



METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: January 11, 1983  
To: Bruce Etlinger, Councilor, District 10  
From: Andy Jordan, General Counsel *AJ*  
Regarding: Residence Change

This is to confirm that you are still entitled to hold your position of Councilor for District 10 notwithstanding your recent change of residence.

I understand as follows:

1. You were elected to District 10 prior to district reorganization and you resided in that district at the time of election.
2. When District 10 boundaries were changed in 1981, you no longer resided in District 10 and you were assigned by the Secretary of State to represent the reorganized District 10.
3. Following that assignment, you moved your residence into the reorganized District 10, which residence was also within the District 10 as it existed prior to reorganization.
4. Within the past few weeks, you again moved your residence outside of District 10 as it was reorganized, but still within the District as it existed prior to reorganization.
5. At no time since your election or your assignment to District 10 have you resided outside of the District as it existed prior to reorganization.

Based upon the above, I conclude that you are entitled to continue representation of District 10 until the 1984 election. At that time, you will not be able to seek election to District 10 unless you move into District 10 one year prior to taking office. This opinion is based upon your assignment to District 10 by the Secretary of State and upon the fact that at all times since that assignment you have resided within the district to which you were elected.

AJ/srb  
7516B/D3



**METROPOLITAN SERVICE DISTRICT**

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

February 1, 1983

Rick Gustafson  
EXECUTIVE OFFICER

**Metro Council**

Cindy Banzer  
PRESIDING OFFICER  
DISTRICT 9

Bob Oleson  
DEPUTY PRESIDING  
OFFICER  
DISTRICT 1

Charlie Williamson  
DISTRICT 2

Craig Berkman  
DISTRICT 3

Corky Kirkpatrick  
DISTRICT 4

Jack Deines  
DISTRICT 5

Jane Rhodes  
DISTRICT 6

Betty Schedeen  
DISTRICT 7

Ernie Bonner  
DISTRICT 8

Bruce Etlinger  
DISTRICT 10

Marge Kafoury  
DISTRICT 11

Mike Burton  
DISTRICT 12

Mimi Bushman  
City Club of Portland  
730 S.W. 1st  
Portland, OR 97204

Dear Mimi:

Attached is a list of members from the Tri-County  
Local Government Commission.

Also enclosed is a proposal for a three-tier system  
of governance, as well as a "Government Streamlining  
Commission" to review and compare all re-structuring  
options and reach a consensus amongst a broader group  
than elected officials of Multnomah County alone.

I would like to meet with you soon, as well as the  
Chairs of your Mid-County Study Commission, to discuss  
this topic in more detail.

Sincerely,

Bruce Etlinger  
Councilor  
District 10

P.S. Don't forget Kim MacColl and Don Clark as  
potential members of the study group!

BE:tj



**METROPOLITAN SERVICE DISTRICT**  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: 1 March 1983  
To: Councilors, Executive Officer and Department Managers  
From: Bruce Etlinger, Councilor  
Regarding: Attached City Club talk by Douglas C. Strain  
President of ESI, entitled "Portland and the  
New Age of Intellectronics"

I am forwarding these views because they have a profound impact, especially if they prove visionary, on our transportation and land use planning. Maybe even on Zoo attendance.

# PORTLAND AND THE NEW AGE OF INTELLECTRONICS

## OUTLINE

- I. ALICE IN MICROSPACE TOUR OF THE SILICON CHIP WITH YOUR CONSUMER COMPATIBLE LIVWARE GUIDE
  - A. COMPARE CHIP WITH HUMAN BRAIN
  - B. OUTLINE ITS DEVELOPMENT IN SILICON VALLEY
  - C. DESCRIBE THE PERSONAL COMPUTER AND ITS FUTURE DEVELOPMENT
- II. POSSIBLE IMPACTS OF THE AGE OF INTELLECTRONICS ON PORTLAND DURING THE NEXT 17 YEARS UNTIL THE YEAR 2000
  - A. REPLACEMENT OF INSTITUTIONAL EDUCATION WITH LIFETIME PERSONAL EDUCATION
  - B. NETWORKING - A NEW FORM OF PARTICIPATORY DEMOCRACY
  - C. DISPLACEMENT OF WORK AND ITS ETHIC BY AN ETHIC OF SOCIALLY USEFUL LEISURE
  - D. CONSERVATION OF ENERGY AND NATURAL RESOURCES WITH MORE CONSERVING LIFESTYLES
  - \* E. DISPLACEMENT OF TRANSPORTATION BY COMMUNICATION
  - \* F. NEW CITY AND SUBURBAN LIVING PATTERNS - LIVE AND PLAY WHERE YOU WORK
  - G. AIR AND WATER POLLUTION CONCERNS REPLACED BY CONCERNS FOR INFORMATION SECURITY AND VALIDITY
- III. SUMMARY



## PORTLAND AND THE NEW AGE OF INTELLECTRONICS

AS IS USUAL WITH PROFESSIONALS SUCH AS DOCTORS, LAWYERS, AND ENGINEERS, WE COVER OUR IGNORANCE WITH UNINTELLIGIBLE JARGON LIKE "INTELLECTRONICS." OUR PROPENSITY FOR THIS HAS RECENTLY BEEN DOCUMENTED BY GARRY TRUDEAU IN THE LATE, LAMENTED "DOONESBURY," WHO WAS WANDERING AROUND WITH HIS FRIEND IN THE BYTE SHOP CULTURE. HIS SEARCH FOR ANYONE IN THIS ENVIRONMENT WHO COULD SPEAK INTELLIGIBLE ENGLISH WAS REBUFFED BY, "OH, YOU MEAN OUR CONSUMER COMPATIBLE LIVeware?" "NO, HE'S OFF DUTY TODAY."

FOR THE FIRST FEW MINUTES, I WOULD LIKE TO MAKE A TRY AT BEING YOUR "CONSUMER COMPATIBLE LIVeware" AND TAKE YOU ON AN ALICE IN MICROSPACE TOUR OF SILICON LAND. THEN, I WISH TO RETURN YOU TO PORTLAND AND SPECULATE WITH YOU ON THE PROBABLE IMPACTS OF "INTELLECTRONICS" UPON OUR CITY IN THE SHORT 17 YEARS BETWEEN NOW AND THE TURN OF THE CENTURY.

LET ME HASTEN TO THE DEFINITION OF THE TERM, "INTELLECTRONICS," WHICH WAS FIRST USED, TO THE BEST OF MY KNOWLEDGE, BY DR. SIMON RAMO OF THOMPSON RAMO WOOLDRIDGE FAME, IN A TALK ABOUT THE FUTURE GIVEN IN NEW YORK CITY IN 1964. ITS MEANING HAS BEEN RECENTLY DESCRIBED IN THE EXCELLENT OCTOBER, 1982 ISSUE OF THE "NATIONAL GEOGRAPHIC MAGAZINE" WHICH MANY OF YOU MAY HAVE SEEN. THIS ISSUE WAS DEVOTED TO THE CHIP AND SILICON VALLEY. AS THEIR STAFF AUTHOR PUT IT, QUOTE:

"THE SILICON CHIP WOULD BE EXTRAORDINARY ENOUGH IF IT WERE ONLY LOW-COST, COMPACT ELECTRONICS, BUT ITS ABILITY TO EMBODY LOGIC AND MEMORY ALSO GIVES IT THE ESSENCE OF HUMAN INTELLECT. SO, LIKE THE MIND, THE CHIP HAS VIRTUALLY INFINITE APPLICATION AND MUCH THE SAME POTENTIAL TO ALTER LIFE FUNDAMENTALLY."

HENCE, THE TERM "INTELLECTRONICS" FOR THE ELECTRONIC CHIP WITH THE ESSENCE OF HUMAN INTELLECT.

PLEASE NOTE THE WORD "ESSENCE." THE HUMAN BRAIN IS ESTIMATED TO HAVE APPROXIMATELY 100 BILLION NEURONS. IN THE ELECTRONIC WORLD, WE TALK ABOUT "GATES" AS THE DECISION ELEMENTS INSTEAD OF USING THE TERM "NEURONS." FROM THE BIRTH OF THE TRANSISTOR AT BELL LABS IN 1947, UNTIL 1979, THE WHOLE INTERNATIONAL SILICON INDUSTRY HAS HUFFED AND PUFFED FOR MORE THAN TWENTY YEARS TO PRODUCE THEIR FIRST 100 BILLION GATES, OR JUST ONE BRAINFUL. SINCE 1980, PRODUCTION OF GATES HAS SOARED ASTRONOMICALLY, BUT EVEN IN 1983, WE PROBABLY WON'T PRODUCE MORE THAN 10 TO 100 BRAINFULLS OF GATES. WHEN ONE COMPARES THE FEW BRAIN CLONES WE HAVE PRODUCED WITH THE 4.5 BILLION PEOPLE ON THIS PLANET, OUR ELECTRONIC INTELLECT IS STILL VERY MEAGER INDEED. LIKE POOH BEAR, WE ARE STILL BEARS WITH VERY LITTLE BRAIN.

NOW, JOIN ME ON OUR ALICE IN MICROSPACE TOUR OF SILICON LAND. TO GET IN THE MOOD FOR THIS ADVENTURE, WE FIRST HAVE TO TAKE SOME PILLS TO SHRINK TO AN APPROPRIATE SIZE JUST LIKE ALICE. IF YOU ARE A VERY TALL PERSON OF ABOUT 2 METERS, OR 6 FEET 6 INCHES, AND WITH THREE PILLS SHRINK YOURSELF BY THREE ORDERS OF MAGNITUDE UNTIL YOU ARE 2 MILLI-METERS TALL, YOU WILL STILL BE ABOUT AS TALL AS A STACK OF TWO PROVERBIAL THIN DIMES. IT WAS HERE, YOU REMEMBER, THAT ALICE BEGAN TO GET WORRIED ABOUT VANISHING ALTOGETHER. BUT IN THE POLITICAL IDIOM OF TODAY, WE "HOLD THE COURSE" AND TAKE ANOTHER COUPLE OF PILLS TO MAKE OURSELVES INVISIBLE TO THE HUMAN EYE WITH A STATURE OF 20 MICROMETERS, OR "MICRONS" AS THEY ARE REFERRED TO IN THE SILICON BUSINESS. WE ARE NOW OF AN APPROPRIATE SIZE TO GO WANDERING AROUND IN THE MICRON SILICON WORLD. A 10 MICRON DATAWAY WILL BE ABOUT AS WIDE AS A

SIDEWALK, AND A 5 MICRON GATE WILL BE ABOUT THE SIZE OF THE KITCHEN SINK. NOW, WHEN YOU HEAR ESOTERIC TYPES TALK ABOUT "5 MICRON DESIGN RULES" AT YOUR NEXT COCKTAIL PARTY, YOU WILL KNOW THAT THIS IS JUST SMALL TALK - VERY SMALL TALK! OUR SILICON LAND CHIP EXPANDED TO THIS SCALE IS AS LARGE AS THE CITY OF PORTLAND, AND AS DENSELY PACKED. WE CAN WANDER THROUGH THIS SILICON CITY AS LONG AS OUR LEGS HOLD OUT.

THE INCREASING COMPLEXITY OF THE SILICON WORLD GOES ON APACE WITH GATES GETTING EVER SMALLER. TWO MICRON DESIGN RULES ARE NOW COMMON AND PEOPLE ARE BEGINNING TO IMPLEMENT 0.1 MICRON GATES AND TALKING ABOUT "QUANTUM WELL STRUCTURES," WHICH NOBODY KNOWS YET HOW TO MAKE. THESE WOULD SHRINK THE STATE OF THE ART ANOTHER 100 TIMES FROM THAT USED TODAY. ANOTHER BIT OF ESOTERICA WE WILL NEED ON THIS TRIP IS TO KNOW THAT IT TAKES 8 GATES TO DEFINE 1 BYTE OF INFORMATION. ONE BYTE CAN REPRESENT ONE CHARACTER LIKE A NUMBER OR A LETTER IN THE ALPHABET. AS YOU MIGHT SUSPECT, ONE-HALF OF A BYTE IS KNOWN AS A NIBBLE. COMPUTER SCIENTISTS ARE NOTHING IF NOT WHIMSICAL!

RECENT DEVELOPMENTS HAVE GREATLY DECREASED THE COST OF SILICON DEVICES. THE MUCH DISCUSSED 64,000 GATE RANDOM ACCESS MEMORY, OR RAM, OVER WHICH THE UNITED STATES AND JAPAN HAVE BEEN IN A HEAD-TO-HEAD INDUSTRIAL BATTLE, HAS BEEN REDUCED IN PRICE FROM \$50 TO LESS THAN \$5 OVER THE PAST YEAR. OUR COMPANY, ESI, HAS BEEN ON A 6-YEAR PROJECT WITH BELL LABS AND WESTERN ELECTRIC TO DEVELOP A COMPUTER-CONTROLLED LASER BEAM TO AUTOMATICALLY PERFORM BRAIN SURGERY ON DEFECTIVE MEMORIES TO INCREASE THE PRODUCTION YIELDS BY SEVERAL HUNDRED PERCENT. THIS PROCESS FIRST WENT INTO PRODUCTION TWO YEARS AGO AND HAS BEEN ADOPTED BY A NUMBER OF LEADING PRODUCERS HERE AND IN JAPAN. IF WE DO NOT WATCH WHERE WE ARE GOING ON THIS SILICON TOUR, WE ARE LIKELY TO BE ZAPPED BY A LASER BEAM AS DEFECTIVE GATES!

THE DECREASED COST AND INCREASED COMPLEXITY OF THE SILICON CHIP HAS MADE PRACTICAL THE "PERSONAL COMPUTER" PIONEERED BY TWO YOUNG MEN, STEVE JOBS AND STEVE WOZNIAK. IN A BRIEF SIX YEARS, THIS CONCEPT HAS CAUGHT THE FANCY OF THE ENTIRE NATION AND EVEN MADE "MAN OF THE YEAR" ON A RECENT COVER OF "TIME" MAGAZINE. STEVE JOBS, NOW 27, AND CHAIRMAN OF APPLE, HAS A NET WORTH OF SEVERAL HUNDRED MILLION DOLLARS. AS A FORMER REED COLLEGE DROPOUT, HE OBVIOUSLY WILL NEVER SUCCEED! THE NEW LISA COMPUTER, JUST ANNOUNCED BY APPLE, IS A NOTABLE EXTENSION OF THE INTELLECTRONICS CONCEPT WITH ITS GRAPHIC USE OF INNOVATIVE NEW SOFTWARE TO MAKE A PROFESSIONAL WORKSTATION; A FURTHER ADVANCE OF THE GROWING SYMBIOSIS OF MAN AND HIS COMPUTERS, WHICH WILL SOON BE EMULATED BY COMPETITORS. THE ORIGINAL APPLE HAD A MILLION TIMES LESS MEMORY THAN ITS HUMAN PARTNER. IF YOUR FIRST GO AT A PERSONAL COMPUTER EXASPERATED YOU WITH ITS METICULOUS STUPIDITY, YOU WILL KNOW THE REASON WHY--YOU WERE A MILLION TIMES SMARTER! THE MORE POWERFUL LISA IMPLEMENTS THE RESULTS OF MUCH RESEARCH IN ARTIFICIAL INTELLIGENCE OVER THE PAST DECADE. I AM PLEASED TO HAVE BEEN ABLE TO BORROW THE FIRST LISA IN PORTLAND FOR A DEMONSTRATION FOR ANY OF YOU WHO WISH TO STAY AFTER THE QUESTION PERIOD. IF YOU ARE INTERESTED IN FURTHER TOURS OF THIS BRAND NEW WORLD, I WOULD SUGGEST FINDING YOUR OWN TOUR GUIDE. IT SHOULD BE SOMEONE UNDER 18 YEARS OF AGE AND PREFERABLY YOUR OWN SON OR DAUGHTER, OR GRANDSON OR GRAND-DAUGHTER. IMPORE THEM TO INTRODUCE YOU TO THE NEAREST VIDEO GAME ARCADE AND THE LOCAL BYTE SHOP. THE BONDS YOU BREAK WILL BE YOUR OWN, AND THE BONDS YOU MAKE MAY SURPRISE YOU. THE COMPUTER CAN BE A USEFUL BRIDGE ACROSS THE GENERATION GAP.

LET US NOW RETURN FROM OUR BRIEF MICROSPACE TOUR TO SPECULATE ABOUT THE IMPACT THESE DEVELOPMENTS MAY HAVE UPON OUR CITY OF PORTLAND BY THE TURN OF THE CENTURY.



ONE IMPACT OF INTELLECTRONICS MAY BE TO REPLACE INSTITUTIONALLY BASED MASS EDUCATION WITH LIFETIME PERSONAL EDUCATION. NOT ONLY WILL WE BE FILLING UP OUR OWN 100 BILLION BRAIN CELLS WITH EXPERIENCE, BUT WE WILL ALSO BE BUILDING OUR MULTIMEGABYTE PERSONAL DATA BASE AS OUR OWN UNIQUE RESOURCE. THE EVIDENCE IS GROWING THAT WE WILL HAVE INCREASING NEED FOR EDUCATORS, BUT THE INSTITUTIONS WHICH ARE NOW CONCERNED WITH EDUCATION AT ALL LEVELS WILL HAVE TO CHANGE SUBSTANTIALLY. NO LONGER WILL EDUCATION CONTINUE TO BE DELIVERED OVER AN ISOLATED AGE SPAN FROM 6 TO 22 FROM WITHIN THE CONFINES OF THE FOUR WALLS OF A CLASSROOM. THE LEARNING PROCESS WILL BECOME MUCH MORE IMPORTANT THAN EDUCATIONAL CONTENT. IN THE FUTURE, THE CONTENT OF PRACTICALLY ANY SUBJECT CAN BE REPRODUCED LOCALLY IN SECONDS BY OUR WORKSTATION.

THE USE OF THE VIDEO DISK, WHICH HAS FIRST BEEN MARKETED AS AN ENTERTAINMENT MEDIUM, HAS INTRIGUING POSSIBILITIES IN EDUCATION. WHEN ONE RECOGNIZES THAT THE PAGES FROM THREE COMPLETE SETS OF THE ENCYCLOPEDIA BRITANNICA CAN BE INSCRIBED ON A SINGLE DISK LIKE THIS (SHOW DISK), AND ANY GIVEN PAGE DISPLAYED IN LIVING COLOR IN A MATTER OF SECONDS, AND ALL FOR A PRODUCTION COST AT PRESENT OF LESS THAN \$10, ONE CAN COME TO BELIEVE THAT AT LAST GUTENBERG HAS MET HIS MATCH. TIME IS TOO SHORT TO MORE THAN MENTION THE FURTHER EFFECTS OF TELETEXT IN REDUCING THE NEED FOR NEWSPAPERS AND BOOKS. WE CAN NOW SAVE OUR TREES FOR PURPOSES OTHER THAN MAKING PAPER. THESE TRENDS MAY HAVE A SUBSTANTIAL IMPACT UPON THE PAPER AND PULP INDUSTRY IN OREGON. A SUITABLE HIGH SCHOOL GRADUATION PRESENT OF THE FUTURE MAY BE A COPY OF YOUR OWN BRAIN CLONE. TRULY A CHIP OFF THE OLD BLOCK!

JUST EMERGING FROM BEHIND THE SMOKE SCREEN OF THIS HOT TECHNOLOGY IS NETWORKING WHICH PROMISES TO LINK PEOPLE TOGETHER IN ENTIRELY NEW WAYS. SOME ARE EVEN HERALDING IT AS A NEW FORM OF PARTICIPATORY DEMOCRACY. THE ELECTRONIC INFORMATION EXCHANGE SERVICE, LOCATED AT THE NEW JERSEY INSTITUTE OF TECHNOLOGY, IS ONE OF THE BETTER KNOWN AMONG THE PUBLIC CIVILIAN NETWORKS. PIONEERED BY MURRAY TUROFF AND ROXANNE HILTZ, WHO CO-AUTHORED A POPULAR BOOK ON THE SUBJECT ENTITLED "THE NETWORK NATION," EIES, AS IT IS KNOWN TO ITS PARTICIPANTS, HAS PIONEERED EXPERIMENTS IN CONFERENCING BY TELECOMMUNICATIONS. THESE EXPERIMENTS HAVE BEEN PARTIALLY FUNDED OVER THE PAST 7 YEARS BY GRANTS FROM THE NATIONAL SCIENCE FOUNDATION. PETER AND TRUDY JOHNSON-LENTZ, WHO HAVE THEIR ELECTRONIC COTTAGE IN LAKE OSWEGO, HAVE BECOME INTERNATIONALLY KNOWN FOR THEIR PERCEPTIVE CONTRIBUTIONS TO A SPECIAL TYPE OF COMPUTER SOFTWARE THEY HAVE LABELED "GROUPWARE" TO FACILITATE PERSONAL INTERACTION ON THE NETWORK.

THE CONCEPT OF AN INTELLECTRONIC "TERMINAL" IS EMERGING FOR USE IN PERSONAL AND GROUP COMMUNICATION NETWORKS. COMMUNICATION IS A MUCH MORE ENGAGING AND REWARDING ACTIVITY FOR MOST OF US THAN PREPARING HOME BUDGETS OR INCOME TAX RETURNS. MY GUESS IS THAT PERSONAL COMMUNICATION "TERMINALS" WILL GREATLY EXCEED NUMBER CRUNCHING PERSONAL COMPUTERS BEFORE THIS DECADE IS OUT.

SOME OF US "OLD TIMERS" WERE SEDUCED INTO "NETWORKING" LAST YEAR BY AN EXPERIMENTAL PIONEERING COURSE IN STRATEGIC MANAGEMENT ORGANIZED BY THE WESTERN BEHAVIORAL SCIENCES INSTITUTE IN LA JOLLA, CALIFORNIA.

