, I am hardpressed to see how annexing to 172nd in East County and Gresham annexing the remainder, with the continued existence of Multnomah County, would do much toward shifting tax burdens, or reflecting the various service needs of the local communities inside both enlarged cities. A three-tier approach would remove urban subsidies, allow for flexible service levels, and remove the regional subsidies now provided by the City of Portland--before the opportunity to work with the other two suburban counties is foreclosed.

Moving to the lower tier let me indicate a strong interest here in community building which goes well beyond the advisory role currently afforded neighborhoods in Portland or the suburban counties. Different local plans for Wilkes or Parkrose would be preserved inside of the three-tier scheme, where annexation or consolidation would result in one set of policies--one map--and hundreds of conditions as the only means to implement the carefully drawn community plans of Mid- and East County communities.

In examining the current imperative of government to rebuild trust by strengthening leadership, information-sharing, and a sense of community, Robert Theobald has said that:

"The central question is how do you reach out to the community so that it becomes a reinforcing element rather than a barrier to needed change. You must have citizen participation, but it cannot be the superficial type we have had in the past, where we just tried to troupe everybody in and out. We need new models for involvement, and they are available. This will threaten some people, because they are used to a political



system that effectively keeps people at an arms length from the political process."

Examples of the delegated authority I am proposing for communities are contained in a proposed charter for Sacramento city and county, in 1974 major authority over city bureau operating and capital budgets was key ingredient of New York's efforts to create little city halls that was started 10 years ago. Rather than forcing the issue, I suggest that funds and authority be reserved, in the charters of the municipalities, to strengthen the capacity of communities for the major role envisioned in the functional assignments. They need independent staff not part of the municipal or areawide government, and at least an adequate budget to carry out regular communication with their neighbors. It might be desirable to have the community associations elect some or all of the municipal council positions, though this would be decided as the municipal charters are drafted and periodically revised.

A Workable Strategy For Getting There

To solve the urban subsidy--or more appropriately the fiscal disparity issue--we need to move toward full service municipalities for all citizens by specified dates in the future.

The Legislature needs to recognize--and help fund and appoint--a credible and balanced "Local Governance Streamlining Commission" similar in composition to the 65-member Tri-County Local Government Commission which existed in 1976. It would hopefully reach a consensus on best option--including perhaps an advisory vote between alternatives--and report its recommendations to 1985 Oregon Legislature.

Besides functional work groups examining the major service categories, one subcommittee of the commission should evaluate the areawide tier and make recommendations regarding boundaries, functions, structure of the Metropolitan County. They should examine and modify, as appropriate, merge current Metro structure and function into this new urban county. Recommendations should also be made regarding the relationship between the Metropolitan County, Tri-Met, Port of Portland, Boundary Commission and the federally designated health planning agency.

Most importantly this citizens commission should carefully design and follow a thorough public review process whereby all options for restructuring are fully detailed--including projected costs and service level assumptions--for an average homeowner. Cable television, the educational station, and local commercial channels as well as the print media--should be asked to help present this background and comparison of the major options.

To the extent possible the resources of such civic organizations as the City Club, the Metropolitan Citizens' League, Ad Hoc Futures Group, the Chamber of Commerce, should be cooperatively mobilized--along with Portland State University School of Urban

Affairs--to help staff and research this effort. Local and regional governments should also contribute funds along with the private sector and interim funding from the State Legislature. A major emphasis should be to involve representatives from from all existing community organizations in the region.

Two last minute details I would like to suggest are: 1) that the name of Greater Portland be considered for the new Metropolitan County; 2) I would also suggest that the proposal for a new Mid-County city of Columbia Ridge perhaps become the first of the federated municipalities. Their proposed charter already describes the kind of relationship with the community level tier I have outlined.

I would also like to nominate Professor E. Kimbark McColl as a possible chairman of this commission so that our past traditions are not lost in the kind of dramatic restructuring that is being proposed.

Finally, in terms of workable, I would suggest that this approach of a three-tier government is easier to package and gain voter support for than either consolidation or massive annexation. We can allow the structure to evolve in terms of the formation of municipalities around the region--as well as the functional assignments that get accomplished over time. This is clearly an incremental, yet achievable restructuring, more capable of resolving your mission than the other options and more likely to result in a system of local governance that a mere shuffling of bureaus and current service providers in East County. As the first state to establish both a voluntary council of governments, in Salem, as well as the initiative process and the first elected regional government in the country among other innovations, we should most definitely think beyond immediate budget band-aids for Mid-County and design an understandable and workable government structure for our region's future.

BE/gl
7394B/15
12/15/82

!Metro Letterhead!

December 21, 1982

Ms. Kay Struckman
Principal
Shaver Elementary School
3701 N. E. 131st Place
Portland, Oregon 97230

Dear Ms. Struckman:

Several months ago, at the request of Ms. Carolyn Nelson, I spoke to a class of 4th graders regarding solid waste disposal options and the importance of recycling.

