

# Council meeting agenda

Thursday, April 10, 2025

10:30 AM

Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 253-205-0468 (toll free), https://www.youtube.com/live/Grb4Tnk33 7c?si=-yrMip49GkdwlYyq

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber. You can join the meeting on your computer or other device by using this link: https://zoom.us/j/615079992 (Webinar ID: 615 079 992)

#### 1. Call to Order and Roll Call

#### 2. Public Communication

Public comment may be submitted in writing. It will also be heard in person and by electronic communication (video conference or telephone). Written comments should be submitted electronically by emailing legislativecoordinator@oregonmetro.gov. Written comments received by 4:00 p.m. the day before the meeting will be provided to the council prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to legislativecoordinator@oregonmetro.gov. Those wishing to testify in person should fill out a blue card found in the back of the Council Chamber. Those requesting to comment virtually during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

#### 3. Consent Agenda

3.1 Resolution No. 25-5480 For The Purpose Of Confirming

RES 25-5480

The Reappointment Of One Member And Appointment Of

One New Member To The Metro Audit Committee

Attachments: Resolution No. 25-5480

Exhibit A to Resolution No. 25-5480

Staff report

3.2 Consideration of the February 27, 2025 Council Meeting

25-6244

Minutes

Attachments: February 27, 2025 Council Meeting Minutes

3.3 Consideration of the March 4, 2025 Council Meeting

Minutes

Attachments: March 4, 2025 Council Meeting Minutes

4. Resolutions

4.1 Resolution No. 25-5474 For the Purpose of Approving the RES 25-5474

Purchase of Certain Real Property in Washington Park for

Use By the Oregon Zoo

Presenter(s): Heidi Rahn (she/her), Oregon Zoo Director

Utpal Passi (he/him), Oregon Zoo Deputy Director

Attachments: Resolution No. 25-5474

**Staff Report** 

5. Presentations

5.1 Proposed FY 2025-26 and Budget Message 25-6230

Presenter(s): Marissa Madrigal, Chief Operating Officer

Brian Kennedy, Chief Financial Officer

Brian Evans, Metro Auditor

Attachments: Resolution No. 25-5482

**Staff Report** 

Attachment 1 - Central Communications

Attachment 2 - Council/COO/GAPD

Attachment 3 - Diversity, Equity and Inclusion

Attachment 4 - Expo

<u>Attachment 5 - Finance and Regulatory Services</u>

Attachment 6 - Housing

Attachment 7 - Human Resources

Attachment 8 - Information Technology

Attachment 9 - Oregon Convention Center

Attachment 10 - Portland'5 Centers for the Arts

Attachment 11 - Office of Metro Attorney

Attachment 12 - Parks and Nature

Attachment 13 - Planning, Development and Research

Attachment 14 - Waste Prevention and Environmental Services

Attachment 15 - Zoo

**Attachment 16 - Capital Asset Management** 

5.1.1 Public Hearing for the Proposed FY 2025-26 Budget

25-6245

#### 6. Ordinances (Second Reading and Vote)

6.1 Ordinance No. 25-1529 For The Purpose Of Annexing To

ORD 25-1529

The Metro District Boundary Approximately 13.92 Acres

Located in Wilsonville Along SW Frog Pond Lane

Presenter(s): Glen Hamburg (he/him), Senior Regional Planner, Metro

Attachments: Ordinance No. 25-1529

Exhibit A to Ordinance No. 25-1529

**Staff Report** 

Attachment 1 - Subject Territory

#### 7. Ordinances (Second Reading and Consideration of Amendments)

7.1 Ordinance No. 25-1530 For the Purpose of Amending

ORD 25-1530

Metro Code Section 11.01.130 (Administrative Cost Recovery) Concerning Use of Administrative Funds and

Declaring an Emergency

Presenter(s): Kristin Dennis, Metro Council Chief of Staff

Attachments: Ordinance No 25-1530

Exhibit A to Ordinance No. 25-1530

Staff Report

Proposed Amendment 1

7.1.1 Public Hearing for Ordinance No. 25-1530

- 8. Chief Operating Officer Communication
- 9. Councilor Communication
- 10. Adjourn

# Metro respects civil rights

Metro fully complies with Title VI of the Civil Rights Act of 1964, Title II of the Americans with Disabilities Act, Section 504 of the Rehabilitation Act and other statutes that ban discrimination. If any person believes they have been discriminated against regarding the receipt of benefits or services because of race, color, national origin, sex, age or disability, they have the right to file a complaint with Metro. For information on Metro's civil rights program, or to obtain a discrimination complaint form, visit oregonmetro.gov/civilrights or call 503-797-1890. Metro provides services or accommodations upon request to persons with disabilities and people who need an interpreter at public meetings. If you need a sign language interpreter, communication aid or language assistance, call 503-797-1890 or TDD/TTY 503-797-1804 (8 a.m. to 5 p.m. weekdays) 5 business days before the meeting. All Metro meetings are wheelchair accessible. Individuals with service animals are welcome at Metro facilities, even where pets are generally prohibited. For up-to-date public transportation information, visit TriMet's website at trimet.org

#### Thông báo về sự Metro không kỳ thị của

Metro tôn trọng dân quyền. Muốn biết thêm thông tin về chương trình dân quyền của Metro, hoặc muốn lấy đơn khiểu nại về sự kỳ thị, xin xem trong www.oregonmetro.gov/civilrights. Nếu quý vị cần thông dịch viên ra dấu bằng tay, trợ giúp về tiếp xúc hay ngôn ngữ, xin gọi số 503-797-1700 (từ 8 giờ sáng đến 5 giờ chiều vào những ngày thường) trước buổi họp 5 ngày làm việc.

#### Повідомлення Metro про заборону дискримінації

Меtro з повагою ставиться до громадянських прав. Для отримання інформації про програму Metro із захисту громадянських прав або форми скарги про дискримінацію відвідайте сайт www.oregonmetro.gov/civilrights. або Якщо вам потрібен перекладач на зборах, для задоволення вашого запиту зателефонуйте за номером 503-797-1700 з 8.00 до 17.00 у робочі дні за п'ять робочих днів до зборів.

#### Metro 的不歧視公告

尊重民權。欲瞭解Metro民權計畫的詳情,或獲取歧視投訴表,請瀏覽網站 www.oregonmetro.gov/civilrights。如果您需要口譯方可參加公共會議,請在會 議召開前5個營業日撥打503-797-

1700(工作日上午8點至下午5點),以便我們滿足您的要求。

#### Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

#### Metro의 차별 금지 관련 통지서

Metro의 시민권 프로그램에 대한 정보 또는 차별 항의서 양식을 얻으려면, 또는 차별에 대한 불만을 신고 할 수www.oregonmetro.gov/civilrights. 당신의 언어 지원이 필요한 경우, 회의에 앞서 5 영업일 (오후 5시 주중에 오전 8시) 503-797-1700를 호출합니다.

#### Metroの差別禁止通知

Metroでは公民権を尊重しています。Metroの公民権プログラムに関する情報について、または差別苦情フォームを入手するには、www.oregonmetro.gov/civilrights。までお電話ください公開会議で言語通訳を必要とされる方は、Metroがご要請に対応できるよう、公開会議の5営業日前までに503-797-1700(平日午前8時~午後5時)までお電話ください。

#### សេចក្តីជូនដំណីងអំពីការមិនរើសអើងរបស់ Metro

ការកោរពសិទ្ធិពលរដ្ឋរបស់។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលពាក្យបណ្តឹងរើសអើងសូមចូលទស្សនាគេហទ់ព័រ www.oregonmetro.gov/civilrights។ បើលោកអ្នកគ្រូវការអ្នកបកប្រែកាសានៅពេលអង្គ ប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថៃធើការ) ប្រាព័រថៃ

ថ្លៃធ្វើការ មុនថ្លៃប្រជុំដើម្បីអាចឲ្យគេសម្រូលតាមសំណើរបស់លោកអ្នក ។

#### إشعار بعدم التمييز من Metro

تحترم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro الحقوق المدنية أو لإيداع شكوى ضد التمييز، يُرجى زيارة الموقع الإلكتروني www.oregonmetro.gov/civilrights. ان كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 707-1700 (من الساعة 8 صباحاً حتى الساعة 5 صباحاً حتى الساعة 5 مساءاً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موحد الاجتماع.

#### Paunawa ng Metro sa kawalan ng diskriminasyon

Iginagalang ng Metro ang mga karapatang sibil. Para sa impormasyon tungkol sa programa ng Metro sa mga karapatang sibil, o upang makakuha ng porma ng reklamo sa diskriminasyon, bisitahin ang www.oregonmetro.gov/civilrights. Kung kailangan ninyo ng interpreter ng wika sa isang pampublikong pulong, tumawag sa 503-797-1700 (8 a.m. hanggang 5 p.m. Lunes hanggang Biyernes) lima araw ng trabaho bago ang pulong upang mapagbigyan ang inyong kahilingan.

#### Notificación de no discriminación de Metro

Metro respeta los derechos civiles. Para obtener información sobre el programa de derechos civiles de Metro o para obtener un formulario de reclamo por discriminación, ingrese a <a href="https://www.oregonmetro.gov/civilrights">www.oregonmetro.gov/civilrights</a>. Si necesita asistencia con el idioma, llame al 503-797-1700 (de 8:00 a. m. a 5:00 p. m. los días de semana) 5 días laborales antes de la asamblea.

#### Уведомление о недопущении дискриминации от Metro

Metro уважает гражданские права. Узнать о программе Metro по соблюдению гражданских прав и получить форму жалобы о дискриминации можно на вебсайте www.oregonmetro.gov/civilrights. Если вам нужен переводчик на общественном собрании, оставьте свой запрос, позвонив по номеру 503-797-1700 в рабочие дни с 8:00 до 17:00 и за пять рабочих дней до даты собрания.

#### Avizul Metro privind nediscriminarea

Metro respectă drepturile civile. Pentru informații cu privire la programul Metro pentru drepturi civile sau pentru a obține un formular de reclamație împotriva discriminării, vizitați www.oregonmetro.gov/civilrights. Dacă aveți nevoie de un interpret de limbă la o ședință publică, sunați la 503-797-1700 (între orele 8 și 5, în timpul zilelor lucrătoare) cu cinci zile lucrătoare înainte de ședință, pentru a putea să vă răspunde în mod favorabil la cerere.

#### Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

Metro tributes cai. Rau cov lus qhia txog Metro txoj cai kev pab, los yog kom sau ib daim ntawv tsis txaus siab, mus saib <a href="www.oregonmetro.gov/civilrights">www.oregonmetro.gov/civilrights</a>. Yog hais tias koj xav tau lus kev pab, hu rau 503-797-1700 (8 teev sawv ntxov txog 5 teev tsaus ntuj weekdays) 5 hnub ua hauj lwm ua ntej ntawm lub rooj sib tham.

January 2021

3.1 Resolution No. 25-5480 For The Purpose Of Confirming The Reappointment Of One Member And Appointment Of One New Member To The Metro Audit Committee

Consent Agenda

Metro Council Meeting Thursday, April 10, 2025

### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF CONFIRMING THE REAPPOINTMENT OF ONE MEMBER AND	) RESOLUTION NO. 25-5480
APPOINTMENT OF ONE NEW MEMBER TO THE METRO AUDIT COMMITTEE	<ul><li>Introduced by Council President Lynn</li><li>Peterson</li></ul>
WHEREAS, Metro Code Chapter 2.19.250 e	establishes the Metro Audit Committee; and
WHEREAS, the Committee enhances the exauditor's services and activities to ensure that indepe and management; and	ternal audit function by monitoring the external andence is maintained between the external auditor
WHEREAS, the Metro Code Chapter 2.19.02 states that all members and alternate members of all I the Council President and shall be subject to confirm	
WHEREAS, a citizen vacancy has occurred been selected to fill that position; and	on the Metro Audit Committee, and Mack Golos has
WHEREAS, the Metro Code Chapter 2.19.2: Commissioner of Metropolitan Exposition Recreation	50 (d), provides that the Committee shall include a n Commission (MERC); and
WHEREAS, Damien Hall is the MERC Com Audit Committee; and	nmissioner selected to serve a one-year term on the
WHEREAS, the Metro Council President ha Hall to the Metro Audit Committee; and	s appointed Mack Golos, and reappointed Damien
WHEREAS, the Metro Council desires to co therefore,	onfirm these appointments and reappointment; now,
	confirms the appointment of Mack Golos, and the ommittee as set forth in Exhibit A attached hereto for
ADOPTED by the Metro Council this 10th day of Ap	pril 2025.
<del>-</del>	Lynn Peterson, Council President
Approved as to Form:	Zymi i corson, council i resident
Carrie MacLaren, Metro Attorney	

#### Exhibit A of Resolution No. 25-5480

# METRO AUDIT COMMITTEE

### **Committee Member Reappointments and Appointments**

The following person is appointed to serve a four year term, April 10, 2025 to April 11, 2029:

Mack Golos

Citizen member (voting)

The following person is reappointed to serve a one year term, April 10, 2025 to April 11, 2026:

· Damien Hall

MERC Commissioner (voting)

#### **BIOGRAPHY**

### **Member appointment:**

Mack Golos, CFP(r), EA Wealth Planner, Becker Capital Management B.S., Finance B.S., Business Administration, Accounting

Mack is a wealth planner with experience in financial planning, investment management and tax auditing. He is currently with Becker Capital Management, providing wealth modeling and financial advice for clients in various stages of life. Mack previously worked for the City of Portland's Department of Revenue in the Business Tax Division and is a Certified Financial Planner (CFP) as well as an IRS Enrolled Agent (EA). Mack is originally an East Coast transplant but has enjoyed his recent years living in the Portland area and being a part of the vibrant Foster-Powell neighborhood. In his spare time, Mack likes to foster rescue dogs with a local animal nonprofit and explore the beauty of the Pacific Northwest.

Mack has a Bachelor of Science in Finance from Virginia Tech as well as a Bachelor of Science, Business Administration, Accounting from Western Governors University. Mack also serves on the City of Milwaukie's Audit Committee.

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 25-5480 FOR THE PURPOSE OF CONFIRMING THE REAPPOINTMENT OF ONE MEMBER AND THE APPOINTMENT OF ONE NEW MEMBER TO THE METRO AUDIT COMMITTEE

Date: April 10, 2025

Prepared by: Brian Evans

Metro Auditor

503-797-1891

#### BACKGROUND AND SELECTION PROCESS

The Audit Committee assists the Metro Council in reviewing accounting policies and reporting practices as they relate to the Metro's Annual Comprehensive Financial Report. The Committee provides independent review and oversight of the government's financial reporting processes, internal controls and independent auditors.

Metro Code Chapter 2.19.250 (d) provides that the Committee shall include a Commissioner of Metropolitan Exposition Recreation Commission (MERC). The reappointment of the MERC member was based on the nomination of the Chair of MERC.

The Office of the Metro Auditor conducted an open recruitment to fill one vacancy among the public members of the committee. The opportunity to serve on the committee was posted on Metro's website and the Auditor's Office social media in January and February 2025.

The nominated members listed in Exhibit A of Resolution No. 25-5480 serve in a voting capacity.

#### ANALYSIS/INFORMATION

1. **Known Opposition:** None

#### 2. Legal Antecedents:

Metro Code Chapter 2.19, "Metro Advisory Committees," provides generally applicable rules for the creation of committees providing advice to the Metro Council and appointment of members to such committees.

Metro Ordinance 10-1233 For the Purpose of Establishing an Audit Committee and Amending Metro Code Section 2.15.080 External Audits and Adding a New Metro Code Section 2.19.250 Audit Committee.

#### 3. Anticipated Effects:

By approving Resolution No. 25-5480, the Metro Council will reappoint one member and appoint one member to the Audit Committee.

4. **Budget Impacts:** None

#### RECOMMENDED ACTION

The Council President recommends adoption of Resolution No. 25-5480.

# 3.2 Consideration of the February 27, 2025 Council Meeting Minutes

Consent Agenda

Metro Council Meeting Thursday, April 10, 2025

# **Metro**

600 NE Grand Ave. Portland, OR 97232-2736 oregonmetro.gov



# **Minutes**

Thursday, February 27, 2025 10:30 AM

This Council Meeting will adjourn to a Work Session.

Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 888-475-4499 (toll free)

**Council meeting** 

#### 1. Call to Order and Roll Call

Council President Peterson called the Council Meeting to order at 10:31 a.m.

Present: 7 - Council President Lynn Peterson, Councilor Duncan Hwang,
Councilor Mary Nolan, Councilor Gerritt Rosenthal,
Councilor Juan Carlos Gonzalez, Councilor Christine Lewis,
and Ashton Simpson

#### 2. Public Communication

Les Poole expressed concern about Metro's role in transportation planning and accountability in supportive housing services.

#### 3. Consent Agenda

Councilor Rosenthal removed the January 23rd, 2025 minutes from the consent agenda to correct an error.

3.1 Consideration of the February 6, 2025 Council Meeting Minutes

Attachments: February 6, 2025 Council Meeting Minutes

This item was approved.

3.2 Consideration of the January 23, 2025 Council Meeting Minutes

Attachments: January 23, 2025 Council Meeting Minutes

This item was withdrawn.

#### 4. Resolutions

4.1 Resolution **25-5458** For Purpose No. the of Providing Direction to Metro Staff for Follow Uр Activities Related to the 2024 Urban Growth Management Decision

Presenter(s): Catherine Ciarlo (she/her), Director, Planning, Development

and Research

Eryn Kehe (she/her), Urban Policy and Development

Manager

Attachments: Resolution No. 25-5458

**Staff Report** 

Staff reviewed Council's actions adopting the 2024 urban growth management decision, summarized previous work

sessions to refine Council's shared values for improvement, and described the staff direction in the resolution.

Councilor Hwang specified that CORE's recommendations focused on agency-wide and continuous improvements, and COO Madrigal described additional planned actions to support agency-wide improvements.

Councilors Rosenthal and Nolan advocated for clearer deadlines for each action, and Councilor Lewis emphasized the importance of urgency in collaborating over deliverables. President Peterson asked for frequent updates to Council about the pace of implementation.

Councilor Lewis appreciated the prioritization of Tribal consultation and Councilor Nolan urged staff to measure differences in outcomes based on the implementation of new processes.

Councilor Rosenthal asked staff to employ an expansive definition of equity.

Councilor Gonzalez asked how local governments can improve regulatory processes to accelerate positive outcomes.

A motion was made by Councilor Rosenthal, seconded by Councilor Hwang, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Gonzalez, and Councilor Lewis

#### 5. Ordinances (Second Reading and Vote)

5.1 Ordinance No. 25-1527 For The Purpose Of Annexing To The Metro District Approximately 5.46 Acres Hillsboro Along NW West Union Rd East Of NW Helvetia Rd

Presenter(s): Glen Hamburg (he/him), Senior Regional Planner

Attachments: Ordinance No. 25-1527

Exhibit A to Resolution 25-1527

**Staff Report** 

Attachment 1- Proposal No. AN0724

No discussion.

Councilor Nolan moved adoption, seconded by Councilor Gonzalez. The motion passed by the following vote:

Aye: 7 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Gonzalez, Councilor Lewis, and Simpson

5.2 **Ordinance No. 25-1528** For the Purpose of Amending Metro Code Section 9.02 (Ballot Measures, Initiative, and Referendum) to Improve Clarity and Incorporate Plain Language Best Practices and Declaring an Emergency

Presenter(s): Shane Abma, Senior Attorney

Attachments: Ordinance No. 25-1528

Exhibit A to Ordinance No. 25-1528

Staff Report

No discussion.

Councilor Lewis moved adoption, seconded by Councilor Gonzalez. The motion passed by the following vote:

Aye: 7 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Gonzalez, Councilor Lewis, and Simpson

#### 6. Other Business

No other business.

#### 7. Chief Operating Officer Communication

COO Madrigal updated Council on the impact of recent federal direction. Councilor Nolan asked how the COO's office would prioritize funding for the upcoming budget cycle in an uncertain funding environment and Councilor Lewis expressed concern about specific federal criteria.

#### **Adjourn to Work Session**

#### 8. Work Session Topics:

8.1 Supportive Housing Services Data Sharing Agreement

Presenter(s): Kristin Dennis, Chief of Staff, Metro

Yesenia Delgado, Supportive Housing Services Manager,

Metro

Vahid Brown, Deputy Director, Clackamas County Housing

and Community Development

Anna Plumb, Deputy Director, Joint Office of Homeless

Services

Jes Larson, Assistant Director, Washington County Housing

Services

Attachments: Staff Report

Presenters described the purpose of a data sharing agreement, service applications, and the existing information management system. They also detailed the elements of the data sharing agreements.

Presenters confirmed for Councilor Lewis that aside from emergency winter weather shelters and domestic violence services, there are no services provided without data collection and that data is consistent across counties.

Councilor Rosenthal asked if the data will be integrative with OHSU's health dashboard and affordable housing data and presenters said there are options for overlaying data for each concern.

Councilor Gonzalez asked about staff capacity for data alignment and comparable examples from other regions. Presenters responded that there are multiple existing systems in the Portland region to improve access to services, and Metro staff said there is existing capacity to promote coordination. Councilor Gonzalez also expressed

concerned about the ability to invest in new data systems relative to the remaining life of the measure.

Councilor Hwang asked if the data agreement will specify characteristics of and financial data about the populations served, which presenters confirmed.

Councilor Nolan clarified with staff the methods for administering the existing system and Metro's access and control of data outputs. Staff responded that existing data sets are defined in the agreement; future sets would require renegotiation.

President Peterson, Councilor Nolan, and Councilor Lewis asked clarifying questions about tracking chronically homeless residents and the variety of services an individual may receive. President Peterson also advocated for a clearer picture of data beyond the Metro measure to ensure the program is efficient. Councilor Rosenthal confirmed with presenters options for collecting data for homeless youth.

#### 9. Councilor Communication

Councilor Rosenthal updated Council about the new chair of MPAC, Councilor Brett Sherman, and that the City of Portland has nominated new representatives.

Councilor Hwang updated Council on CORE and thanked President Peterson for serving as a CORE liaison this year.

President Peterson updated Council on Metro's regional investment funds from the SHS measure. She asked Council to consider an ordinance that provides more flexibility in how Metro partners with other local governments and ensures fairness among partners. Councilors agreed to direct Metro staff to draft an ordinance for consideration on Tuesday, March 4, 2025.

#### 10. Adjourn

There being no further business, Council President Peterson adjourned the Metro Council Meeting at 1:05 p.m.