A DIVERSE GROUP OF PROFESSORS, INCLUDING SUCH PEOPLE AS HERMAN KAHN OF THE HUDSON INSTITUTE; STEWART BRAND OF THE WHOLE EARTH CATALOG MOVEMENT; JACK GRAYSON, CHAIRMAN OF THE AMERICAN PRODUCTIVITY CENTER IN HOUSTON; HERB YORK, FORMER DIRECTOR OF THE LAWRENCE RADIATION LABORATORY; AND DISTINGUISHED PROFESSORS OF ANTHROPOLOGY, HISTORY, PHILOSOPHY, ENVIRONMENTAL STUDIES, AND POLITICAL SCIENCE FROM THE LEADING UNIVERSITIES ACROSS THE COUNTRY, CARRY ON DAILY NETWORK DISCUSSIONS WITH AN EQUALLY DIVERSE GROUP OF 26 EXECUTIVES RANGING FROM JORGE ZEMILLA, DIRECTOR OF PLANNING FOR MARAVEN (FORMERLY SHELL OIL CO.) IN CARACAS, VENEZUELA, TO PETITE DR. MARY METZ, PRESIDENT OF MILLS COLLEGE IN CALIFORNIA.

AFTER A YEAR OF WORK, THERE HAD NOT BEEN A SINGLE DROPOUT AMONG ALL THESE EXCEPTIONALLY BUSY PEOPLE AS WE BEGAN THE SECOND YEAR WITH A FACE-TO-FACE SYMPOSIUM IN LA JOLLA A FEW WEEKS AGO. WHEN BUSINESS CALLS US AWAY FROM OUR PERSONAL TERMINALS AT HOME, WE CAN CARRY ON USING THE TELEPHONE AND THE TELEVISION SET IN OUR HOTEL ROOM, WITH A COMPACT DATA TERMINAL SUCH AS THIS      MODEL HERE (SHOW BRIEFCASE TERMINAL). NETWORKING HAS PROVED TO BE A SURPRISINGLY STIMULATING AND ABSORBING EDUCATIONAL EXPERIENCE FOR ME. AT LEAST, IT SHOWS THAT OLD DOGS REALLY CAN LEARN NEW TRICKS.

THE NEW AGE OF INTELLECTRONICS WILL PROBABLY CAUSE OTHER PROFOUND SOCIAL CHANGES BY THE TURN OF THE CENTURY. GERARD PIEL, EDITOR AND PUBLISHER OF "SCIENTIFIC AMERICAN," PREPARED AN INSIGHTFUL MONOGRAPH IN 1961. IT WAS ENTITLED, "CONSUMERS OF ABUNDANCE," AND HE MADE THE POINT THAT TECHNOLOGY IS QUIETLY REMOVING THE TWO PILLARS OF OUR INDUSTRIAL SOCIETY--THE CONCEPT OF PRIVATE PROPERTY AND THE ETHIC OF WORK.

REPLACING THE CONCEPT OF PRIVATE PROPERTY IS THE CONCEPT OF "RIGHT OF USE," OR "USUFRUCT" AS GERARD PIEL TERMED IT. PARTICULARLY IN QUESTION IS THE RIGHT TO INTELLECTUAL PROPERTY AND THE CONCEPTS UPON WHICH OUR PATENT SYSTEM AND COPYRIGHTS ARE BASED. THESE ARE PROVING INADEQUATE TO THE TASK OF UPHOLDING PROPERTY RIGHTS IN AN EMERGING INTELECTRONIC COMMUNITY WITH ITS ABUNDANCE OF SOFTWARE.

3 | EVEN MORE UNDER ATTACK IS THE "WORK ETHIC" OF AN OLDER INDUSTRIAL AGE. WITH CHRONIC UNEMPLOYMENT IN EVIDENCE IN MOST INDUSTRIAL ECONOMIES, THE PRESSING QUESTION BECOMES, "HOW DO WE EACH GET OUR MORTGAGE ON THE OUTPUT OF OUR MACHINES?" WITH MACHINES MATED WITH ELECTRONIC INTELLECTS, THE WORLD OF WORK WILL BE RADICALLY CHANGED IN THE INDUSTRIALIZED COUNTRIES BY THE TURN OF THE CENTURY. WILL WE ADOPT A 30-HOUR WORK WEEK, A GUARANTEED ANNUAL WAGE? CAN WE CONVERT THE ETHIC OF WORK AND ITS COROLLARY UNEMPLOYMENT TO AN ETHIC OF SELF-DIRECTED SOCIALLY USEFUL ACTIVITIES THAT WE MAY OFTEN LOOK UPON AS LEISURE-TIME ACTIVITIES TODAY? WILL WE BE PAID FOR SPENDING OUR ENERGIES TO PARTICIPATE IN THE CITY CLUB? IF WE WERE PAID, COULD WE BE PAID ENOUGH TO SIT THROUGH A TALK LIKE THIS?


ONE OF OUR MAJOR CONCERNS OF TODAY AND TOMORROW IS THE PERCEPTION OF DIMINISHING NATURAL RESOURCES, PARTICULARLY ENERGY RESOURCES. THIS PERCEPTION, COUPLED WITH GROWING ACTUAL SCARCITIES, WILL CONTINUE TO FORCE US INTO MORE CONSERVING LIFE STYLES. FORTUNATELY, SILICON IS A MOST ABUNDANT ELEMENT ON OUR PLANET AS IS THE RAW MATERIAL FOR GLASS FIBER OPTICS WITH WHICH TO INTERCONNECT PERSONAL WORKSTATIONS.

THERE IS A STORY, PROBABLY APOCRYPHAL, THAT WHEN THE BELL SYSTEM DECIDED TO REPLACE THE COPPER CABLES IN THEIR TELEPHONE SWITCHING



CENTER NEAR ATLANTA WITH FIBER OPTICS, THEY SALVAGED ENOUGH COPPER TO PAY FOR THE NEW FIBER OPTICS INSTALLATION AND RETURNED THE COPPER TO BE RECYCLED FOR BETTER USES. IN ANY CASE, COMMUNICATION DEVICES SUCH AS THE PERSONAL COMPUTERS USE RELATIVELY LITTLE MATERIAL AND ENERGY FOR THEIR MANUFACTURE AND USE.

SPEAKERS APPEARING BEFORE THE CITY CLUB IN THE PAST, NOTABLY ROBERT THEOBALD, HAVE DESCRIBED THE COMING INFORMATION AGE. BY THE YEAR 2000, WE WILL BE SPENDING MORE OF OUR TIME AND ENERGY COMMUNICATING TO WORK THAN COMMUTING TO WORK. ANY CITY WHICH PROVIDES ITSELF EARLY WITH OUTSTANDING COMMUNICATIONS FACILITIES COULD BECOME "HEADQUARTERS, USA" AND BE THE LEADING TRADE AND BUSINESS CENTER OF THE COUNTRY. WITH OUR FAVORABLE POSITION ON THE PACIFIC RIM AND OUR REPUTATION FOR A HIGH QUALITY OF LIFE, THERE IS NO REASON WHY PORTLAND COULD NOT BE A MUCH MORE PROMINENT CITY BY THE TURN OF THE CENTURY. THIS EMPHATICALLY MEANS THAT WE CANNOT CONTINUE TO ENCOURAGE OUTMODED SOCIAL STRUCTURES BASED UPON THE OLD TRANSPORTATION AGE, BUT MUST DIRECT OUR RESOURCES AND ENERGIES NOW TOWARD THE REQUIREMENTS OF THE NEW INFORMATION AGE. IT IS MY VIEW THAT THE PROJECTIONS MADE BY METRO OF FUTURE RIDERSHIP ON PUBLIC TRANSPORTATION, FOR EXAMPLE, WILL BE AS FAR OFF THE MARK AS THE PROJECTION OF INCREASING POWER NEEDS WERE WHICH CREATED THE WPPSS PROBLEMS. INSTEAD OF COMMITTING LARGE PUBLIC INVESTMENTS TO LIGHT RAIL LINES, WE SHOULD BE MAKING INVESTMENTS IN LIGHT FIBER OPTICS LINES.

A large, loopy handwritten scribble in the right margin, starting from the line 'WILL BE AS FAR OFF THE MARK' and extending down to 'INVESTMENTS IN LIGHT FIBER OPTICS LINES'. It includes a small dot and a short vertical line.

THE LIFE OF THE CITY WILL BECOME MUCH MORE DIVERSE AS INTELLECTRONICS BECOMES MORE PERVASIVE. WE WILL LIVE AND PLAY WITHIN THE CITY AS WELL AS WORK WITHIN THE CITY. ALREADY WE SEE NEW YORK CITY CHANGING,

WITH BROWNSTONES ALL OVER LOWER MANHATTAN BEING CONVERTED TO APARTMENTS FOR THE YOUNG FINANCIAL ANALYSTS WHO WORK ON AN INFORMATION INTENSIVE WALL STREET. THEY ARE EXPERIENCING A WELCOME RELIEF FROM THE LONG COMMUTE TO LONG ISLAND OR CONNECTICUT. PORTLAND NEEDS MORE LIVING SPACE IN THE DOWNTOWN AREA RATHER THAN MORE BEDROOM SPACE IN THE SUBURBS. THE SECOND CAR IS ALMOST SURE TO BE FORCED INTO OBLIVION BY THE INCREASING COSTS OF OWNERSHIP AND USE. IT MAY BE DISPLACED BY THE PERSONAL ELECTRONIC WORKSTATION WHICH WILL BE CONSTANTLY DECREASING IN COST, INCREASING IN CAPABILITY, AND BECOMING AN INDISPENSABLE TOOL OF EVERY PROFESSIONAL.

SUBURBIA WILL CHANGE, TOO. AS JAMES THURBER POINTED OUT SO WELL YEARS AGO IN "FABLES FOR OUR TIME," THERE ARE COUNTRY MICE AND THERE ARE CITY MICE. THE CITY MICE ENJOY THE TEMPO AND EXCITEMENT OF THE CITY WHICH WILL BE ENHANCED BY INTELLECTRONICS. ON THE OTHER HAND, COUNTRY MICE CAN INDULGE THEIR DESIRES FOR A MORE BUCOLIC EXISTENCE AND STILL STAY IN TOUCH WITH THE WORLD AND ITS AFFAIRS BY MEANS OF WIDELY DISTRIBUTED AND LOW COST COMMUNICATION NETWORKS. OPTIONS FOR LIFE STYLES WILL BECOME MORE PLENTIFUL AND AT LOWER SOCIAL AND ECONOMIC COSTS THAN THOSE PERMITTED BY FURTHER EXPANSION OF OUR PRESENT TRANSPORTATION BASED ECONOMY.

NOT ALL OF THESE CHANGES WILL NECESSARILY BE BENIGN. OUR PRESENT CONCERNS ABOUT AIR AND WATER POLLUTION, CAUSED BY OUR TRANSPORTATION AGE, MAY WELL BE DISPLACED BY CONCERNS ABOUT PERSONAL PRIVACY, SECURITY OF CRITICAL DATA, AND VALIDITY OF INFORMATION IN AN INTELLECTRONIC AGE. WE NEED TO CONSIDER AND ATTEND TO THESE MATTERS NOW TO PREVENT INFORMATION POLLUTION FROM BECOMING AS STIFLING AS ENVIRONMENTAL POLLUTION

HAS BECOME TODAY. TECHNOLOGY IS THE HANDMAIDEN OF MAN, BUT CAN EASILY BECOME HIS MASTER WITHOUT EARLY AND WISE DIRECTION. ONE OF THE FUNDAMENTAL CONSIDERATIONS, AS I SEE IT, IS TO DIFFUSE INTELLECTRONICS OVER AS WIDE A BASE AS POSSIBLE TO MINIMIZE THE DANGER OF CONCENTRATED INFORMATION POWER IN THE HANDS OF A FEW. SENATOR PACKWOOD HAS BEEN IN THE VANGUARD OF ELIMINATING MONOPOLY POWER IN THE HANDS OF COMMON CARRIERS SUCH AS THE BELL SYSTEM WITH HIS REWRITE OF THE FEDERAL COMMUNICATIONS ACT. WHILE THIS MAY CAUSE SOME TEMPORARY DISLOCATIONS, IT PUTS OUR NATION FAR AHEAD OF MOST COUNTRIES WHERE COMMUNICATION SYSTEMS ARE STATE-OWNED MONOPOLIES.

TO CONCLUDE, WE HAVE TAKEN A LITTLE TOUR WITH ALICE THROUGH THE WONDERLAND OF SILICON MICROSPACE. EVEN GREATER SCIENTIFIC WONDERS AWAIT US. "SCIENTIFIC AMERICAN," THIS MONTH, HAS AN ARTICLE DESCRIBING THE POSSIBILITIES OF AN ULTRAFAST COMPUTER USING INTERFERING LASER BEAMS AND NO SILICON AT ALL. MAYBE THIS WILL BE THE APPLE COMPUTER OF THE NEXT CENTURY.

WE HAVE ALSO EXPLORED THE POSSIBLE IMPACTS UPON THE CITY OF PORTLAND OF THIS NEW INTELLECTRONIC AGE AS IT RELIEVES THE STRESSES PUT ON OUR ENERGY AND OTHER RESOURCES BY MAKING ATTRACTIVE MORE CONSERVING LIFE STYLES. THE DIMINISHING OF OUR DEPENDENCY UPON THE AUTOMOBILE AND OTHER MODES OF ENERGY HUNGRY ACTIVITIES MAY WELL ELIMINATE OUR PRESENT CONCERNS ABOUT POLLUTION AND CONGESTION. A SOCIETY BUILT UPON THE APPLE COMPUTER OF STEVE JOBS COULD WELL BE MORE ATTRACTIVE THAN ONE BUILT UPON THE MODEL A CAR OF HENRY FORD. WE WILL EVOLVE NEW CITY AND SUBURBAN LIVING PATTERNS THAT MAY BE AN IMPROVEMENT UPON OUR PRESENT CONDITION. THE RETURN TO PERSONAL EDUCATION AIDED

BY INTELLECTRONICS COULD AVOID MANY OF THE PROBLEMS OF OUR INSTITUTIONALIZED EDUCATION OF TODAY. NETWORKING COULD REVIVE OUR SAGGING DEMOCRATIC PROCESSES AND PERMIT US TO PARTICIPATE IN OUR OWN GOVERNMENT IN A MORE MEANINGFUL AND INFORMED WAY.

ALL THESE POSITIVE CHANGES WILL BRING THEIR OWN SET OF NEW PROBLEMS. INFORMATION POLLUTION, DISPLACEMENT OF THE WORK ETHIC, THE REQUIREMENT FOR NEW ECONOMIC STRUCTURES AND, OVERRIDING ALL, THE CONTROL OF TECHNOLOGY FOR THE BENEFIT OF MAN, RATHER THAN FOR HIS DESTRUCTION.

ORGANIZATIONS, SUCH AS THIS CITY CLUB, CAN HELP DIRECT OUR COURSE TO ENHANCE THE OPPORTUNITIES AND SOLVE THE PROBLEMS OF THIS EMERGING INTELLECTRONIC AGE AND CREATE A BETTER CITY BY THE YEAR 2000. THE ACTIVE FUTURES STUDY GROUP OF THE CITY CLUB IS AN EXCELLENT EXAMPLE OF SUCH CONSTRUCTIVE ACTIVITY. THEIR FUTURES-ORIENTED CONFERENCE SCHEDULED FOR THIS COMING MAY PROMISES TO BE A SIGNIFICANT EVENT.

ONE MAY LOOK AT A GLASS AS BEING HALF EMPTY, OR AS BEING HALF FULL. AS I LOOK AT PORTLAND'S GLASS FOR THE FUTURE, IT IS MUCH MORE THAN HALF FULL.

DOUGLAS C. STRAIN  
ADDRESS TO THE PORTLAND CITY CLUB  
FRIDAY, FEBRUARY 18, 1983



## METROPOLITAN SERVICE DISTRICT

Providing Zoo, Transportation, Solid Waste and  
other Regional Services

March 14, 1983

Rick Gustafson  
Executive Officer

### Metro Council

Cindy Banzer  
Presiding Officer  
District 9

Bob Oleson  
Deputy Presiding  
Officer  
District 1

Richard Waker  
District 2

Charlie Williamson  
District 3

Corky Kirkpatrick  
District 4

Jack Deines  
District 5

George Van Bergen  
District 6

Sharron Kelley  
District 7

Ernie Bonner  
District 8

Bruce Etlinger  
District 10

Marge Kafoury  
District 11

Gary Hansen  
District 12

The Honorable Frank Ivancie  
Mayor of the City of Portland  
1220 S.W. 5th Avenue  
Portland, Oregon 97204

Dear Mayor Ivancie:

Citizens for Better Transit recently made a presentation to Metro's Regional Development Committee on a proposal for a Transportation Center in the vicinity of the Coliseum. Such a center would consolidate Amtrak, Greyhound, Trailways, DART, and Tri-Met bus and LRT service and provide an opportunity for joint use with expanded convention facilities and private development.

We were very interested in the proposal. However, we also recognize that such a proposal would be a very large scale facility, having a significant impact on Portland, and may not coincide with (the City of Portland) proposals for a new convention center and a relocated Greyhound terminal. Please advise us on your views of the merits of such a facility and whether or not further examination of its feasibility and potential funding is appropriate.

Sincerely,

  
Marge Kafoury

  
Sharron Kelley

  
Bruce Etlinger

  
George Van Bergen

527 SW Hall St.  
Portland, OR  
97201  
503/221-1646

MK:ef



METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201 • 503/221-1646

March 15, 1983

Bruce Etlinger  
COUNCILOR  
DISTRICT 10  
(ROSE CITY,  
GATEWAY,  
PARKROSE)

The Honorable Ernie Bonner  
Metro Councilor  
Sunlight Energy Systems  
8229 S. W. Cirrus Drive  
Beaverton, Oregon 97005

Dear Ernie:

I am pleased to accept your offer of participation with the Recycling Subcommittee.

Since our first meeting November 8, 1982, I have been awaiting both the minutes of same as well as detailed work plan which was to be prepared by the Metro solid waste staff.

It would be my hope that our first meeting would include a discussion of committee staffing, adoption of a work plan and schedule, and preparation of a comprehensive list of both resource persons and interested parties to comprise our mailing list.

Thanks for your continued leadership on this matter, and I look forward to helping you lead Metro out of the "wandering wilderness" of recycling.

Sincerely,

Bruce Etlinger

gl



**METROPOLITAN SERVICE DISTRICT**  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

**Ernie Bonner**  
COUNCILOR  
DISTRICT 8

March 11, 1983

Councilor Bruce Etlinger  
2715 N.E. 61st Avenue  
Portland, Oregon 97213

Dear Bruce,

I would like to ask you to be a member of the Recycling Subcommittee. If you can agree to that, please let me know as soon as possible.

We will have our first get-together of the Recycling Committee sometime in the middle of March. I will get back to you with a firm date.

I hope you can agree to be on the Committee. We have a lot of work to do but it is important that we get this recycling program established.

Respectfully,

Ernie Bonner  
District 8

EB:ef





METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201 • 503/221-1646

28 March 1983

Bruce Etlinger  
COUNCILOR  
DISTRICT 10  
(ROSE CITY,  
GATEWAY,  
PARKROSE)

Mr. Mark Gardiner  
Director of Fiscal  
Administration & Budget  
City of Portland  
1220 S.W. 5th Avenue  
Portland, OR 97204

Dear Mr. Gardiner:

I am writing to ask again for an appointment to discuss the City of Portland Urban Service Policy. Last October, after receipt of your letter addressed "Dear Portland Area Citizen," I visited your office to schedule an appointment. Your staff scheduled us to meet November 19. A few days later your secretary called to postpone the meeting until December 2. When she called again to cancel this meeting I was told that another meeting would be rescheduled soon.

Since the subsequent City Council hearings, and a discussion by the Metro Regional Development Committee, offered at best a brief and formal occasion for exchanging ideas, I remain interested in getting together. Because the 150,000 residents of mid-county lack a cohesive voice, forum or general purpose entity to represent their interest directly, I take my responsibility as a Metro Councilor most seriously. I look forward to hearing from you regarding a convenient time in the near future.

Sincerely,

*Bruce Etlinger*  
Bruce Etlinger  
Councilor - District 9

BE:tj





METROPOLITAN SERVICE DISTRICT  
527 SW. HALL ST., PORTLAND, OR. 97201 • 503/221-1646

Bruce Etlinger  
COUNCILOR  
DISTRICT 10  
(ROSE CITY,  
GATEWAY,  
PARKROSE)

April 7, 1983

Mr. Norm Kneisel  
Kneisel Travel Inc.  
345 N. E. 8th Avenue  
Portland, Oregon 97232

Dear Mr. Kneisel:

I appreciated your recent correspondence regarding Tri-Met. I, and many of my colleagues on the Metro Council, share many of your concerns regarding the operation of that organization.

You should know that the legislation currently being deliberated in the Oregon Legislature would dramatically affect the ability of Metro to merge with Tri-Met, thereby, removing the opportunity for persons such as yourself to hold the Tri-Met Board directly accountable. If you have thoughts regarding the subject of how the Tri-Met Board is selected, as well as your general concerns regarding their labor contract, I would be most interested in discussing this matter with you in more detail.

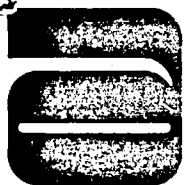
Rest assured that this agency will continue to provide oversight in terms of reviewing all federal grant applications and transportation plans, including proposed new Tri-Met expenditures, with the utmost vigor.

Feel free to contact me later at your convenience.

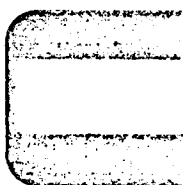
Sincerely,

*Bruce Etlinger*  
Bruce Etlinger

BE/srb  
8257B/D2



ASSOCIATION OF OREGON COUNTIES



LOCAL GOVERNMENT CENTER  
1201 COURT STREET N.E.