Ms. Nelson has been encouraging her students to have their families prepare recycling materials for the monthly depot operated by an environmental club at Parkrose High School. Ms. Marilyn Pitts is their advisor.

As the Metro Councilor representing the Parkrose area I have been increasingly concerned that few, if any, haulers offer regular curbside pickup of recyclables. A major expansion of families separating reusable waste--including glass, paper and tin--would be a major impetus in changing the situation. Enlarging usage of the monthly project at the High School would also help a worthwhile club continue both its public service and educational activities.

I would like to suggest that some curriculum be developed to explain the value of reusing materials rather than disposal which costs, on average, some \$107 per ton to collect and safely bury in landfills today.

The Association of Oregon Recyclers (AOR), Metro and the Portland Recycling Refuse Operators (PRROS) all have educational material which could be refined or supplemented at appropriate. It might also be appropriate to create class or school competition with a shared reward for the class/school ^{in Parkrose School District} showing the highest participation level at the monthly project.

If you would be interested in pursuing this idea, I would suggest a meeting to include yourself, Ms. Pitts, Ms. Coffin of AOR, Ms. Margie Sasser of the Student-Parent Facility Association and myself. I will call in a few days to get your reaction.

Thanks for your consideration.

Sincerely,

Bruce Etlinger

District 10

BE/gl

7412B/D3

cc: Ms. Margie Sasser, c/o Shaver Elementary School, 3701
N. E. 131st Place, Portland, Oregon 97230
Ms. Shirley Coffin, 65 S. W. 93rd, Portland, Oregon
97225
Ms. Marilyn Pitts, c/o Parkrose Senior High, 11717 N.
E. Shaver, Portland, Oregon 97230

Sincerely,

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December 9, 1982

The Honorable Denny Smith
United States Congress
1207 Longworth Building
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Attention: Pat Simmons

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The sewer alternatives which are proposed would mean significant immediate construction jobs and, even more important, long-term industrial and commercial employment. As a resident, and Metro Councilor, of East Multnomah County I wholeheartedly support the funding for these projects.

Thank you for any effort you can spend on this effort.

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Attention: Aaron Coffman Congressman Weaver

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Attention: Pat Simmons Congressman Smith

7288B/D1 - Merge List

STATEMENT TO METRO COUNCIL
REGARDING
PUBLIC REVIEW OF SOLID WASTE OPTIONS

October 7, 1982

In the next two months we are scheduled to make a decision on one of the largest public works projects ever considered in this region. Although the public review process of solid waste options--including our timetable, community workshops and an informational tabloid have been discussed and informally approved, I must restate some concerns which several of you misunderstood at our Special Council meeting last Monday.

Because the trust of this organization amongst our constituents is, at best, fragile--I must dissent from your decision to present the solid waste options and invite public feedback with only a limited mailing in the region. It is my hope that rethinking this matter will prompt both the Executive Officer and a majority of this Council to initiate a larger public dialogue on this vital decision.

Our major region-wide decisions to date--including a tax base for Metro and the Johnson Creek LID--fell far short of building a regional consensus. The political fallout from these misunderstood initiatives helped me defeat an incumbent councilor, despite being outspent significantly. Moreover, the widely held perception about our rather Machiavellian approach to citizen involvement helped fuel efforts to abolish Metro, and played a major role in motivating a majority of voters to cast ballots against our Executive Officer last May. Furthermore, if you compare the under-vote, or those who left Metro races blank in both the 1980 election and this year, you will see that the percentage of disinterested voters has jumped from about a third to almost half of those who are casting ballots.

After spending over \$2 million dollars to study the feasibility of a garbage burner and a new landfill, are we now unwilling to spend \$10,000 in postage to ask the public for their thoughts on capital investments that will significantly impact garbage rates for at least 25 years?

Much more is at stake than how many people read the options, or whether they choose to attend meetings--or even whether we ultimately make the right decision.

Well over 65 community leaders spent some 18 months in the mid-seventies designing a unique regional citizens forum called Metro. It is not by accident that many of these persons, as well as the press and such public interest groups as the League of Women Voters, have begun to ignore the activities of this agency.

As currently planned, our review process will vent opinions from those who have already made up their minds long ago. Since garbage rates and disposal costs will rise whichever alternative we choose, this agency cannot hope to earn credibility unless there is a genuine effort to inform citizens about the true dimensions of the problem.

If we cannot build trust in our decision-making process in solid waste--over which we have clear authority and financial control--how can we expect to help citizens and local jurisdictions sort out other pressing regional problems and opportunities?

I have yet to hear of a public agency being criticized for actively informing and involving citizens in major decisions. The proposed garbage burner may become not only the biggest decision Metro ever makes, but if we are not careful one of our last decisions. It is painfully clear to me that we will never realize the promise of an elected regional government until we take the extra steps necessary to earn the trust of citizens in this region.

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