Respectfully submitted,

Anne Buzzini, Legislative Coordinator

# 3.3 Consideration of the March 4, 2025 Council Meeting Minutes Consent Agenda

Metro Council Meeting Thursday, April 10, 2025

# **Metro**

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov



# **Minutes**

Tuesday, March 4, 2025 12:00 PM

Metro Regional Center, Council chamber https://zoom.us/j/615079992 (Webinar ID: 615079992) or 888-475-4499 (toll free)

**Council meeting** 

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber.

You can join the meeting on your computer or other device by using this link: https://zoom.us/j/615079992 (Webinar ID: 615 079 992)

#### 1. Call to Order and Roll Call

Council President Peterson called the Metro Council Meeting to order at 12:05 p.m.

Present: 7 - Council President Lynn Peterson, Councilor Duncan Hwang,
Councilor Mary Nolan, Councilor Gerritt Rosenthal,
Councilor Juan Carlos Gonzalez, Councilor Christine Lewis,
and Ashton Simpson

#### 2. Public Communication

There was no public testimony.

#### 3. Ordinances (First Reading and Public Hearing)

3.1 **Ordinance No. 25-1530** For the Purpose of Amending Metro Code Section 11.01.130 (Administrative Cost Recovery) Concerning Use of Administrative Funds and Declaring an Emergency

Presenter(s): Carrie MacLaren, Metro Attorney

Attachments: Ordinance No 25-1530

Exhibit A to Ordinance 25-1530

Staff provided an overview of the proposed ordinance, which would create new authority for Metro to distribute funds, reliant on additional direction passed separately by Council in the future.

Councilor Lewis clarified with staff that the legal definition of "local government" includes cities and counties but not special districts. Councilors Hwang and Gonzalez asked whether funds would be subject to restrictions for long-term programming plans and weighted population distribution, and staff clarified that new fund distributions would be exempt from these restrictions due to the unique nature of the spending.

#### 3.1.1 Public Hearing for Ordinance No. 25-1530

Metro Auditor Brian Evans asked Metro Council to consider approaching funding cautiously and to develop criteria and eligibility.

# 6. Adjourn

There being no further business, Council President Peterson adjourned the Metro Council Meeting at 12:20 p.m.

Respectfully submitted,

Anne Buzzini, Legislative Coordinator

4.1 Resolution No. 25-5474 For the Purpose of Approving the Purchase of Certain Real Property in Washington Park for Use By the Oregon Zoo Resolutions

> Metro Council Meeting Thursday, April 10, 2025

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING THE	)	RESOLUTION NO. 25-5474
PURCHASE OF CERTAIN REAL PROPERTY IN	)	
WASHINGTON PARK FOR USE BY THE	)	Introduced by Chief Operating Officer
OREGON ZOO	)	Marissa Madrigal in concurrence with
	)	Council President Lynn Peterson

WHEREAS, Metro owns and operates the Oregon Zoo pursuant to its statutory and charter authority; and

WHEREAS, the Zoo operates on 65 acres owned by Metro and entirely surrounded by the City of Portland's Washington Park, and as such is its growth is limited; and

WHEREAS, during the COVID-19 pandemic, an adjacent educational non-profit, the Portland Children's Museum 2 ("CM2") ceased operating, leaving the building and its approximately 3.4-acre site vacant to this day; and

WHEREAS, the City of Portland Parks Department ("City") owns the land and building that formerly housed the CM2 ("CM2 Property"); and

WHEREAS, in 2021, the Zoo and the City began discussing the complimentary nature of their related missions in Washington Park, and City's willingness to sell the CM2 Property to Metro for Zoo purposes; and

WHEREAS, the Zoo determines the CM2 Property to be an important potential opportunity for future growth and evolution; and

WHEREAS, in 2023, Zoo staff presented the City with a Letter of Interest containing the basic elements of a proposed sale to Metro. Based on the letter, the Zoo and the City began to negotiate the terms of the proposed Purchase and Sale Agreement between the parties, conditioned upon the approval of each party's elected council; and

WHEREAS, in December of 2024, the City Council approved the sale of the CM2 Property to Metro for the Zoo; and

WHEREAS, Metro Code Section 2.04.050 requires Metro Council approval of all real property purchases and acquisitions; now therefore,

terms of the Purchase and Sale Agreement, subject to satisfactory completion of all due diligence and fulfilment of all other contractual conditions precedent, or as otherwise approved by the Office of the Metro Attorney.

ADOPTED by the Metro Council this 10th day of April, 2025.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

BE IT RESOLVED that the Metro Council authorizes the Chief Operating Officer to execute a

Purchase and Sale Agreement with the City of Portland for the purchase of approximately 3.4 acres of land and associated improvements in Washington Park formerly occupied by the Portland Children's Museum 2, and authorizes the Chief Operating Officer to acquire the property in accordance with the

#### **STAFF REPORT**

FOR THE PURPOSE OF APPROVING THE PURCHASE OF CERTAIN REAL PROPERTY IN WASHINGTON PARK FOR USE BY THE OREGON ZOO

Date: March 25, 2025 Presenter(s): Heidi Rahn, she/her, Zoo

Department: Oregon Zoo Director,

Meeting Date: April 10, 2025 Utpal Passi, he/him, Deputy Director

Oregon Zoo

Prepared by: Utpal Passi, (503)525-4240, Length: 20 minutes

utpal.passi@oregonmetro.gov

#### **ISSUE STATEMENT**

Council will have the opportunity to decide if Metro should purchase property adjacent to the Zoo for future Zoo purposes, so long as all due diligence conditions are met, and the acquisition of the property presents no undue risk to Metro.

#### **ACTION REQUESTED**

Metro Council approval of the execution of a Purchase and Sale Agreement with the City of Portland and purchase of the former Children's Museum 2 Property in Washington Park ("CM2 Property").

#### **IDENTIFIED POLICY OUTCOMES**

This property purchase invests in the future of the Zoo as a vibrant and growing institution and potentially allows for more flexibility of 2024 Zoo Bond Measure construction inside the current Zoo footprint. Inside the current Zoo campus, nearly all available area is occupied with habitats, guest areas or service areas. Very little unoccupied land remains.

#### **POLICY QUESTION(S)**

Should Metro purchase the specified property for future Zoo purposes?

#### POLICY OPTIONS FOR COUNCIL TO CONSIDER

Purchase the CM2 Property for future Zoo use, incorporating it into the Zoo Campus and its Conditional Use Master Plan, expanding the Zoo's area,

or

Forego purchasing the CM2 property. The City will continue to own the property, and the Zoo Campus will not grow in size.

#### STAFF RECOMMENDATIONS

Staff recommend approving the real property purchase.

#### STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

The Oregon Zoo stands in the midst of Portland's Washington Park, a "crown jewel" legacy recreational natural area. The Zoo is bounded on the southeast by the steep ravines and forested slopes of Washington Park, on the south by Highway 26, on the West by the Washington Park parking lot and on the North by the Veterans Memorial and portions of the Hoyt Arboretum. As such, it is effectively "land locked" with limited opportunity for territorial expansion. Meanwhile, inside the Zoo campus, nearly all of the developable land is in use or is planned for redevelopment into animal spaces. Beginning as far back as when OMSI moved to the Willamette waterfront in 1992, the Zoo expressed interest in acquiring the property vacated by OMSI across Knights Boulevard to the southwest. However, in 2001, the Children's Museum 2 occupied the property. During the COVID-19 pandemic, the Children's Museum 2 closed, and the CM2 Property sat vacant for nearly 5 years. The Zoo and Portland Parks now see the sale of the CM2 Property to the Zoo as an important cooperative step in pursuit of their mutually beneficial missions inside Washington Park.

The CM2 Property is approximately 3.4 acres and is occupied by a 75,250-square foot building plus surrounding service areas. It was first constructed in 1959, with additions in the 1970s and early 2000s. The building is not a viable candidate for rehabilitation and restoration or adaptive reuse for the Zoo, due its configuration, means of construction, seismic deficiencies and advanced stage of deterioration. Because of its size, the cost to demolish the building will be significant.

The separation of the CM2 Property from the larger portion of Washington Park and incorporation into the Zoo's parcel will be accomplished by property line adjustment. It is likely that the property line adjustment will trigger a Type II amendment to the Zoo's Conditional Use Master Plan to incorporate the site. Staff will submit an application with Portland Permitting and Development during the due diligence period, and the approval will likely be needed prior to closing. Such an amendment process represents a longer-term effort and involves quasi-judicial land use processes.

Portland Parks has conditioned the sale upon the lease back of 1,800 square feet of office space and 6 parking spaces on a 25-year term to Portland Parks in any redevelopment the Zoo may build on the CM2 Property. The lease will be at market rates, on commercially reasonable terms. The leaseback is indirectly advantageous to the Zoo as it will allow Portland Parks a hub around which to deploy park rangers and other parks personnel responsible for public safety in the parking lot, patrols around the Zoo boundary in the park, and for park maintenance.

The purchase will provide the Zoo with additional area in which to operate and will ultimately result in upgraded levels of service to the public.

**5.1 Proposed FY 2025-26 and Budget Message**Presentations

Metro Council Meeting Thursday, April 10, 2025

# BEFORE THE METRO COUNCIL

26 BUDGET, S AND TRANSM TO THE MUL	SETTINO MITTINO FNOMA GAND (	OF APPROVING THE FY 2025- G PROPERTY TAX LEVIES G THE APPROVED BUDGET AH COUNTY TAX CONSERVATION	) ) ) ) ) L	RESOLUTION NO 25-5482  Introduced by ynn Peterson, Council President
FY 2025-26 Pro		EAS, the Metro Council, convene Budget; and	ed as the Budget Co	ommittee, has reviewed the
hearing on the l		EAS, the Council, convened as the 26 Proposed Budget; and	ne Budget Committe	ee, has conducted a public
	st appro	EAS, pursuant to Oregon Budget ve the FY 2025-26 Budget, and so x Supervising and Conservation C	aid approved budge	t must be transmitted to the
	BE IT	RESOLVED,		
convened as the	1. Budget	That the Proposed FY 2025-26 Et Committee, which is on file at the		
	2.	That property tax levies for FY 2	2025-26 are approve	ed as follows:
		SUMMARY O	F AD VALOREM	TAX LEVY
			Subject to the General Government Limitation	nt Excluded from the Limitation
		Permanent Tax Rate Local Option Tax Rate General Obligation Bond Levy	\$0.0966/\$1,000 \$0.0960/\$1,000	\$93,027,848
		That the Chief Operating Officer oppropriations Schedule to the Mulion for public hearing and review	tnomah County Tax	
	ADOP'	TED by the Metro Council this 1s	t day of May 2025.	
APPROVED A	S TO F	ORM:	Lynn Pete	rson, Council President
Carrie MacLare	en, Metr	o Attorney		

Resolution 25-5482

#### STAFF REPORT

# FOR THE PURPOSE OF THE CHIEF OPERATING OFFICER PRESENTING THE PROPOSED FY 2025-26 BUDGET AND THE BUDGET MESSAGE

Date: March 26, 2025 Prepared by:

Cinnamon Williams, Financial Planning Director

Amanda Akers, Budget Manager

Department: Finance and Regulatory Services Presented by:

Marissa Madrigal, Chief Operating Officer Brian Kennedy, Chief Financial Officer

Brian Evans, Metro Auditor

Meeting date: April 10, 2025 Length: 30 minutes

#### **ISSUE STATEMENT**

Marissa Madrigal, Chief Operating Officer, acting as the Budget Officer, will present the FY 2025-26 Proposed Budget to the Metro Council at the April 10, 2025 Council meeting. This will be a public hearing where the Council, sitting as the Budget Committee, will receive testimony from interested members of the public and agency stakeholders. This is the first of many meetings over the next month where Council will have the opportunity for robust discussion about the proposed budget and provide feedback on the Agency's budget.

#### **ACTION REQUESTED**

Council to receive the proposed budget and budget message and to provide feedback on the budget process and budget document, as the Budget Committee. Council will gavel in as the Budget Committee on April 10, 2025, and will gavel out after the vote to approve the budget on May 1, 2025.

#### **IDENTIFIED POLICY OUTCOMES**

To progress with a vote on May 1, 2025, for Resolution 25-5482 *approving* the FY 2025-26 budget, setting property tax levies and transmitting the approved budget to the Multnomah County Tax Supervising and Conservation Commission, Council will discuss the proposed budget and provide feedback to departments to ensure that the approved, then adopted, FY 2025-26 Metro budget aligns with Council priorities.

#### **POLICY QUESTION**

Does the budget, as proposed, reflect Council priorities, policies and goals?

What information is needed to understand and communicate how departments are reflecting the strategic targets and equity outcomes throughout the budget?

#### POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each of the department and venue budgets have individual items that should achieve outcomes specifically addressed by Council through the strategic targets. Council can support the budget in whole or in part and modify individual items or larger program requests.

#### STAFF RECOMMENDATIONS

The Chief Operating Officer and Chief Financial Officer recommend that Council receive the budget message and proposed FY 2025-26 budget, listen to public comments and discuss the budget, eventually leading to the vote on Resolution 25-5482, approving the FY 2025-26 budget and authorizing the Chief Operating Officer to submit the approved budget to the Multnomah County Tax Supervising and Conservation Commission.

#### STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

The FY 2025-26 budget development process includes public testimony taken on the initial proposal of the budget on April 10<sup>th</sup>, and several informational meetings will be held for department presentations throughout the months of April and May. No further action or vote will be taken on the budget at any of these meetings. These meetings are set up to provide time for robust budget conversation and to give Council opportunities to guide and develop the FY 2025-26 budget. Action to approve the budget will occur on May 1, 2025. Additional testimony opportunities for the public and agency stakeholders are expected on May 8 and May 22, 2025, during the Approved stage.

#### Relationship to Metro's Strategic Plan, racial equity, and climate action goals

By approving the FY 2025-26 proposed budget, the Agency is one step closer to adopting a budget that will focus on programming related to our guiding principles of racial justice, climate justice and resiliency and shared prosperity.

**Known Opposition:** None known.

**Legal Antecedents:** The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Financial Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as Metro's Budget Committee.

#### **BACKGROUND**

Council has instructed staff to have schedule opportunities for public conversations, presenting more transparency to the Agency's budget and the budget process:

- April 10, 2025:
  - o Council gavels in as the Budget Committee.
  - Public Hearing: Chief Operating Officer, acting as the Budget Officer, delivers the budget message to the Budget Committee. This staff report supports this meeting.
- April 15, 2025:
  - o Department presentations (public invited to listen)
    - Planning, Development and Research
    - Waste Prevention and Environmental Services
    - Parks and Nature
- April 22, 2025:
  - o Department presentations (public invited to listen)
    - Venues: Portland'5, Expo Center, Oregon Convention Center
    - Oregon Zoo
    - Housing

#### - May 1, 2025:

- Budget Committee considers Resolution 25-5482 for the Purpose of Approving the FY 2025-26 Budget, Setting Property Tax Levies and Transmitting the Approved Budget to the Multnomah County Tax Supervising and Conservation Commission (public invited to listen).
- o Council gavels out of budget committee

# Please note due to scheduling conflicts the following Department Presentations will occur after the budget is approved.

- May 13, 2025:
  - o Department presentation (public invited to listen)
    - Council Office, Office of the Chief Operating Officer, Government Affairs and Policy Development
    - Central Services
    - Office of Metro Attorney

The above meetings are the interim steps between initial proposal of the budget and approval of the budget on May 1st, 2025. Oregon Budget Law requires that Metro approve and transmit its budget to the Multnomah County Tax Supervising and Conservation Commission (TSCC). Members of the TSCC are appointed by the Governor to supervise local government budgeting and taxing activities in Multnomah County. The TSCC will hold a public hearing on Metro's budget on Thursday, May 29, 2025. Following the meeting, the TSCC will provide a letter of certification for Metro's budget.

Please note that the remaining departments, Central Services, Office of Metro Attorney, Council Office, Office of the Chief Operating Officer and Government Affairs and Policy Development, will present on May 13th, 2025, after the budget is approved due to scheduling conflicts. The public will be invited to listen.

Oregon Budget Law requires the Budget Committee of each local jurisdiction to set the property tax levies for the ensuing year at the time that the budget is approved. Under budget law the Metro Council sits as the Budget Committee for this action. The tax levies must be summarized in the resolution that approves the budget and cannot be increased beyond this amount following approval. Metro's levy for general obligation debt reflects actual and estimated debt service levies for all outstanding general obligation bonds. The levy authorization for FY 2025-26 also includes the 5-year local option levy for the Parks and Nature department, as well as the levy for Metro's permanent tax rate for general operations.

The Council's adoption of the final FY 2025-26 budget is currently scheduled for Council consideration and adoption on June 12, 2025.

#### **ATTACHMENTS**

Attachments 1-16: Department Proposed Budget Overviews

- 1. Central Communications
- Council Office, Office of the COO, and Government Affairs and Policy Development
- 3. Diversity, Equity and Inclusion
- Expo
- 5. Finance and Regulatory Services
- 6. Housing
- 7. Human Resources

- 8. Information Technology
- 9. Oregon Convention Center
- 10. Portland'5 Centers for the Arts
- 11. Office of Metro Attorney
- 12. Parks and Nature
- 13. Planning, Development and Research
- 14. Waste Prevention and Environmental Services
- 15. Zoo
- 16. Capital Asset Management

# **Proposed Budget - Department Overview** *FY 2025-26*

Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Central Communications, March 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

Central Communications works to raise awareness of Metro and improve access to and participation in Metro's services, resources and decision-making.

Communications specialists coordinate and support practitioners in departments across Metro by developing standards, strategies and tools for media relations, crisis communications, public engagement, writing, brand and design. Team members manage shared communications channels, a coordinated marketing strategy and public opinion research – all to help reach people where they are with information that is useful and easy to understand. Team members also work to remove barriers by providing centralized tools and systems to advance accessibility, inclusion and language access in all of Metro's outreach and opportunities.

The budget for Central Communications is \$2.6 million and includes funding for 11.6 FTE as well as investments in digital content promotion and shared communications tools and resources.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

Central Communications budget includes the reduction of 3.6 FTE and \$85,000 in M&S funds. Total reduction of \$793,471 represents 23% of the Communications budget.

#### **Highlighted Significant Changes from FY25 Budget**

Key initiatives in Central Communications in FY 25-26 include the launch of a new Metro website designed for improved accessibility and language access. Rollout of a brand refresh will include new accessible templates and training for staff across the organization who create presentations, documents, signs, publications, digital content and other public materials. Investments in digital marketing will help amplify opportunities for community members and partners to participate in Metro decisions, join committees and access resources and services.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

To identify opportunities for reduction, span-of-control and portfolio scope were examined. The department was able to eliminate a management position and still maintain span-of-control standards. While the key bodies of work (media relations, public engagement, marketing/brand, design, content creation, crisis communications) and responsibilities for developing standards, strategies and tools will be maintained in the FY25-26 budget, some functions will be performed at a reduced capacity. Department leadership is actively exploring processes, workflows and cross-departmental initiatives to identify opportunities to streamline, modify and reprioritize in response to the reduction in personnel.

# **Proposed Budget - Department Overview** *FY 2025-26*



Central Communications, March 2025

Attachments: Org Chart

# **Central communications**

Lia Waiwaiole

# **Shay Starling**

Department coordinator

Administrative specialist IV

### **Nick Christensen**

Media team lead Senior program analyst

# **Toby Van Fleet**

Research lead, strategic comms *Principal public affairs specialist* 

# Krista Swan, Manager

nclusive design team *Manager II* 

# Rayna Cleland

Designer, art director Program manager

# **Chanel Perry**

Design production, publishing support Assistant public affairs specialist

#### **Erik Goetze**

Web design, accessibility lead Digital media specialist

# **Ed Campos**

Inclusion tools lead, trainer
Digital media specialist

# **Ambar Espinoza**

Editorial, inclusive content lead *Principal public affairs specialist* 

### Sara Seid

Media, social media coordinator Associate public affairs specialist

### **Sheridan Kowta**

Web content coordinator, analytics
Associate public affairs specialist

# **Proposed Budget - Department Overview** *FY 2025-26*



Council Office, Office of the COO, Government Affairs and Policy Development, March 12, 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

Budgets for all three Council divisions, the Council Office, Office of the Chief Operating Officer and Government Affairs and Policy Development are funded through the General Fund.

#### Council Office

The Metro Council provides regional governance and leadership by fulfilling Metro's mission of crossing city limits and county lines on issues of metropolitan concern. As the governing body of Metro, the Council develops long range plans for existing and future Metro activities and assures the financial integrity of the agency.

- Total cost (appropriations budget): \$3.6 million
- FTE: The Metro Council is supported by 13.0 FTE and 3 interns organized into three cross-functional teams: legislative advisors, district advisors and policy advisors.

#### Office of the Chief Operating Officer (COO)

- The COO, Deputy COOs (DCOOs) and General Manager of Visitor Venues (GMVV) enforce Metro policies, provide day-to-day management of Metro's resources, programs, enterprise businesses, facilities and workforce, and prepare the proposed budget for Council consideration. The office also manages a variety of strategic, complex projects and programs.
  - Total cost (appropriations budget): \$7.8 million
  - FTE: 17.0 FTE currently report into the Office of the COO on the administrative team, executive team, employee communications team or as project managers.

#### Government Affairs and Policy Development (GAPD)

GAPD represents Metro's interests before local, state and federal governments, manages Metro's growing Tribal Affairs program, and coordinates with the Metro Council and agency staff to develop policy concepts, initiatives, strategies and partnerships.

- Total cost (appropriations budget): \$2.9 million
- FTE: 9.0 FTE currently report into GAPD supporting regional, state, federal or tribal affairs programs.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

As with most General Fund departments in the upcoming fiscal year, the proposed budgets for the Council Office, Office of the COO and GAPD contain cuts to both M&S and personnel costs. The Office of the COO leads departments across the agency in implementing the Council's policy directives, goals and objectives, offering strategic direction and oversight. In addition to overseeing the day-to-day operations of all departments, venues and facilities within Metro, the office also manages a variety of strategic, interdepartmental projects and programs including: employee communications, Supportive Housing Services reform processes, the Expo Future project, the Willamette Cove project, planning and project managing an agency wide Enterprise Resource Planning system replacement and work with the DEI department on Metro's Strategic Plan to Advance Racial Equity, Diversity and Inclusion (SPAREDI).

# Proposed Budget - Department Overview FY 2025-26



Council Office, Office of the COO, Government Affairs and Policy Development, March 12, 2025

In fiscal year 2025-26, the Office of the COO will let one limited-duration FTE expire at the end of FY25, reduce project management by 1.0 FTE and revise 1.0 FTE classification downward to reflect the downsizing and reprioritization of the Office of the COO's project management capacity.