P.O. BOX 12729  
SALEM, OREGON 97309-0729

*From*  
Bruce Etlinger  
COUNCILOR  
DISTRICT 10  
(ROSE CITY,  
GATEWAY,  
PARKROSE)

(503) 585-8351

P. JERRY ORRICK, EXECUTIVE DIRECTOR

April 14, 1983

TO: Boards of Commissioners of Clackamas, Multnomah and Washington Counties

FROM: Paul Snider, Legal Counsel

SUBJECT: Financing Options for Regional Correctional Facilities

At the District 8 meeting of February 2, 1983, staff was requested to review the aspects, advantages and disadvantages of the various funding options available for construction of correctional facilities.

Options available and to be considered included the following:

- (1) Revenue bonding from the Metropolitan Service District.
- (2) Lease revenue financing.
- (3) Voter approved financing, whether by general obligation bond or by serial levy.

Because of two factors, the availability of first two listed options are somewhat limited. The two limiting factors include provisions of Article 11, Section 10 of the Oregon Constitution which limits the total debts which a county is authorized to incur to the sum of \$5,000 (exclusive of bonded indebtedness) and the general proposition that a board of commissioners is unauthorized to bind a future board of commissioners to a particular appropriation or course of action. The manner in which these two factors affect the availability of funding options is discussed below.

(1) Revenue bonding through Metropolitan Service District. Under ORS 268.310, Metro is authorized to fund certain programs and capital construction through the issuance of revenue bonds, without a vote of the people. If the revenue bonding mechanism were pursued, ORS 268.310 would have to be amended to add construction of correctional facilities as one of the categories for which Metro is authorized to issue the revenue bonds. A proposed bill to accomplish that purpose is attached to this memorandum.

Among the possible advantages of Metro revenue bond funding would be speed, reliability and the potential ability to spread payments over an extended period of time. The process would be speedy because it would not be contingent upon voter approval at a subsequent election. The process would be reliable for the same reason. The potential ability to spread the payments over a period of time would be contingent upon satisfying the requirements of Article XI, Section 10 of the Constitution. That section has been interpreted by the courts to consider a lease to be a form of indebtedness. To use Metro as a funding source would probably involve a form of repayment similar to a lease. In order to satisfy requirements of Article XI, Section 10,

the aggregate remaining payments on the lease plus all other county indebtedness may not be more than \$5,000 in excess of available funds plus uncommitted reserves. This problem can be overcome by having a sufficient uncommitted reserve to pay off the outstanding balance of the debt, by use of a "nonappropriation" (failure to appropriate within a given year would also result in loss of the interest in the facility) or by limiting payment of the debt to funds available from specific source other than property tax levies.

Potential disadvantages to this revenue source include the need for legislation to use it, the potential criticism that it is a circumvention of the voters and the probability that interest payments would be greater than it would under general obligation bonding. The legislative contingency disadvantage could be minimized by joint effort to pursue the legislation on the part of the three counties and Metro. Potential criticisms that this source circumvents the voters could be addressed by pointing out that when to statewide ballot measures for additional construction were proposed, the aggregate of the voters in the tri-county area passed them, even though they failed statewide. Although in the 1982 election, the measure failed in Clackamas County by about 1,600 votes, yet the total of the voters in the tri-county area nonetheless passed the measure.

(2) Lease-Revenue Financing. Under this option, arrangements would be made through private funding sources would be used for construction and the facility would be leased back to the county over an agreed upon period of time. When the lease period ended, the county would own the facility. The advantages to this approach are substantially similar to those discussed above as to revenue bonding proposals through Metro. This proposal would not involve an initial expenditure of public funds, but would rather involve periodic expenditures over a designated length of time. It would also not require a vote of the people. If the constitutional debt limitation described in paragraph (1) can be overcome, the advantages would be substantially similar to those described for Metro revenue bonding, but without the need for additional legislation.

As in the case of revenue bonding through Metro, the disadvantages to this approach include:

(a) Probability that interest rates would be substantially higher than they were for general obligation bonds; and

(b) The difficulty of overcoming the constitutional debt limitation. Interest rates are higher since the risks to the investor in this form of financing, as in the form of revenue bond financing, are substantially greater than they are in the case of general obligation bonding.

(3) The last generally recognized option is use of voter approved revenue sources such as general obligation bonding and serial levies. The advantages to these forms of revenue sources are that the interest rates payable are a great deal less than they would be for the other options discussed above. Risk to the investor is substantially less. The bond would not be subject to the "annual appropriation" problem discussed as to the first two choices above. Nor is it subject to subsequent attempts by the voters to establish spending limitations upon the government. General obligation bonds are considered contracts under the obligations of which cannot constitutionally be retroactively affected.

A BILL FOR AN ACT

Relating to metropolitan service districts; amending ORS 268.310 and 268.312; and declaring an emergency.

Be It Enacted By the People of the State of Oregon:

SECTION 1. ORS 268.310 is amended to read:

268.310. A district may, to carry out the purposes of this chapter:

(1) Acquire, construct, alter, maintain and operate interceptor, trunk and outfall sewers and pumping stations and facilities for treatment and disposal of sewage as defined in ORS 468.700 and engage in local aspects of sewerage transferred to the district by agreement with other public corporations, cities or counties in accordance with this chapter.

(2) Subject to the requirements of ORS 459.005 to 459.045, 459.065 to 459.105, 459.205 to 459.285 and subsections (1) to (3) of 459.992, dispose, and provide facilities for disposal, of solid and liquid wastes.

(3) Control the flow, and provide for the drainage, of surface water, by means of dams, dikes, ditches, canals and other necessary improvements or by enlarging, improving, cleaning or maintaining any

natural or artificial waterway or by requiring property owners to install and maintain water control or retention systems.

(4) Provide public transportation and terminal facilities for public transportation, including local aspects thereof transferred to the district by one or more other public corporations, cities or counties through agreements in accordance with this chapter.

(5) Acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities.

(6) Subject to specific approval by the voters of the district of the financing of such activities, acquire, construct, alter, maintain, administer and operate major cultural, convention, exhibition, sports and entertainment facilities.

(7) [Notwithstanding ORS 268.312,] Provide planning for metropolitan and local aspects of criminal and juvenile justice. Funds derived from municipal corporations under ORS 268.513 may be used as matching funds to obtain federal or state grants for those planning purposes.

(8) Provide facilities for metropolitan aspects of criminal and juvenile detention and programs for metropolitan aspects of adult and juvenile justice and, by agreement, local aspects of jails, corrections programs and juvenile justice in accordance with this chapter.

SECTION 2. ORS 268.312 is amended to read:

268.312. If either a tax base or income tax has been authorized the district by its voters under ORS 268.315 or 268.505 a district may also:

(1) Acquire, develop, construct, alter, maintain and operate metropolitan aspects of water supply and distribution systems including local aspects of systems of persons, public corporations, cities or counties transferred to the district by agreement in accordance with this chapter.

(2) Plan, coordinate and evaluate the providing of human services, including but not limited to, programs for the aging, health care, manpower, mental health and children and youth.

(3) Acquire, develop, maintain and operate a system of parks, open space, and recreational facilities of metropolitan significance.

[(4) Provide facilities for metropolitan aspects of criminal and juvenile detention and programs for metropolitan aspects of adult and juvenile justice and, by agreement, local aspects of jails, corrections programs and juvenile justice in accordance with this chapter.]

[(5)]"(4) Provide metropolitan aspects of library activities including, but not limited to, book acquisition and technical assistance for local libraries."

SECTION 3. This Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist. Sections 1 and 2 of this Act take effect upon passage.



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Date: May 5, 1983  
To: Metro Council and Rick Gustafson, Executive  
Officer  
From: Councilor Bruce Etlinger  
Re: Resolution of Tri-Met/Metro Relationship

I heartily concur with Representative Otto, as well as our Executive Officer, that the Tri-Met/Metro issue must be addressed squarely and hopefully resolved by 1985. No issue yet discussed by this Council is as important to the future of this elected regional government.

The principles put forward by the Executive Officer are good ones with which I agree. Likewise, it is essential that we develop, within the context of an overall mission or purpose for Metro, a specific set of guiding policies for transit decision-making. (The adopted RTP is at least a good workable foundation to support the design of such transit policies.)

Where I differ from the Executive Officer is strategy. Whereas he proposes sending a letter and privately spearheading the initiation of this study, I am extremely skeptical that such an approach will ensure the commencement, independence, credibility or completion of the task.

As noted by the Executive Officer in his April Monthly Report, "...there has been considerable attention over new initiatives for Metro, our governing structure, our relationship with Tri-Met." He went on to state that "I feel strongly that this is a good time to establish a regional study commission."

After consulting with members of the tri-county legislative delegation, former members of the Tri-County Local Government Commission, local elected officials and District 10 civic leaders, I am proposing a mandatory evaluation of Metro's structure, functions, funding and relationship to other regional agencies every four years. By amending our enabling legislation, the Legislature can ensure that a neutral, qualified group of individuals convenes regularly to steer this fragile and unique ship on its maiden voyage. The charge for such a regular interim study should be close to the April 11, 1983, memo from Deputy Executive Officer Carlson to the Executive Officer. (See attachment to Executive Officer's April report.)

Memorandum  
April 5, 1983  
Page 2

It would be extremely helpful if the Metro enabling legislation ensured automatic and regular evaluation of this organization. The Twin Cities Metropolitan Council has found this to be a key ingredient in their evolution, and Multnomah County has a charter requiring a similar review every four years.

Here is my rationale for having a thorough review of Metro directly related to resolution of the Tri-Met issue:

1. Authority to continue raising the bulk of our General fund revenue via dues expires at the end of 1984.
2. Both Tri-Met and Metro need broader consensus to expand public understanding, participation and funding in order to implement the adopted RTP.
3. Any review initiated solely by Metro or Tri-Met, or even a joint study, will fail to ensure that the wider public interests prevail over organizational needs of the two entities.

No one can deny that there has been considerable time and controversy since Metro's enabling legislation was enacted and improved (albeit narrowly) by tri-county voters.

It is imperative to the success of this unique experiment in regional self-government that Metro be regularly evaluated rather than suffering any appearance of self-examination, we must guarantee a meaningful opportunity for local elected officials, our "special publics" (i.e., solid waste industry, Zoo supporters), civic leaders and the general citizenry to share in the evolution of Metro.

BE/gl  
8515B/D1





**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Date: May 5, 1983  
To: Metro Council  
From: Councilor Bruce Etlinger  
Re: Proposed Community-Based Yard Debris Collection  
Projects During FY 83-84

Background

The proposed waste reduction budget will promote existing yard debris processing centers with an expenditure of some \$26,000 in contractual services and some \$5,090 of Metro staff resources.

After reviewing the proposed draft of "A Demonstration Project for Recycling Yard Debris," March 1983, I spoke with the Executive Officer and Waste Reduction Manager about budgeting our waste reduction efforts in order to be able to begin implementing the recommendations of the Yard Debris Steering Committee contained in this report. An informal "brainstorming" session with several Councilors and yard debris processors uncovered an interim strategy for FY 83-84 (prior to completion of recycling element of our Solid Waste Systems Plan) as well as some \$23,000 in currently unencumbered funds which could support this activity.

It should be noted that several of the recommendations do not require direct Metro expenditures; i.e., better diversion from disposal facilities, inclusion of separated yard debris in local collection franchises.

From our meeting it was clear that expanding the volume of separated yard material was a key factor in keeping the current processing centers open and economically viable.

The draft yard debris report findings suggest:

"It has been demonstrated that it is less expensive to process and recover yard debris than landfill the material."

Also noted in the report findings was the fact that:

"City sponsored cleanups with volunteer labor and donated equipment were the least costly collection alternatives demonstrated."

Expanding Community-Based Yard Debris Collection

The Executive Officer and Waste Reduction Manager have indicated that some \$23,000 of the \$110,600 for waste reduction contractual services is currently unobligated after an extensive RFP process among franchised jurisdictions who are commencing curbside collection programs for recyclables.

Although my initial concern was the need for a convenient, accessible processing center in east Portland and Multnomah County, I realize that increasing volume for existing centers was achievable via community-based projects.

I propose that \$23,000 be shifted from general contractual services and designated for community-based yard debris collection projects.

The criteria for projects should allow applications by local jurisdictions, neighborhoods or civic groups. These projects should occur next fall and spring and additional criteria for the RFPs should be approved by the Council. I would suggest the following kinds of criteria:

1. Ability of entity to plan and implement project effectively by itself.
2. Lack of accessibility to currently operating yard debris processing centers.
3. Lack of on-route curbside separation and collection for yard debris.
4. Extent that projects defray their own cost via user charges or donated equipment/services.
5. Volunteers or haulers providing home pick up of material for seniors and disabled persons.

After spending a couple of years, between 1977 and 1979, facilitating such neighborhood clean-ups with the City of Portland, I am firmly convinced that such efforts will meet the property code enforcement needs of local jurisdictions, promote community pride, allow Metro to support a popular and visible service to citizens, and remove far more material per dollar spent than any recycling efforts undertaken thus far by this agency.



# Program Overview

METRO Fiscal Year 1983 - 84

Fund: Waste Reduction

Department: Solid Waste

**PROGRAM TITLE:** The program approved by Council will be the program implemented. Yard Debris Steering Committee recommendations adopted by Council will be implemented.

**PROGRAM NARRATIVE:**

**SPECIFIC QUANTIFIABLE TARGETS TO BE ATTAINED ( Include dates, standards to be maintained etc where possible):**

1. IV. Yard Debris
  - A. Provide promotional and technical assistance to Metro yard debris processing centers and measure effectiveness of assistance in meeting waste reduction plan goals by July, 1984.
2.
  - B. Support community based yard debris collection projects in order to increase volume of material diverted from disposal facilities to Metro yard debris processing centers. RFP
3. criterial to be approved by Council.



# Sub. Program Overview

METRO Fiscal Year 1983 - 84

Fund: Waste Reduction

Department: Solid Waste

**PROGRAM TITLE:** Waste Reduction - Yard Debris

**PROGRAM NARRATIVE:** The program approved by Council will be the program implemented. Yard Debris Steering Committee recommendations adopted by Council will be implemented.

**SPECIFIC QUANTIFIABLE TARGETS TO BE ATTAINED ( Include dates, standards to be maintained etc where possible):**

**IV. Yard Debris**

- A. Provide promotional and technical assistance to Metro yard debris processing centers and measure effectiveness of assistance in meeting waste reduction plan goals by July, 1984.



Department: Solid Waste

Division or Program: Waste Red/Yard Debris

**MEIRO Fiscal Year 1983-84**

**2080 x Hourly Rate = Annual Salary**

[illegible]



METRO

# Materials & Services, Capital Outlay, Transfers, Contingency, Unappropriated Balance

Fiscal Year 1983-84

Form 5

Fund: Operating

Department: Solid Waste

Division: Waste Red/Yard Debris

Account #	Classification/Item	Current Budget	Change	Requested Amount	Justification
7130	Dues & Subscriptions			25	25-Compost magazine
7140	Advertising & Legal Notices			18,200	18,200-Yard debris promotions, TV, newspaper, radio, flyers
7150	Printing			2,400	2,400-Flyers on 3 sites/composting (100,000 copies)
7230	Telephone				
7500	Contractual Services			5,600	5,600-Yard debris promotion-PR firms to produce one 30-second TV spot and one 60-second radio spot



# Contractual Services Detail

MEIRO Fiscal Year 1983-84

Fund: Operating

Department: Solid Waste

Division: Waste Red/Yard Debris

Form 5A

Contract # (fill in only if contract exists now)	Contract (project/contractor name)	Amount	Contract description & Justification	Estimated starting date
	PR Firm	5,000	PR firm to produce one 30-sec. TV public service ad regarding: yard debris alternatives (composting and 3 processing centers)	July
	PR Firm	600	PR firm to produce one 60-sec. radio advertising regarding yard debris alternatives	July

## MEETING REPORT

DATE OF MEETING: May 25, 1983

GROUP/SUBJECT: Council Recycling Committee

PERSONS ATTENDING: Councilors Bonner, Etlinger and Hansen;  
Dennis Mulvihill; Bob Briehof, Stan Kahn,  
Gaylen Kitlow and Dwight Long

### MEDIA:

### SUMMARY:

Chairman Bonner called the meeting together at 7:30 p.m.

Items discussed included the Committee work plan, coordinating development of recycling plan with solid waste disposal system plan, and strategies for involving local officials, recyclers, haulers and market representatives.

Dennis Mulvihill reported that the search is underway for new recycling support staff. .50 FTE will be devoted to helping the Recycling Committee complete its work; the remaining .05 FTE will include administration of pilot curbside projects and yard debris program, among other tasks.

The Committee agreed to begin by meeting informally to survey the thinking of those currently involved in recycling. Staff will help prepare a written survey. Ray Barker will schedule meetings with elected officials. Councilor Etlinger will arrange visits to firms involved in materials marketing. Councilor Bonner will schedule appearances before hauler and recycling organizations.

It was decided to hold a workshop in mid-July to help develop options for a five-year recycling plan. General criteria to compare alternative strategies will be suggested to the participants by the Committee.

In September there will be public hearings to help refine and prioritize the preferred program option. These hearings will seek to mesh the recycling strategies with the major disposal system options which should be refined by that time.

The next meeting was set for June 8, 1983.

REPORT WRITTEN BY: Councilor Etlinger

COPIES TO: Councilors Bonner, Deines and Hansen  
Dan Durig, Dennis Mulvihill, Ray Barker,  
Bob Briehof, Stan Kahn, Gaylen Kitlow,  
Dwight Long

BE/srb/8709B/D5  
06/01/83





**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

June 3, 1983

Mr. Donald E. Carlson  
Deputy Executive Officer  
Metropolitan Service District  
527 S. W. Hall Street  
Portland, Oregon 97201

Dear Don:

Last fall I contacted both you and Rick Gustafson regarding some 23 former employees who left Metro during 1982 without a letter from this organization recognizing and thanking them for their service. Because many of them had left due to our accounting error, without the slightest performance deficiency, it seemed that a simple letter would at least reduce some natural bitterness.

You wrote back on March 4, 1983, to indicate "...we will implement this immediately." With regard to applying this procedure retroactively, you suggested it would be "...time-consuming and, perhaps, unnecessary considering that three-fourths of these former employees have been gone for over six months." I accepted that statement and the memo from Jennifer Sims of April 20, 1983, directing all departments to implement this new management policy for each terminating employee.

It has now come to my attention that at least several persons who recently left Metro, without being fired, have not received their recognition letter. At least one employee, Bev Bailey, had served here for over five years. She specifically requested a letter from the Executive Officer, and received nothing from him or her department head. (I understand that Dan LaGrande sent a letter which was prompted by Bev's help in staffing the switchboard.)

Because this new entity can only be as strong as our weakest link, and with general employee morale regarding

June 3, 1983

Page 2

our future uncertain at best, I hereby request that more attention be paid to recognizing our terminating employees (other than firings). Such attention is afforded by fast food chains paying teenagers minimum wage, and certainly merited by our professional staff here at Metro.

I might also suggest that this letter arrive prior to employee departure, including an offer of placement help and time off for job search.

Sincerely,



Bruce Etlinger  
District 10

BE/srb  
8730B/D1

cc: Cindy Banzer  
Bob Oleson  
Corky Kirkpatrick



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 3, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

**Mr. Mark Gardiner**  
Director of Fiscal Administration & Budget  
City of Portland  
1220 S. W. 5th Avenue  
Portland, Oregon 97204

Dear Mr. Gardiner:

Last October you sent a "Dear Portland Area Citizen" letter explaining the proposed City of Portland Urban Service Policy. Persons seeking additional information were directed to contact you.

After visiting your office, your staff scheduled an appointment. That meeting in mid-November was postponed as was a re-scheduled meeting last December.

Since that time I have continued to find the formal hearings inadequate for discussing concerns which mid-county community groups, business leaders and individual constituents have related to me.

I find the request for an opportunity to meet with you appropriate for the following reasons:

1. I represent most of the affected unincorporated area inside Multnomah County.
2. Metro is "one of the other service providers" your policy has promised to cooperate with in solving service deficiencies.
3. My request to intergovernmental affairs staff for a meeting with the Mayor was never answered.

Attached is a copy of a letter I sent to you two months ago regarding my request for a meeting. It is my sincere hope that this correspondence will hasten both our getting together and the intergovernmental sharing of ideas that this topic and my constituents deserve.

Yours truly,

*Bruce Etlinger*  
Bruce Etlinger  
District 10

BE/srb

cc: Mayor Frank Ivancie



**METROPOLITAN SERVICE DISTRICT**

527 S.W. HALL ST., PORTLAND, OR. 97201 • 503/221-1646

28 March 1983

**Bruce Etlinger**  
COUNCILOR  
DISTRICT 10  
(ROSE CITY,  
GATEWAY,  
PARKROSE)

**Mr. Mark Gardiner**  
Director of Fiscal  
Administration & Budget  
City of Portland  
1220 S.W. 5th Avenue  
Portland, OR 97204

Dear Mr. Gardiner:

I am writing to ask again for an appointment to discuss the City of Portland Urban Service Policy. Last October, after receipt of your letter addressed "Dear Portland Area Citizen," I visited your office to schedule an appointment. Your staff scheduled us to meet November 19. A few days later your secretary called to postpone the meeting until December 2. When she called again to cancel this meeting I was told that another meeting would be rescheduled soon.

Since the subsequent City Council hearings, and a discussion by the Metro Regional Development Committee, offered at best a brief and formal occasion for exchanging ideas, I remain interested in getting together. Because the 150,000 residents of mid-county lack a cohesive voice, forum or general purpose entity to represent their interest directly, I take my responsibility as a Metro Councilor most seriously. I look forward to hearing from you regarding a convenient time in the near future.