- 1.0 limited duration FTE will be added to the Office of the COO to coordinate and implement recommendations from the Risk and Safety Assessment completed in Spring of 2025. The Office of the COO will also be allocating \$250,000 for work with DEI on the SPAREDI.
- 2.0 FTE will transfer from Council Office to Office of the COO as part of an administrative reorganization intended to integrate administrative operations and optimize administrative efficiency across the three divisions.
- 1.0 FTE will be added to GAPD to lead development of long- and mid-term funding strategies, with a particular focus on upcoming ballot initiatives.

The Council Office will also reduce discretionary materials and services funding by over \$500,000 to allow for more flexibility within the general fund. These changes respond to the short- and mid-term need for a reduction in general fund spending, while focusing on the long-term operational efficiency of this department.

#### **Highlighted Significant Changes from FY25 Budget**

Incorporated into the proposed budget is a strategic administrative reorganization to help better leverage the reduced capacity across all three teams and more efficiently distribute resources. This reorganization will centralize administrative capacity in the Office of the COO and create efficiencies by standardizing and centralizing administrative resources for more efficient distribution.

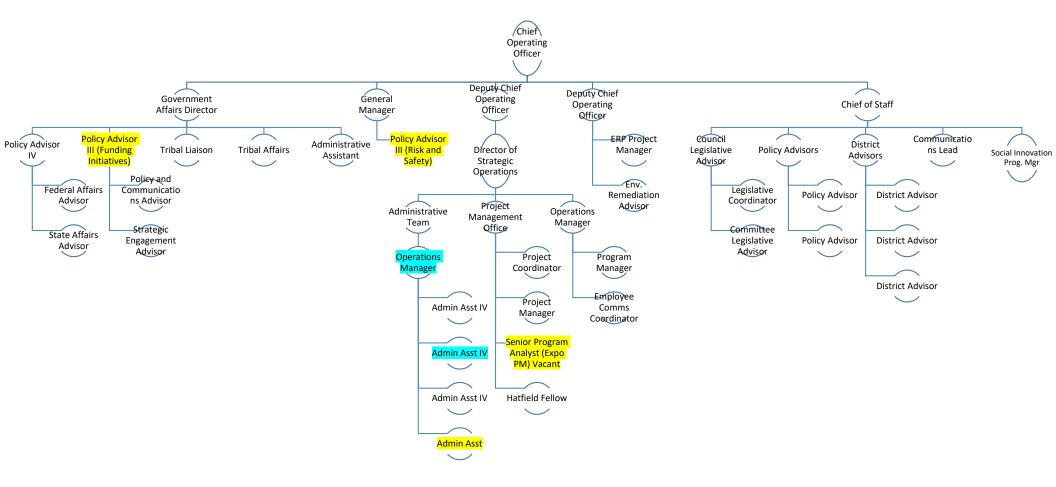
The Office of the COO will also be adding one limited duration position to coordinate the implementation of recommendations from the Risk and Safety Assessment completed in Spring of 2025.

GAPD is also adding 1.0 FTE to lead a significant emerging body of work to help identify additional funding strategies, including ballot initiatives, and free up capacity in the department to manage existing critical bodies of work that have been deprioritized.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

- 2.0 FTE will be transferring from the Council Office to the Office of the COO as part of an administrative reorganization designed to centralize and streamline administrative resources across the three divisions.
- 1.0 Limited Duration FTE will be added to the Office of the COO to manage the implementation of the recommendations made in the Risk and Safety Assessment and coordinate the integration of the Risk, Emergency Management and Security programs across the agency.

**Attachments:** Org Chart



- Transferred positions
- Vacant positions

DEI Department, 3/14/25



#### **Summary of Department Budget for FY26 Proposed Budget**

The Diversity, Equity and Inclusion (DEI) department leads Metro's work to advance racial equity outcomes within the agency and across the region. The department's programs focus on embedding racial equity in Metro's policies, programs and investments, equipping staff with tools and resources to deliver equitable outcomes, fostering a sense of belonging and ensuring its facilities, services and activities are accessible to everyone.

As a central service, the DEI department is funded through the General Fund with a total budget of \$2.9 million for FY 25/26. The budget includes 9 FTE and \$880,000 in M&S. \$425,000 of the M&S is allocated for Civic Engagement Capacity Building Grants; in light of the reduced federal funding that many non-profit and community groups are facing across the nation, these dollars help organizations build internal infrastructure and continue their work even amid funding fluctuations.

In FY 24-25 the DEI department completed Metro's first comprehensive Impact Report on advancing racial equity, diversity and inclusion. In preparation for the update of Metro's Strategic Plan to Advance Racial Equity, Diversity and Inclusion this report provides a shared understanding the progress, impacts and learnings from the implementation of the plan across Metro's work.

#### **FY26 MAJOR HIGHLIGHTS:**

The DEI department, along with the agency, is navigating a challenging federal context that creates significant impacts and uncertainty for communities and employees. Additionally, reductions in capacity and resources across Metro will impact employees and how they experience working at the agency. This context, creates further emphasis for DEI's existing programs and opportunities for responsiveness, including:

**Elevating community voice**: DEI will ensure the Committee on Racial Equity and the Committee on Disability Inclusion are well supported and situated to effectively advise decision makers as the agency navigates the evolving federal and internal context. Additional this context puts greater importance on the Civic Engagement Capacity Building Grant Program which supports the development of new generations of civic leaders in every corner of the region and the growth of organizations.

**Growing economic opportunity:** DEI continues to invest capacity and resources in the implementation of Construction Career Pathways at Metro and across the region. With uncertainty surrounding federally funded infrastructure projects it is essential that locally funded projects deliver a full scope of benefits and shared economic opportunity, particularly for underrepresented communities, contractors and workers.



DEI Department, 3/14/25

**Fostering a sense of belonging:** As employees navigate workplace reductions, Employee Resource Groups will serve as an important space for connection and community building. The DEI Department will continue to have funding to plan and host events that connect employees with shared life experience to network, share resources to advance equity and inclusion in the workplace.

**Updating the Strategic Plan**: The DEI department is preparing for the update of the Strategic Plan to Advance Racial Equity, Diversity and Inclusion. In partnership with the Office of the COO and Metro Council, the department will focus on defining the framework that will guide the next iteration of the plan in an effort to strengthen the agency's approach and impact, internally and across the region. \$250k has been earmarked in the Office of COO budget to support this phase of the work.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

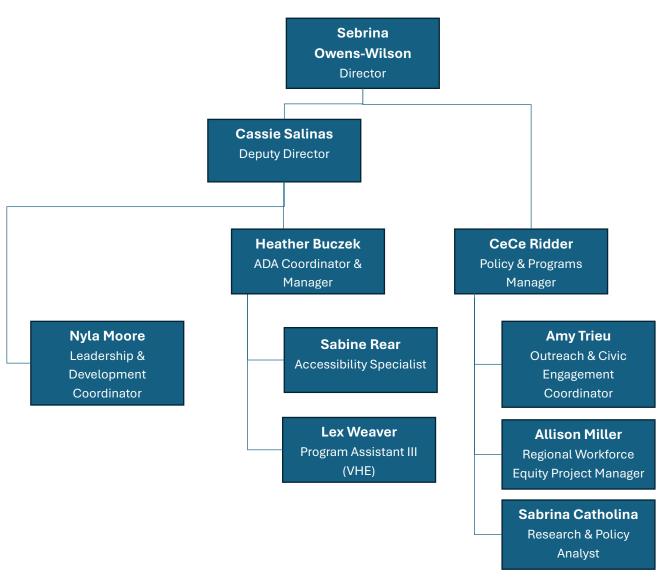
The FY 2025-26 budget includes an M&S reduction of \$16,859 and the elimination of two FTEs that provide administrative and program capacity. Centralized administrative capacity is being developed to support the DEI department along with other central services.

#### **Highlighted Significant Changes from FY25 Budget**

The DEI FY 25/26 budget focuses on stabilizing one-time funding requests from the previous year and maintaining resources that advance racial equity, inclusion and accessibility. Along with many other central service departments, the DEI proposed budget includes a small M&S reduction and the elimination of two FTEs.

Any Other Overall Impacts that Require Council Direction and/or Attention
N/A
Attachments:

# DIVERSITY, EQUITY, AND INCLUSION DEPARTMENT Organizational Chart



Expo, 3/17/2025



#### **Summary of Department Budget for FY26 Proposed Budget**

- Major Programs: For many decades, the Portland Expo Center has been known as the Community's
  Gathering Place and the home for numerous sporting activities, treasured Consumer-Public Shows
  and Cirque du Soliel. But the Expo is more than that it is also the home of many key and significant
  cultural moments and memories.
- **Funding Sources**: Total Expo revenue in the FY26 budget is \$7M. The majority (85%) of this revenue is enterprise activity, rental fees, parking, and event services.
  - Additional funding sources include:
    - Government Support: 7% (\$518,000) from the Visitor Facilities Trust Account
      - Historically, Expo has received ~\$200k in Transient Lodging Tax Pooled
         Capital. Due to VFTA constraints, there are no allocations projected in FY26.
    - Internal Transfers: 6% (\$400,000) from the Metro General Fund
    - Other Support: 2% from interest earnings and miscellaneous sources
- Accomplishments/work over the fiscal year:
  - Successfully hosted Cirque du Soleil's Kooza from Aug 21 Oct 6. This event featured 53 performances and welcomed over 78,000 attendees, generating \$1.1 million in gross revenue.
  - o Maintained legacy events including Rose City Dog Show and Pacific NW Sportsmen's Show.
  - Staff actively contributed to the Expo Future initiative. Their involvement supported the resolutions passed by both the MERC Commission and Metro Council.
  - Final payment on the Exhibit Hall D Debt Service was paid in FY25. A \$1.1 million annual obligation since the building's completion in 2001.
- Total Costs (appropriations budget)
  - The Expo Center's \$6.1 million in operating expenses for FY26 are allocated as follows:
    - Personnel Services: 48% (\$2.8 million)
    - Materials and Services: 37% (\$2.3 million)
    - Cost Allocation Plan (Metro Support): 17% (\$1 million)
  - As in FY25 a request for an Internal Transfer from the General Fund was made in the amount of \$400k for FY26. This support drives funding to our ending fund balance and looks to sustain the venue while the Sports pivot is in process and VFTA recovery is realized.
- FTE to support proposed service level
  - o The Expo Center has 13 full-time equivalent (FTE) positions budgeted for FY26.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

#### **Challenges:**

- Flat Book of Business for FY26: Bookings are flat in a non-Cirque year
- **Rising Operational Costs:** High inflation, upward wage pressure, and an increase in the PERS rate have contributed to a significant increase in expenses.

#### **Opportunities:**

Rate Development: Adjustments to parking rates (base rate increased to \$14)

Metro
600 NE Grand Ave.
Portland, OR 97232-2736

Expo, 3/17/2025

- Dynamic Pricing Strategies: Target parking, ticketing, and food and beverage services
- **Cost Recovery:** Policy refinements aimed at improving cost recovery while maintaining affordability for clients and patrons

#### **Reductions in FY26**

- \$70k (3%) Materials & Service reduction
- \$733k (21%) Personnel reduction
  - 5 FTE Reduction (17 total down to 13)

#### **Highlighted Significant Changes from FY25 Budget**

The Expo Center continues to operate within a lean budget structure. However, several financial pressures present challenges in FY26, including rising labor costs, flat revenue projections in a non-Cirque du Soleil year, and continued constraints on the Visitor Facilities Trust Account and Transient Lodging Tax Capital Fund.

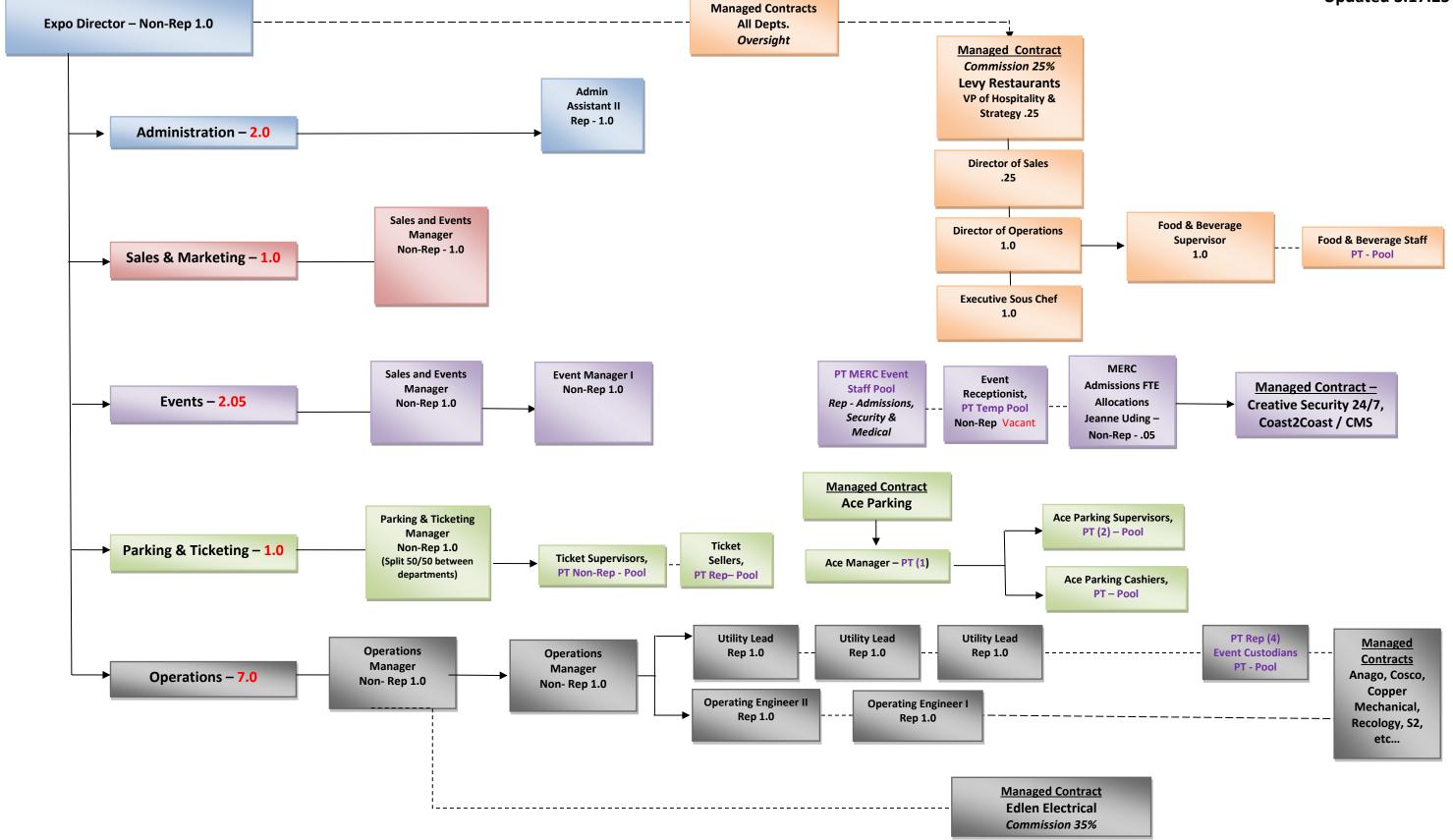
To address the financial conditions, challenges, and opportunities noted above, Expo Center targeted revenue enhancement strategies, including adjustments to parking rates, dynamic pricing for services, and policy refinements aimed at improving cost recovery while maintaining affordability for clients and patrons. In addition, Expo Center collaborated internally and with the Oregon Convention Center to identify ways to reduce costs through changes to service delivery, technology deployment, and shared management. Those collaborations resulted in the consolidation of management for Expo Center Sales, Event Management, Ticketing, Parking, Facilities, and Administrative Support within the Oregon Convention Center's management structure. The three MERC venues also identified opportunities to align technology use by deploying best practices existing in one venue to the others. Management believes these changes will allow reductions in costs for Materials and Services and Personnel while maintaining service delivery, and desired experiences for clients, guests, and staff. With the reductions and collaboration efforts noted above, Expo Center was able to reduce a starting operating deficit of \$500k and achieve a forecast operating surplus of \$920 thousand.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

To extend the fund balance for the Expo in a non-Cirque year, a repeat of the Operations funding support of \$400k from the General Fund is requested.

#### **Attachments:**

**Updated 3.17.25** 



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Finance and Regulatory Services, March 24, 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

Finance and Regulatory Services has experienced increased demand for services over the last several years and has grown to meet those needs. In the course of budget development for the next fiscal year, targeted reductions were made in recognition of the budgetary challenges facing some of the departments that fund central services.

FRS's total fiscal year 2025-26 budget is \$21.8 million, which is primarily budgeted within the General Fund (\$14.9 million) and Risk Management Fund (\$6.6 million) with a small amount available for financial technology and systems upgrades in the General Asset Management Fund. As a central service, FRS is funded by assessments on external departments. The majority of the fiscal year 2025-26 budget for FRS covers personnel services costs for the 79.8 FTE within the department. This investment in personnel provides accounting services, payroll processing, procurement services, revenue and analytics work, risk management and financial services for budget support and financial forecasting.

FRS is proud to have received the Certificate of Achievement for Excellence in Financial Reporting for the thirty-second consecutive year. This is recognition by the Government Finance Officers Association of the quality of the Annual Comprehensive Financial Report. Other notable accomplishments include receiving a AAA bond rating in relation to the debt issuance for the Parks and Nature and Zoo bond programs, receiving a Distinguished Budget Presentation award, and the daily work done to ensure Metro exercises excellent fiscal responsibility.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

Three positions were eliminated, two in the Revenue and Analytics division and one position in Financial Planning. Despite these reductions, the overall department budget remains relatively stable and able to operate effectively. These reductions were focused on areas of extra capacity, ensuring that core functions remain strong. Total reduction of \$601,200 represents 4% of the FRS budget.

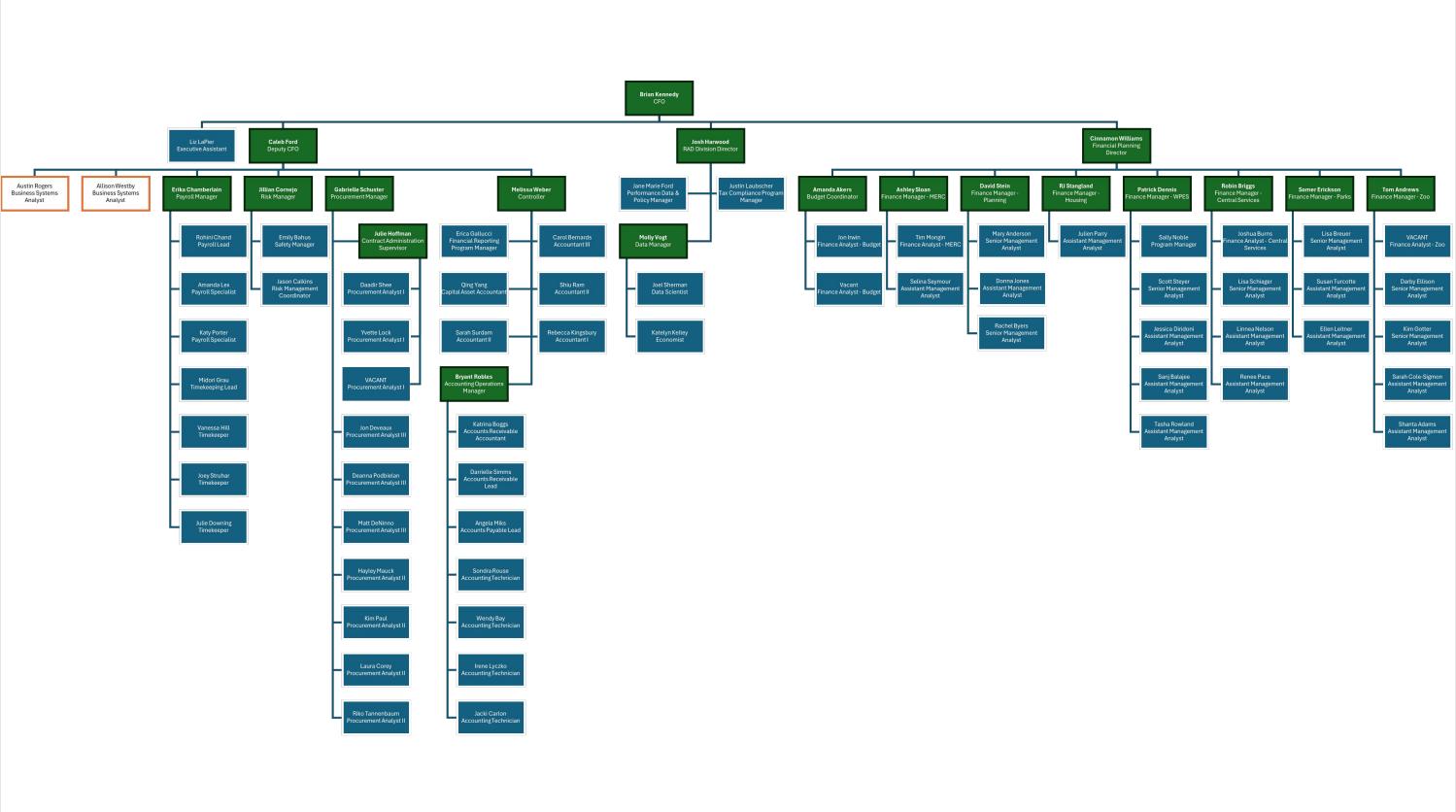
#### **Highlighted Significant Changes from FY25 Budget**

Excluding the proposed budget reductions, FRS maintained a flat budget year-over-year.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

FRS continues to focus on bolstering Metro's capacity for data analytics and performance measurement, increasing the maturity of the finance function by moving from a transactional and regulatory focus to a partnership model, and supporting Metro's key initiatives across all departments and venues.

#### Attachments:



Housing, 3/17/2025



#### **Summary of Department Budget for FY26 Proposed Budget**

The Metro Housing Department is responsible for the implementation of the Affordable Housing Bond and Supportive Housing Services programs.

- The 2018 Affordable Housing (AH) Bond, which issued \$652.8 million in general obligation bonds in FY 2018-19, set an original goal of producing 3,900 affordable housing units.
- In 2020 voters funded through income tax the Metro Supportive Housing Services (SHS) to fund homelessness services and rent assistance—representing the largest per-capita investment in homeless services in U.S. history.

In FY24, the Metro Housing Department made significant strides in delivering on promises towards ending our regions housing crisis. Metro set out to add 3,900 units of affordable housing across the region through the 2018 Affordable Housing Bond. We expect to far exceed those goals.

- As of December 2024, there were 60 bond-funded projects underway that will provide 4,988 new
  affordable homes. These homes represent 128% of the bond's total unit production target of 3,900
  affordable homes.
- By December 2024, 3,877 people had moved into their new homes in 21 bond-funded projects located in Beaverton, Cornelius, Forest Grove, Gladstone, Gresham, Happy Valley, Hillsboro, Lake Oswego, Oregon City, Portland and Tigard.
- In 2024 the first affordable homeownership project funded by the bond broke ground and the program supported a strategic acquisition of market rate building for affordable housing.

Significant progress was also made in the implementation of Supportive Housing Services in partnership with our county implementation partners. Counties partnered with 103 providers, including 19 culturally-specific providers to deliver Supportive Housing Services. All three implementation partners made improvements to the contracting administration practices to reduce unnecessary barriers and process in invoicing.

In the third year of implementation, county implementation partners served thousands of individuals across the region with a variety of services that are responsive to needs in the community.

- 3, 127 households received homelessness prevention services
- 1, 357 households received rapid rehousing services
- 1, 253 households were placed into permanent supportive housing
- 1, 220 long term rent assistance vouchers were brought into operation
- 1, 430 shelter beds were created or sustained

There were also several accomplishments that advance the regionalization of Supportive Housing Services:

- Finalizing SHS Data Sharing Agreement
- Completing implementation plans for all six regional goals identified by the Tri-County Planning Body (TCPB)
- Launching new training and technical assistance pilot programs for non-profit service providers in alignment with the goals of the TCPB

#### **Total Costs of maintaining current FTE**



Housing, 3/17/2025

The total Proposed Budget for FY 2025-26 is \$663.6 million, including \$157.1 million for the Affordable Housing Bond and \$506.4 million for the Supportive Housing Services Program supporting 45.7 FTE (including 5.0 Limited Duration) in Metro Housing Department. Most of these resources (95%, excluding contingency) fund costs in other jurisdictions for affordable housing projects and homeless services.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

The housing department has proposed no increases or reductions to the FY26 budget. There are several existing positions that have been frozen while the department conducts an organizational assessment to ensure effective and efficient use of FTE. As Metro Council provides new direction regarding reforms, the housing department will leverage existing capacity wherever possible and work with the office of the COO and Metro Council to identify new and emerging bodies of work should they require additional capacity.

#### **Highlighted Significant Changes from FY25 Budget**

There are no significant changes from the FY25 budget

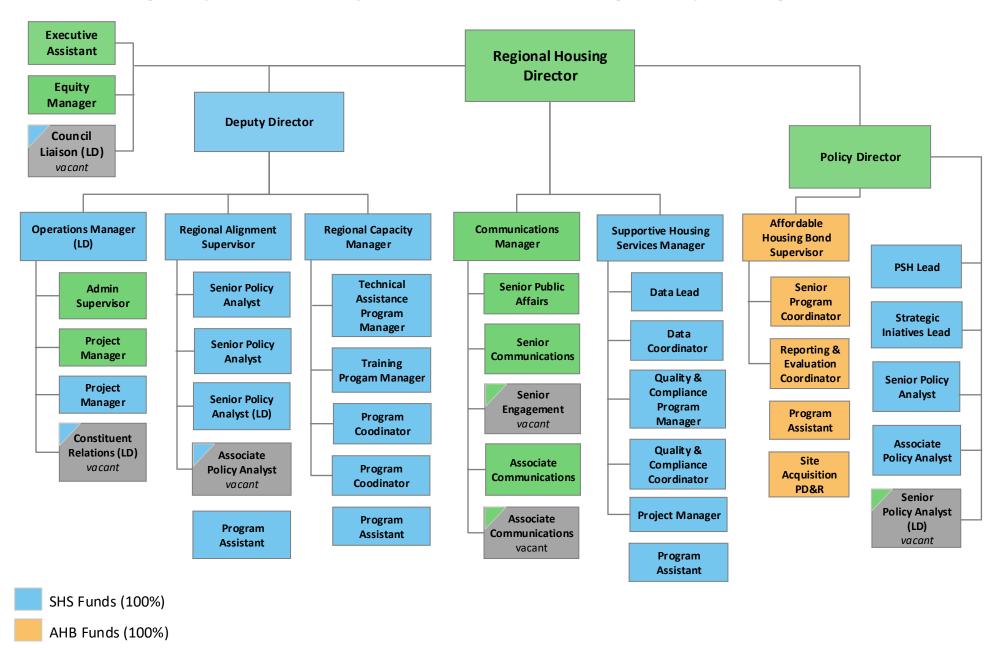
#### Any Other Overall Impacts that Require Council Direction and/or Attention

The Housing Department has proposed to remain budget neutral for FY26. There are no decisions that require Council direction or attention at this time.

#### **Attachments:**

**Organizational Chart** 

### Housing Department by FTE status, funding & reporting structure



FTE allocations subject to change based on project needs.

Revised: 3-17-2025

Combination SHS & AHB Funds

Frozen

Human Resources: March 2025



#### **Summary of Department Budget for FY26 Proposed Budget**

100% of HR's budget comes from the General Fund.

The proposed HR budget for FY25-26 includes 32.0 FTE with total appropriations of \$7.4 million, primarily for personnel services and contracted professional services for agency-wide benefits and training. The changes in this budget include FTE reductions and organizational adjustments to align with Metro's evolving workforce needs.

The Human Resources department is responsible for the systems, programs, and partnerships that support Metro's workforce throughout the employee lifecycle. By investing in HR, Metro is strengthening the foundational infrastructure needed to attract, retain, and develop a high-performing, inclusive public service workforce.

Our department includes recruitment, employee benefits, leave administration, classification and compensation, labor relations, HR business partners, HR information systems (HRIS), and employee training and development. Together, these teams deliver services that ensure compliance, promote equity, and help employees succeed in their roles.

#### FY25 HR Accomplishments by Service Area

- Administration: Updated more than a dozen HR policies, redesigned the employee performance review process, and refreshed the years-of-service recognition program.
- Benefits: Partnered with our broker to ensure continued access to Providence and Legacy through Regence Blue Cross plans.
- Classification & Compensation: Completed Oregon Equal Pay Act adjustments for non-represented employees, adopted a revised compensation policy and new classification criteria, and launched a comprehensive comparable character survey and analysis.
- HR Information Systems: Transitioned to UKG's Workforce Management system, initiated ERP discovery and requirements gathering, and developed new total compensation statements.
- Labor and Employee Relations: Finalized collective bargaining agreements with LIUNA and IUOE. Managed 376 inquiries, 122 investigations, and 96 ADA accommodation requests. Conducted impact bargaining related to timekeeping and other organizational policies.
- Recruitment: Responded to customer feedback by restructuring team schedules, launching recruitment surveys, finalizing an interview panel manual and question bank, and making significant enhancements to the applicant tracking system.
- Training: Delivered 75 in-person and 293 online training sessions, totaling over 19,000 hours of employee development through both custom and off-the-shelf learning opportunities.

#### **FY26 Initiatives**

Several major initiatives are planned for the coming year:

 Partnering with the COO's Office and Finance to support the RFP review and selection process for a new ERP system.

Metro
600 NE Grand Ave.
Portland, OR 97232-2736

Human Resources: March 2025

- Continuing supervisor orientation and launching a new supervisor development course in partnership with Portland Community College.
- Completing pay equity analysis and adjustments for represented employees.
- Negotiating collective bargaining agreements (CBAs) for expired contracts.
- Finalizing the comparable character survey and position analysis to support ongoing equity and classification efforts.
- HR will continue to strengthen internal systems, invest in our people, and adapt to the evolving needs of Metro's workforce.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

The significant changes in the proposed FY26 budget are that we will see a reduction of two FTEs on our recruitment team. Given the declining recruitment demands, combined with efficiencies we have introduced to the recruitment process, we expect these impacts to be manageable.

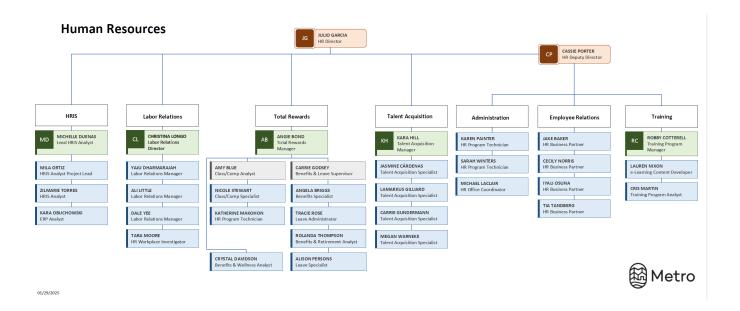
#### **Highlighted Significant Changes from FY25 Budget**

Aside from the reductions noted in the section above, there are no other significant changes to the HR budget.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

N/A

**Attachments:** 



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Information Technology, March 17, 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

The Information Technology and Records Management (IT) Department provides critical services across Metro. IT is responsible for managing and supporting all technology-related and records management functions. The department provides dependable, secure, and innovative technology solutions that enhance the efficiency and effectiveness of our operations. Key responsibilities include infrastructure management, desktop support, application management, web development, project management, records management, and cybersecurity. All IT programs are supposed by the general fund.

Over the last year, IT has made significant progress strengthening Metro's cybersecurity profile. The department adopted a cybersecurity framework, is including more applications that use single sign on and Metro's multi-factor authentication, rolled out endpoint security on all laptops and servers, advanced the zero-trust project, added enhanced protection to five websites and drafted new and updated security policies.

Accomplishments in fiscal year 2024-25 also include the launch of the artificial intelligence and data governance projects, the launch of IT's strategic planning project, the beginning of the website update project for Metro and the Oregon Convention Center, update of the Exposition Center's website, completion of the move of Metro's email offsite, completion of variable hour employee onboarding, implementation of new software at the transfer stations, rollout of new tools for P'5 to create business efficiencies and completion of video systems in the Council chambers.

For fiscal year 2205-26, total appropriations for IT are \$13.9 million. The majority of the budget, \$11.4 million, is within the General Fund and covers personnel services and materials and services for operations. Information Technology and Records Management has 41.0 staff members. IT also has a \$2.5 million budget within the General Asset Management Fund, which is used to account for renewal and replacement projects. These projects are identified on the 5-year CIP.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

The Information Technology and Records Management department budget does not include any reductions from the prior year. New, proposed changes include an investment in tools for enhanced endpoint security, giving IT greater ability to manage remote worker's laptops. It also includes tools and services to address the Department of Justice accessibility standards for all externally facing digital content, IT advisory services, and creates a software standard for grantmaking software.

#### **Highlighted Significant Changes from FY25 Budget**

IT is continuing to strengthen Metro's security posture, increase accessibility of Metro's websites and improve management and transparency in Metro's grantmaking process.

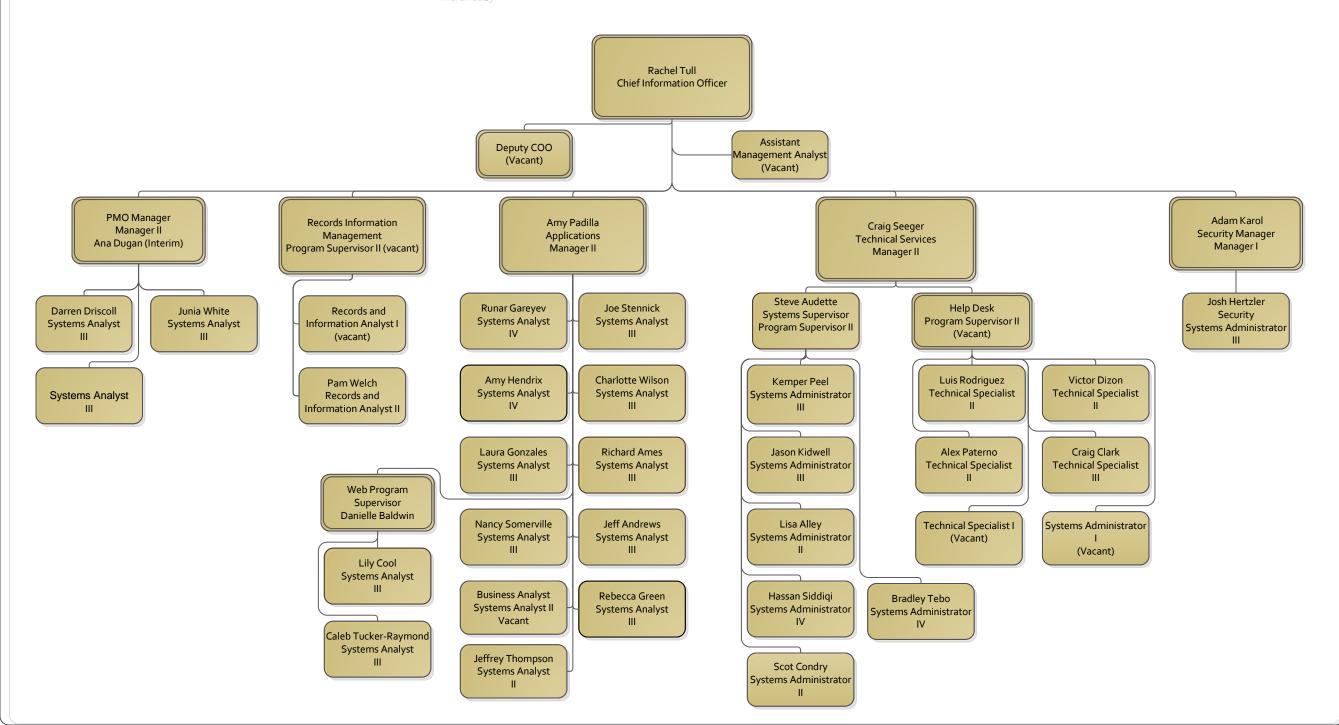


Information Technology, March 17, 2025

#### Any Other Overall Impacts that Require Council Direction and/or Attention

The proposed budget for Information Technology does not include items that require Council direction. However, Council should be aware of the department's attention to accessibility of all outwardly facing digital content as well as improvements in overall cyber security.

#### **Attachments:**



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Oregon Convention Center, 3/17/2025

#### **Summary of Department Budget for FY26 Proposed Budget**

Inspired by the region and centrally located in Portland, the Oregon Convention Center (OCC) serves as a premier venue for conventions, trade shows, consumer events, and community gatherings. The center is committed to fostering economic impact, promoting sustainability, and supporting equity and inclusion. OCC plays a pivotal role in attracting out-of-town visitors while also providing space for local events that enrich Portland's cultural and economic landscape.

- **Funding Sources**: Total OCC revenue in the FY26 budget is \$49M. The majority (64%) of this revenue is enterprise activity, rental fees, parking, and food and beverage sales.
  - Additional funding sources include:
    - Government Support: 35% (\$17M) from the Visitor Facilities Trust Account
      - Historically, OCC has received ~\$1.2M in Transient Lodging Tax Pooled Capital. Due to VFTA constraints, there are no allocations projected in FY26.
    - Other Support: 1% from interest earnings and miscellaneous sources
- Accomplishments/work over the fiscal year:
  - Sustainable Events Platinum Certification: OCC earned Platinum-level certification from the Event Industry Council's Sustainable Events Standard Certificate Program, recognizing excellence in sustainability, diversity, and social impact.
  - Space to Grow Program: program established to expand event access for historically underrepresented communities. \$150,000 has been allocated in in-kind support.
- Total Costs (appropriations budget)
  - The OCC's \$51M in operating expenses for FY26 are allocated as follows:
    - Personnel Services: 27% (\$14M)
    - Materials and Services: 57% (\$29M)
    - Cost Allocation Plan (Metro Support): 16% (\$8.1M)
- FTE to support proposed service level
  - o The OCC has 91 full-time equivalent (FTE) positions budgeted for FY26.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

#### **Challenges:**

- **Declining Event Bookings:** OCC's future booking pace is currently 20-30% below historical averages for 2026-2029. The shift toward shorter booking windows (now two to three years instead of three to five) also impacts revenue forecasting and pricing strategies.
- Rising Operational Costs: Inflationary pressures have increased expenses across utilities, supplies, and contracted services.
- **Reduced Transient Lodging Tax Revenue:** Lower hotel occupancy and average daily rates have affected tax revenue, limiting available funding for capital projects and marketing.

#### **Opportunities:**

• **Staff Retention and Development:** Investing in employee engagement and development reduces turnover costs and enhances service quality.



Oregon Convention Center, 3/17/2025

- Technology Investments: Strategic adoption of digital tools can improve guest experiences, security, and operational efficiency.
- Process Optimizations: Streamlining workflows and resource management enhances productivity and cost-effectiveness.

#### **Reductions in FY26**

- o \$1.9M (6%) Materials & Service reduction
- \$4M (23%) Personnel reduction
  - 16 FTE Reduction (107 total down to 91)

#### **Highlighted Significant Changes from FY25 Budget**

To address the financial conditions, challenges, and opportunities noted above, OCC is planning increased rates for some services and expansion of dynamic pricing strategies. In addition, OCC collaborated internally and with Portland'5 and Expo Center to identify ways to reduce costs through changes to service delivery, technology deployment, and shared management. Those collaborations resulted in the consolidation of Expo Center Sales, Event Management, Ticketing, Parking, Facilities, and Administrative Support within the OCC management structure. In addition, Portland'5 Public Safety management will consolidate under OCC management. The three MERC venues also identified opportunities to align technology use by deploying best practices existing in one venue to the others. Management believes these changes will allow reductions in costs for Materials and Services and Personnel while maintaining service delivery, and desired experiences for clients, guests, and staff. With the reductions and collaboration efforts noted above, OCC was able reduce a starting operating deficit of \$7M to \$1.1M, which will be funded by OCC's fund balance.

Any	, Other (	Overall I	mpacts	that Rec	quire (	Council	Direct	tion a	nd/or	Attention
-----	-----------	-----------	--------	----------	---------	---------	--------	--------	-------	-----------

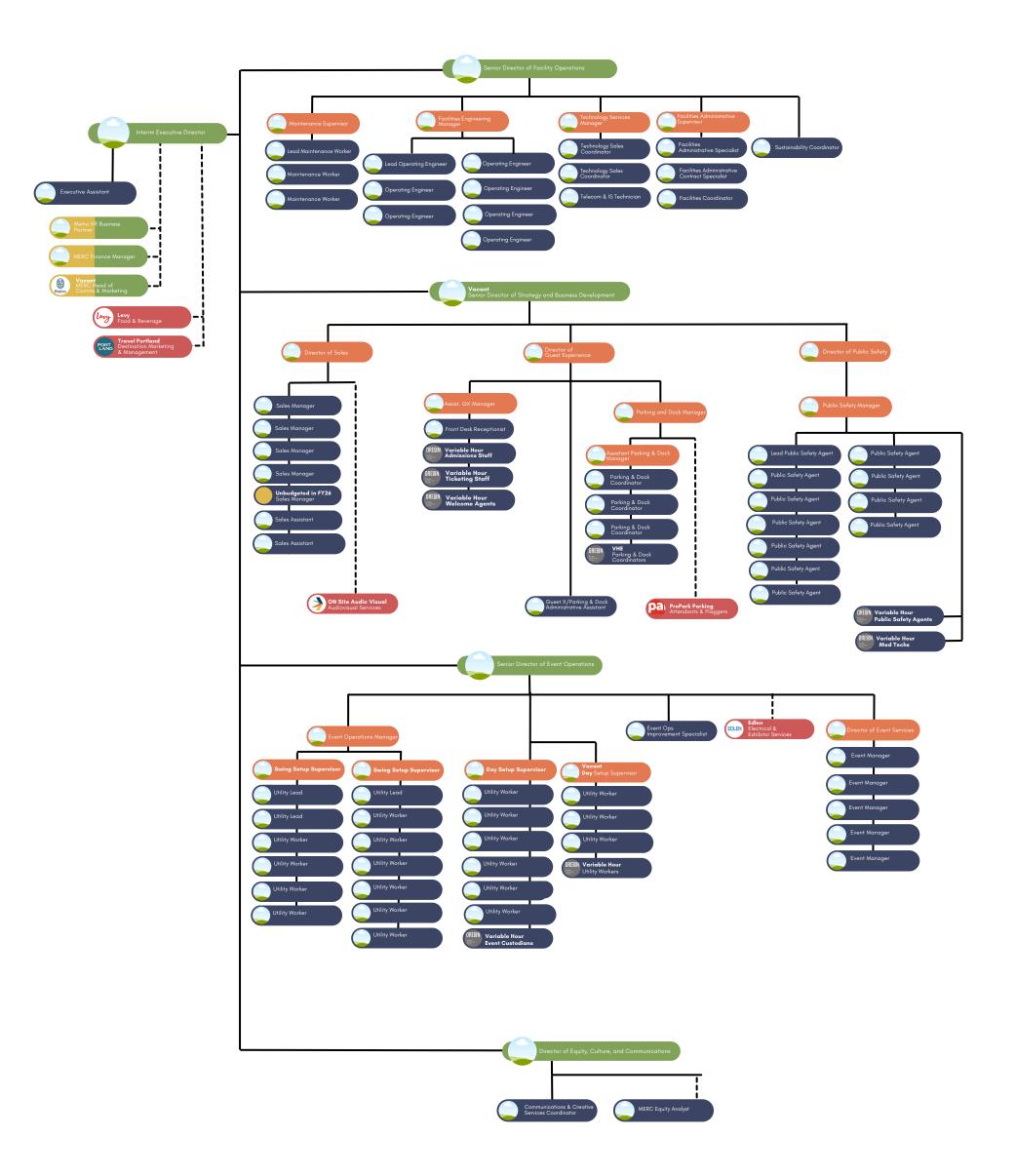
N/A

**Attachments:** 



### **ORGANIZATION CHART**

Updated March 14, 2025



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Portland'5 Centers for the Arts, 3/17/2025

#### **Summary of Department Budget for FY26 Proposed Budget**

Portland'5 Centers for the Arts brings nearly 1,000 music, theatre, dance, and lecture performances to Portland each year because we know that art matters. Art brings joy, inspires the mind, and unites communities. Art changes lives.

Among the largest performing arts centers in the country, Portland'5 is a national leader in keeping art and culture thriving in the region. We operate the Arlene Schnitzer Concert Hall, Keller Auditorium, and Antoinette Hatfield Hall, which includes the Newmark, Dolores Winningstad, and Brunish Theatres. The buildings are owned by the City of Portland and operated by Metro under an intergovernmental agreement.