Sincerely,

*Bruce Etlinger*  
Bruce Etlinger  
Councilor - District 9

BE:tj

# Backyard-burning ban urged for Portland

By JOHN HAYES  
of The Oregonian staff

With only seven days left in this year's spring backyard-burning season, a state air quality planner suggested Thursday that the time may be ripe for another citywide burning ban in Portland.

"All the facts seem to indicate that's the direction we're going," said John Kowalczyk, manager of air quality planning for the state Department of Environmental Quality.

"We seem to be heading toward that based on the fact that the alternatives to burning seem to be fairly well-developed. And we do see violations of air quality occurring on days when burning has occurred," he said.

Kowalczyk hastened to add that a permanent backyard-burning ban in Portland could only be imposed by the state Environmental Quality Commission. The commission is not expected to consider the issue until fall.

That means Portland residents will be assured of at least one more back-

yard-burning season. The fall burning season begins Oct. 1.

This year's spring burning season will end Wednesday in Portland and other Willamette Valley cities, where it has been allowed since March 1. Backyard burning will be banned in all Willamette Valley cities, including Portland, until Oct. 1.

Meanwhile, yard trimmings will continue to be accepted for recycling by Portland-area companies: Waste By-Products, 8500 N. Albina Ave., McFarlane's Bark on Johnson Road in Clackamas, Grimm's Fuel on Cypole Road in Tigard and the Wood Yard on Tualatin Highway in Aloha.

Concerned about violations of federal air pollution limits on smoke and soot, the commission enacted a permanent ban on backyard burning in Portland in December 1980. But the 1981 Oregon Legislature overturned the ban, passing a state law limiting the commission's authority to enact future bans.

Under the 1981 law, the commission could ban backyard burning only after finding that the ban was necessary to

meet air quality standards and that alternatives to burning were reasonably available to a majority of the area's population.

Smoke and soot in Portland's air has reached levels above federal limits each year since monitoring began in 1976. In some years, the city has had as many as 16 days of smoke violations, according to DEQ pollution reports.

About 20 percent of the violations have come on days during the backyard-burning seasons when burning took place, Kowalczyk said. But at some monitoring locations near residential areas, all of the violations occurred during backyard-burning days.

The most difficult decision facing the environmental policy makers will be whether alternatives to burning are reasonably available to the Portland public, Kowalczyk said.

A draft study prepared by the Metropolitan Service District indicates that the four yard-trimming recycling points are within a 20-minute drive of 80 percent of the metropolitan area's population. "But that doesn't address the situa-

tion where people don't have the ability to haul the material to the recyclers," he said.

Past experiments have shown that it is difficult to persuade residents to pay for curbside pickup of yard trimmings when burning is allowed. In addition, it is difficult to persuade garbage haulers to invest in the equipment necessary for curbside yard-trimming collection until there is assurance of some business, Kowalczyk said.

During the summer and fall, officials of the DEQ and the Metropolitan Service District will open discussions with local officials and garbage haulers to plan a citywide curbside pickup system.

If the recycling centers are available and a plan exists for curbside pickup, the commission may be able to conclude the conditions of the 1981 burning law have been met, he said.

Kowalczyk said the DEQ will prepare a recommendation sometime this fall that will include several alternatives, including an immediate ban and a gradual reduction of burning per-



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 16, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Dear Friends of Backyard Burning Alternatives:

Recently the Metro Council received the long awaited report and recommendations of the Yard Debris Steering Committee following up on the \$265,000 EPA grant awarded Metro in January of 1981.

A memo from the Executive Officer accompanied the report and suggested that public forums be held this summer to receive the comments of all those affected jurisdictions, agencies and interest groups. This was proposed because the recommendations suggest action by many actors in addition to Metro.

Because expanded collection appears to be a key element, both for the viability of current yard debris processors and recovery of material from the waste stream, I was pleased to note that community-based cleanups were found to be the least costly collection alternative of those studied.

Insofar as we need additional satellite processing centers to make diversion convenient, as well as better market development to keep processing costs below the price of landfilling, there is still more to be done before an regionwide yard debris recovery program is truly a reality. It is clear, for example, that separated on-route pick ups should be our ultimate collection mode if we are to successfully recover this major component of our waste stream.

For the present, and specifically the FY 1983-84 budget year almost upon us, I propose that we not lose ground on the preferred collection alternatives already available--community-based clean up projects. The attached memo describes how \$23,000 currently unobligated could be utilized to fund such projects in conjunction with local jurisdictions, civic or community groups. The Executive Officer's budget as it now stands devotes some \$31,000 to promotion of existing processing centers only. Prior to receiving the yard debris report at the end of May, the Council defeated my proposal to fund community-

June 16, 1983

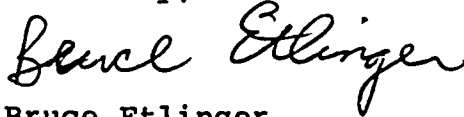
Page 2

based collection projects on a 6-5 vote. I am hoping that the Council will reverse itself on June 23 by realizing that this funding would directly and cost effectively support the processors without preempting either the other recommendations of the report or Metro's other recycling obligations that are currently in place.

I would be most grateful if you would share your views on this subject by either writing the Presiding Officer or hopefully appearing June 23 at 7:30 p.m. when the Metro budget will be considered for final adoption.

Since there is no budget hearing, your comments could best be presented under Citizens Communications to Council at the beginning of the meeting.

Sincerely,

A handwritten signature in cursive script that reads "Bruce Etlinger".

Bruce Etlinger  
District 10

BE/srb  
8831B/D3



# Backyard-burning ban urged for Portland

By JOHN HAYES  
of The Oregonian staff

With only seven days left in this year's spring backyard-burning season, a state air quality planner suggested Thursday that the time may be ripe for another citywide burning ban in Portland.

"All the facts seem to indicate that's the direction we're going," said John Kowalczyk, manager of air quality planning for the state Department of Environmental Quality.

"We seem to be heading toward that based on the fact that the alternatives to burning seem to be fairly well-developed. And we do see violations of air quality occurring on days when burning has occurred," he said.

Kowalczyk hastened to add that a permanent backyard-burning ban in Portland could only be imposed by the state Environmental Quality Commission. The commission is not expected to consider the issue until fall.

That means Portland residents will be assured of at least one more back-

yard-burning season. The fall burning season begins Oct. 1.

This year's spring burning season will end Wednesday in Portland and other Willamette Valley cities, where it has been allowed since March 1. Backyard burning will be banned in all Willamette Valley cities, including Portland, until Oct. 1.

Meanwhile, yard trimmings will continue to be accepted for recycling by Portland-area companies: Waste By-Products, 8500 N. Albina Ave., McFarlane's Bark on Johnson Road in Clackamas, Grimm's Fuel on Cypole Road in Tigard and the Wood Yard on Tualatin Highway in Aloha.

Concerned about violations of federal air pollution limits on smoke and soot, the commission enacted a permanent ban on backyard burning in Portland in December 1980. But the 1981 Oregon Legislature overturned the ban, passing a state law limiting the commission's authority to enact future bans.

Under the 1981 law, the commission could ban backyard burning only after finding that the ban was necessary to

meet air quality standards and that alternatives to burning were reasonably available to a majority of the area's population.

Smoke and soot in Portland's air has reached levels above federal limits each year since monitoring began in 1976. In some years, the city has had as many as 16 days of smoke violations, according to DEQ pollution reports.

About 20 percent of the violations have come on days during the backyard-burning seasons when burning took place, Kowalczyk said. But at some monitoring locations near residential areas, all of the violations occurred during backyard-burning days.

The most difficult decision facing the environmental policy makers will be whether alternatives to burning are reasonably available to the Portland public, Kowalczyk said.

A draft study prepared by the Metropolitan Service District indicates that the four yard-trimming recycling points are within a 20-minute drive of 80 percent of the metropolitan area's population. "But that doesn't address the situa-

tion where people don't have the ability to haul the material to the recyclers," he said.

Past experiments have shown that it is difficult to persuade residents to pay for curbside pickup of yard trimmings when burning is allowed. In addition, it is difficult to persuade garbage haulers to invest in the equipment necessary for curbside yard-trimming collection until there is assurance of some business, Kowalczyk said.

During the summer and fall, officials of the DEQ and the Metropolitan Service District will open discussions with local officials and garbage haulers to plan a citywide curbside pickup system.

If the recycling centers are available and a plan exists for curbside pickup, the commission may be able to conclude the conditions of the 1981 burning law have been met, he said.

Kowalczyk said the DEQ will prepare a recommendation sometime this fall that will include several alternatives, including an immediate ban and a gradual reduction of burning per-



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Date: May 5, 1983  
To: Metro Council  
From: Councilor Bruce Etlinger  
Re: Proposed Community-Based Yard Debris Collection  
Projects During FY 83-84

Background

The proposed waste reduction budget will promote existing yard debris processing centers with an expenditure of some \$26,000 in contractual services and some \$5,090 of Metro staff resources.

After reviewing the proposed draft of "A Demonstration Project for Recycling Yard Debris," March 1983, I spoke with the Executive Officer and Waste Reduction Manager about budgeting our waste reduction efforts in order to be able to begin implementing the recommendations of the Yard Debris Steering Committee contained in this report. An informal "brainstorming" session with several Councilors and yard debris processors uncovered an interim strategy for FY 83-84 (prior to completion of recycling element of our Solid Waste Systems Plan) as well as some \$23,000 in currently unencumbered funds which could support this activity.

It should be noted that several of the recommendations do not require direct Metro expenditures; i.e., better diversion from disposal facilities, inclusion of separated yard debris in local collection franchises.

From our meeting it was clear that expanding the volume of separated yard material was a key factor in keeping the current processing centers open and economically viable.

The draft yard debris report findings suggest:

"It has been demonstrated that it is less expensive to process and recover yard debris than landfill the material."

Also noted in the report findings was the fact that:

"City sponsored cleanups with volunteer labor and donated equipment were the least costly collection alternatives demonstrated."

(over)

Expanding Community-Based Yard Debris Collection

The Executive Officer and Waste Reduction Manager have indicated that some \$23,000 of the \$110,600 for waste reduction contractual services is currently unobligated after an extensive RFP process among franchised jurisdictions who are commencing curbside collection programs for recyclables.

Although my initial concern was the need for a convenient, accessible processing center in east Portland and Multnomah County, I realize that increasing volume for existing centers was achievable via community-based projects.

I propose that \$23,000 be shifted from general contractual services and designated for community-based yard debris collection projects.

The criteria for projects should allow applications by local jurisdictions, neighborhoods or civic groups. These projects should occur next fall and spring and additional criteria for the RFPs should be approved by the Council. I would suggest the following kinds of criteria:

1. Ability of entity to plan and implement project effectively by itself.
2. Lack of accessibility to currently operating yard debris processing centers.
3. Lack of on-route curbside separation and collection for yard debris.
4. Extents that projects defray their own cost via user charges or donated equipment/services.
5. Volunteers or haulers providing home pick up of material for seniors and disabled persons.

After spending a couple of years, between 1977 and 1979, facilitating such neighborhood clean-ups with the City of Portland, I am firmly convinced that such efforts will meet the property code enforcement needs of local jurisdictions, promote community pride, allow Metro to support a popular and visible service to citizens, and remove far more material per dollar spent than any recycling efforts undertaken thus far by this agency.



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 16, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

**The Honorable Earl Blumenauer**  
Multnomah County Commissioner  
1021 S.W. 4th Avenue, Room 605  
Portland, OR 97204

Dear Earl:

I am writing to encourage tree plantings as part of the landscape policy and plans of Multnomah County and Tri-Met along the County portion of the LRT line now under construction. While it would have been preferable to develop a master landscape plan for the entire corridor, it is noteworthy that the City of Portland portion of this project already has rather extensive landscape plans, including additional tree plantings. Because the community planning groups in mid-county were told earlier that tree plantings would be part of the LRT line, this letter seeks to clarify the current status of these landscape improvements. I would also like to propose suggestions which address the major unresolved issues.

**FUNDING**

It has been estimated that an investment of \$100,000 to \$150,000 would adequately cover planting along the entire corridor. A minimum of \$32,000 to \$50,000 is necessary to plant 40 trees at each of the eight Burnside stations. Because this is an eligible UMTA expenditure, I am assuming that securing the local match is the only hurdle to overcome. (If amendment to Banfield Full Funding Agreement, or transfer from Regional Reserve is necessary, please so advise.)

To raise the approximate local match of \$30,000 I would propose the following options be considered:

1. Utilizing current Multnomah County credit at several area nurseries.
2. Designate a portion of what appears to be "over match" for the 122nd and Burnside park and ride station. (I understand this site is being proposed as part of a trade agreement involving the old Hoyt Hotel block.)

3. Pursue price reductions (and tax credits) for tree purchase would allow local nurseries to help provide the local match.
4. Pursue the pledge of local merchants to cover maintenance and designate these "annual contributions" as the local match.
5. Approach local corporations and/or foundations for support to upgrade the corridor landscape. This might be expedited if the 3-1/2 foot planting or landscaping strip along Burnside were "deeded" to the community planning groups, or People for Parks, entities with their 501C(3) tax exempt status.
6. Establish local improvement district (LID) as downtown business community did in order to design, fund and maintain all station area and corridor amenities.

#### MAINTENANCE

Attached is a letter from Sharron Kelley confirming that the Rockwood Merchants would maintain the trees planted at station areas. Once we have agreement on the design and funding for tree planting, it should be possible to arrive at a budget and then expand the private funding and volunteer labor to maintain and replace trees. Civic and youth groups might be encouraged as seems the trend these days to "adopt a tree."

#### STORM SEWERS/INTERFERENCE WITH LRT OPERATION

These appear to be technical concerns which are significant and need to be addressed as part of the design and engineering work now underway.

I suggest that Multnomah County and Tri-Met engineers and landscape planners be assigned to meet together as a group to creatively and decisively address these concerns as well as other specific concerns regarding the station areas and public lands adjoining the Burnside corridor.

It would appear that Tri-Met's Landscaping Policy might merit amendment to address improvements beyond relocation or replacement of existing trees and shrubs. Because I applaud Tri-Met's renewed Community Relations plan for

June 16, 1983  
Page 3

discussing impacts with individual residents, my hope is that adding trees, a "landscape enhancement," will make the work of the Community Relations Team that much easier in the months ahead.

Trees along the Burnside LRT will help balance the necessary intrusion of a high-tech transportation line with the landscape amenities that have made mid-county communities unique. Landscape improvements will not only improve the climate for new development along the corridor and at the station areas, but improve the prospects for LRT support throughout the region. Specifically, the planting of trees in the 3-1/2 boulevard strip should:

- identify and beautify the pedestrian zone;
- add character and sense of place to entire corridor;
- provide landscape accent (sense of place) to help define station areas;
- building community pride via expanded use (pedestrian and bike path) and volunteer assistance with maintenance.

Thanks in advance to your attention to this matter. I would be happy to assist, as necessary, in getting these trees off the design sketches and into the landscape of mid-county.

Sincerely,

*Bruce Etlinger*

Bruce Etlinger  
District 10

BE/srb  
8787B/D3

Attachment

cc: Multnomah County

Tri-Met

Dennis Buchanan  
Gordon Shadburne  
Paul Yarborough  
Larry Nicholas  
Nancy Chase  
Bebe Rucker

Robert Murray  
Jim Cowan  
Dick Feeney  
Paul Bay  
Jody Fisher  
Ron Higby

East County Coordinating Committee  
Hazelwood Community Group  
Rockwood Community Group

Jean Gordon Citizen Involvement  
Coordinator  
1120 S.W. 5th Avenue, Rm. 1500  
Portland, OR 97204

Paul Thalhofer, Chrm. Multnomah  
County Citizen Involvement  
Steering Committee  
18617 E. Burnside  
Portland, OR 97030

Bob Murray  
Murray Chevrolet Company, Inc.  
1980 E. Powell  
Gresham, OR 97030

Jane Baker, Chrm. ECCO  
1885 S.E. 104th Avenue  
Portland, OR 97216

Leonard Howitt  
8032 E. Burnside  
Portland, OR 97215

Ann Picco  
1855 S.E. 104th  
Portland, OR 97216

Jim Cowan, General Manager  
TRI-MET  
4012 S.E. 17th Avenue  
Portland, OR 97202

Bruce Etlinger's letter copy of  
Blumenauer 6/16/83

Dick Feeney, Exec. Dir. Public  
TRI-MET Aff. & Mkg.  
4012 S.E. 17th Avenue  
Portland, OR 97202

Paul Bay, Ex. Dir. Plan. & Dev.  
TRI-MET  
4012 S.E. 17th Avenue  
Portland, OR 97202

Jody Fisher, Mgr. Community &  
TRI-MET Gov. Relations  
4012 S.E. 17th Avenue  
Portland, OR 97202

Ron Higby, Civil Engineering Supr  
TRI-MET  
4012 S.E. 17th Avenue  
Portland, OR 97202



OREGON OPERATIONS OFFICE  
522 S.W. 5TH AVENUE  
YEON BUILDING, 2ND FLOOR  
PORTLAND, OREGON 97204

REPLY TO  
ATTN OF:

10000

JUN 21 1983

Ms. Cindy Banzer, Presiding Officer  
Metro Council  
Metropolitan Service District  
527 S.W. Hall Street  
Portland, Oregon 97201

Dear Ms. Banzer:

Bruce Etlinger's letter of June 16, 1983 to Friends of Backyard Burning Alternatives invited comments on his proposal to fund community-based yard collection projects.

EPA has an interest in promoting the recycling of yard debris because it reduces the amount of air pollution that results from backyard burning. For this reason, EPA provided \$265,000 to Metro to demonstrate that recycling is feasible in Portland. The project was successful. Not only was the feasibility demonstrated, but an ongoing recycling program was initiated. The major need now in expanding the recycling effort is to improve collection alternatives.

Whether or not to fund community-based yard debris collection projects as proposed by Councilor Etlinger is, of course, a Metro decision. But, I would like to point out what I believe are some advantages of doing so. Expanding the existing community-based projects will:

1. Reduce the amount of pollution from backyard burning,
2. Keep the recycling momentum growing,
3. Foster community awareness of the need and feasibility of recycling,
4. Help keep existing processing centers in operation, and
5. Help demonstrate the availability of recycling so that, eventually, a ban on backyard burning may be implemented.

For the reasons stated, it appears that supporting community based yard collection projects will be an effective means of improving air quality in Portland.

Sincerely,

  
John Vlastelicia, Director  
Oregon Operations Office

cc: Bruce Etlinger





METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: 22 June 1983  
To: Executive Officer and Council  
From: Bruce Etlinger, Councilor  
Regarding: Yard Debris Recovery

Attached is a letter I sent to the Yard Debris Steering Committee and others who support alternatives to burning or landfilling yard debris.

After discussing the merits of community based projects with many persons, including Metro Recycling staff, I am still convinced that they are a viable strategy for Metro as an interim to expansion of private processing centers or regular curbside collection of yard debris.

To allow Metro to implement whatever strategies emerge from the workshop this July, I will move Thursday to shift the unobligated \$23,000 from curbside recycling to contingency. This will do two things:

- 1) Allow better distribution of recycling help to non-franchised portion of region.
- 2) Enable Metro to address yard debris collection where Metro plans and previous investment is further along than curbside recycling.

Although I am willing to await the recommendations of the July workshop, my hope is that Metro will be ready by fall to do more than publicize the existing processing centers.

cc: Dan Durig  
Dennis Mulvihill

BE:tj



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 16, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Dear Friends of Backyard Burning Alternatives:

Recently the Metro Council received the long awaited report and recommendations of the Yard Debris Steering Committee following up on the \$265,000 EPA grant awarded Metro in January of 1981.

A memo from the Executive Officer accompanied the report and suggested that public forums be held this summer to receive the comments of all those affected jurisdictions, agencies and interest groups. This was proposed because the recommendations suggest action by many actors in addition to Metro.

Because expanded collection appears to be a key element, both for the viability of current yard debris processors and recovery of material from the waste stream, I was pleased to note that community-based cleanups were found to be the least costly collection alternative of those studied.

Insofar as we need additional satellite processing centers to make diversion convenient, as well as better market development to keep processing costs below the price of landfilling, there is still more to be done before an regionwide yard debris recovery program is truly a reality. It is clear, for example, that separated on-route pick ups should be our ultimate collection mode if we are to successfully recover this major component of our waste stream.

For the present, and specifically the FY 1983-84 budget year almost upon us, I propose that we not lose ground on the preferred collection alternatives already available--community-based clean up projects. The attached memo describes how \$23,000 currently unobligated could be utilized to fund such projects in conjunction with local jurisdictions, civic or community groups. The Executive Officer's budget as it now stands devotes some \$31,000 to promotion of existing processing centers only. Prior to receiving the yard debris report at the end of May, the Council defeated my proposal to fund community-

June 16, 1983

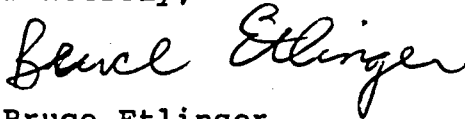
Page 2

based collection projects on a 6-5 vote. I am hoping that the Council will reverse itself on June 23 by realizing that this funding would directly and cost effectively support the processors without preempting either the other recommendations of the report or Metro's other recycling obligations that are currently in place.

I would be most grateful if you would share your views on this subject by either writing the Presiding Officer or hopefully appearing June 23 at 7:30 p.m. when the Metro budget will be considered for final adoption.

Since there is no budget hearing, your comments could best be presented under Citizens Communications to Council at the beginning of the meeting.

Sincerely,

A handwritten signature in cursive script that reads "Bruce Etlinger". The signature is written in dark ink and is positioned above the typed name.