#### • Major Programs:

- Performing arts events
  - Resident Art Companies: Oregon Symphony, Portland Opera, Oregon Ballet Theatre, Oregon Children's Theatre, and Portland Youth Philharmonic
  - Other local arts groups
  - Broadway Across America
  - Commercial events
- Department of Culture & Community
  - Facilitated across four areas: the Youth Arts Program (YAP), the Community Arts and Culture Program (CACP), organizational culture, and social equity work.
- o Portland'5 Presents
  - Event promoted by Portland'5 to increase theatre usage and raise additional net revenue
  - Includes Music on Main summer performances
- **Funding Sources**: Total P'5 revenue in the FY26 budget is \$27M. The majority (85%) of this revenue is client-driven revenues such as theatre rental and reimbursed labor, and patron-driven revenues such as ticket service charges and food and beverage sales.
  - Additional funding sources include:
    - Government Support: 13% (\$3.5M) from the Visitor Facilities Trust Account and City of Portland
    - Other Support: 2% from interest earnings and miscellaneous sources
- Accomplishments/work over the fiscal year:
  - Performing Arts Venues Workgroup
    - In October 2024, Metro Council and the City of Portland established this group to evaluate management of Portland'5 arts facilities. Charged with examining challenges and opportunities with the current operating model and exploring alternative operating models, findings will be presented to Council by June 2025
- Total Costs (appropriations budget)
  - o P'5's \$26.5M in operating expenses for FY26 are allocated as follows:
    - Personnel Services: \$12.7M (48%)
    - Materials and Services: \$9.4M (35%)
    - Cost Allocation Plan (Metro Support): \$4.5M (17%)

Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Portland'5 Centers for the Arts, 3/17/2025

- FTE to support proposed service level
  - o P'5 has 60 full-time equivalent (FTE) positions budgeted for FY26.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

#### **Challenges:**

- **Attendance Decline:** The number of events and annual attendance have not recovered to prepandemic levels, which impacts revenues for both Portland'5 and our clients.
- **Rising Operational Costs:** High inflation, upward wage pressure, and an increase in the PERS rate have contributed to a significant increase in expenses.
- **Capital Funding:** In the current year, only a small number of projects focused on safety and event continuity are budgeted, due to limited funding.

#### **Opportunities:**

- Rate Development: Revenue rate increases include a 3% increase on flat-rate theatre rental and increases of up to 12% on reimbursed labor. The increases balance the need to generate revenue to cover costs and the desire to limit rate increases on clients already facing financial challenges.
  - Portland'5 provides various discounts to non-profit clients, most significantly on theatre
    rental rates: 70% discount for resident companies, 50% discount for featured tenants, and
    20% for other non-profits.
- Venue Workgroup: Discussions occurring in Venue Workgroup to strategize challenges P'5 faces.

#### **Reductions in FY26**

- \$2.3M (15%) Personnel reduction
  - 12 FTE (17%) Reduction (72 total down to 60)

#### **Highlighted Significant Changes from FY25 Budget**

To balance the budget, Portland'5 considered additional rate increases and reductions in both personnel and materials and services. Due to the client impacts of additional rate increases, and the previous year's reductions in materials and services to address budget issues, the operating budget gap was primarily addressed through a reduction in personnel. In addition, Portland'5 collaborated with Expo Center and the Oregon Convention Center to identify ways to reduce costs through changes to service delivery, technology deployment, and shared management. Those collaborations resulted in the consolidation of Portland'5 Public Safety management under the Oregon Convention Center. The three MERC venues also identified opportunities to align technology use by deploying best practices existing in one venue to the others. In the coming year, Portland'5 will focus on ensuring event continuity and limiting service reductions to clients and patrons.

Any Other Overall Impacts that Require Council Direction and/or Attention: N/A Attachments: Org Chart

### PORTLAND'5

#### CENTERS FOR THE ARTS

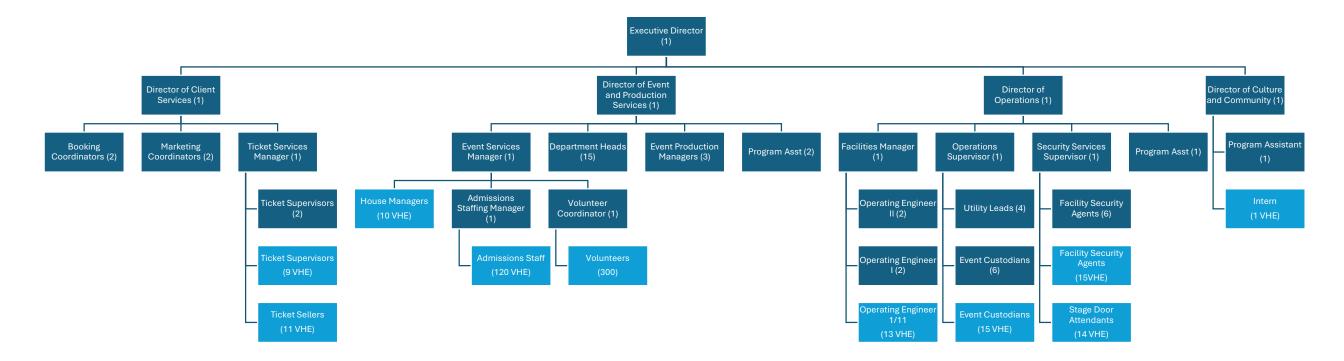












Full Time Employee (FTE)

Variable Hour Employee (VHE)

Office of Metro Attorney



#### **Summary of Department Budget for FY26 Proposed Budget**

- OMA provides legal advice and services to Metro and its elected officials, commissions, and employees in court and in administrative and quasi-judicial proceedings. Attorneys in OMA draft and review local legislation, contracts, real estate leases, intergovernmental agreements, and other documents and legal instruments, and advocate and negotiate on behalf of Metro. OMA also advises on policy development and program implementation. Attorneys in OMA provide legal advice and training to elected officials, the Office of the COO, and Metro departments on a broad spectrum of legal topics, including land use planning, real estate, construction, litigation, employment and labor, constitutional law, public finance, records and public meetings, contracts, administrative law, elections, and municipal finance. OMA also contracts with and manages outside legal counsel.
- Total Costs: \$4.6 million for Personnel Services (98%) and Materials & Services (2%)
- 17.0 FTE: consists of 11.0 attorneys and 6.0 support professionals

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

In FY 2025-26, Office of Metro Attorney was not requested to make budget reductions. And OMA did not request any new additions or increases. The changes in the personnel services budget reflect the standard increases that are applied to all Metro departments for wage changes (step and cost of living) as well as expected agency-wide PERS and Health and Welfare benefits increases.

#### **Highlighted Significant Changes from FY25 Budget**

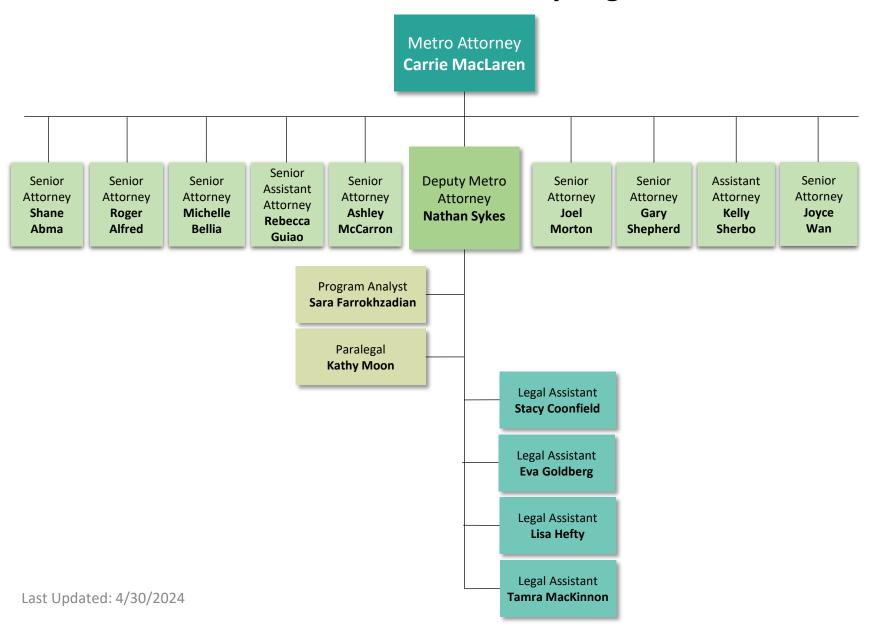
There are no significant service level changes proposed for FY 2025-26. The proposed budget maintains the same materials and services budget from prior year without additional increases.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

None for FY 2025-26

#### Attachments:

### **Office of Metro Attorney Org Chart**



Parks and Nature, March 2025



#### **Summary of Department Budget for FY26 Proposed Budget**

Parks and Nature protects water quality, fish and wildlife habitat and connects people to nature through a connected system of parks, trails and natural areas. With over 19,000 acres, the department manages parks and natural areas across every community in the region. Thanks to two decades of voter investments, along with managing more than 11,000 acres of natural areas, Metro has built and operates 17 parks, manages 14 cemeteries and offers three boat ramps.

The work of the Parks and Nature Department is organized into five major program areas: Protect and Conserve Nature; Create and Maintain Great Places; Connect People to Nature; Support Community Aspirations; and Convene, Plan and Build a Regional Trail System. The primary funding sources are the voter approved general obligation bond and local-option levy. Additional sources are transfers from the Metro general fund, fees for service, and grants.

A few accomplishments in FY25 to highlight include:

- Bond investments: Take Care of Metro Parks {spent over \$2.6 million at Blue Lake Park to update the
  maintenance building and build a new park office; Protect and Restore Land {680+ acres, include 553 from
  Eagle Creek Golf Course; Large Scale Community Visions: \$10M grant award to Kellog Creek Dam project.
- Levy investments: habitat restoration {5,000 acres estimated}, park visitation {600,000 estimated}, Nature in Neighborhood grants {\$750k awarded to 9 grantees with more than 50 project partners}; provided nature education and stewardship programming to hundreds of children and adults.
- Other: recipient of international award for Nature in Neighborhoods community choice grant program; significant planning and design milestones on Willamette Cove cleanup and master plan development; more the 4,300 life jackets distributed to community members over the summer to raise water safety awareness and reduce drownings.

The FY26 proposed budget reflects a total budget of \$115 million and includes \$78 million in the bond fund and \$35 million in the operating fund. The new department FTE after reductions is 122.9.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

Thanks to the bond, the Parks and Nature department's portfolio of natural areas and parks to manage continues to grow. However, this budget recognizes operations and maintenance resources are not escalating at the rate of expenditures causing a structural deficit that needs to be addressed through a period of consolidation and contraction. This requires a significant reorganization, reduction in our workforce and reduction in the materials and services budget in the Parks and Nature Operating Fund to align expenditures with projected resources over the next three years. The FY26 proposed budget presents a net reduction of 19.8 full-time positions across the operating and bond funds compared to FY 2024-25.

Parks and Nature, March 2025



#### **Highlighted Significant Changes from FY25 Budget**

The year over year change due to operating fund budget reductions in total dollars is \$2.6 million, 19.8 FTE, and \$1.5 million in materials and services. Service levels will be impacted in our parks, natural areas and cemeteries. We will remain committed to our equity and justice outcomes while focusing on staff/visitor safety and well-being and fulfilling our promises of the voter approved bond and levy.

Some of the budget implications will not be noticeable immediately. Reductions could mean longer times between staff interactions with visitors and park facilities. We will prioritize safety inspections and health related tasks, which may leave some routine landscape and facility maintenance unattended for longer time periods. Programing and maintenance activities that have relied on contracted services will be reduced or eliminated to prioritize staff time or as part of limited budget dollars.

Department organization will change to respond to staff reductions, it will take time to fully implement and evaluate these work shifts. Triage of work tasks will mean longer intervals on maintenance items in the land management and developed facilities. This may result in temporary closures or deferred maintenance items while higher priority items resolved. The fee schedule for all Parks and Nature services will be reviewed to determine if additional revenue can be generated while still providing equitable and affordable access to the program, facilities, and nature experiences.

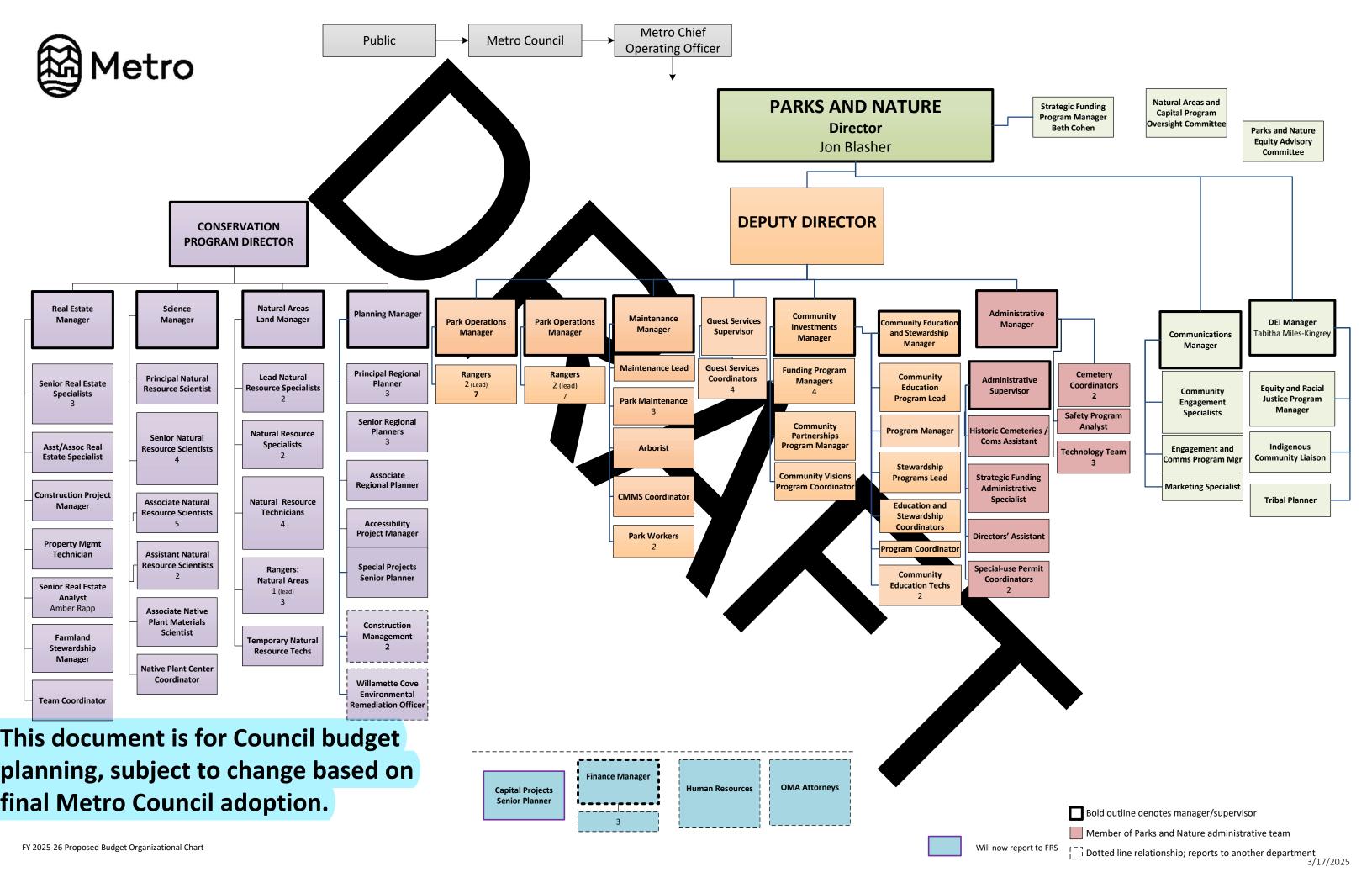
We will continue our commitment in FY26 on meeting 2019 bond measure outcomes and the implementation of work plans funded by the 2022 Parks and Natural Areas levy renewal.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

Current budget and organizational life cycle of contraction and consolidation will have impacts to services and generate questions, comments and concerns from staff, the public and partners in the next year. Council and management will need to be prepared to answer those questions, reflect on the comments, and provide some assurances and trust-building in addressing concerns.

Looking out 2-3 years, Council will need to consider and dictate the department's longer-term sustainability. Will the department continue to consolidate and contract, remain flat or return to a growth cycle. All of this will depend on the department's role in the region, levels of desired service, and funding resources to meet those expectations. Council will need to consider referring an operations and maintenance funding measure before the current local-option levy expires on June 30, 2028.

#### Attachments:



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Planning, Development and Research, March 17, 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

- Major programs / work areas
  - Metropolitan Planning Organization (MPO) and Investment Areas project development: fulfill federal transportation planning and policy responsibilities under federal law, support transportation access and community development
    - transportation planning and funding strategy
    - financial programming
    - active transportation and road development
    - high-capacity transit corridor planning
    - safe routes to schools
    - regional travel options
    - transportation systems management and operations to improve system efficiency
    - advancing regional emergency response strategy
    - increase the resilience of people throughout our region to extreme weather events
  - Guide land use decisions and steward the region's Urban Growth Boundary (UGB)
    - Update the region's 50-year Future Vision and implement collaboratively with local partners
    - affordable transit-oriented housing (TOD Program)
    - grant programs for community placemaking, local planning to support development, and community focused economic development
    - brownfields redevelopment
  - o Data Resource Center provides critical data, analysis, mapping, forecasting and modeling
    - These include, but are not limited to, GIS services, mapping, travel demand modeling, transportation emissions modeling, resiliency analysis, data visualization, HR dashboards and public data preservation efforts
- Total Costs (appropriations budget)
  - \$17.2 million in Personnel Services (88.8 FTE)
  - \$34.6 million in Materials and Services (includes CET Fund 013)
  - \$5.6 million in Cost Allocation Plan expenses
  - o **Total**: \$57.4 million
- Major funding sources
  - Federal grants (36%):
    - primarily non-discretionary (e.g. formula funds) 30%
    - some competitive, discretionary federal grants) 6%
  - Non-federal grants (6%): Examples include State of Oregon funds for Transit Oriented Development (TOD) on 82<sup>nd</sup> Ave, and a Regional Rail Study
  - Intergovernmental agreements (23%): primarily Fund Exchanges (e.g. TriMet TOD Program, ODOT CRRSAA funds)
  - Contracts for services (1%): Includes I-5 Bridge contract with WSDOT and external Data Resource Center services
  - o Transfers from other Metro departments (4%): internal Data Resource Center services



Planning, Development and Research, March 17, 2025

- General Fund (18%): used for charter-required land use work, expanded MPO work, required grant match, unrecoverable overhead costs, and to support the work the Data Resource Center provides to Council and Central Services.
- Fund 013 Construction excise tax (12%): funds the 2040 and Placemaking Grant programs

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

#### Growth

- Future Vision: The Planning, Development and Research (PDR) department will lead an update of the region's Future Vision, a guidance document that defines the preferred future for the greater Portland region over the next 50 years. ~\$530k for FY26
- **Regional Traffic & Transportation Class:** ~ \$45k in ongoing funding, which is contingent upon receiving an additional \$45k each from ODOT and TriMet.

#### **Reductions**

- PDR making strategic budget reductions due to personnel costs increasing at a faster rate than ongoing revenue. - ~\$420k in ongoing annual savings
  - Reductions focused on eliminating vacant positions (including the previously requested Data Resource Center Director position).

#### **Highlighted Significant Changes from FY25 Budget**

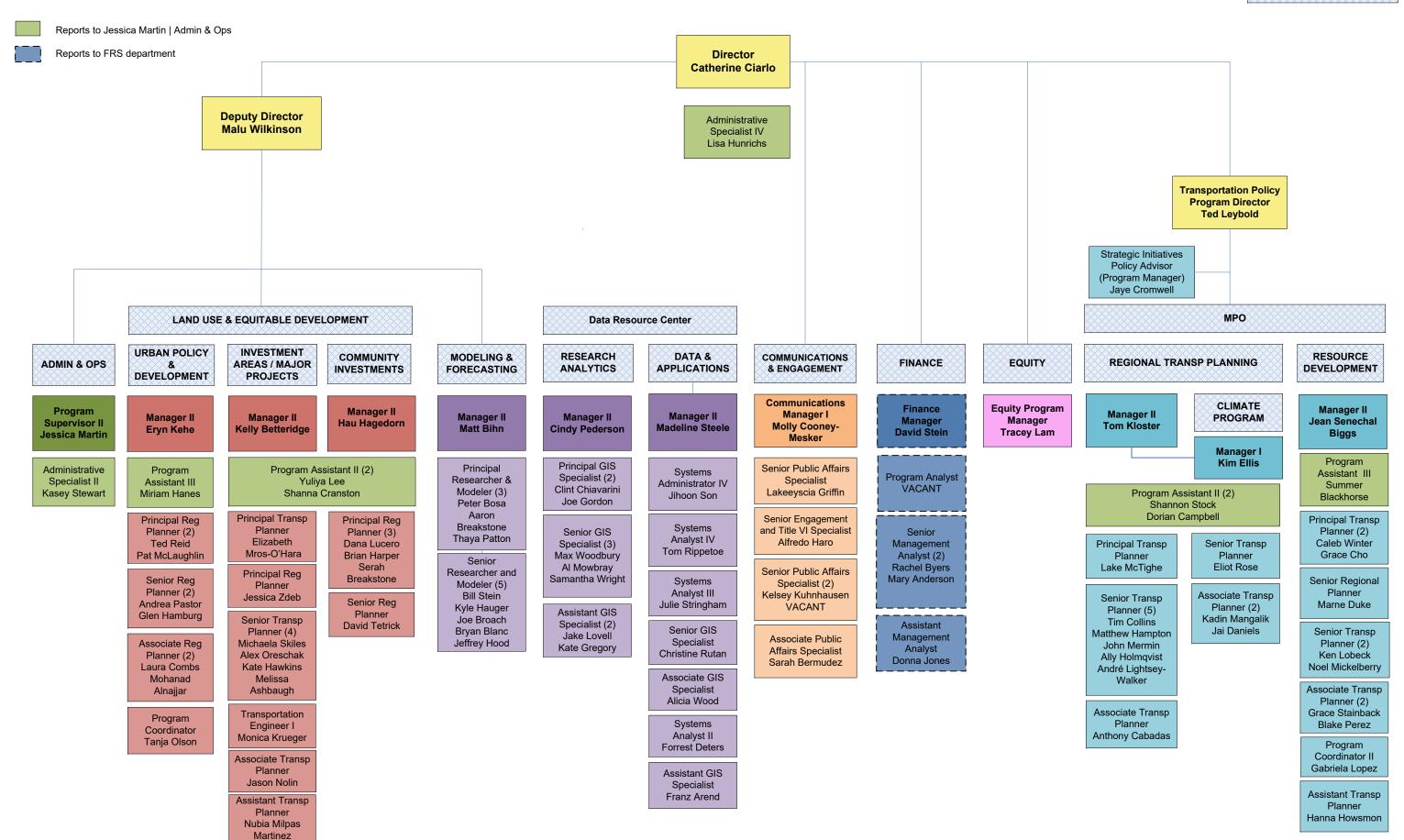
See above.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

As the region's federally designated MPO, PDR's work is intrinsically linked to the federal government. However, in FY25-26 the actual impact of any potential changes in federal transportation funding or policy direction remains unpredictable. Should any of these currently theoretical transportation funding risks become reality, then Council direction may be required depending on the severity of the funding cut.

#### **Attachments:**

# Planning, Development & Research





Waste Prevention and Environmental Services, February 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

#### Overview

The Waste Prevention and Environmental Services department is responsible for ensuring that all solid waste generated in the region is managed in a manner that protects public health and safeguards the environment. We lead efforts to reduce waste, promote recycling and reuse, manage hazardous materials safely, and ensure that garbage and recycling services are accessible to all. Through innovative policies, partnerships, and education, we help communities reduce their environmental impact and build a more resilient future. The department's work is guided by the 2030 Regional Waste Plan that serves as the region's waste reduction plan. We deliver programs and services in the core areas outlined below.

#### **Core Service Areas**

#### Services and community Regional garbage and Planning and partnerships investments recycling operations · Household hazardous waste collection • Metro South Transfer Station Regulation of private facilities • Youth leadership and waste prevention • Metro Central Transfer Station Garbage and recycling service education programs improvements • St. John's landfill • Grant and sponsorship programs Grants to local governments · Neighborhood collection events Planning for new facilities and · Cleaning up dumped garbage services · Paint recycling · Disaster debris planning

#### Accomplishments over the fiscal year

#### Regional garbage and recycling operations

Regional Garbage and Recycling Operations continued to provide essential garbage and recycling services despite increasing climate-related challenges, including wildfires, storms, and extreme heat. Metro prioritized safety and operational efficiency, ensuring high service levels across its transfer stations. Handling thousands of transactions weekly, Metro's facilities remain a critical hub for waste management, delivering seamless and reliable service to haulers and residents while upholding the region's commitment to sustainability and public health.

#### Planning and partnerships

Planning and Partnerships program made significant progress in strengthening waste management infrastructure and policies to enhance long-term sustainability and resilience. The department completed the System Facilities Plan, marking a key milestone in shaping future infrastructure improvements. Efforts to advance the Recycling Modernization Act continued, ensuring that regulatory updates support a more efficient and accessible recycling system. Metro also completed the bulky waste policy project to improve access to large-item disposal, with new service standards set for completion this year. To support local governments in managing climate-related challenges, the Disaster Reserve



Waste Prevention and Environmental Services, February 2025

Grant Program launched a second round of funding for debris management following severe winter storms. Additionally, Metro continued to strengthen partnerships with local governments, collaborating on waste reduction policies, service improvements, and disaster resilience planning to ensure a more effective and equitable system for all communities.

#### **Services and Community Investment**

Within in Services and Community Investment, the department continued to expand waste reduction and public education initiatives while supporting community stewardship. To strengthen reuse efforts, Metro distributed \$750,000 in one-time emergency funding to nonprofit reuse organizations and completed a Reuse Impact Fund program design for Council consideration. Household Hazardous Waste services remained a critical focus, with over 4.2 million pounds of hazardous waste collected through two permanent facilities. At the same time, community collection events doubled, increasing access to safe disposal options. Metro's youth and adult education efforts continued to make an impact, engaging thousands of students and community members. Additionally, Metro's community stewardship program strengthened partnerships with Insight Alliance and Rapid Response, providing job training opportunities while tackling the cleanup of dumped garbage. Through these efforts, Metro maintained its three-day response time, ensuring swift action to address cleanup of dumped garbage.

#### **Funding Sources**

Waste Prevention and Environmental Services is funded through two primary sources: the Solid Waste Fee and Regional System Fee. The Solid Waste Fee supports the operations of Metro's two public transfer stations, Metro Central and Metro South. This fee is assessed per ton of solid waste received at Metro's two public transfer stations. The Regional System Fee funds key regional services including waste reduction programs, household hazardous waste collection, grants to local governments and garbage cleanup on public lands. This fee is applied to all solid waste disposed of in the region.

#### **Proposed Budget**

#### **Department Summary**

Expenditures		125.9	Expenditure	Expenditures			
Interfund Transfers		22.0	Personnel Services	\$	35.9		
Contingency		18.0	Materials & Services	\$	81.4		
Unappropriated Balance	\$	11.3	Capital Outlay	\$	8.6		
Total Appropriation		177.4	Total Expenditures	\$	125.9		
in	mill	ions of \$	in	milli	ions of \$		

**Total FTE**: 205.3

#### **Appropriation categories:**

Expenditures represent the largest portion of the FY26 budget – this includes the personnel services for 205.3 FTE, the materials & services to manage all program areas, and an expected \$8.6M in capital outlay.



Waste Prevention and Environmental Services, February 2025

Interfund Transfers accounts for the WPES transfer of \$21.6M for Metro's central services support and \$410k for capital asset management support.

Contingency is split between \$7.5M within the capital sub-funds, allowing WPES to react to changing capital project and schedules, if needed, and \$9.9M in the rate stabilization fund to mitigate operational interruptions. The Disaster Debris sub-fund has \$727k budgeted to ensure timely response in case of a regional disaster event requiring access to more appropriation. The Community Enhancement Fund has \$714k budgeted to provide flexibility in grant programming opportunities.

Unappropriated Balance is needed for the St Johns Landfill closure and pollution remediation reserves.

#### Ongoing Department Growth and Reductions included in FY26 Proposed Budget

As a regional utility, Waste Prevention and Environmental Services is responsible for ensuring that garbage and recycling services remain safe, reliable, and accessible for all communities. Like other essential services, the cost of operations continues to rise due to inflation, increasing labor costs, and the need for ongoing infrastructure investments. These costs directly impact transfer station operations, hazardous waste collection, cleanup of dumped garbage, and waste reduction programs—all of which are necessary to keep the region's waste system functioning efficiently.

The department works to balance rising operational costs and the need for increased investment in facilities and services with the potential impacts of fee adjustments. Maintaining a resilient and effective waste management system while reducing landfill waste remains a priority. Each budget cycle, options for cost reductions are carefully evaluated, recognizing the financial challenges faced by residents and businesses in the region.

Over the last three years, the department has focused on maintaining levels of services, evaluating opportunities for increased efficiencies and cost reductions. This has included no major program expansions, reallocating resources where possible and seeking outside grants. Looking ahead, new investments are needed to modernize the garbage and recycling system and address existing gaps in areas that lack essential services as outlined in the Regional System Facilities Plan. While these investments will require additional resources, the department is actively evaluating existing programs to identify opportunities for shifting resources or discontinuation to align with evolving priorities. This included the sunsetting of the Investment and Innovation Program. The department remains committed to evaluating its overall organizational structure, with a focus on optimizing workflows, streamlining processes, assessing resource utilization, and improving service delivery.

#### **Highlighted Significant Changes from FY25 Budget**

Major changes from the prior fiscal year include proposed budget modifications to support the implementation of the Regional System Facilities Plan focused on addressing areas that lack essential services and investments to increase waste reduction. Key investments include:

• Community Drop-Off Depots and Reuse Warehouse- Dedicated staffing and resources, including a proposed 3.0 FTE and one existing staff position, will establish the System Facilities Planning and Implementation Team. This team will leverage the structured approach used in the



Waste Prevention and Environmental Services, February 2025

Oregon Zoo bond implementation to ensure effective project delivery and accountability. This team will lead initial planning for Phase 1 of the Regional System Facilities Plan, focusing on the planning and design of the Cornelius Depot, evaluating the feasibility of the Southeast Portland Depot, conducting further scoping for the East Multnomah County Depot, and developing a programming concept for the Reuse Warehouse.

- **Reuse Impact Fund** New funding is proposed to launch the Reuse Impact Fund, a reuse-focused grant program, utilizing existing staff to manage the program.
- **Commercial Food Waste Investments** Existing staff will continue work on the planning and implementation of the Metro Central organics hub, as well as the exploration of public-private partnerships to expand food waste processing options.
- Supporting Policy Actions Existing staff will lead the evaluation of policy actions related to wet
  waste tonnage and private facility regulations, ensuring these efforts are carried out within
  current resources.

#### Any Other Overall Impacts that Require Council Direction and Attention

The FY26 Proposed Budget for Waste Prevention and Environmental Services reflects a balance between maintaining essential services and making targeted investments in system modernization. Key items requiring Council direction and attention include:

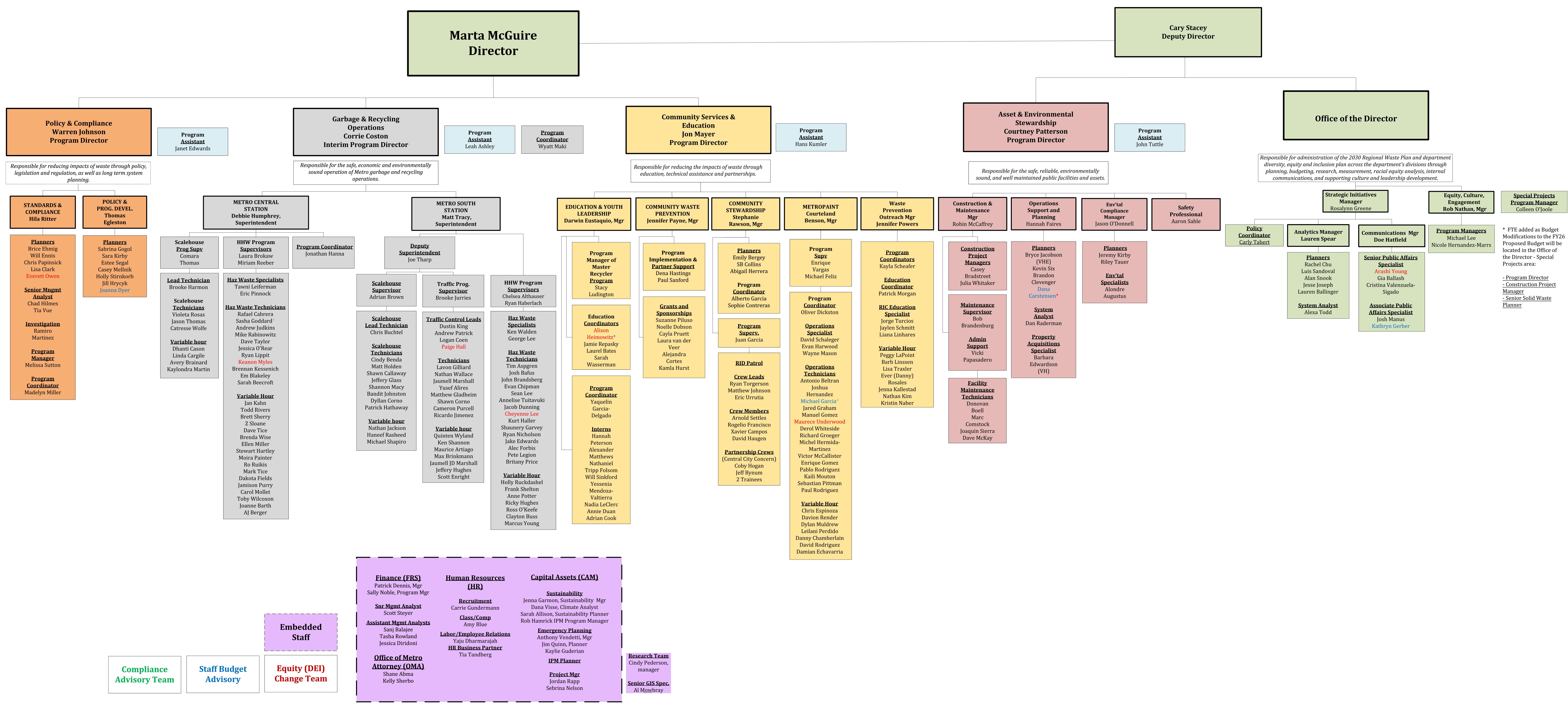
- System Investments The budget includes proposed modifications to modernize the garbage and recycling system and address critical service gaps. If Council chooses to not approve the modifications, but Council still wishes to move forward with these investments, resources will need to be reallocated within the existing budget, which may require adjustments and shifting of resources from other program areas.
- Fee setting- Metro's solid waste fee-setting criteria promote waste reduction and prioritize investments that provide regional benefits, with an emphasis on geographic access. Staff proposes adopting a Fee Stability and Investment Model for the Regional System Fee, which sets a threshold for fee increases and emphasizes planned adjustments that balance affordability with long-term system investments. While full implementation of this model may not be possible this year, this approach establishes a framework for greater stability moving forward. We seek Council direction on gathering feedback from the Regional Waste Advisory Committee model, with findings brought back for Council consideration for future fee-setting.

This guidance will help ensure that Metro continues to provide high-quality services while making strategic and fiscally responsible investments in the waste management system.

#### Attachments:

#### Department org chart

# Waste Prevention & Environmental Services (WPES)



03 04 202

### **Proposed Budget - Department Overview** *FY 2025-26*

Zoo, March 17, 2025



#### **Summary of Department Budget for FY26 Proposed Budget**

For FY 2026 the zoo's main operating fund has a total appropriations budget of \$75.6 million, \$3 million less than FY 2025 due to a smaller required transfer to the Capital Fund to cover CIP projects. The zoo's Capital Projects fund, responsible for funding internal capital and renewal & replacement projects, has an appropriations budget of \$15.1 million for FY 2026, about \$7 million less than FY 2025. The 2024 zoo bond fund, established in FY2025 to fund construction projects as part of the 2024 campus plan, has an appropriations budget of \$69 million for FY 2026. For FY 2026, the total number of budgeted FTEs for the zoo is 210.1, which includes a total of 10.0 FTEs on the zoo design & construction team.

The zoo's funding sources for FY 2026 are about the same as FY 2025: 40% of revenues coming from the permanent property tax rate, 55% of revenues coming from charges for service, attendance-based revenue and memberships, and about 5% from the Oregon Zoo Foundation.

The zoo's main operating fund continues to have six major program areas include the following: Animal Health & Animal Care, Conservation & Education, Facilities, Business Operations, Zoo Administration, Marketing and Communications.

This past year the zoo welcomed approximately 1.32 million visitors, an increase of 8% over the previous year. This included 70,000 school students from more than 650 schools, almost 400,000 Oregon Zoo members, and 100,000 discounted and free tickets, including those for low-income community members.

In February 2025, Asian elephant Rose-Tu gave birth to a healthy female calf. The new arrival, named Tula-Tu, has brought excitement to the elephant family, a spark of joy to the community, and hope for her endangered counterparts in the wild. In March of 2025 the zoo celebrated the completion of a new 3-year Strategic Plan, focusing on transforming the zoo campus, increasing our conservation impact, and enhancing the zoo experience for everyone.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

The main area of growth for the zoo in FY 2026 is in the zoo bond fund which receives funding from the recent voter approved zoo bond and has approximately \$21 million in budgeted capital projects for FY 2026. An additional 4.0 FTEs are requested for the zoo bond fund for FY 2026. Otherwise, for FY 2026, the main area of growth for the zoo is in admissions-based revenues, such as ticket sales, membership sales, and events, where the zoo has budgeted an increase of almost 5% in revenue compared to FY 2025. With the modest growth in revenue in the main operating fund, the zoo has requested an additional 4.0 FTEs to its main operating fund for FY2026. This includes 4 Animal Keepers, two full-time and two part-time positions. In addition, the zoo has requested a full-time Program Coordinator position to help coordinate and support current and future conservation and species recovery partnerships and funding.

### **Proposed Budget - Department Overview** *FY 2025-26*

Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Zoo, March 17, 2025

#### **Highlighted Significant Changes from FY25 Budget**

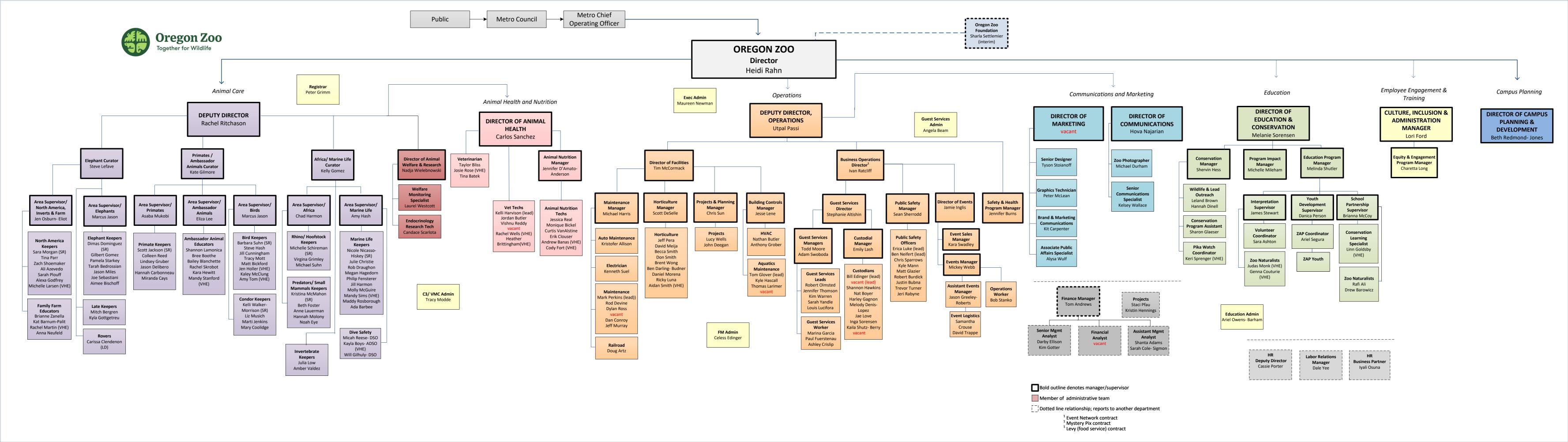
Overall, for FY 2026 there are only minor changes compared to the FY 2025 budget and no significant changes in the zoo's main operating fund. No zoo admission cost increases are planned for FY 2026.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

For the zoo's FY 2026 proposed budget there are no other overall impacts the require council direction and/or attention. The zoo is presenting a balanced budget and projecting revenues to both fund the requested additional positions and has budgeted reserves above minimum target levels for the upcoming fiscal year. Approval of the zoo's proposed budget allows the zoo to move forward on ballot measure commitments and conservation action.

#### **Attachments:**

Org Chart



### **Proposed Budget - Department Overview** *FY 2025-26*

Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Capital Asset Management, May 13, 2025

#### **Summary of Department Budget for FY26 Proposed Budget**

- CAM's \$7.4 million General Fund budget supports 32.4 FTE and is funded from cost-allocation plan resources; Construction Project Management is funded via direct allocations from departments.
- CAM manages \$2.9 million within the General Asset Management Fund that supports improvements to the Metro Regional Center and several sustainability projects.
- Five programs are within CAM: Asset Management, Capital Project Management, Sustainability, Emergency Management, and Metro Regional Center Campus Operations.

#### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

- CAM will cut \$670,000 and 4.0 FTE from its General Fund budget to help other departments reduce cost-allocation plan expenses.
- Additionally, CAM reduced \$100,000 of its annual funding for capital investment at the Metro Regional Center (MRC). Due to recent investment of bond resources into the MRC, a facility condition assessment has determined that no major or critical capital needs are needed in the next five years.
- CAM's total FY25-26 changes represent a 9% reduction to the department budget.
- Cuts to Campus Operations materials/services will reduce ability to handle unplanned maintenance and emergency repairs without transferring funding from another source.
- Loss of two security positions will reduce after-hours security at the Regional Center and limit support during peak building use.
- Two project managers will be cut due to a decrease in capital projects and funding agency-wide.
- Expo Center and P'5 have canceled all capital projects for FY25–26; future funding is uncertain.
- The Oregon Zoo reduced base CIP projects but increased bond-funded projects, to be managed by a separate Zoo-based team.

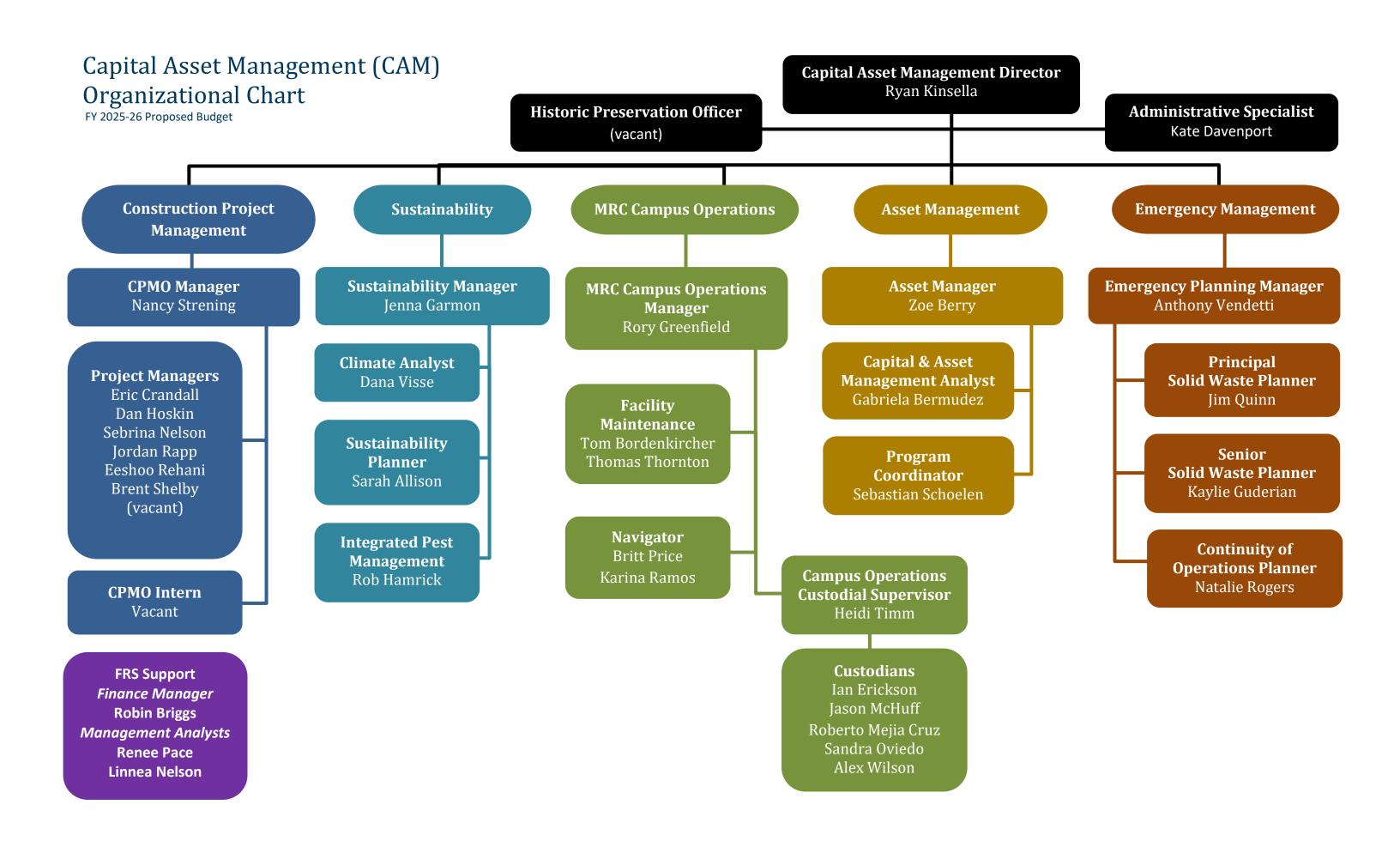
#### **Highlighted Significant Changes from FY25 Budget**

- Metro faces challenges with limited funding, aging infrastructure, and balancing sustainability with operations, increasing the need for strategic planning and data-driven decisions.
- In response, CAM will lead the following efforts:
  - Expand facility condition assessments to gain a more detailed, data-driven understanding of Metro's long-term maintenance needs
  - o Refine capital project decision-making through improved reporting frameworks
  - o Intensify sustainability efforts through the next phase of Metro's Sustainability Plan.