Bruce Etlinger  
District 10

BE/srb  
8831B/D3

# Backyard-burning ban urged for Portland

By JOHN HAYES  
of The Oregonian staff

With only seven days left in this year's spring backyard-burning season, a state air quality planner suggested Thursday that the time may be ripe for another citywide burning ban in Portland.

"All the facts seem to indicate that's the direction we're going," said John Kowalczyk, manager of air quality planning for the state Department of Environmental Quality.

"We seem to be heading toward that based on the fact that the alternatives to burning seem to be fairly well-developed. And we do see violations of air quality occurring on days when burning has occurred," he said.

Kowalczyk hastened to add that a permanent backyard-burning ban in Portland could only be imposed by the state Environmental Quality Commission. The commission is not expected to consider the issue until fall.

That means Portland residents will be assured of at least one more back-

yard-burning season. The fall burning season begins Oct. 1.

This year's spring burning season will end Wednesday in Portland and other Willamette Valley cities, where it has been allowed since March 1. Backyard burning will be banned in all Willamette Valley cities, including Portland, until Oct. 1.

Meanwhile, yard trimmings will continue to be accepted for recycling by Portland-area companies: Waste By-Products, 8500 N. Albina Ave., McFarlane's Bark on Johnson Road in Clackamas, Grimm's Fuel on Cypole Road in Tigard and the Wood Yard on Tualatin Highway in Aloha.

Concerned about violations of federal air pollution limits on smoke and soot, the commission enacted a permanent ban on backyard burning in Portland in December 1980. But the 1981 Oregon Legislature overturned the ban, passing a state law limiting the commission's authority to enact future bans.

Under the 1981 law, the commission could ban backyard burning only after finding that the ban was necessary to

meet air quality standards and that alternatives to burning were reasonably available to a majority of the area's population.

Smoke and soot in Portland's air has reached levels above federal limits each year since monitoring began in 1976. In some years, the city has had as many as 16 days of smoke violations, according to DEQ pollution reports.

About 20 percent of the violations have come on days during the backyard-burning seasons when burning took place, Kowalczyk said. But at some monitoring locations near residential areas, all of the violations occurred during backyard-burning days.

The most difficult decision facing the environmental policy makers will be whether alternatives to burning are reasonably available to the Portland public, Kowalczyk said.

A draft study prepared by the Metropolitan Service District indicates that the four yard-trimming recycling points are within a 20-minute drive of 80 percent of the metropolitan area's population. "But that doesn't address the situa-

tion where people don't have the ability to haul the material to the recyclers," he said.

Past experiments have shown that it is difficult to persuade residents to pay for curbside pickup of yard trimmings when burning is allowed. In addition, it is difficult to persuade garbage haulers to invest in the equipment necessary for curbside yard-trimming collection until there is assurance of some business, Kowalczyk said.

During the summer and fall, officials of the DEQ and the Metropolitan Service District will open discussions with local officials and garbage haulers to plan a citywide curbside pickup system.

If the recycling centers are available and a plan exists for curbside pickup, the commission may be able to conclude the conditions of the 1981 burning law have been met, he said.

Kowalczyk said the DEQ will prepare a recommendation sometime this fall that will include several alternatives, including an immediate ban and a gradual reduction of burning per-



OREGON OPERATIONS OFFICE  
522 S.W. 5TH AVENUE  
YEON BUILDING, 2ND FLOOR  
PORTLAND, OREGON 97204

REPLY TO  
ATTN OF:

10000

JUN 21 1983

Ms. Cindy Banzer, Presiding Officer  
Metro Council  
Metropolitan Service District  
527 S.W. Hall Street  
Portland, Oregon 97201

Dear Ms. Banzer:

Bruce Etlinger's letter of June 16, 1983 to Friends of Backyard Burning Alternatives invited comments on his proposal to fund community-based yard collection projects.

EPA has an interest in promoting the recycling of yard debris because it reduces the amount of air pollution that results from backyard burning. For this reason, EPA provided \$265,000 to Metro to demonstrate that recycling is feasible in Portland. The project was successful. Not only was the feasibility demonstrated, but an ongoing recycling program was initiated. The major need now in expanding the recycling effort is to improve collection alternatives.

Whether or not to fund community-based yard debris collection projects as proposed by Councilor Etlinger is, of course, a Metro decision. But, I would like to point out what I believe are some advantages of doing so. Expanding the existing community-based projects will:

1. Reduce the amount of pollution from backyard burning,
2. Keep the recycling momentum growing,
3. Foster community awareness of the need and feasibility of recycling,
4. Help keep existing processing centers in operation, and
5. Help demonstrate the availability of recycling so that, eventually, a ban on backyard burning may be implemented.

For the reasons stated, it appears that supporting community based yard collection projects will be an effective means of improving air quality in Portland.

Sincerely,

A handwritten signature in cursive script, appearing to read "John Vlastelicia", is written over the typed name.

John Vlastelicia, Director  
Oregon Operations Office

cc: Bruce Etlinger ✓



**METROPOLITAN SERVICE DISTRICT**  
527 SW. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: 22 June 1983  
To: Rick Gustafson, Executive Officer  
From: Bruce Etlinger, Councilor - District 10  
Regarding: Proposed Update of Multnomah County Framework Plan

Attached please find comments from Hazelwood Community Group regarding the proposed update of Multnomah County Framework Plan.

Because I am proud of the hard work by citizens in developing their community plans, I hope we will welcome their continued involvement during all updates and major implementing actions.

Please advise Mr. Howitt and Ms. Picco of upcoming review by Metro of County Plan Update.

Thank you.

BE:tj

8032 E. Burnside  
Portland, Oregon 97215  
June 5, 1983

Multnomah County  
Dept. of Environmental Services  
2115 S.E. Morrison  
Portland, Oregon 97214

Attention: Lorna Stickel, Acting Planning Director

Re: Multnomah County Comprehensive Framework Plan,  
Volume 2: Policies Update Draft, April 1983

Dear Lorna:

On May 23, 1983 at a formal hearing before the Planning Commission a representative of the Hazelwood Community Group asked several questions of the Planning Commission which to date have not been answered. A summary of the questions follows along with some new ones for which we would like a response as soon as possible:

1. (a) Are you following the LCDC Periodic Review process? If not, what is the work program and process you are following and how does it meet the Multnomah County Comprehensive Framework Plan provisions for revision of plan, page 1-5?
- (b) Does the work plan correspond to the Planning Program elements submitted to LCDC for acknowledgment in July 1980 and further described as Appendix "D" Multnomah County's Planning Program, attached herein.
2. From what we've seen and what we've read with respect to the proposed draft your staff has not told us what has changed, what has been deleted, and what has been added. Standard procedure for underlining amending language and bracketing language to be deleted has not been followed. We request that this oversight be corrected.
3. How does this Multnomah County Comprehensive Framework Plan Update fit together and become mutually supportive and consistent with the Community Plans, if, as your staff is contending, the Dept. of Environmental Services does not have the money or staff to conduct an update of the Community Plans at this time and that they will be done "down the road later, and might need some tinkering"?
4. What amendments, in chronological order, have been added to the Comprehensive Framework Plan, including its component parts, since it was acknowledged in July 1980/November 1980 and what if any commitments remain to be done?

5. Where is the Light Rail Mass Transit referenced in the proposed Update? As you may recall the Board of County Commissioners adopted nine pages of Banfield Light Rail Transit Corridor Goals and Banfield Light Rail Station Area Goals applicable to Policy 20 of the Hazelwood and Rockwood Community Plans. This was done by Ordinance 267 (PC1-81 Attachments A and AA) on March 17, 1981. The product of those nine pages of goals was to be determined by the results of the Transit Station Area Planning Program. The program is a two year study which was to have ended in October 1982 but was aborted by the sudden withdrawal of third phase money for final planning by Tri Met. We understand it has recently been revived. There were sharp differences of opinion at the beginning of the program, mainly because a policy was amended (Policy 20) in two separate community plans premised on a two year study which had yet to begin. Subsequently, a market feasibility study was undertaken, alternative concept plans were developed and ultimately the Planning Commission selected one concept plan for each station. The question now before us is Where in the Comprehensive Framework Plan Update is this unfinished program addressed and (2) Has the Study, relative to the Corridor Goals, reached any conclusions on light rail planning, in general, on the Corridor in E. Multnomah County and if so how will such conclusions be implemented? and (3) more specifically what is the procedure which will reduce the conceptual station plans to actual plans and zone changes consistent with the Hazelwood Plan and Rockwood Plan Policy 20 amendments as well as the LCDC statutory requirements?
6. In addition to asking for (1) What is being changed? (2) What is being added? and (3) What is being deleted? we wish to know how the Update alters the Hazelwood Plan, Policies 1-40, including but not limited to our community design recommendations and strategies, light rail implementation of our goals as amended to Policy 20 of our plan, how the concept plans become actual plans and zone changes; opportunity to comment and give input to Hazelwood's capital improvement guidelines and priorities, housing densities (more or less) sewer facility issues, annexation of Hazelwood or new city, Design Review and Economic Development for Hazelwood, schools, parks and other issues. The overriding question that so far has not been answered is: Is our plan strengthened, weakened or not affected by the Update? Please answer.
7. What changes have occurred in Hazelwood since 1979 and where is it referenced? Did someone determine growth, no growth, minus growth for Hazelwood? Or hasn't it been addressed? Goal 2?



8. Please advise as to whether the proposed policies, strategies and recommendations in the Update are in fact legally binding on the several community plans in as much as they are not specifically linked by name or effort to any of the several community plans. To the best of our knowledge we have not participated in any Goal 2 evaluations of alternative choices with respect to the Update draft as submitted.
9. Please advise as to why County felt the need for updating (April 1983) when the LCDC staff report, dated Jan 21, 1980, referring to the Multnomah County Comprehensive compliance evaluation on page 13, stated the following:

"Policy 1 Framework and Community Plans require complete update every five years beginning in 1984."  
(There is no record of disagreement by Multnomah County to this statement.)
10. What effect does the proposed update have on the 1984 review dates adopted by law in the respective community plans?

Would you please provide the answers to these questions at your earliest convenience. Also please provide us with copies of any resolution language or proposed zoning ordinances which the Planning Commission may be considering on June 13, 1983.

Yours very truly,

*signed by Leonard C. Howitt*

LEONARD C. HOWITT, Chairperson  
Hazelwood Community Group

cc: LCDC  
METRO  
BOARD OF COUNTY COMMISSIONERS  
ECCCO  
Hazelwood Board of Directors



## METROPOLITAN SERVICE DISTRICT

Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 29, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Presiding Officer Banzer and Councilor Oleson

Councilor Bruce Etlinger

Metro Representation on Future of Local  
Government Group (FLGG)

I understand that Gladys McCoy answered a letter from Cindy by disagreeing with the proposal to add me to FLGG. Quite frankly I appreciate her concern about size, although I thought there might be a little more flexibility.

You should both know, as I think I mentioned during these last few hectic months, that Commissioner McCoy agreed after a March FLGG meeting to this potential substitute of myself for Bob.

I am not going to be forever disappointed if not included in these deliberations. However, if Bob doesn't have strong interests, and/or would prefer regular reports to meeting attendance, the following items might be included in another letter to Gladys:

1. Commissioner McCoy agreed following an earlier FLGG meeting to Metro redesignating myself to take the place of Deputy Presiding Officer Oleson.
2. District 10 includes more unincorporated Multnomah County, the area under study, than any other Council district.
3. Bruce has a strong background and interest in local government structure, having worked as a staff member with the Tri-County Local Government Commission and more recently as a promoter of a re-structuring proposal which addresses service provision for all unincorporated portions of the region.
4. Bruce has developed good working relationships with the community groups, business leaders, special districts, civic and youth groups in mid-county.

Memorandum  
June 29, 1983  
Page 2

5. Twice Councilor Etlinger contacted Richard Ellmyer of your staff to request notification of future FLGG meetings. Although Mr. Ellmyer assured him he would do so, no announcement or telephone call was forthcoming prior to subsequent meetings.

Thanks for your attention to this matter.

BE/gl  
8949B/D5

cc: Councilor Kelley  
Rick Gustafson



**METROPOLITAN SERVICE DISTRICT**

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

**Rick Gustafson**  
EXECUTIVE OFFICER

**Metro Council**

**Cindy Banzer**  
PRESIDING OFFICER  
DISTRICT 9

**Bob Oleson**  
DEPUTY PRESIDING  
OFFICER  
DISTRICT 1

**Charlie Williamson**  
DISTRICT 2

**Craig Berkman**  
DISTRICT 3

**Corky Kirkpatrick**  
DISTRICT 4

**Jack Deines**  
DISTRICT 5

**Jane Rhodes**  
DISTRICT 6

**Betty Schedeen**  
DISTRICT 7

**Ernie Bonner**  
DISTRICT 8

**Bruce Etlinger**  
DISTRICT 10

**Marge Kafoury**  
DISTRICT 11

**Mike Burton**  
DISTRICT 12

**January 6, 1983**

**General Richard Miller**  
Military Department  
State of Oregon  
2150 Fairgrounds Road N.E.  
Salem, Oregon 97303

**Dear General Miller:**

At our November 23, 1982, Council meeting we acted under our Areawide Clearinghouse authority (A-95 Review) to recommend favorable local and regional review of three new storage and maintenance facilities at the Portland Air Base.

It was brought to our attention that the Army National Guard currently provides space at the Jackson Armory Freezer Warehouse for surplus food stored there by the Portland Interagency Food Bank and Oregon Food Share, Inc. Both of these agencies have benefited greatly from this in-kind storage and freezer space, as have thousands of persons in temporary need who are served by emergency food box programs and senior meal sites. Occasionally, your Guardsmen have volunteered to transport surplus food products to such places as Roseburg and The Dalles.

The Metro Council would like to commend the Army National Guard for their present and past support of food banking for those in temporary need of assistance. We should also request, to the extent possible in keeping with your primary mission of military preparedness, that existing or new space be made available for this vital community use to continue.

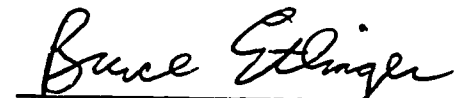
Because the success of food banking in our area relies heavily--almost entirely--on in-kind contributions, your

General Richard Miller  
January 6, 1983  
Page 2

continued support of these efforts would be greatly appreciated.

Sincerely,

  
Presiding Officer

  
District 10

BE/gl  
7460B/D2

cc: Colonel Jack Dobler, Base Commander, Portland Air  
National Guard Base, Portland, Oregon 97218  
Mr. Arnold Bieimeier, U.S. Property & Fiscal Office  
of Oregon, 2150 Fairgrounds Road N.E., Salem, Oregon  
97303  
Mr. Bub Schmidt, Chairman, Oregon Food Share Board,  
c/o Yamhill County Community Action Agency, 734 N.  
Baker, McMinnville, Oregon 97128  
Mr. Eugene Ross, Chairman, Portland Interagency Food  
Bank, c/o United Church of Christ, Central Pacific  
Conference Headquarters, 0245 S. W. Bancroft,  
Portland, Oregon 97201  
Ms. Kathleen Cornett and Mr. Chuck Bell, Oregon Food  
Share Inc., 408 S. W. 2nd, Suite 532, Portland,  
Oregon 97204  
Ms. June Tanoue and Mr. Mel Ginsberg, Portland  
Interagency Food Bank, 718 W. Burnside, Portland,  
Oregon 97209  
Mel Huie, Metro A-95 Review Coordinator



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 29, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

8940B/D5

Dear :

Enclosed is a draft proposal for Multnomah County to consider for recognizing and assigning responsibility to community groups.

Jane Baker, the Chairperson for East County Coordinating Committee (ECCCO), has proposed this and welcomes any comments or suggestions. Her address is: 1885 S.E. 104th, Portland, Oregon 97216.

My interest is that there be strong general purpose community level entities throughout the region. These groups have played a major role in land planning and service provision, with an expansion of that role most likely in the future.

To hasten the transition of neighborhood/community groups into ongoing, general purpose entities might require some regionwide planning and information sharing. A workshop focusing on local and national trends might reach consensus on recommendations which would guide local jurisdictions. If structure, authority, funding and service provision represent common areawide issues, could a Metro forum on this topic be useful?

I would be most grateful for your thoughts on the regional "community building" forum, as well as suggestions for Multnomah County to formalize their community groups.

Sincerely,

Bruce Etlinger  
District 10

BE/srb

cc: Jane Baker  
1885 S.E. 104th  
Portland, Oregon 97216

Ms. Patti Jacobsen  
Office of Neighborhood Assoc.  
1220 S.W. 5th Avenue  
Portland, Oregon 97204  
Patti

Ms. Ardis Stevenson  
Citizen Involvement Coordinator  
902 Abernethy Road  
Oregon City, Oregon 97045  
Ardis

8940B/D5

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
MULTNOMAH COUNTY, OREGON

5-26-83  
Draft

RESOLUTION OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS  
ESTABLISHING COMMUNITY GROUPS, PRESCRIBING AUTHORITIES,  
RESPONSIBILITIES AND MEMBERSHIP STRUCTURE

WHEREAS, the Commission is cognizant of the need to document and recognize channels of communication which have been developed between the people of unincorporated Multnomah County and County, City and other governmental officials on matters affecting community liveability and economic vitality; and

WHEREAS, the State of Oregon Land Conservation and Development Commission has mandated that counties develop a citizen involvement program ensuring the opportunity for citizens to become involved in all phases of the land use planning process; and

WHEREAS, the County instituted a citizen involvement program in December 1975; and within the County Comprehensive Plan recognized communities with separate community land use plans; and

WHEREAS, the experience gained during the past 3½ years from operating the initial phase of this program and dealing with the <sup>unincorporated area</sup> Community Groups and their coordinating body, ECCCO, now makes it possible to establish an official structure for <sup>unincorporated area</sup> Community Group participation in land use matters; and

*Specifically*

WHEREAS, the County has instituted within the acknowledged County Comprehensive Plan the Committee for Citizen Involvement (CCI), working under the Planning Commission, to establish an ongoing citizen involvement program; and

WHEREAS, the existing Community Groups have filled that role during the initial planning process and since plan acknowledgement; and

WHEREAS, the current Community Groups in unincorporated Multnomah County have formed the East County Coordinating Committee, ECCCO;

NOW, THEREFORE BE IT RESOLVED BY THE BOARD OF COMMISSIONERS OF THE COUNTY OF MULTNOMAH that:

Section 1: TITLE

Community Groups are hereby officially recognized to act as the official citizen involvement structure as required under L.C.D.C. goals and guidelines to ensure citizen involvement in the Multnomah County Planning Program. All such past involvement is officially recognized as an integral part of the Citizen Involvement Program.



GOAL #1 of L.C.D.C. statewide Planning Goals and Guidelines states the following:

"To develop a Citizen Involvement Program that ensures the opportunity for citizens to be involved in all phases of the planning process.

"The governing body charged with preparing and adopting a comprehensive plan shall adopt and publicize a program for citizen involvement that clearly defines the procedures by which the general public will be involved in the on-going land use process.

"The Citizen Involvement Program shall be appropriate to the scale of the planning effort. The program shall provide for continuity of citizen participation and of information that enables citizens to identify and comprehend the issues.

"Federal, state and regional agencies and special purpose districts shall coordinate their planning efforts with the affected governing bodies and make use of existing local Citizen Involvement Programs established by counties and cities."

In addition, the acknowledged Multnomah County Comprehensive Framework Plan, July 1980, Volume 2, Policies, page 3-1, Citizen Involvement Policy states:

"An informed public is essential to the functioning of land use planning. Effective participation requires education and information that produce: a clear understanding of the process; procedures and time tables of action on land planning issues; and, structures which allow various interests and viewpoints to be brought together."

The section further states that among the purposes of citizen involvement is to "4. Assure opportunity for citizens to be involved in making land use plans and communicate to the County unmet community needs and community issues; and 6. Provide a structure for citizens to comment on the planning programs of regional, state or federal agencies."

#### Section 2: DEFINITIONS:

- a. Community Group shall mean any individuals choosing to participate in land use matters within the requirements and definitions of Section 3.
- b. Community Area shall mean one of the distinct planning areas within the County boundaries as recognized by the adoption of a Community Plan.
- c. ~~Community~~ <sup>County</sup> Agency shall mean departments, offices, boards, commissions and councils of the County, regional bodies, or any city whose urban services boundary takes in any part of a Community Area.
- d. The Community Group Participation Program shall be the recognition by the Multnomah County Planning Commission and the Board of County Commissioners of the requirements of L.C.D.C. Goal #1.

#### Section 3: COMMUNITY GROUPS

- A. Membership -- The membership of Community Groups shall be comprised of persons 18 years or older who reside, own property, are business licensees or represent non-profit organizations located within the community boundaries.

Section 3, cont'd.

- b. Name -- The Community Group should select a name with which to identify itself.
- c. Purpose -- The Community Group should have a written statement of purpose and be incorporated as a public service, non-profit organization.
- d. By-Laws or Rules -- The Community Group should have adopted by-laws or rules that provide for:
  - 1. Election of Officers
  - 2. Term of offices
  - 3. Duties of Officers
  - 4. Voting privileges
- e. Mailing List -- The Community Group should maintain a mailing list for the purpose of providing notice. A copy of the list may be given to the County.
- f. Records -- The Community Group should maintain a record of all meetings, with a list of names and addresses of all those persons in attendance.
- g. Minority views -- Minority or dissenting views on any issue should be recorded and transmitted along with any recommendation of the Community Group if requested.
- h. Open Meetings -- All meetings should be open to the general public in accordance with the Oregon Open Meetings Law.
- i. Contact person -- The Community Group should provide the County with a current list of the names of its officers and designate a contact person and an alternate so the County can provide information and notice to the Community Group.
- j. Boundaries -- The Boundaries of the communities shall be defined by each individual community plan. Existing community boundaries have been defined by the Planning Commission, adopted by the County Commission and acknowledged by the L.C.D.C. A map of these boundaries is on file with the County.
- k. Funding -- The paying of dues or membership fees shall not be required for membership or voting. The County will provide mailing services and the assistance of Planning Department staff when possible.
- l. Functions -- A recognized Community Group shall have the following duties, responsibilities and opportunities:
  - 1. To be involved in inventorying, recording, mapping, describing, analyzing and evaluating the elements necessary for the upgrading and modifications of the Community Plan.