#### Any Other Overall Impacts that Require Council Direction and/or Attention

None

**Attachments:** Org Chart



6.1 Ordinance No. 25-1529 For The Purpose Of Annexing To The Metro District Boundary Approximately 13.92 Acres Located in Wilsonville Along SW Frog Pond Lane

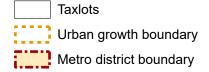
Ordinances (Second Reading and Vote)

Metro Council Meeting Thursday, April 10, 2025

#### BEFORE THE METRO COUNCIL

Proposal No. AN0125 Exhibit A **Annexation to the Metro Service District** 3S1W12 Clackamas County Area to be **Annexed** SW COLOR CONNECTION SW WINDFLOWER ST SW BRISBAND ST Clark SW PRIMROSE CT Multnomah Washington SW-BOECKMAN-RD SW FALLEN LEAF S Clackamas Yamhill Metro





Proposal No. AN0125

1:5,000

The information on this map was derived from digital databases on Metro's GIS. Care was taken in the creation of this map. Metro cannot accept any responsibility for errors, omissions, or positional accuracy. There are no warranties, expressed or implied, including the warranty of merchantability or fitness for a particular purpose, accompanying this product. However, notification of any errors will be appreciated.

#### STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 25-1529, FOR THE PURPOSE OF ANNEXING TO THE METRO BOUNDARY APPROXIMATELY 13.92 ACRES LOCATED IN WILSONVILLE ALONG SW FROG POND LANE

Date: February 28, 2025

Department: Planning, Development & Research

Prepared by: Glen Hamburg

Senior Regional Planner

#### **BACKGROUND**

CASE: AN-0125, Annexation to Metro District Boundary

PETITIONERS: West Hills Land Development, LLC Venture Properties, Inc.

3330 NW Yeon Ave, Ste 200 4230 Galewood St, Ste 100 Portland, OR 97210 Lake Oswego, OR 97035

PROPOSAL: The petitioners request annexation of territory in Wilsonville to the Metro District

Boundary.

LOCATION: The subject territory, totaling approximately 13.92 acres in area, is located in Wilsonville

on the north and south sides of SW Frog Pond Ln west of SW Ponderosa Ave, and includes portions of SW Frog Pond Ln right-of-way. The subject territory can be seen in

Attachment 1.

ZONING: The territory is zoned Residential Neighborhood (RN) by the City of Wilsonville.

The subject territory was added to the urban growth boundary (UGB) in 2002. The territory must be annexed into the Metro District for urbanization to occur.

#### APPLICABLE REVIEW CRITERIA

The criteria for an expedited annexation to the Metro District Boundary are contained in Metro Code (MC) Section 3.09.070.

3.09.070 Changes to Metro's Boundary

(E) The following criteria shall apply in lieu of the criteria set forth in subsection (d) of section 3.09.050. The Metro Council's final decision on a boundary change shall include findings and conclusions to demonstrate that:

1. The affected territory lies within the UGB;

#### Staff Response:

The subject territory was brought into the UGB in 2002 through the Metro Council's adoption of Ordinance No. 02-969B. Therefore, the territory is within the UGB and the application meets the criteria of MC Subsection 3.09.070(E)(1).

2. The territory is subject to measures that prevent urbanization until the territory is annexed to a city or to service districts that will provide necessary urban services; and

#### Staff Response:

Approximately 4.92 acres of the subject territory were annexed to the City of Wilsonville in 2022 by City Ordinance No. 868; the remaining 9.00 acres of the territory were annexed to the city in 2025 by City Ordinance No. 896. Therefore, the application meets the criteria in MC Subsection 3.09.070(E)(2).

3. The proposed change is consistent with any applicable cooperative or urban service agreements adopted pursuant to ORS Chapter 195 and any concept plan.

#### Staff Response:

The subject territory is already within the UGB, has been planned for urban residential land uses, and has been annexed to the City of Wilsonville; it is therefore not subject to any urban reserve concept plan. The territory has a residential zoning designation of "Residential Neighborhood" (RN), which allows for urban residential land uses. Water, sewer, and stormwater service to new development would be provided by the City of Wilsonville. The proposal is not inconsistent with any adopted cooperative or urban service agreement. The application meets the criteria in MC Subsection 3.09.070(E)(3).

#### ANALYSIS/INFORMATION

**Known Opposition:** There is no known opposition to this application.

**Legal Antecedents:** Metro Code 3.09.070 allows for annexation to the Metro District Boundary.

**Anticipated Effects:** This amendment will add approximately 13.92 acres to the Metro District. The land is currently within the UGB and approval of this request will allow for the urbanization of the land to occur consistent with the City of Wilsonville Comprehensive Plan.

**Budget Impacts:** The applicant was required to file an application fee to cover all costs of processing this annexation request. Therefore, there is no budget impact.

#### RECOMMENDED ACTION

Staff recommends adoption of Ordinance No. 25-1529.

Proposal No. AN0125 Attachment 1 **Annexation to the Metro Service District** 3S1W12 Clackamas County Area to be **Annexed** SW COLOR CONNECTION SW WINDFLOWER ST SW BRISBAND ST Clark SW PRIMROSE CT Multnomah Washington SW-BOECKMAN-RD SW FALLEN LEAF S Clackamas Yamhill



Research Center 600 NE Grand Ave Portland, OR 97232-2736 (503) 797-1742 http://www.oregonmetro.gov/drc **Taxlots** 

Urban growth boundary

Metro district boundary

Proposal No. AN0125

1:5,000

The information on this map was derived from digital databases on Metro's GIS. Care was taken in the creation of this map. Metro cannot accept any responsibility for errors, omissions, or positional accuracy. There are no warranties, expressed or implied, including the warranty of merchantability or fitness for a particular purpose, accompanying this product. However, notification of any errors will be appreciated.

7.1 Ordinance No. 25-1530 For the Purpose of Amending Metro Code Section 11.01.130 (Administrative Cost Recovery) Concerning Use of Administrative Funds and Declaring an Emergency

Ordinances (Second Reading and Amendments)

Metro Council Meeting Thursday, April 10, 2025

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING METRO	)	ORDINANCE NO. 25-1530
CODE SECTION 11.01.130	)	
(ADMINISTRATIVE COST RECOVERY)	)	Introduced by Council President Lynn
CONCERNING USE OF ADMINISTRATIVE	)	Peterson
FUNDS AND DECLARING AN EMERGENCY	)	

WHEREAS, the greater Portland region is facing a severe and persistent housing affordability and homelessness crisis, which endangers the health and safety of thousands of our unhoused neighbors. Homelessness is a traumatic and dehumanizing experience that no person should have to endure, regardless of their circumstances; and

WHEREAS, the housing affordability and homelessness crisis in the greater Portland region impacts us all and requires collective and individual action from every person, business, and local government in the region; and

WHEREAS, on February 25, 2020, the Metro Council referred to the Metro area voters a personal and business income tax for the purposes of funding Supportive Housing Services in the Metro region (the "Supportive Housing Services Measure"), which was identified as Metro Measure 26-210; and

WHEREAS, on May 19, 2020, the Metro Area voters approved Measure 26-210, thus establishing a one percent personal income tax on high income earners and a one percent business profits income tax on businesses that gross \$5 million annually; and

WHEREAS, Measure 26-210 authorized Metro to provide funding to local governments for the provision of supportive housing services; and

WHEREAS, by adoption of Ordinance Nos. 20-1452, 20-1453, and 20-1454, Measure 26-210 has been codified in Metro Code; and

WHEREAS, through the hard work of Metro's County implementation partners and service providers around the region, the regional Supportive Housing Services ("SHS") program has in its first three years of implementation helped thousands of households avoid or escape homelessness, including funding more than 6,200 housing placements, more than 15,000 eviction preventions through regional rent assistance, and the creation or sustaining of more than 1,800 temporary shelter units; and

WHEREAS, despite these initial successes, the launch of the regional SHS program occurred during a time of profound trials and upheaval in the region and nation, including the impacts of the global COVID-19 pandemic on economic opportunity, public health, and public safety, which together exacerbated longstanding racial and economic inequality and lack of opportunity in the region; and

WHEREAS, these factors contributed to an increase in unsheltered homelessness in the Portland region between 2020 and 2023 according to the annual Point-in-Time count, deepening public concern and further complicating and compounding challenges in investments to address this need; and

WHEREAS, after Metro's tax collection costs are paid, Metro retains five percent of the SHS tax collections to administer and oversee the Supportive Housing Services Program, including convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration.

WHEREAS, the majority of SHS Revenue is sent to Clackamas, Multnomah, and Washington counties under intergovernmental agreements; and

WHEREAS, certain local governments have developed coordinated plans to address homelessness; and

WHEREAS, Metro Council finds that partnerships and other collaborative agreements between cities and counties support regional collaboration across the three counties; and

WHEREAS, every action must be taken to minimize suffering, particularly for the unsheltered residents in the region; and

WHEREAS, near-term action is needed to provide funding to other local governments currently experiencing the greatest and most urgent need in the region as determined by the Metro Council; and

WHEREAS, the Metro Council makes the following factual and legal findings:

- A. The Oregon Constitution Article XI, Section 14(4) gives Metro "jurisdiction over matters of metropolitan concern as set forth in the charter of the district."
- B. The Metro Council has previously determined that homelessness and affordable housing are matters of metropolitan concern as that term is used in the Oregon Constitution and the Metro Charter, thus giving Metro jurisdiction to legislate regarding these issues; and
- C. Amending Metro Code to authorize funding for other local governments is a legitimate public purpose and necessary to protect the vital interests of those that are experiencing homelessness or likely to become homeless. Therefore, it is appropriate and necessary for the Metro Council to act legislatively to amend Metro Code Section 11.01.130 regarding the use of SHS funds, now therefore,

#### THE METRO COUNCIL ORDAINS AS FOLLOWS:

- 1. Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as set forth in Exhibit A, with inserted text underlined and deleted text in strikethrough.
- 2. That this ordinance being necessary for the immediate preservation of public health, safety and welfare, an emergency is declared to exist, and this ordinance takes effect immediately upon adoption pursuant to Metro Charter Section 38(1).

ADOPTED by the Metro Council this day of	2025.	
	Lynn Peterson, Council President	
Attest:	Approved as to Form:	
Georgia Langer, Acting Recording Secretary	Carrie MacLaren, Metro Attornev	

Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as follows, with <u>underlined</u> text representing inserted text and <del>strikethrough</del> representing deleted text. All other sections of Chapter 11.01 remain the same.

#### 11.01.130 Administrative Cost Recovery; <u>Use of Administrative Funds</u>

- (a) After Metro's tax collection costs are paid, Metro may retain up to five percent of the remaining funds to pay for the costs to disburse the funds and administer and oversee the program. This includes convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration.
- (b) In addition to the uses described in subsection (a), Metro may also provide funding to a local government. The Metro Council will by resolution establish the criteria and conditions under which a local government may receive funds under this subsection. Funds provided to a local government under this subsection must be used for supportive housing services programs but are not otherwise subject to the requirements of this chapter unless required by Metro Council.

IN CONSIDERATION OF ORDINANCE NO. 25-1530 FOR THE PURPOSE OF AMENDING METRO CODE SECTION 11.01.130 (ADMINISTRATIVE COST RECOVERY) CONCERNING USE OF ADMINISTRATIVE FUNDS AND DECLARING AN EMERGENCY

Date: April 4, 2025 Prepared by: Kristin Dennis, Metro

Council Chief of Staff

Department: Council Office

Presenters: Kristin Dennis, Metro Council

Meeting Date: April 10, 2025 Chief of Staff

#### **ISSUE STATEMENT**

Metro Council seeks to ensure that Supportive Housing Services (SHS) funding provides tangible benefits where needed most across the region. In a time of continuing crisis in our communities and broader financial uncertainty, responsive action is of critical importance.

#### **BACKGROUND**

In May 2020, voters in greater Portland approved Measure 26-210 to fund services for people experiencing or at risk of homelessness. The measure created personal and business income taxes that fund Supportive Housing Services (SHS) across the region. Pursuant to the measure, Metro retains 5 percent of SHS tax collections to administer a regional program.

In March 2025, Metro Council considered legislation to enable disbursement of its administrative funds to local governments for one-time investments in improved service delivery.

Metro Council President Peterson is bringing forward an amendment to be considered during the April 10 meeting that would narrow the authorization of fund recipients to Local Implementation Partners, in support of integration with existing county work and systems. Currently, Local Implementation Partners are Clackamas, Multnomah, and Washington Counties.

Council consideration of Ordinance No. 25-1530, including any adopted amendments, is currently scheduled for April 17, 2025.

#### POLICY OPTIONS FOR COUNCIL TO CONSIDER

To ensure use of administrative funds are used strategically to support the existing work of the Supportive Housing Services programs, Metro Council may consider directing staff to work with county staff to identify key opportunities for investments that would benefit from availability of one-time funds. A future resolution adopted by Metro Council may identify key regional needs to specify the types of investment Metro Council will consider for funding distribution.

#### **ACTION REQUESTED**

Receive public comment on Ordinance No. 25-1530 and consider proposed amendments.

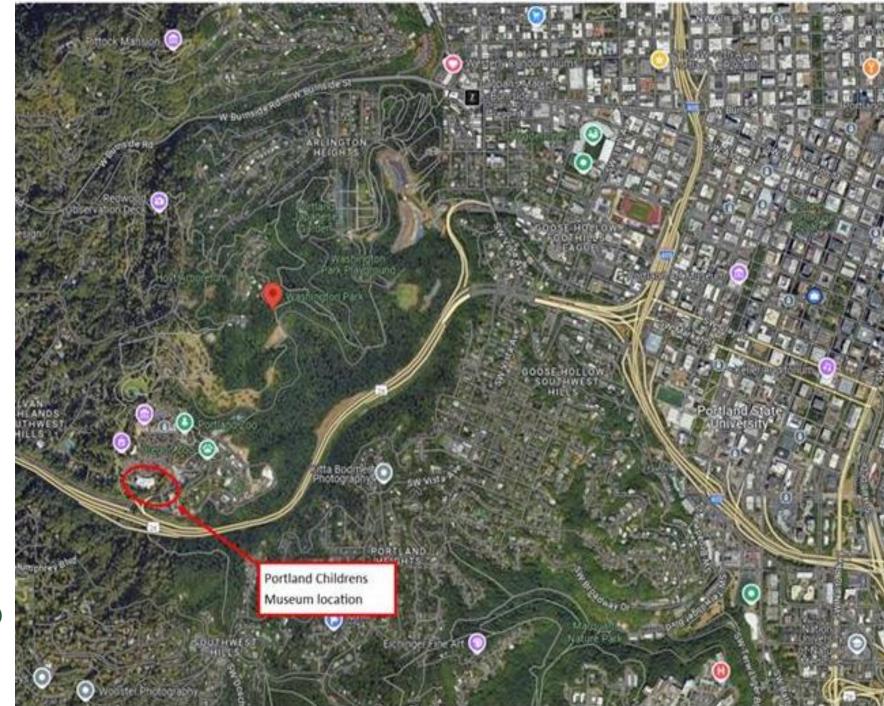
Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as follows, with <u>underlined</u> text representing inserted text and <del>strikethrough</del> representing deleted text. All other sections of Chapter 11.01 remain the same.

#### 11.01.130 Administrative Cost Recovery; Use of Administrative Funds

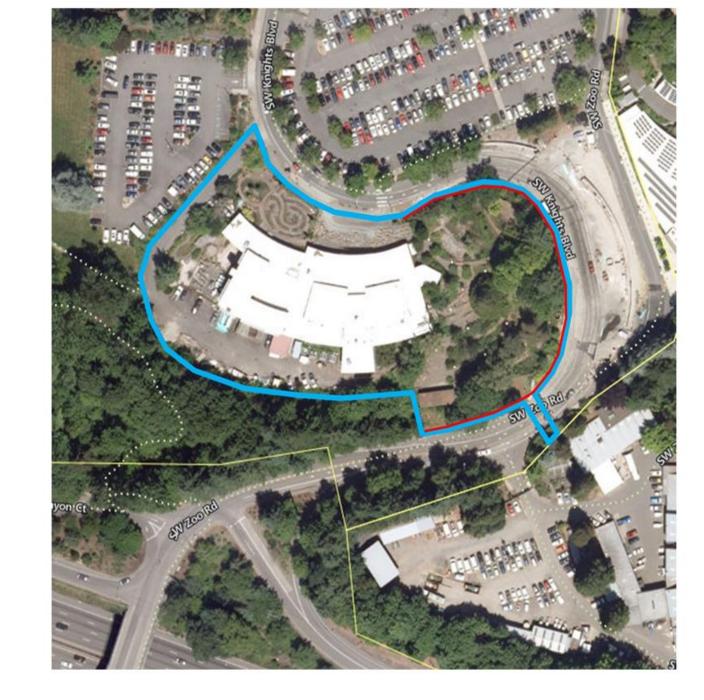
- (a) After Metro's tax collection costs are paid, Metro may retain up to five percent of the remaining funds to pay for the costs to disburse the funds and administer and oversee the program. This includes convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration.
- (b) In addition to the uses described in subsection (a), Metro may also provide funding to a local implementation partner to support specific needs identified by Metro Council. Funding under this subsection is in addition to the allocations set forth in Section 11.01.090. The Metro Council may establish the conditions under which a local implementation partner may receive and use funds under this subsection. Funds provided under this subsection must be used for supportive housing services but are not otherwise subject to the requirements of this chapter unless required by Metro Council.

Materials following this page were distributed at the meeting.



















# FY 2025-26 Proposed Budget

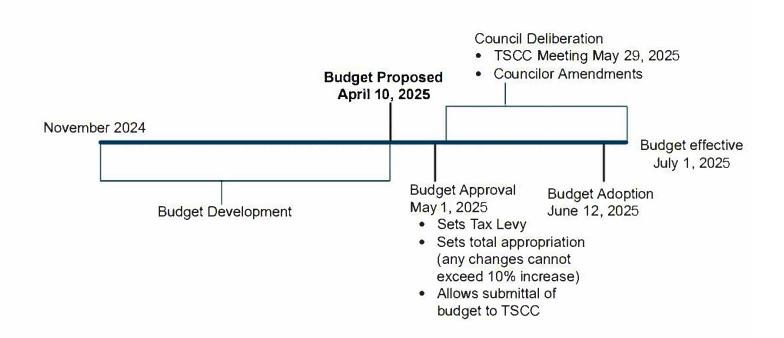
April 10, 2025



### **Overview**

- Budget Process
- Budget Message
- Budget Environment
- Significant Changes to the Budget
- Office of the Metro Auditor
- Moving the Budget Forward
- Public Hearing

### **Budget Adoption Key Milestones**



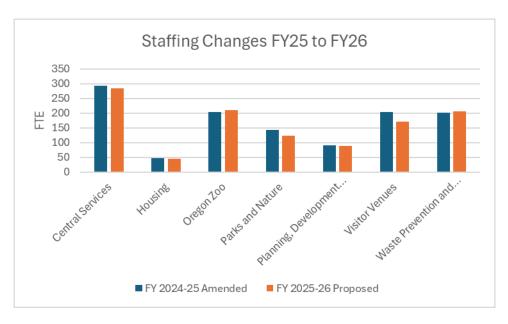
### **Budget Message Themes**

- Proposed budget represents a reset in approach to ongoing service provision
- Budget stabilizes and preserves Metro's core services and functions
- Proposed budget includes additional reserves to respond to disruptions

### **Key Approaches**

- Cost reductions, including personnel and materials and services
- 2. Structural reorganizations and leadership changes
- 3. Strategic one-time investments to modernize operations
- New centralized administrative functions offset by other reductions

# **Staffing Changes**



Net Reduction – 53.15
 FTE

- Additions:
  - Oregon Zoo 8 FTE
  - WPES 3 FTE

## Federal Funding Uncertainty



#### Transportation grant funding

- Interstate Bridge Replacement
- 82<sup>nd</sup> Avenue Transit & Development Project
- TV Highway Transit & Development Project
- Montgomery Park Transit & Development Project



#### **Equity-focused transportation grant funding**

- 82nd Avenue Equitable Development grant
- TV Highway Equitable Development grant
- Rose Quarter freeway cap
- Broadway/Weidler interchange redevelopment (at Rose Quarter)



#### Carbon & pollution grant programs

- 82nd Avenue transit corridor planning
- TV Highway transit corridor planning
- Climate Smart implementation
- Corridor Project Development (Sunrise Corridor in Clackamas County)
- Climate strategy development for the Metropolitan Statistical Area



#### Discretionary safety grant programs

- Regionwide safety strategy development
- North Portland Safe Routes to School grant

### Racial Equity Framework

- Diversity, Equity and Inclusion are lawful
- Budget Equity tool prompts intentional examination of decisions
- New funding for training, SPAREDI 2.0

### **Budget Environment**

### **Headwinds**

- PERS employer rates
- Inflation and interest rates
- Federal funding streams

### **Tailwinds**

- Voter-approved programs
- Stability of Metro's financial condition

### **Financial Reserves Status**

	Operating	Capital
General Fund		
Expo Center		
Oregon Convention Center		
Oregon Zoo		
Parks and Nature		
Portland'5 Centers for the Arts		
WPES		