2. To participate in developing a body of sound information to identify goals, develop policy guidelines, and evaluate alternative land conservation and development plans for the preparation of the County Comprehensive Land-use Plan and the individual community plans.
3. To have the opportunity to review and recommend changes to the proposed comprehensive land-use plans prior to the public hearing process of adopting or modifying these plans.
4. To have the opportunity to recommend an action, a policy, or a comprehensive plan amendment to the County or other appropriate agency. Recommendations may be made on any matter affecting the liveability of the community, including but not limited to land-use, governmental transitions, zoning, housing, community facilities, human resources, social and recreational programs, traffic and transportation, environmental quality, open space and parks.
5. To have the opportunity to participate in the development, adoption and application of legislation that is needed to implement a comprehensive land-use plan.
6. To have the opportunity to review each proposal and application for a land use action prior to the formal consideration of such proposal and application.
7. To have the opportunity to be involved in all phases of the evaluation of the comprehensive land use plans/
8. To have the opportunity to review and make recommendations on proposed changes in comprehensive land use plans no less than 45 days prior to the public hearing process.
9. To have the opportunity to advise County and other agencies in determining priority needs for the community.
10. To have the opportunity to review and make recommendations relating to budget items and grant applications for neighborhood improvement.
11. To undertake to manage projects as may be agreed upon or contracted with public agencies.
12. To be responsible for making a reasonable effort to seek the views of the people affected by proposed policies or actions before adopting any recommendations.

## Section 4: MUTUAL RESPONSIBILITY

### A. Notice and Public Information

1. County agencies shall undertake to notify affected persons and Community Groups 45 days in advance of planning efforts which might affect them. The Community Group shall make every effort to consider the matter at at least one general meeting.
2. Notice of pending policy decisions affecting community liveability and economic vitality shall be given thorough distribution of Planning Commission and County Commission agendas to Community Group chairpersons and/or designates.
3. Community Groups and County agencies shall abide by the laws regulating open meetings and open access to all information not protected by the right of personal privacy.

### B. Planning

1. The Community Groups and County agencies shall include each other in all planning efforts which affect community liveability and economic vitality.
2. Comprehensive plans, Community Plans and amendments thereto initiated by Community Groups shall be the subject of a public hearing no less than 90 days prior to any action. All comprehensive plan action of the County Commission shall be based upon finding of fact and such findings shall be transmitted to each Community Group affected thereby for review and recommendations.
3. County agencies and Community Groups shall cooperated in seeking alternative sources of funding for community projects.
4. County agencies shall notify all Community Groups of all intergovernmental agreements no less than 30 days prior to the signing of said agreements when such agreements affect them.



METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: 30 June 1983  
To: Rick Gustafson, Executive Officer  
From: Bruce Etlinger, Councilor  
Regarding: Proposed Mediation of Parkrose Public  
Housing Project Design Review

Following discussion with the parties on both sides of this proposal, including Nora Lenhoff of the Housing Authority, I would like to propose that Metro offer to mediate the design review for the 30-unit housing project at 95th and Sandy.

It is my feeling that the goodwill both sides brought to the table during the HAP initiated design review was quickly dissipated. Unfortunately, there exists more flexibility on both sides towards working out design details. The current impass and press coverage have prematurely ended the dialogue.

My hope is that an enlarged group of Parkrose citizens, together with appropriate HAP officials, can address the remaining design issues in a mutually satisfactory manner. If assisted by a Metro staff person familiar with housing issues, I would be happy to organize several meetings. The Housing Authority has already agreed to participate, as has Parkrose Community Group, City of Maywood Park and East County Coordinating Committee.

BE:tj



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

June 30, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Mr. Rick Gustafson  
Chairman  
Corporation for Transit Investment  
527 S. W. Hall Street  
Portland, Oregon 97201

Dear Rick:

It has come to my attention that Tri-Met has developed plans to merge the Corporation for Transit Investment (CTI) into their agency operations. As a CTI Board member, and designated Council liaison to this activity, I am writing to request clarification of this structural change and its impact on joint development.

As you know, Metro has a long standing interest in promoting joint development opportunities adjacent to transit corridors and stations. After staffing and funding an analysis of this potential along the Banfield/Burnside LRT line, it has taken several years to carefully develop an appropriate organizational structure and zoning, as well as business/community/press participation. Many months ago the pros and cons of Tri-Met, or Metro, directly assuming this role were carefully researched and rejected. Now that several projects appear underway, what is the benefit of having this activity folded into Tri-Met?

My understanding is that CTI has been looking to expand our current interim Board into an independent, non-profit entity with a much larger role to be played by business, community and local jurisdiction representatives who were to be added to the CTI Board.

I would like to have a written description of this reorganization, as well as an opportunity for the CTI Board, as well as the Metro Council, to react to it. Specifically, let me request that you obtain the following information:

Mr. Rick Gustafson  
June 30, 1983  
Page 2

1. What will be the status of the CTI Board?
2. What is the status of the working agreement adopted by the Council between Metro and CTI?
3. What is the future role of the Metro Council?
4. What are Tri-Met's policies regarding joint development? What is Tri-Met's future funding commitment? And, why has the proposed staff level been reduced from two to one?
5. What is the ability of Tri-Met to secure private sector participation?
6. What are the specific projects to be pursued?
7. Will there be an opportunity for involvement by local community groups and other local jurisdictions (i.e., Gresham)?

Metro and Tri-Met have consistently and cooperatively worked to promote joint development. It is unfortunate that the Regional Transportation Plan or Unified Work Program did not address this important topic and outline a FY 1983-84 work plan and agency responsibilities as done for other multi-jurisdictional activities. Nonetheless, in light of the evolution of CTI to date, and the Tri-Met/Metro relationship now in the midst of being addressed, I find it disturbing that this shift is happening without any discussion by Metro or the CTI Board.

Because we both strongly support transit-related joint development, I hope you will be able to obtain answers to these concerns which are shared by several Councilors and mid-county community group leaders.

Sincerely,



Bruce Etlinger  
CTI Board Member and District 10 Councilor

BE/gl  
8955B/D5

cc: Metro Council  
CTI Board  
Mr. Jim Cowen  
Mr. Phillip Whitmore



METROPOLITAN SERVICE DISTRICT  
527 SW. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: July 1, 1983

To: Cindy Banzer, Presiding Officer, and Rick Gustafson, Executive Officer

From: Councilor Bruce Etlinger

Regarding: Staff Report on Tri-Met/Metro Merger Issue

It appeared during our hearing on June 23, 1983, that some very basic information regarding Tri-Met is not known by Metro Councilors. Understanding their boundaries, taxing authority, current policies, Board composition, etc., are essential on making an informed decision on the resolutions now before us. Therefore, I request that the Council receive a Management Summary, following the usual format, to include information on the following:

1. History of Tri-Met, its Board structure and taxing authorities, including a history of "marriage" clause;
2. Breakdown of Tri-Met major revenue sources and major categories of expenditure;
3. A summary, if available, of existing Tri-Met policies;
4. Current Metro/Tri-Met relationship. This should include description of most recent Transit Development Plan, role of Metro/JPACT, major transit items included in the RTP;
5. A listing of major items which a merger plan would need to address, including:
  - financial plan (including bond refinancing)
  - personnel (i.e., labor contracts and pension issues)
  - update on Transit Development Plan and all aspects of transit service, i.e., Special Needs, transportation
  - Metro/Tri-Met Board structure
  - Management Structure (i.e., merging of planning, accounting, data processing, public affairs and graphics staff)
  - Other items which Executive Officer, Tri-Met Board or Metro Councilors need in order to construct a detailed merger plan.



Memorandum  
July 1, 1983  
Page 2

I request these because they should be included as issues to be addressed in any adopted resolution.

Unlike Project Initiatives like parks or libraries, Metro has a major staff capacity in transportation and transit planning, funding, public affairs and coordination. Adoption of a 20-year RTP should be the beginning point of an effort to integrate these pieces into a workable transportation program.

BE/gl  
8983B/D1

cc: Metro Council

F R O M

## Bruce Etlinger

*Councilor, District 10*

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

TO: RICK GUSTAFSON, DAN LAGRANDE  
RE: LOCAL JURISDICTION INTEREST IN REGIONAL  
FORUM ON "COMMUNITY BUILDING"

As you consider the merits of holding a workshop on "Community Building," please note the attached correspondence from Patti Jacobsen, Director of Portland's Office of Neighborhood Associations. Patti also sits on board of national neighborhood association ( I forget name) and can help invite national resource persons.

My hope is that such a workshop will do two things:

- 1) Assist local jurisdictions define options and shape future of community level entities;
- 2) Establish Metro's link with grassroots citizens groups in order to further expand avenue for citizen involvement in regional decision-making (i.e. solid waste, zoo, master plan, transportation).

cc: Cindy Banzer



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper



CITY OF

# PORTLAND, OREGON

OFFICE OF NEIGHBORHOOD ASSOCIATIONS

Charles Jordan, Commissioner  
Patti Jacobsen, Director  
1220 S.W. 5th, Rm. 413  
Portland, Oregon 97204  
(503) 248-4519

July 15, 1983

Bruce Etlinger  
District 10  
Metropolitan Service District  
527 S.W. Hall Street  
Portland, OR 97201

Dear Bruce:

Thank you for allowing me the opportunity to review the draft ordinance for community group recognition by Multnomah County.

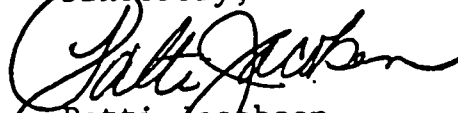
The sections are clear and thorough and have covered more than Portland's ordinance; however, I'm not sure if the language under Section 3, 1. FUNCTIONS, To have the opportunity is strong enough to ensure that what you want to happen will take place.

Under Section 3, C. PURPOSE, the requirement that neighborhood groups be incorporated non-profit organizations is very restrictive. The process of becoming a 501-C3 is a very difficult process for a fledgling organization. In fact less than 10 out of 75 of Portland's neighborhood associations have this status. It is not necessary if the structure is designed to allow for citizen input.

A great deal of emphasis in the ordinance seems to be on land use and comprehensive planning and it is not clear to me why this is so when LCDC has already adopted Multnomah County's Comprehensive Plan.

I think a community building forum sponsored by Metro would be excellent and would be happy to talk with you further about this as well as the draft ordinance.

Sincerely,



Patti Jacobsen  
Director

PJ/sf  
cc: Jane Baker



**METROPOLITAN SERVICE DISTRICT**  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: 25 July 1983

To: Rick Gustafson, Dan LaGrande and Metro Council

From: Bruce Etlinger, Councilor

Regarding: Holding Next Metro Forum on "Community Building"  
To Assist Local and Regional Jurisdictions and  
Their Designated Community Groups Examine Future  
Roles and Relationships.

About a month ago several Mid-County communities groups developed a proposal to formally recognize Multnomah County's existing Community Planning Organizations ("CPO'S") which were established in response to LCDC citizen involvement requirements. While forwarding this proposal for comment to Portland and Clackamas County respectively, it occurred to me that the entire region--and all of it's jurisdictions, face a common need to better define the future of community level entities. Each of the jurisdictions have invested heavily, in both staff time and expense, as well as political energies, in the creation of these community organizations. Several jurisdictions are currently involved in examining their future purpose, structure, and funding. The future of these entities is thus of significant importance to both the region's jurisdictions, as well as the general citizenry. A goal for our region which I would support, in light of the de-centralization trend which has been amplified in recent "Mega-Trend" and "Futures" discussions, is that viable, general purpose entities be encouraged which are independent of specific local jurisdictions.

Regardless of the future optimum role of community level entities in policy formation or service delivery, I propose that it would be timely to host a regional forum on "Community Building," hopefully in late fall. By sharing experiences and perceptions both within our region and from elsewhere, it should be possible to help this region continue to shape its strong tradition of local citizen control.

I propose this topic for a regional forum because it meets our Public Affairs goals of program objectives, as well as addressing a common need of local and regional governments to expand meaningful dialogue with citizens.

BE:tj



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

October 13, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Mr. Frits van Gent  
Gresham Area Chamber of Commerce  
P.O. Box 696  
Gresham, Oregon 97030

Dear Mr. van Gent:

Following our phone conversations I am sending along a proposal I prepared for a hearing of the Future of Local Government Committee last Fall. This re-structuring proposal offers a means to genuinely sort out functions and streamline the public sector at the regional, municipal and community level. Without dictating which level will have a particular service uniformly throughout the region, it is imperative, in my view, that we move to clarify the regional and county role, promote municipal entities in the 40% of our region that is unincorporated, and encourage an active role, including service delivery, by community level entities and volunteers. It is my premise that unless local and regional government sorts out its respective roles, hopefully functionally and structurally, we will be unable to meet the complex new problems and opportunities that face our metropolitan community.

Also attached is a Resolution, recently adopted by the Metro Council, which seeks to facilitate the creation of a Metropolitan Governance Study Commission. Part of my interest in appearing before the Gresham Area Chamber of Commerce is to invite your participation in evaluating and recommending changes in regional governments serving this area, including Metro.

I would be most grateful for an opportunity to discuss these timely issues at the Chamber's convenience.

Sincerely,

*Bruce*

Bruce Etlinger  
Councilor  
District 10

BE:tj

enclosures

STAFF REPORT

Agenda Item No. 6.1

Meeting Date October 6, 1983

CONSIDERATION OF RESOLUTION NO. 83-429, FOR THE  
PURPOSE OF ESTABLISHING A STUDY COMMISSION TO MAKE  
RECOMMENDATIONS ON METROPOLITAN GOVERNANCE IN THE  
GREATER PORTLAND AREA.

Date: September 24, 1983

Presented by: Councilor Etlinger

FACTUAL BACKGROUND AND ANALYSIS

Resolution No. 83-429 was introduced by Councilor Etlinger at the Council Coordinating Committee meeting on September 19, 1983, to address Metro's need for an independent and broad-based review of regional governance in order to help chart its future role within the region.

The resolution calls for the creation of a commission to study the current structure, functions and financing of metropolitan organizations and prepare recommendations for the future of metropolitan governance. The recommendations are to be completed by October 31, 1984.

In a sense, the commission would be a continuation of the efforts of the metropolitan community to provide effective means to solve area-wide problems started about 20 years ago through the creation of the old Metropolitan Study Commission. That Commission, created in 1963, brought about the creation of the Metropolitan Service District, the Portland Boundary Commission, and a City-County Charter Commission.

A second step towards metropolitan government reform was taken in 1976 through the creation of the Tri-County Local Government commission. That body brought about the enabling legislation which resulted in the merger of CRAG into the Metropolitan Service District, thus creating the new Metro.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 83-429.

COMMITTEE CONSIDERATION AND RECOMMENDATION

On September 19, 1983, the Council Coordinating Committee recommended Council adoption of the Resolution.

RB/srb  
9344B/353  
09/26/83

STAFF REPORT

Agenda Item No. 6.1

Meeting Date October 6, 1983

CONSIDERATION OF RESOLUTION NO. 83-429, FOR THE  
PURPOSE OF ESTABLISHING A STUDY COMMISSION TO MAKE  
RECOMMENDATIONS ON METROPOLITAN GOVERNANCE IN THE  
GREATER PORTLAND AREA.

---

Date: September 24, 1983

Presented by: Councilor Etlinger

FACTUAL BACKGROUND AND ANALYSIS

Resolution No. 83-429 was introduced by Councilor Etlinger at the Council Coordinating Committee meeting on September 19, 1983, to address Metro's need for an independent and broad-based review of regional governance in order to help chart its future role within the region.

The resolution calls for the creation of a commission to study the current structure, functions and financing of metropolitan organizations and prepare recommendations for the future of metropolitan governance. The recommendations are to be completed by October 31, 1984.

In a sense, the commission would be a continuation of the efforts of the metropolitan community to provide effective means to solve area-wide problems started about 20 years ago through the creation of the old Metropolitan Study Commission. That Commission, created in 1963, brought about the creation of the Metropolitan Service District, the Portland Boundary Commission, and a City-County Charter Commission.

A second step towards metropolitan government reform was taken in 1976 through the creation of the Tri-County Local Government commission. That body brought about the enabling legislation which resulted in the merger of CRAG into the Metropolitan Service District, thus creating the new Metro.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 83-429.

COMMITTEE CONSIDERATION AND RECOMMENDATION

On September 19, 1983, the Council Coordinating Committee recommended Council adoption of the Resolution.

RB/srb  
9344B/353  
09/26/83



**METROPOLITAN SERVICE DISTRICT**  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: October 31, 1983  
To: Metro Council and Executive Officer  
From: Councilor Bruce Etlinger  
Regarding: Proposed Resolution Seeking to Formalize  
Tri-Met/Metro Relationship by July 1, 1985

The attached Resolution is submitted for your consideration at the November 3 Council meeting.

It remains my belief that the hurdles which faced us last July are no higher now. Declaring our intent to facilitate a thorough airing of transit governing structures, with the hope of a regional consensus emerging by the next session, seems the most prudent way to make sure there is a resolution of this issue.

Passage of this Resolution should encourage any and all independent community reviews of this issue, including the work of a Regional Government Study, Legislative Interim Committee, Metro Task Force or independent consultant. It will also set the stage for Metro to exemplify our continued interest in transit during the months ahead.

BE/gl  
0234C/D5



BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF FORMALIZING	)	RESOLUTION NO.
THE RELATIONSHIP BETWEEN THE	)	
TRI-COUNTY METROPOLITAN TRANSIT	)	Introduced by
DISTRICT OF OREGON AND THE	)	Councilor Bruce Etlinger
METROPOLITAN SERVICE DISTRICT	)	
BY JULY 1, 1985	)	

WHEREAS, The Metro Council by adopting Resolution No. 83-421 on July 7, 1983, has affirmed its support of the policy of the State of Oregon "to provide for the consolidation of regional government and to establish an elected governing body and thereby increase the accountability and responsiveness of regional government officials to the citizenry through the election process"; and

WHEREAS, Most of the public testimony received has continued to support this goal in regard to the long-term relationship between Tri-Met, Metro and voters in the Portland metropolitan area; and

WHEREAS, Chapter 268 as amended by passage of H.B. 228 by the 1983 Legislative Assembly enables the Metro Council to merge the Tri-Met transit system following preparation of a financial plan and approval of such plan by a portion of the Oregon State Mass Transit Authority; and

WHEREAS, Metro and Tri-Met officials have been unable to cooperatively formalize their future relationship; now, therefore,

BE IT RESOLVED,

1. That the Metro Council hereby declares its continued support of current state policy which encourages increased

accountability over regional services by vesting policy-making authority with a directly elected governing board.

2. That the Metro Council fully supports a thorough community review of all alternative structures for transit governance.

3. That the Metro Presiding Officer and Executive Officer are hereby directed to work with all interested and affected parties including Tri-Met, local officials, appropriate legislative interim committees and the public in order to reach a consensus on the best method to formalize the relationship between Metro and Tri-Met by the beginning of the 1985 Oregon Legislative Assembly.

4. It is the intent of this Council that a regional consensus should be sought regarding the best structure for transit governance so that between now and commencement of the 1985 Legislature, Metro can establish overall transit policies, prepare legislation and submit a transit financing plan, if necessary, which will formalize the relationship between the two organizations and increase public accountability over transit service by July 1, 1985.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_\_\_ day of \_\_\_\_\_, 1983.

\_\_\_\_\_  
Presiding Officer

BE/gl  
0233C/366  
10/31/83



**METROPOLITAN SERVICE DISTRICT**  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: November 7, 1983

To: Metro Council, Executive Officer, Solid Waste  
Director

From: Councilor Bruce Etlinger

Regarding: Attached Resolution Declaring Disposal Policy on  
Newsprint

The attached Resolution has been modified after discussion by the Recycling Subcommittee, I will be introducing it at the Regional Services Committee meeting on November 8, 1983.

After discussion with area haulers, recyclers and local and state solid waste staff it appears that such a policy, augmented in the future perhaps by financial incentives, will help expedite the provision of curbside recycling service as mandated by SB 405.

I would welcome your reactions or suggested revisions.

Thank you.

BE/gl  
0266C/D1

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF DIVERTING	)	RESOLUTION NO.
NEWSPRINT FROM METRO SOLID WASTE	)	
FACILITIES	)	Introduced by
	)	Councilor Etlinger

WHEREAS, Newsprint recycling is readily accessible for tri-county residents using regular haulers, depots or civic group collection drives; and

WHEREAS, SB 405 requires that by 1986 all materials more economically feasible to reuse than collect and dispose be collected at all households in the region; and

WHEREAS, Oregon is currently a national leader in the newsprint recycling industry, with major private investments continuing to increase the value of recycling our fiber resources; and

WHEREAS, New landfill space, as well as additional disposal facilities, will require significantly increased tipping fees; and

WHEREAS, It is clearly in the public interest to conserve and reuse newsprint while discouraging unwarranted use of scarce landfill capacity; now, therefore,

BE IT RESOLVED,

1. That the Metro Council hereby declares a regional disposal policy of discouraging the disposal of unseparated newsprint at all Metro operated and franchised solid waste facilities.

2. That the Solid Waste Department shall commence a waste reduction report to voluntarily tabulate the quantities and types of materials recycled by haulers using Metro operated and franchised facilities. This report shall be included with monthly disposal bills and commence no later than January 1, 1984.