### Significant Changes in the Budget

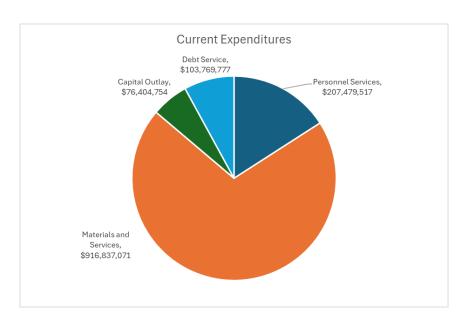
- Reductions in Metro's visitor venues
- Smaller reductions/realignment in central services
- Investment in improvements in Metro's financial and human resources systems
- New Zoo bond program ramping up
- WPES System Facilities Plan Implementation

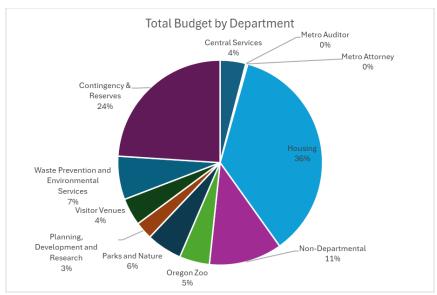
# **Budget by fund**

#### Budget Comparison by Type of Fund

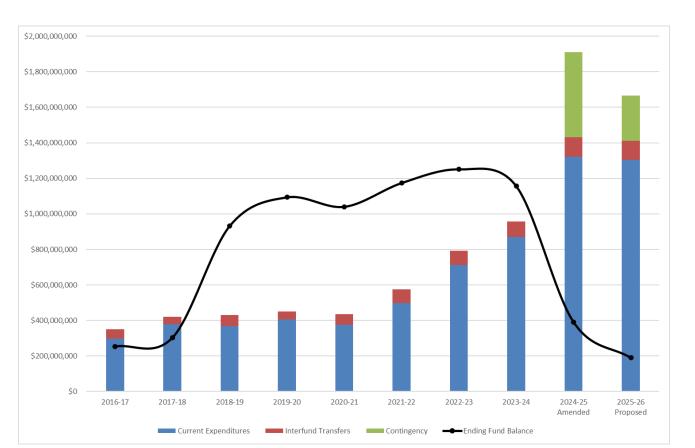
	FY 2024-25 Amended Budget	FY 2025-26 Proposed Budget	% Change
Operating Funds			
General Fund	221,300,000	219,100,000	(1%)
MERC Fund	114,400,000	105,800,000	(8%)
Oregon Zoo Operating Fund	78,300,000	75,600,000	(3%)
Parks and Nature Operating Fund	42,700,000	40,900,000	(4%)
Solid Waste Fund	162,200,000	177,400,000	9%
Total Operating	\$618,900,000	\$618,800,000	(0%)
Bond/Capital Funds			
General Asset Management Fund	37,600,000	40,300,000	7%
Oregon Zoo Asset Management Fund	23,500,000	15,100,000	(36%)
Parks and Nature Bond Fund	271,800,000	203,000,000	(25%)
Zoo Bond 24	75,000,000	69,600,000	(7%)
Total Bond/Capital	\$407,900,000	\$328,000,000	(20%)
Debt Service Funds			
General Obligation Debt Service Fund	84,000,000	96,000,000	14%
General Revenue Bond Fund	10,200,000	9,200,000	(10%)
Total Debt Service	\$94,200,000	\$105,200,000	12%
Other Funds			
Affordable Housing Fund	362,600,000	201,900,000	(44%)
Cemetery Perpetual Care Fund	800,000	800,000	0%
Community Enhancement Fund	1,800,000	2,000,000	11%
Risk Management Fund	6,400,000	7,600,000	19%
Smith and Bybee Wetlands Fund	1,000,000	800,000	(20%)
Supportive Housing Services Fund	807,600,000	590,200,000	(27%)
Total Other	\$1,180,200,000	\$803,300,000	(32%)
Total All Funds	\$2,301,200,000	\$1,855,300,000	(19%)
FTE	1,181.30	1,128.15	(4%)

### **Budgetary Comparison**





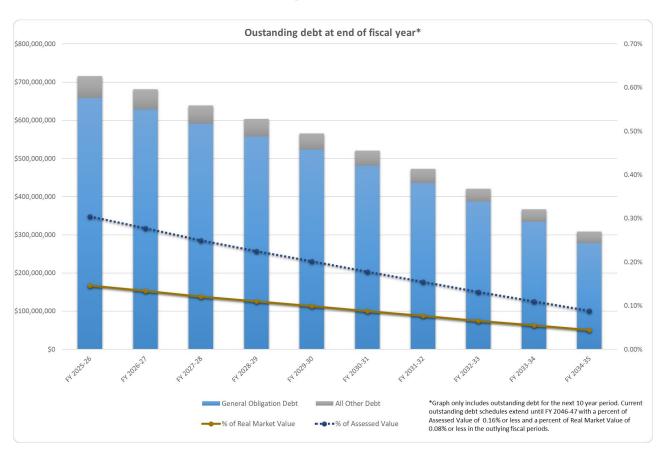
## 10-year expenditure history



### **Agency FTE history**



# Debt service obligations



# Property tax levy

	Principal	Interest	Total
General Obligation Bonds			
Natural Areas 2012A Series	3,107,000	240,403	3,347,403
Natural Areas 2018 Series	2,450,000	122,500	2,572,500
Natural Areas 2020A Series	-	3,526,179	3,526,179
Natural Areas 2020B Series	3,000,000	260,100	3,260,100
Natural Areas 2025 (Estimated)	17,031,250	7,064,568	24,095,818
Oregon Zoo Infrastructure 2012A Series	1,673,000	129,448	1,802,448
Oregon Zoo Infrastructure 2018 Series	1,150,000	187,750	1,337,750
Oregon Zoo Infrastructure 2025 (Estimated)	10,218,750	4,238,741	14,457,491
Affordable Housing 2019 Series	23,425,000	18,146,629	41,571,629
_	62,055,000	33,916,318	95,971,318

Property Taxes	FY 2024-25 Amended Budget	FY 2025-26 Proposed Budget
Permanent Operating Rate		
(per thousand)	9.66¢	9.66¢
Parks and Natural Areas Local Option Levy		
(per thousand)	9.60¢	9.60¢
Debt service		
(per thousand)	39¢	40¢
Average homeowner		
(\$250,000 assessed value)	\$145	\$149



# Office of the Metro Auditor FY 2025-26 Proposed Budget



### Mission

- Ensure Metro is accountable to the public
- Ensure Metro activities are transparent
- Improve the efficiency, effectiveness and quality of Metro services and activities

# Accomplishments FY 2024-25

### As of March 2025

- Completed two audits
- Managed 39 reports to the Accountability
   Hotline
- Awarded a new contract for the annual financial audit through a competitive procurement process

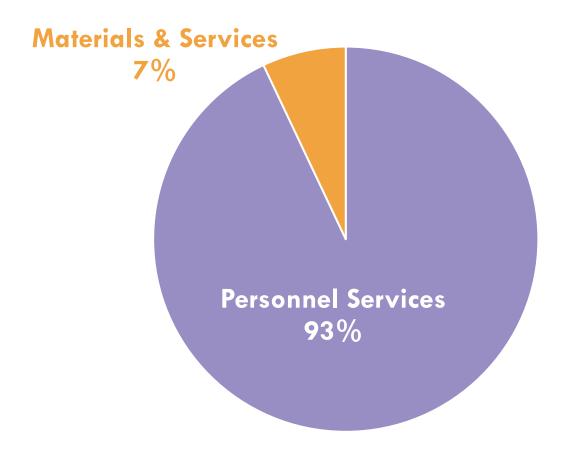
# Accomplishments FY 2024-25

Audits completed

- Performance Measures (September 2024)
- □Span of Control (September 2024)



### Proposed FY2025-26 Budget





### Comparison to Previous Years

	FY2023-24 Actual	FY2024-25 Adopted	FY2025-26 Proposed
Personnel Services	\$927,877	\$1,197,729	\$1,270,156
Materials & Services	\$29,329	\$96,000	\$96,000
TOTAL	\$957,206	\$1,293,729	\$1,366,156



### **Audits Underway:**

- First Opportunity Target Area (FOTA)
- Research Center Follow-up
- Information Technology
- Transparent and Accountable Governance

# Moving the budget forward

Upcoming
Public
Hearings

Budget Amendment Timeline

Budget Adoption

### Upcoming public hearings

- April 22<sup>nd</sup>
- May 8<sup>th</sup>
- May 22<sup>nd</sup>
- May 29<sup>th</sup> (Tax Supervising and Conservation Committee Hearing)
- June 3<sup>rd</sup>

### **Budget Amendment Timeline**

- May 23<sup>rd</sup> Amendments to Approved Budget and Budget Notes Due
- June 3<sup>rd</sup> Budget amendment and budget note deliberation
- June 5<sup>th</sup> Council consideration of amendments and budget notes

### **Budget Adoption Key Milestones**

- Budget Approval May 1, 2025
  - Specifies the rate of each ad valorem tax levy
- TSCC Budget Hearing May 29, 2025
  - Required certification prior to adoption
- Budget Adoption June 12, 2025
  - Sets appropriations, imposes & categorizes taxes



Arts and events
Garbage and recycling
Land and transportation
Oregon Zoo
Parks and nature

oregonmetro.gov

#### **VERSION A**

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING METRO	)	ORDINANCE NO. 25-1530
SECTION 11.01.130 (ADMINISTRATIVE COST	)	
RECOVERY) CONCERNING USE OF	)	Introduced by Council President Lynn
ADMINISTRATIVE FUNDS AND DECLARING	)	Peterson
AN EMERGENCY	)	

WHEREAS, the greater Portland region is facing a severe and persistent housing affordability and homelessness crisis, which endangers the health and safety of thousands of our unhoused neighbors. Homelessness is a traumatic and dehumanizing experience that no person should have to endure, regardless of their circumstances; and

WHEREAS, the housing affordability and homelessness crisis in the greater Portland region impacts us all and requires collective and individual action from every person, business, and local government in the region; and

WHEREAS, on February 25, 2020, the Metro Council referred to the Metro area voters a personal and business income tax for the purposes of funding Supportive Housing Services in the Metro region (the "Supportive Housing Services Measure"), which was identified as Metro Measure 26-210; and

WHEREAS, on May 19, 2020, the Metro Area voters approved Measure 26-210, thus establishing a one percent personal income tax on high income earners and a one percent business profits income tax on businesses that gross \$5 million annually; and

WHEREAS. Measure 26-210 authorized Metro to provide funding to local governments for the provision of supportive housing services; and

WHEREAS, by adoption of Ordinance Nos. 20-1452, 20-1453, and 20-1454, Measure 26-210 has been codified in Metro Code; and

WHEREAS, through the hard work of Metro's County implementation partners and service providers around the region, the regional Supportive Housing Services ("SHS") program has in its first three years of implementation helped thousands of households avoid or escape homelessness, including funding more than 6,200 housing placements, more than 15,000 eviction preventions through regional rent assistance, and the creation or sustaining of more than 1,800 temporary shelter units; and

WHEREAS, despite these initial successes, the launch of the regional SHS program occurred during a time of profound trials and upheaval in the region and nation, including the impacts of the global COVID-19 pandemic on economic opportunity, public health, and public safety, which together exacerbated longstanding racial and economic inequality and lack of opportunity in the region; and

WHEREAS, these factors contributed to an increase in unsheltered homelessness in the Portland region between 2020 and 2023 according to the annual Point-in-Time count, deepening public concern and further complicating and compounding challenges in investments to address this need; and

WHEREAS, after Metro's tax collection costs are paid, Metro retains five percent of the SHS tax collections to administer and oversee the Supportive Housing Services Program, including convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration; and-

WHEREAS, the majority of SHS Revenue is sent to the <u>Clackamas</u>, <u>Multnomah</u>, and <u>Washington</u> <u>eounties three counties under IGAsintergovernmental agreements</u>; and

WHEREAS, certain cities and countieslocal governments have developed coordinated plans to address homelessness; and

WHEREAS, Metro Council finds that partnerships and other collaborative agreements between cities and counties support regional collaboration across the three counties; and

WHEREAS, every action must be taken to minimize suffering, particularly for the unsheltered residents in the region; and

WHEREAS, near-term action is needed to provide funding for strategic, one-time investments to other local governments implementation partners currently experiencing the greatest and most urgent need and risks to federal funds-in the region as determined by the Metro Council; and

WHEREAS, the Metro Council makes the following factual and legal findings:

- A. The Oregon Constitution Article XI, Section 14(4) gives Metro "jurisdiction over matters of metropolitan concern as set forth in the charter of the district."
- B. The Metro Council has previously determined that homelessness and affordable housing are matters of metropolitan concern as that term is used in the Oregon Constitution and the Metro Charter, thus giving Metro jurisdiction to legislate regarding these issues; and
- C. Amending Metro Code to authorize funding for other local governmentsuse of designated regional administrative funds for distribution to local implementation partners for specific, one-time <u>purposes</u> is a legitimate public purpose and necessary to protect the vital interests of those that are experiencing homelessness or likely to become homeless. Therefore, it is appropriate and necessary for the Metro Council to act legislatively to amend Metro Code Section 11.01.130 regarding the use of SHS funds, now therefore,

#### THE METRO COUNCIL ORDAINS AS FOLLOWS:

- 1. Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as set forth in Exhibit A, with inserted text underlined and deleted text in strikethrough.
- 2. That this ordinance being necessary for the immediate preservation of public health, safety and welfare, an emergency is declared to exist, and this ordinance takes effect immediately upon adoption pursuant to Metro Charter Section 38(1).

ADOPTED by the Metro Council this XX 17 day of March April 2025.

	Lynn Peterson, Council President		
Attest:	Approved as to Form:		
Georgia Langer, Acting Recording Secretary	Carrie MacLaren, Metro Attorney		

Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as follows, with <u>underlined</u> text representing inserted text and <del>strikethrough</del> representing deleted text. All other sections of Chapter 11.01 remain the same.

#### 11.01.130 Administrative Cost Recovery; Use of Administrative Funds

- (a) After Metro's tax collection costs are paid, Metro may retain up to five percent of the remaining funds to pay for the costs to disburse the funds and administer and oversee the program. This includes convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration.
- (b) In addition to the uses described in subsection (a), Metro may also provide funding to a local implementation partner to support specific needs identified by Metro Council. Funding under this subsection is in addition to the allocations set forth in Section 11.01.090. The Metro Council may establish the conditions under which a local implementation partner may receive and use funds under this subsection. Funds provided under this subsection must be used for supportive housing services but are not otherwise subject to the requirements of this chapter unless required by Metro Council.

**From:** Aaron <info@nomorefreewayspdx.com>

**Sent:** Sunday, April 6, 2025 12:36 PM

To: Legislative Coordinator; Ashton Simpson; Christine Lewis; Gerritt Rosenthal; Juan Carlos

Gonzalez; Mary Nolan; Lynn Peterson; Duncan Hwang

**Cc:** i5rosequarter@odot.oregon.gov

**Subject:** [External sender] Vote NO on the \$1.9 Billion Rose Quarter Freeway Expansion MTIP

Amendment

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

From: Aaron

Email: zoopiedoop@gmail.com Neighborhood/City: Woodstock

Why do you want JPACT and the Metro Council to vote to reject the Rose Quarter Freeway Expansion MTIP amendments and instead direct our region to prioritize investments in road maintenance, street safety and transit improvements?

This freeway expansion is phenomenally expensive with a price tag of over \$1B per lane mile created. It will impose further impacts in the form of both air toxins and greenhouse gases. Any operational benefits will quickly be erased due to induced demand. ODOT's design for this project, which has been concealed throughout the environmental review process, is to build a roadway that is between 160 feet and 240 feet wide, easily enough to hold ten-lanes of traffic, just by re-striping. The project's Environmental Assessment doesn't analyze or disclose the reasonably foreseeable effects of this traffic on safety and air pollution.

--

From: April Atwood <a href="mailto:hissrattlesnap@gmail.com">hissrattlesnap@gmail.com</a>

Sent: Tuesday, April 8, 2025 8:07 PM

**To:** Legislative Coordinator

**Subject:** [External sender]Support for RFFA Funding Request for Earthquake Ready Burnside

**Bridge Project** 

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

I would like to express support for Multnomah County's Regional Flexible Funding Allocation (RFFA) funding request for the Earthquake Ready Burnside Bridge Project. This project will result in a modern bridge that advances multimodal safety and enhances one of the highest ridership bus routes in our region. A rebuilt Burnside Bridge will be one of the only central city bridges standing post-earthquake, making this project critical in supporting community safety, response, and economic recovery after a major earthquake.

Making the Burnside Bridge seismically resilient will also improve the reliability of the nearly 19- mile Burnside St. regional emergency lifeline route, stretching from Washington County to Gresham across the heart of the metro region.

Increasing easy and safe access to transit in this region must be a priority, so I strongly support including the Earthquake Ready Burnside Bridge project as part of this RFFA bond package, and encourage decision-makers to substantially fund the transit elements included in the project proposal. These transit improvements will make the bridge safer, more reliable, and more accessible for communities for decades to come.

Sincerely, April Atwood

**From:** Wufoo <no-reply@wufoo.com> **Sent:** Monday, April 7, 2025 11:34 AM

**To:** Legislative Coordinator

**Subject:** [External sender]Submit testimony to Metro Council [#314]

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

Name *	Yvonne Cannard
Email *	ycannard54@yahoo.com
Address	70360 Columbia River Hwy Space 1, 97048 Rainier United States
Your testimony	I think this whole project should be scrapedThe streets should be first before any parksExample, NW 23rdfrom the exit street to the fremont to the 23rd street itself up past Good Sam is a path I have to drive and its running my shocksIts so bad it can't be called a street anymoreuse the money to fix this street
Is your testimony related to an item on an upcoming agenda? *	No

From: M'Lou Christ <mnortie@yahoo.com>
Sent: Wednesday, April 9, 2025 9:02 AM

**To:** Legislative Coordinator

**Subject:** [External sender]Support for the earthquake-ready Burnside Bridge

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

There will be a quake.

All the current bridges across the Willamette in Portland will fail.

Countless hours of study & participation by staff and public have been spent to address those 2 facts. They have found a solution.

Now is your opportunity to honorably, morally respond to their request for assistance: Fund the new Burnside Bridge.

Thank you for your attention to this urgent matter.

--M'Lou Christ

former Belmont Neighborhood resident

From: Dalia <daliarenov@gmail.com>
Sent: Wednesday, April 9, 2025 12:03 AM

**To:** Legislative Coordinator

Subject: [External sender]Burnside Bridge and Water Pipeline under the Willamette.

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

I believe the most important projects to fund are:

A. The Burnside Bridge. To have 1 bridge that is seismically designed with ramps built to the same codenot cut corners.

So it can withstand earthquake and provide a safe thoroughfare - is essential. I understand the other bridges have ramps that would collapse even if their bridge stood.

B. The main water pipe, where water flows under the Willamette and delivers essential water from the Eastside to the Westside

is critical! The pipe is old, not in good shape and must be addressed right away.

First things first Oregon! Priorities.

This must be funded and construction started asap.

We have the money. Let's get going.

#### **Dalia Renov**

503, 539, 1754

From: Sam Friedenberg <samfriedenberg@yahoo.com>

Sent: Tuesday, April 8, 2025 1:13 PM

**To:** Legislative Coordinator

**Subject:** [External sender]Multnomah County Bond Request

CAUTION: This email originated from an External source. Do not open links or attachments unless you know the content is safe.

To whom it may concern

Multnomah County is requesting \$88 million for several projects. As a resident, I do not support the request.

Clearly an earthquake proof Burnside Bridge is a worthy project. That is a \$28 million request. The remaining projects are questionable. The most questionable is extending the streetcar to Montgomery Park. Sadly, one should not fund five when only one is worthy.

The city, county and state are in a financial downward spiral, as noted by state economists. Further, existing infrastructure is in horrible shape. The departments of transportation need to address this reality.

Thank you for the opportunity to comment.

Sam Friedenberg Portland, Oregon

Sent from my iPhone 503 502 9402

Darren and Allison Lueking 1850 SE Sherrett St. Portland, OR 97202

April 8, 2025

Subject: Support for RFFA Funding Request for Earthquake Ready Burnside Bridge Project

JPACT Committee Members:

My wife and I would like to express support for Multnomah County's Regional Flexible Funding Allocation (RFFA) funding request for the Earthquake Ready Burnside Bridge Project. We feel that the EQRB project is a much-needed project to update the 100 year old bridge and to provide a means for the city to recover when the big earthquake occurs.

With the number of bus lines that pass over the bridge, the updating of the bridge is a necessity, not to mention all the pedestrians and bicycles as well.

Please make the funding of this project a priority both through this funding as well as supporting of the County in securing additional funding so that it can be completed.

Thank you for your consideration.

Darren and Allison Lueking

From: Natalie Mellody <nataliefschoch@gmail.com>

Sent: Tuesday, April 8, 2025 1:00 PM

**To:** Legislative Coordinator

**Subject:** [External sender]Support for RFFA Funding Request for Earthquake Ready Burnside

**Bridge Project** 

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

I would like to express support for Multnomah County's Regional Flexible Funding Allocation (RFFA) funding request for the Earthquake Ready Burnside Bridge Project. This project will result in a modern bridge that advances multimodal safety and enhances one of the highest ridership bus routes in our region. A rebuilt Burnside Bridge will be one of the only central city bridges standing post-earthquake, making this project critical in supporting community safety, response, and economic recovery after a major earthquake.

- Natalie Mellody

From: flight\_idle@frontier.com

Sent: Wednesday, April 9, 2025 8:24 PM

**To:** Legislative Coordinator

**Subject:** [External sender]Burnside Bridge

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

One out of 5 cars on the roads in east county, Portland and other parts of this area have no valid Registration on their vehicles, I took my daughter to the store today and I sat in my car while she was in there. There is a pot store by where she shops. There must have been 30 cars pull in to buy the drugs and only one car had valid registration.

This is supposed to be the way you get the money for the bridge; I am totally against you getting any money for these projects! So, if you want to make up for this tell the County Sheriff and Police force to get off their big butts and go after these people. Then and only then will support any thing for the City of Portland.

An East County Taxpayer

Mike

If you can afford Drugs then you can Pay for your registration!

From: Betty Noyes <bettynoyes@mac.com>
Sent: Tuesday, April 8, 2025 12:51 PM

**To:** Legislative Coordinator

**Subject:** [External sender]Support for improving the Burnside Bridge.

**CAUTION:** This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

I wish to express support to improve the Burnside bridge with Earthquake safety feature..

It is vital to our cities safety...

bettynoyes@mac.com 503-914-8448 (cell)

<sup>&</sup>quot;Anxiety's like a rocking chair. It gives you something to do, but it doesn't get you very far." Jodi Picoult