3. The Metro Public Affairs Department shall expand the encouragement of newsprint recycling in concert with Metro's Recycling Information Center, public education program and public service announcements.

4. The Executive Officer shall prepare an evaluation of this voluntary program, including suggested strategies for improvement, six months after adoption of this Resolution.

ADOPTED by the Council of the Metropolitan Service District  
this \_\_\_\_\_ day of \_\_\_\_\_, 1983.

\_\_\_\_\_  
Presiding Officer

BE/gl  
0265C/366  
11/3/83

F R O M

## Bruce Etlinger

Councilor, District 10

Nov. 15, 1983

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

TO: RICK GUSTAFSON  
RE: LIMITED USE LANDFILLS/METRO POLICY ON ANSWERING  
CORRESPONDENCE

This comes under heading of old business. A couple of months ago I received call from Ralph Gilbert, owner of gravel pit at 122 & San Rafael. He mentioned that much of the region's inert material is currently going to St. John's, or Killingsworth, both of which are reaching capacity. He suggested that recycling and reclamation opportunities would be greater if we designated future sites for limited use landfills. While the letter from Dennis O'Neil fully explains why limited use landfills were left out of Franchise Ordinance, I am still wondering whether this topic will be addressed during our current systems planning effort?

I would also appreciate knowing if there is a policy (or perhaps need for one as part of our "internal strategic planning") regarding responses to letters within a specific time period. Perhaps it would be easier, as with Councilor inquiries, if we channeled such correspondence to you?

*Bruce*



### METROPOLITAN SERVICE DISTRICT

Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

F R O M

## Bruce Etlinger

Councilor, District 10

Dec. 4, 1983

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

TO: DON CARLSON & CHAIRS COMMITTEE  
— RE: ADDITIONAL CONSULTANTS FOR METRO  
STRATEGIC PLANNING EFFORT

Attached is a brochure from Sage Institute, the firm headed by Dr. Kent Stephens which was retained by Washington County to help formulate their goals, help prioritize operating levy, and suggest structural changes in management. I sat in on one of the informal board sessions and found it quite interesting, though the contract was for a much larger amount than we have budgeted. I believe Wes Myllenbeck could provide copies of pertinent material, including the RFP they used.

I would also like to include Dr. James Marshall, consultant and professor of strategic planning, who may be reached at the Center for Urban Education.

A further external facilitator, one used by Tri-Met management, is Ben Padrow, retired PSU Communications Professor.



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper

## RETURN TO SAGE INSTITUTE

Mr. Terry R. Loder  
Seminar Coordinator  
15200 N.W. Acom Pl.  
Beaverton, Oregon 97006

### SAGE ANALYSIS™ EXECUTIVE SEMINAR REGISTRATION

For Information Contact:  
Dr. Keith Jones (503) 640-4725  
Dr. Kent Stephens (503) 647-2130  
Mr. Terry R. Loder (503) 646-6239

*Sage Institute International*

*Kent G. Stephens, Ph.D.  
Chairman of the Board*

(503) 640-4725

(503) 647-2130

In this seminar current state of the art Failure Avoidance Technology represented by Improved Fault Free techniques and Sage Analysis are integrated into a "Stewardship" model consistent with proven contemporary management strategies. A sampling of representative organizations which are continuing to utilize this seminar in their high level management development programs or who are actively engaged in implementing and benefitting from the concepts or technology presented in this seminar are:

Boeing  
Bectl  
General Telephone (Los Angeles area)  
Georgetown Memorial Hospital  
Gennstar  
Portland General Electric  
Precision Castparts Corporation  
Westinghouse  
Vaughn Manufacturing  
U.S. Bureau of Land Management  
U.S. Bureau of Indian Affairs  
U.S. Forest Service  
U.S. Department of Agriculture  
U.S. Army  
U.S. Navy  
Veterans Administration (Medical Divisions)  
Numerous Community Colleges & Universities  
Numerous Secondary and Elementary School Systems  
Numerous State and Provincial agencies in the US & Canada

References are available upon request

## AGENDA

### DAY 1

#### A.M.

Theory of Organizational  
Problem Solving - Stewardship  
(Failure Avoidance Theory)

Qualitative Sage Analysis™  
(Failure Mode and Effect Analysis)

#### P.M.

Quantitative Sage Analysis™

### DAY II

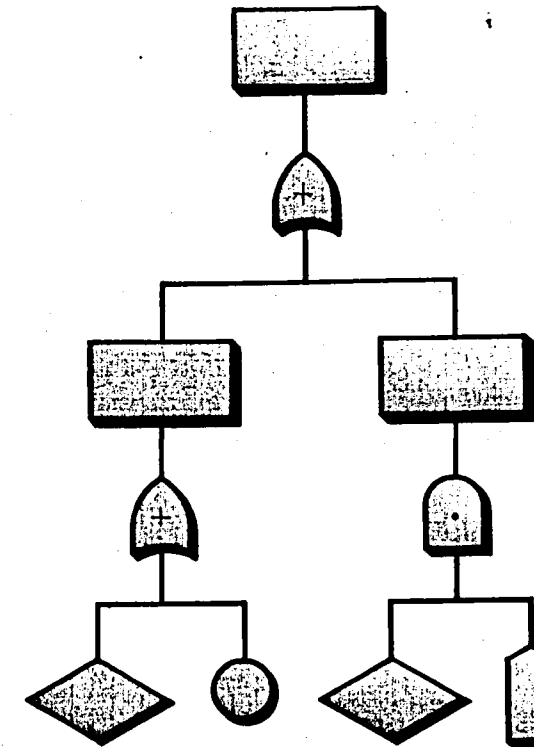
#### A.M.

Initiation of Participant Fault Tree  
Development on Current Organizational  
Problems

#### P.M.

Quantitative Sage Analysis™

Development of Offsetting Strategies to  
High Priority Potential Failure Events



## ORGANIZATIONAL PROBLEM SOLVING

**SAGE ANALYSIS™**  
EXECUTIVE SEMINAR

MARRIOTT HOTEL  
PORTLAND, OREGON

PRESENTED BY

**SAGE INSTITUTE**



# ORGANIZATIONAL PROBLEM SOLVING

## SAGE ANALYSIS

Program evaluation and its ally, needs assessment, traditionally have been approached solely in terms of seeking alternative answers as to what should be done to create desired outcomes. The Sage Institute through Sage Analysis™ proposes to go beyond the traditional by looking not only at alternative approaches to determine what should be done but also by looking at what should not be done or at the potential failures, hazards, and pitfalls which should be avoided to reach success.

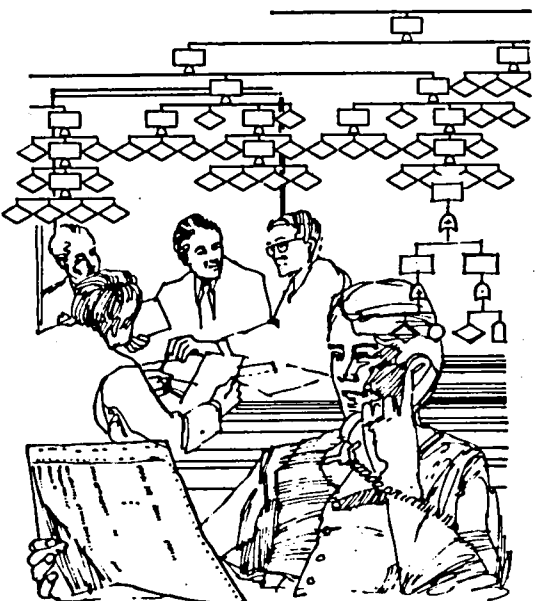
Sage Analysis™ involves qualitative synthesis of a logic diagram (treelike in appearance) which identifies specific potential failure events germane to decision makers' circumstances. Failure sequence priorities are then developed. These allow decision makers to know what should be avoided first, second, third, etc. Offsetting strategies based on high priority potential failure sequences are then developed to avoid what should not be happening or should not be done in program operations. Avoidance of potential failure events will yield high probability of success.

# SAGE ANALYSIS

## EXECUTIVE SEMINAR PURPOSE

The purpose of Sage Analysis Executive Seminars is to provide high level executives with a working understanding of Sage Analysis™ and the ability to produce significant improvements in A) how members of organizations treat each other (first generation management), B) how members of organizations can do their jobs more effectively (second generation management), and C) how organizations can prepare for emergent or future requirements (third generation management).

For the first time, the human element within the organization is linked with a powerful computer-assisted method to help the manager arrive at more effective decisions and allocation of resources. By the end of the Executive Seminars workshop, participants will be able to begin the implementation of Sage Analysis™ in the solution of organizational problems.



**FORMAT**  
Lectures, Group Seminars, and Workshop

**DATES**  
FEBRUARY 11-12, 1983

## LOCATION

Marriott Hotel  
Eugene Room  
1401 S.W. Front  
Portland, Oregon

**TIME**  
9 A.M. the First Day  
to 4 P.M. the Second Day

**COSTS**  
\$350. (2 Luncheons are included in the registration fee)  
ADDITIONAL PARTICIPANTS from the same organization may attend for \$100 each.

## CANCELLATIONS AND REFUNDS

Confirmed registration may be cancelled up to 5 days prior to the seminar.

Registrations cancelled after that time are subject to a service charge.

## REGISTRATION FORM SAGE ANALYSIS™ SEMINAR

**February 11-12, 1983**

NAME \_\_\_\_\_

POSITION \_\_\_\_\_

ORGANIZATION \_\_\_\_\_

TELEPHONES:

OFFICE \_\_\_\_\_

RESIDENCE \_\_\_\_\_

ADDRESS \_\_\_\_\_

CITY \_\_\_\_\_

STATE/ZIP \_\_\_\_\_

## FEES

- ☐ \$350 (Includes 2 Luncheons and all materials)  
or  
☐ \$100 per Additional Participant  
☐ Check Enclosed  
☐ Please send invoice to organization above  
Materials and additional information pertaining to seminar will be mailed to registered participants.

REFERRED BY \_\_\_\_\_



METROPOLITAN SERVICE DISTRICT  
527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

## MEMORANDUM

Date: December 5, 1983  
To: Metro Council and Executive Officer  
From: Bruce Etlinger, Councilor  
Regarding: Comments on Regional Role in Libraries Quoted in  
The Oregonian

I was a bit shocked to read my extemporaneous testimony to the Multnomah County Library Commission incorrectly described in a recent article in The Oregonian. Attached is a copy of a Letter to the Editor explaining my personal views on this issue, as well as a letter to the members of the Library Commission, and Multnomah County Board, clarifying Metro's approach to reviewing potential roles in authorized regional services, including libraries.

While I believe it is appropriate, in fact desirable, that individual Councilors speak out on issues of regional importance, it is obviously important to be consistent and clear in describing the posture of Metro as an organization of any issue. It remains my view, expressed during our consideration of the Project Initiatives Program last spring, that there is a strong need for a standard written explanation of this important activity (PIP).

For your information, I am attaching a copy of general recommendations which appear to be the consensus of the Multnomah County Library Commission. I was disappointed to find that no consideration had been given to a tri-county funding of library service, for either the short- or long-term. Furthermore, despite noting the need for inter-library cooperation, it does not appear that there will be specific recommendations in this area, or a charge that the restructured Multnomah County Library Board pursue this matter. I would hope that Metro's review when the PIP gets around to libraries, is more thorough and "jurisdiction neutral" than the Multnomah County Commission has been to date. Libraries may very well be the "area with the greatest void" (as described by Lloyd Anderson at Marylhurst) when the dust settles on the current actions by Multnomah County.

gl/0386C/D5

Enclosures: The Oregonian Letter to the Editor  
Letter to Multnomah County Library Commission/ Board  
Recommendations of Library Commission  
KATA Editorial of August 8, 1981

cc: Ray Barker

## Share burden

To the Editor: Failure to upgrade and stabilize library service in the greater Portland area may lead some to label us as a cultural ghetto. Just to keep pace with the rest of Oregon, let alone cities nationally which have modernized, we must increase significantly our per capita support.

Expanded private fund raising and use of volunteers are two worthwhile initiatives that the Metropolitan Service District has relied on successfully in managing a similar cultural institution, the Washington Park Zoo.

To fund permanently not only traditional library service but our future needs for an information retrieval system, a regionwide funding base merits consideration. Just as major aspects of current library services, including book acquisitions, cataloging and binding, would be more cost-effective if performed cooperatively by local libraries, sound library funding might best be achieved with a tri-county tax base.

Metro exists to promote cooperative action by local jurisdictions. Because libraries are a non-mandated local service and a perennial burden for local officials and library supporters alike, a good case can be made for streamlining to provide stable regional funding. A model exists in Washington County.

The kind of broad-based library board proposed for a new county service district could be organized regionally with management retained by local jurisdictions. This is the structure Washington County has utilized.

A regional approach would assure enhanced and stable funding with the burden shared in the true metropolitan community that uses and benefits from this vital resource.

BRUCE ETLINGER,  
Metro Council District No. 10,  
527 S.W. Hall St.

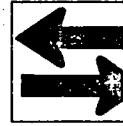
Nov. 23/83

The Oregonian



FISHER BROADCASTING INC.

# EDITORIAL



KATU TELEVISION P.O. BOX 8799 PORTLAND, OREGON 97208

BROADCAST DATE: 9-8-81

## LIBRARIES & TAXES

The losses being counted by the Friends of Multnomah County Library include branch closures, shorter hours and the dismissal of more than thirty employees.

You can find sympathy for the friends of the Library and their ideas for adequate funding, but the formation of another special taxing district will find little sympathy with Multnomah County voters.

A library district would be much the same as your friendly fire district, the water district, school district and the countless other "we'll do-it-ourselves because the county won't" kinds of districts that have multiplied throughout Oregon.

No less than 1,758 special voting districts run their own shows in the state of Oregon. They hold elections, levy taxes and vote for board members who supervise operations.

But the formation of a special library district in Multnomah County is totally off the mark.

The Multnomah County Library is a resource that reaches far beyond county or district boundaries. It is the major repository for reading, research and learning in the most populous area of the state. It is dramatically underfunded because of the financial burden already being carried by Multnomah County taxpayers.

As a major community resource, the Multnomah County Library ought to seek shelter under the umbrella of the Metropolitan Service District, where proper development of the resource can take place, but shared equally by all who use its facilities.

The friends of the Library should ask for a place on the Metro agenda.

F R O M

## Bruce Etlinger

*Councilor, District 10*

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

December 5, 1983

The attached letter was sent to the  
Multnomah County Library Commission  
and Board.

I am forwarding it to you for your  
information.



### METROPOLITAN SERVICE DISTRICT

Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

December 5, 1983

0333C/D3

Dear :

I am writing to explain why I believe a tri-county tax base for libraries merits your consideration. I will also outline Metro's recently adopted process for reviewing our potential role in authorized regional services (i.e., drainage, parks, libraries and corrections in order to distinguish my own views from the official posture of Metro.

Because basic library service, as well as our future information system needs, are at a crossroad, it is my sincere belief that we would be remiss (both Multnomah County and the region) if we fail to consider the merits of planning and funding our library service on an area-wide basis. A regional funding base would provide the enhanced and stable funding needed (some 60% - 100% higher than current level of support by Multnomah County taxpayers, as recommended by Don Barney & Associates) without placing this burden entirely on Multnomah County. In light of Resolutions A & B, and the phase out of urban service subsidy within the County, it would appear to be a fair proposition that all current and future users of this service should share in its funding. While I would rather concentrate on the benefits of upgrading and modernization with a regional funding base, let me also suggest the need to better document residency of current users. If a week long survey of Central Library users were conducted, as Denver did some months ago, I am sure we would find significant usage of this resource (perhaps even 15% - 20% for some services such as reference) by non-residents of Multnomah County. Rather than erecting more special charges, as has been done for obtaining a library card,

December 5, 1983

Page 3

investigate after a Council vote. Prior to any specific proposal from Metro, there will be a thorough dialogue with local jurisdictions, affected interests and the public. Finally, as Councilor Kelley articulated in proposing this program, Metro should only provide new services after preparing a thorough plan, and then only where there are economies or other improvements for the taxpayer which cannot otherwise be provided by local government.

If members of the Library Commission, or the County Board, favor consideration of either a region-wide tax base, or other inter-library resource sharing (i.e., book acquisition, cataloguing, binding) Metro could perhaps host a forum of local officials, librarians and library friends to exchange information and ideas.

I would welcome your reactions to either the forum idea or the suggestion to explore a tri-county library tax base.

Sincerely,

Bruce Etlinger

gl  
0385C/D5

Enclosures: Letter to the Editor of The Oregonian  
KATU Editorial of August 8, 1981

cc: Metro Council  
Metro Executive Officer

December 5, 1983

Page 2

why not begin to develop a region-wide funding base capable of meeting the library needs of the entire region? Considering the disparity in library service between the counties today, it is likely we will see expanded area-wide usage of Multnomah County Library if collection is upgraded as proposed.

An intergovernmental agreement between the three counties could allow for phasing in of current operating levies, while protecting, at least initially, the higher service level present in Multnomah County. This approach to funding would assure improved economies of scale and equity as we build a future-oriented information storehouse. It would also be possible, utilizing an intergovernmental agreement, to organize regionally the same kind of broad-based Library Board envisioned for a new County service district, while retaining local governance and/or management if desired.

To expand visibility for this vital service, and make the case to taxpayers for expanded funding, I believe a regional tax base has political merit as well. The regular crisis search for dollars, by local officials and library supporters alike, detracts significantly from efforts to plan or sell our true library needs. As a development consultant, I also believe that a regional approach would be far more attractive to potential corporate and foundation funding sources, as well as the general public. Users could be assured of an interchangeable card, a major step in building awareness of the real metropolitan community we live in. Another benefit, particularly for Multnomah County, would be the potential to involve community groups and library friends more in tailoring service to local needs and preferences.

Metro's official position, as distinct from my own views, relies on a newly adopted review process for services which are authorized in our enabling legislation. Following the experience with Johnson Creek and the Oregon City garbage burner, it is fair to say that Metro is understandably cautious about launching new initiatives. Our primary focus at present is securing future Zoo funding and designing a comprehensive solid waste and recycling system. In order to review our potential role, and reach both internal and region-wide consensus, regarding authorized regional services, the Council adopted a Project Initiatives Program last July. This effort includes step by step research for each specific function, with drainage becoming our first priority to



MULTNOMAH COUNTY LIBRARY COMMISSION

Introduction

In June 1983, the Multnomah County Board of Commissioners created a citizens committee, the Multnomah County Commission on Library Policy and Administration, and charged the committee to study the County Library system and make recommendations on:

- ° Whether the existing contract between Multnomah County and the Library Association of Portland should be renegotiated.
- ° Stable funding for the Library, management responsibility and practices of the Library, voluntary user fees, cooperation with other libraries in this region, and use of new library technologies.

Findings

After three months of intensive research and meetings on key issues, the Commission and its subcommittees have found that:

- There is a need for change from the present Library financing and governance approach.
- There is a recognition that a transition period will be necessary to move from the present approach to a new approach.
- There is a need to involve the Library Association of Portland in the change, and establish a new role for the Association.
- There is a need for a fiscal plan to assure stable financing for the Library.
- The fiscal plan should identify a primary source of public funds that is dedicated to the Library and protected from competitive service needs.
- There is a need for more dollars for the Library to meet basic service requirements.
- The accountability for the administration of the Library should move from the Library Association to Multnomah County. A process should be established that gives the County the authority to name at least the majority of members to a Library Board designated by the County to run the Library.
- A long-term management plan should be developed for the Library. It should describe future operating and capital needs, address management and governance procedures related to those of a public corporation, and identify needs for expanded and new service responsibilities and the employment of new technology.

(over)

- The Library should be more visible as a community institution, and actively pursue broader community support.
- While an objective of establishing a regional library system was not addressed, there is consensus that regional inter-library cooperation should be pursued.

#### Preliminary Recommendations

The Commission has developed preliminary recommendations subject to public comment and further review. They are:

- A majority of the Commission has identified a preference for establishing a County service district as the primary source of funding for the Library.
- A new Library Board should be named by the County with a majority of the nominations coming directly from the County Executive and a minority from recommendations of the Library Association submitted to the County Executive.
- Negotiation of a new contract with the Library Association is envisioned to establish a new relationship with the County.
- Under the new contract, the Association would dedicate its library property to the operation of the public libraries in Multnomah County and transfer title to the properties to the County.
- The County will authorize the new Board to prepare and submit serial levy proposals to the voters to raise additional funds for library services in addition to those deemed basic.
- The new Library Board will be subject to public meeting, public record and other state laws and rules governing the operation of public bodies.
- The basic level of services supported by tax dollars includes (but is not limited to): expanded hours, professional staff paid at competitive levels, accessibility to all county residents (including branch operations and bookmobiles), strong children's program, strong community outreach program. Another goal identified is seven-day a week operation of the Library.
- Other basic services can be fee-supported: coin-operated copy machines, typewriters and computers; expansion of the business collection; mail-out reserve book service.
- Among services to be explored is safe, open access to Central Library stacks.

PLEASE ADD FOR RECEIVING LIB. COMMISSION LETTER:

MULT. CO. COMMISSIONERS & EXEC. OFFICER (LAGRANDE OR DIMON HAS LIST)

(All formal except Dennis,  
Earl & Gordon)

Rep. Jane Cease  
2625 NE Hancock  
Portland, Oregon 97212

Jane

NOTE: ALL THOSE NOT ON  
LIB. COMMISSION OR COUNTY E  
PLEASE ADD "FOR YOUR INFO-  
RMATION", BRUCE E.

Ron Cease  
Beth Blunt  
Linda Alexander  
c/o Metropolitan Citizen League  
1912 SW Sixth Avenue  
Portland, Oregon 97201

Ron

Mr. Don Barney  
Ms. Peggy Bird  
Mr. Clark Worth  
c/o Don Barney & Associates  
620 SW Fifth  
Portland, Oregon 97204

Mr. Frank Shields, Chr.  
Mr. Bob Castagna, Project Manager  
Multnomah County Home Rule Charter Review Committee  
3rd Floor Ford Building  
2505 S.E. 11th Avenue  
Portland, Oregon 97202

Mr. Larry Hildebrand  
The Oregonian  
1320 SW Broadway  
Portland, Ore. 97204

Larry

Mr. Jerry Tippens  
The Oregonian  
1320 SW Broadway  
Portland, Ore. 97204

The MacCall Family  
2620 S.W. Georgian Place  
Portland, Oregon 97201

Kim & Leanne

Mr. Floyd McKay (Floyd)  
KGW TV  
1501 SW Jefferson  
Portland, Oregon 97205

Mr. Rick ~~My~~ Meyers  
KATU Television  
P.O. Box 8799  
Portland, Oregon 97208

Mr. Ben ~~Rxxxxx~~ Padrow (Ben)  
6710 SE 34th  
Portland, Oregon 97202

Mr. Gordon Hunter  
5260 NE 74th  
Portland, Oregon 97218



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

December 7, 1983

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

to: Council, Executive Officer, Zoo Director and  
Friends of the Zoo President

re: Council Community Information Efforts to  
Explain Ten-Year Master Plan - Upcoming  
Levy Request

As one of two Councilors serving as Friends of the Zoo (FOZ) liaison, I have been looking for the past year for a project that would allow the Metro Council to work cooperatively in support of the expanded investment represented by the proposed master plan. Both the Zoo, and Metro Council, could benefit from an active program of community outreach carried out by Councilors in their respective districts between now and the May primary.

In order to discuss the most effective role for the Council, and better understand plans of FOZ and the Levy Support Committee, I would suggest an informal meeting prior to an upcoming Council meeting. At that time we could review the available informational material (i.e. master plan summaries, slide presentations) and coordinate the outreach work of the Council with Public Relations staff at the Zoo. It has been my feeling that after joining Zoo staff for one of their regular presentations to a civic or community group, Councilors would become both prepared and inspired to schedule appearances on their own. Working cooperatively on such an outreach effort would be healthy for this Council, and vital to passage of the levy by a better informed constituency. Helping the Zoo staff market the master plan, once adopted, should also add credibility to the relationship between Metro and the Zoo which was strained during the last round of levy/tax base requests. Another benefit would be a better understanding of the Zoo which would help the Metro Council perform its stewardship role.

BE:tj

F R O M

**Bruce Etlinger**

*Councilor, District 10*

Dec. 9, 1983

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

TO: EXECUTIVE OFFICER  
RE: STATUS OF EFFORTS TO RESOLVE FUTURE  
RELATIONSHIP BETWEEN TRI-MET/METRO

In your Monthly Report dated Dec. 5, 1983, you discuss a meeting between Tri-Met and Metro officials, called by Rep. Otto to "... facilitate the legislative study." You concluded that: "The meeting was successful in that all parties stated their concerns and agreed to cooperate in a review of the Metro/Tri-Met relationship." You suggested this was an encouraging development.

This report confused me in light of the report you gave Council at the end of one of our November Council meetings. My recollection was that the Interim Committee Chairman, Rep. Otto, had concluded that a proposed change in the relationship would not be considered by his Task Force.

I wish to clarify whether the Regional Government Task Force, the various civic group studies, or both, are currently planning to review this issue, as an integral component of both our current and future mission, authority, structure and funding. It remains my view, and I hope yours, that examining the issue of transit governance is vital to a thorough, independent and broad based review of regional governance.

cc: Councilors Banzer, Waker & Bonner



**METROPOLITAN SERVICE DISTRICT**

Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper



METRO

**METROPOLITAN SERVICE DISTRICT**

527 S.W. HALL ST., PORTLAND, OR. 97201, 503/221-1646

**MEMORANDUM**

Date: December 12, 1983  
To: Metro Council and Executive Officer  
From: Bruce Etlinger, Councilor  
Regarding: Staff Report and Executive Officer  
Recommendations on Yard Debris Recovery

After reviewing the Staff Report and Executive Officer recommendations, as well as the findings and recommendations of Yard Debris Steering Committee and Public Forum held August 18, 1983, I am offering a few reactions which should assist the Council as it deliberates on this timely and important subject.

Many months ago, I was asked by the Presiding Officer to monitor the Yard Debris Project and help guide Council consideration regarding the future of yard debris recovery.

My major conclusion, which agrees with Staff Report, is that we have long way to go in order to "recommend an implementable regional yard debris recovery program." Because the Executive Officer recommendations fail to go beyond the general recommendations of the Steering Committee last spring, with the exception of market development, there is considerable Council action necessary to continue Metro's leadership, and begin implementing a workable program which will meet our waste reduction goals as well as recent State mandates associated with burn ban and SB 405.

The remainder of this memo will outline why I feel yard debris recovery deserves a continued high priority by Metro, as well as comments on the three program components (collection, processing and markets) analyzed in the Staff Report. I will then submit, in a separate memo, an interim proposal for Metro during the remainder of current fiscal year.

Importance of Yard Debris Recovery to Metro

To date, Metro has spent over \$310,000 (including federal grant and staff) on a yard debris demonstration project. Private processors have invested over \$700,000, which, along with collector costs and user fees totals more than a \$1 million investment by the region. The goal of this investment, beyond the demonstration and study of "acceptable and feasible alternatives," was to "recommend an implementable regional yard debris recovery program." This was not

only the promise made to the Federal Government, but a goal suggested as well by Metro's own Waste Reduction Plan.

The justification for this emphasis begins with the fact that yard debris represents 20 percent of the total waste stream. It is also the bulkier material and, therefore, more expensive, per ton, to handle at disposal facilities.

In terms of recycable materials overall, yard waste represents the greatest unmet public demand for both disposal and collection. Furthermore, beyond the fact that Metro can obtain the greatest bang for its waste reduction dollar, and preserve scarce landfill capacity, there are two State mandates adopted in the last six months which call upon this region to divert this material from landfills and the air shed. One is the recently ordered EQC burn ban and the other is the expected requirement SB 405 for curbside collection. As noted in recent Oregonian editorial, these actions place a renewed burden on Metro, and local governments, to provide cooperative leadership and devise a viable diversion program for tricity residents.

### Collection

The first two findings of the Yard Debris Report were that "... adequate collections alternatives are available, or can be made available," and "... it is less expensive to process and recover yard debris than landfill the material." After reviewing the collection efforts of franchised areas, and the cost-effectiveness of on-route collection, as the preferred option, Finding #10 says: "City sponsored clean ups with voluntary labor and donated equipment were the least costly collection alternatives demonstrated." While it is important to distinguish between the "least costly," and "most cost-effective," (the latter referring to curbside collection) it is also true that expanding curbside collection must await 1986 mandates of SB 405, or new franchise agreements by local jurisdictions.

The two largest jurisdictions in the region, Portland and Multnomah County, account for almost 60 percent of the tricity population. It should be noted that the only collection alternatives available to these residents which recovers this material is either self-haul to processing sites or community projects. Protecting these options, at least on an interim basis is not only the least costly collection mode but the only option as well.

The Staff Report questions the ability and interest of local governments to budget for yard debris collection. In terms of community projects this is not the case, particularly with the City of Portland, where, in response to recently submitted Neighborhood

Needs Report, it is expected that clean ups will be re-funded for next fiscal year. Examining the outline of written and oral comments at the Public Forum, I was disappointed that no one from these two jurisdictions offered comments on yard debris at all.

In a separate memo I will outline an interim proposal to protect the current level of diversion in our region, using community projects and a mobile processing station. I advance this proposal, first considered during budget deliberations last spring, because it is clear that diversion, at today's market prices, is cheaper than landfill costs--for Metro and the public. I do not see how protecting or expanding current collection efforts conflicts in any way with the need to improve markets, as recommended by Staff Report. (I feel compelled to note, in fact, that this option for Metro failed to receive any mention in Staff Report or Executive Officer recommendations, despite six to five vote by Council last spring prior to receiving the Yard Debris Report.)

Implementing a regionwide expansion of collection, beyond the pilot demonstration effort, will require continued Metro leadership. If the findings are true, and if, as expected, disposal tipping fees continue to rise during the next few years, the cost-effectiveness of collection/diversion and recovery--at current market prices--justify expanded collection. This conclusion was echoed by each of the processors who attended the Public Forum.

### Processing

The cost of various processing and marketing strategies was studied during the demonstration project. Contrary to Staff Report, all of the yard debris processors said they were able to accept an expanded supply of material. As the tipping fees for several processors, including McFarlane's, was raised close to disposal tipping fee, the volume of material self-hauled trailed off. This made continued processing/marketing noneconomical. With regard to current processing center, I understand that Metro's St. Johns site needs better separation to avoid contamination, as well as expanded investment to either process on-site or haul to a processor. Further areas where I would have expected specific recommendations would be the merit of franchising these centers or waving minimum load dumping fees for separated yard debris, in order to maintain the financial incentive for diversion. It is also worth noting that both the eastern and far western portions of the region need receiving stations in order to offer comparable accessibility to residents of the region. Temporary satellite stations, perhaps in conjunction with concentrated Metro publicity, would appear to merit consideration, yet received little or no mention as a potential collection/processing strategy.



### Markets

As many jurisdictions have learned RDF energy recovery, it is clear that conversion of garbage into usable by-products requires both adequate supply and firm markets. If the same thinking which lead Metro to research and guarantee steam market as first step in burner proposal would have guided design of this demonstration project, markets would have been adequately researched. Had the Council been asked to help design the project, I would like to believe that this element would have been more adequately reflected in work plan, RFPs and EPA grant application. Nevertheless, all of the processors have said that they could convert all of the material brought to them into soil additive or hog fuel.

Attached is a news account of current study by OSU and U.S. Department of Agriculture which would convert forest product wood waste into electric energy. I am aware of other communities, in U.S. and elsewhere, which produce auto fuel or utilize yard debris in sludge composting or as final cover at landfills. I find no research in our demonstration project, or Staff Report, on the feasibility of such new markets beyond current use of material as mulch or hog fuel. Even for hog fuel, it seems hard to believe that the closest boiler able to use the material from the demonstration project was Weyerhaeuser, some 60 miles away in Longview, Washington.

I concur with recommendation that Metro pursue new markets, or cooperative marketing arrangements. This work, however, can and should proceed along with the expanded collection efforts also needed in our region.

### Summary

If our goal is to get a yard debris program up and running--(and on the ground where the yard debris is!) we need more than general recommendations to the various actors. One question left unanswered to date is how important the Staff/Executive Officer feels yard debris recovery is as a component of overall waste reduction. Should it be emphasized, and what specific strategies in promotion collection, processing and marketing should Metro pursue in its Recycling System Plan?

Until Metro answers these policy questions, and works with processors and local governments to establish an "implementable regionwide yard debris recovery program," we will not have justified the \$1 million investment of this community in yard debris recovery. Nor will we, in my view, achieve Metro's adopted yard debris goals set forth in a Waste Reduction Plan. Conversely, if we provide continued leadership in this areawide problem, we will be helping local governments, protecting scarce landfill and air shed

Memorandum  
December 12, 1983  
Page 5

carrying capacity, and offering a tangible and popular public service that exemplifies sound solid waste management.

BE/srb  
0410C/D2

Attachment

TRI-COUNTY  
METROPOLITAN  
TRANSPORTATION  
DISTRICT  
OF OREGON



**TRI-MET**

4012 S.E. 17TH AVENUE  
PORTLAND, OREGON 97202

December 29, 1983

Ms. Cindy Banzer  
Presiding Officer,  
Metropolitan Service District  
527 SW Hall St.  
Portland, Oregon 97201

Dear Councillor Banzer:

Thank you very much for answering our request for nominations for Tri-Met's Special Needs Transportation Advisory Committee. Given the difficult task the committee faces we were delighted with the volume of response.

A list of those chosen to serve on the committee for the three month period is attached.

All meetings will be open to the public. The first meeting will be Friday, January 20, 1984, 1:30pm to 3:30pm, The Portland Building, 1120 SW 5th, Conference Room C. If you wish to receive the minutes of these meetings, please mail the attached request to Tri-Met or phone 238-4917.

Again my thanks and appreciation for your interest and concern.

Very truly yours,

James E. Cowen  
General Manager

JEC:jh

**SPECIAL NEEDS TRANSPORTATION  
ADVISORY COMMITTEE**

Mary Alice Ford	State Representative, Washington County, Chairman
Roberta Anderson	Multnomah County AAA
Earl Blumenauer	Multnomah County Commissioner
Stan Cox	National Federation of the Blind
Jan Eisenbeisz	Metropolitan Human Relations Commission
Bruce Etlinger	Metropolitan Service District
John Frewing	Tri-Met Board of Directors
Carla Gonzales	Mental Retardation and Developmentally Disabled Program
Del Hadley	Amaalgamated Transit Union
Bonnie Hays	Washington County Commissioner
Ace Harmer	Clackamas County AAA
Bruce Harmon	FMC Corporation
Jono Hildner	Director of Department of Human Resources
David Ingerson	United Cerebral Palsy Association and Accessible Service Consumer Group
Gretchen Kafoury	City of Portland Human Resources Coordinator
Mary Klein	Gray Panthers
Denny Moore	ODOT, Public Transit Division
Clayton Nyberg	Washington County AAA
Russell Peyton	Founding Director of Metropolitan Human Relations Committee
Ray Polani	Chairman, Citizens for Better Transit
Nancy Russel Young	Director, Project Linkage

I wish to receive the minutes of Tri-Met's Special Needs Transportation Advisory Committee.

My mailing address is:

Name: \_\_\_\_\_

Address (Include Apt. #) \_\_\_\_\_

City: \_\_\_\_\_

State: \_\_\_\_\_

Zip Code: \_\_\_\_\_

Mail to:                      Tri-Met  
                                Attn: Nancy Meyer  
                                4012 SE 17th Avenue  
                                Portland, Oregon 97202



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

**Date:** January 10, 1984  
**To:** Rick Gustafson, Executive Officer  
**From:** Councilor Bruce Etlinger  
**Regarding:** Meeting Notices for Recycling Subcommittee

At the last meeting of the Recycling Committee, on December 16, I indicated to staff that I had not received a meeting agenda and background material sent to other Councilors and those on our mailing list.

A few days ago I got two calls from persons who were at this December 16 meeting and had just received the agenda for the January 11 meeting. They were both puzzled, as I was, because one item we had completed and referred to Regional Services, Yard Debris Recovery, appeared again on the Recycling Committee Agenda for January 11. I had assumed that the staff would relay the December 16 action on yard debris to Councilor Hansen, who was not present, and that this matter could then find its way to the January meeting of Regional Services.

I would like to request regular notification of the Recycling Committee agenda, minutes and other supporting material sent to members. This is necessary not only to facilitate my own involvement, but to continue to continue working relationships with resource persons I have developed even prior to my service at Metro.

BE/gl  
0545C/D2

cc: Councilors Bonner, Deines and Hansen



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste and  
other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

**Bruce Etlinger**  
Councilor, District 10

Columbia South Shore, Cully,  
Gateway, Hazelwood,  
Maywood Park, Parkrose,  
Rocky Butte, Rose City Park,  
Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Date: January 10, 1984  
To: Rick Gustafson, Executive Officer  
From: Councilor Bruce Etlinger  
Regarding: Work Plan and General Concerns About Recycling  
Committee

As you know, the Council appointed a Recycling Subcommittee in September of 1982, since then the Councilors assigned to this task have met with all appropriate Solid Waste Department staff, including yourself, to agree on a work plan. Such agreement has been reached at least twice, including last fall following a lunch that included committee members and the entire senior staff in solid waste. This work plan proposed to identify the major policy and program options available and present same to full Council. The staff has seemingly resisted several Councilor-authored work plans, and just a few days ago sent their own proposal, with a schedule for staff work, for consideration at our January 11 meeting.

I would like to suggest your participation (or close monitoring) of this effort so that we may finally proceed with completing this vital work. If past Council Resolutions reflect the priority of the governing body of Metro, Resolution No. 82-372 gives a rather clear indication of the importance of waste reduction as a component of our solid waste system.

One of the items omitted from proposed staff work plan is Councilor field trips and meetings with local officials, resource persons and affected interests. Such sessions were originally scheduled for late last summer and fall. As with DEQ rule-making on SB 405, as well as EQC action on burn ban, it is crucial in my view, that members of our governing board have the opportunity for policy input on issues directly affecting our waste reduction efforts.

One last concern relates to the overall role of Staff vs. Council in representing Metro on the topic of recycling. While we employ an Education Specialist to address school audiences, and have invested in multi-media material for

Memorandum  
January 10, 1984  
Page 2

the public in the past, it would appear appropriate to include Councilors when Metro is requested to present its current activities or future plans in recycling. A good example of my concern was a recent invitation by the Portland Chamber. I understand that Dennis Mulvihill handled this presentation. It might have been appropriate to have asked Councilor Bonner to join Dennis, or at least to have notified the Council Recycling Committee of this or other major presentations on waste reduction.

I would appreciate any reactions you might have, realizing that perhaps our upcoming workshop may address some of these concerns more completely.

BE/gl  
0546C/D2

cc: Councilors Bonner, Deines and Hansen



The Honorable Bruce Etlinger  
6315 N. E. Alameda  
Portland, Oregon 97213

March 12, 1984  
News Release

Councilor Bruce Etlinger announced today he has withdrawn his name for re-election as District 10 representative on the Metro Council.

Etlinger said he is withdrawing from the race for a second term because of health problems. "My physician has advised me that the treatments I am undergoing for cancer will not allow me to wage a full and vigorous campaign for re-election."

"During my tenure I have sought to promote a regionwide dialogue about Metro's long-term purpose, structure, funding and mission for our metropolitan community. The voters of East Portland and Mid-Multnomah County deserve a candidate who can concentrate his or her full energies on a full discussion of these and other issues. Despite much gratifying support--both Metro as well as the voters deserve more in the way of a full and active campaign amongst all of the candidates."

Elected to the Metro Council in 1980, Etlinger is now completing a four-year term. He served as first coordinator for Oregon Food Share, Inc., the first state-wide food bank network in the United States.

More recently he has been a self-employed fund-raising consultant.

For further information, please contact Bruce Etlinger  
284-3371.

Dear Metro Councilors,

We want to thank you for the beautiful azalea plant you sent to Bruce while he was in the hospital in Feb. He really appreciated it, but he did not feel well enough to write.

Your thoughtfulness is greatly appreciated.

Sincerely,  
The Ettinger Family

THANK YOU

F R O M

**Bruce Etlinger**

*Councilor, District 10*

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

Dear Prof. Marshall,

Thanks again for your time and ideas regarding approaches to organizational development and strategic planning for Metro. I was glad you were able to meet our Deputy Executive Officer, Public Affairs Director and Executive Management Asst. for the Executive Officer. It was encouraging to hear how organizations in the public sector have been rejuvenated with the techniques you teach.

Attached is some explanatory material on Metro's Data Resource Center.

I will keep you informed as Metro seeks to establish a mission statement and organizational strategies to implement same.

Sincerely,

*Bruce*



**METRO**

**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper

F R O M

**Bruce Etlinger**

*Councilor, District 10*

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

100% EXEC. OFFICER, DEPUTY EXEC.  
OFFICER & CO-ORDINATING COMM.

RE: USE OF OUTSIDE PROFESSIONAL  
FACILITATORS TO CONTINUE MISSION  
PLANNING BEGUN AT MARYLHURST

Last week I met with Prof. James Marshall, a consultant and instructor specializing in organizational development and strategic planning. Attached is a flyer on sessions he is conducting at the Center for Urban Education.

As we refine and/or update the 5 Year Plan (i.e. Rick's proposal for a mission statement) we might use some of the \$3,000 allocated to General Council Expenses to engage in the kind of strategic planning envisioned by several Councilors last spring.

Since we may not have consensus on the specific products expected from this exercise, it might be helpful, at next Co-ordinating Comm. meeting, to utilize some professional expertise in diagnosing the deficiencies we wish to correct and selecting the kind of strategic planning best suited to our needs.

*Bruce*



**METRO**

**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper

F R O M

## Bruce Etlinger

*Councilor, District 10*

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

TO: PRESIDING OFFICER, EXECUTIVE OFFICER  
COUN. KAFOURY & COUN. WILLIAMSON

RE: UPDATE ON TDP REVIEW STATUS AT  
NEXT REG. DEV. MEETING

Would it be possible to get a progress report on federal review requirements for Transit Development Programs, as well as possible role for JPACT and/or Metro in upcoming TDP review? At the last JPACT meeting it was not immediately possible to understand federal requirements, Tri-Met's current review process & schedule, or ways we could be involved. At a minimum, I understand that there will soon be Board-Staff Briefings which are open to the public and helpful forums for obtaining information on local transit issues. Could our Council get a list of these meetings so individual Councilors can pursue topics of interest?



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper

F R O M

**Bruce Etlinger**

*Councilor, District 10*

Columbia South Shore, Cully, Gateway,  
Hazelwood, Maywood Park, Parkrose,  
Rocky Butte, Rose City Park, Wilkes

2715 NE 61st  
Portland, OR 97213  
284-3371

TO: RICK GUSTAFSON  
RE: OBTAINING COPY OF TRI-MET SERVICE  
REDUCTIONS.

At last JPACT meeting Pay Bay said he would send each JPACT member a copy of these reductions which, if I remember correctly, were going to the Board in October. Is it possible to get a copy of this document or does our staff have one they can loan for a couple days?



**METROPOLITAN SERVICE DISTRICT**  
Providing Zoo, Transportation, Solid Waste  
and other Regional Services

527 S.W. Hall St., Portland, OR 97201 • 503/221-1646

100% Recycled Paper