

Council meeting agenda

Tuesday, April 22, 2025

10:30 AM

Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 253-205-0468 (toll free)

This Council meeting will adjourn into a work session.

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber. You can join the meeting on your computer or other device by using this link: https://zoom.us/j/615079992 (Webinar ID: 615 079 992)

1. Call to Order and Roll Call

2. Public Communication

Public comment may be submitted in writing. It will also be heard in person and by electronic communication (video conference or telephone). Written comments should be submitted electronically by emailing legislative coordinator @oregonmetro.gov. Written comments received by 4:00 p.m. the day before the meeting will be provided to the council prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to legislativecoordinator@oregonmetro.gov. Those wishing to testify in person should fill out a blue card found in the back of the Council Chamber. Those requesting to comment virtually during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

3. Consent Agenda

3.1	Consideration of the March 27, 2025 Council Meeting	<u>25-6255</u>
	Minutes	
	Attachments: March 27, 2025 Council Meeting Minutes	
3.2	Consideration of the April 1, 2025 Council Meeting	<u>25-6256</u>
	Minutes	
	Attachments: April 1, 2025 Council Meeting Minutes	

4. Ordinances (Second Reading of Amended Version and Vote)

4.1 Ordinance No. 25-1530 For the Purpose of Amending

Metro Code Section 11.01.130 (Administrative Cost

Recovery) Concerning Use of Administrative Funds and

Declaring an Emergency

Presenter(s): Kristin Dennis, Metro Council Chief of Staff

Attachments: Ordinance No 25-1530

Exhibit A to Ordinance No. 25-1530

Staff Report

5. Adjourn to a Work Session

Metro respects civil rights

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1700(工作日上午8點至下午5點),以便我們滿足您的要求。

Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

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សេចក្តីជូនដំណីងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលពាក្យបណ្តឹងរើសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilrights។ បើលោកអ្នកគ្រូវការអ្នកបកប្រែកាសានៅពេលអង្គ ប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថៃធើការ) ប្រាំពីរថៃ

ថ្លៃធ្វើការ មុនថ្លៃប្រជុំដើម្បីអាចឲ្យគេសម្រូលតាមសំណើរប៉ស់លោកអ្នក ។

إشعار بعدم التمييز من Metro

تحترم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro الحقوق المدنية أو لإيداع شكوى ضد التمييز، يُرجى زيارة الموقع الإلكتروني www.oregonmetro.gov/civilrights. ان كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 707-1700 (من الساعة 8 صباحاً حتى الساعة 5 صباحاً حتى الساعة 5 مساءاً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موحد الاجتماع.

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Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

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January 2021

3.1 Consideration of the March 27, 2025 Council Meeting Minutes Consent Agenda

> Metro Council Meeting Tuesday, April 22, 2025

Metro

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov



Minutes

Thursday, March 27, 2025 10:30 AM

Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 253-205-0468 (toll free)

Council meeting

1. Call to Order and Roll Call

Council President Peterson called the Metro Council Meeting to order at 10:30 a.m.

Present: 6 - Council President Lynn Peterson, Councilor Duncan Hwang,
Councilor Mary Nolan, Councilor Gerritt Rosenthal,
Councilor Juan Carlos Gonzalez, and Councilor Christine
Lewis

Excused: 1 - Ashton Simpson

2. Public Communication

There was none.

3. Resolutions (Public Comment and Consideration)

3.1 Resolution No. **25-5475** For the Purpose of Increasing Metro Access to Properties and Supporting the Film and Television Industry in the Greater **Portland Region**

Attachments:

Resolution No. 25-5475

Staff Report

Staff highlighted the economic opportunity the film and television industry bring, the ability to balance support for that industry while protecting habitat, and the ways that balancing both goals supports Metro's strategic targets.

A motion was made by Councilor Hwang, seconded by Councilor Lewis, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Gonzalez, and Councilor Lewis

Excused: 1 - Simpson

3.1.1 Public Testimony for Resolution No. 25-5475

Dan Eason, local scout and filmmaker, supported the resolution and stressed the importance of quick responses and reliability in the permitting, and that when productions move to other properties and regions it results in the loss of

jobs, tourism, and support for local business.

Michelle Damis, Oregon President, Screen Actors Guild, supported the resolution and explained that 39% of travel world-wide results from a film or television show.

Councilors Hwang and Lewis, resolution sponsors, highlighted the emotional impact of the film and TV industry on locations and the support for the artistic community and those who provide the goods and services to support the industry. Councilor Gonzalez also spoke to the importance of showcasing the region's best attributes.

4. Ordinances (First Reading and Public Hearing)

4.1 Ordinance No. 25-1529 For The **Purpose Annexing** To The Metro District Boundary Approximately 13.92 Acres Located in Wilsonville Along SW Frog Pond Lane

Attachments: Ordinance No. 25-1529

Staff Report

Exhibit A to Ordinance No. 25-1529
Attachment 1 - Subject Territory

Deputy Metro Attorney Sykes read the procedures for the land use hearing. Councilor Lewis raised a potential ex parte contact; Mr. Sykes advised that the interaction was not an ex parte contact.

Staff described the property and criteria for annexation and announced that staff did not receive comments on the proposal.

4.1.1 Public Hearing for Ordinance No. 25-1529

Glen Sutherland, planner for the applicant, thanked Council for their consideration.

5. Resolutions (Public Comment)

5.1 **Resolution No. 25-5463** For The Purpose Of Amending Three Related I-5 Rose Quarter Projects To The 2024-27 MTIP To Add \$250 Million Dollars

Of Approved Funding To The Projects

Attachments: Resolution no. 25-5463

Exhibit A to Resolution 25-5463

Staff Report

Attachment 1 - Current Project Programming

Attachment 2 - Performance Assessment Evaluation

Attachment 3 - Urban Mobility Strategy Finance Plan

Update (2024)

Attachment 4 - STIP Amendment (December 2024)

Attachment 5 - Responses to TPAC

Attachment 6 - Phase 1/1A Full Build

Attachment 7 - TPAC/JPACT Meeting Summaries

Presenters reviewed project elements, values and outcomes, recent action at JPACT and the workforce program.

Jeff Moreland, Raimore Construction, supported the resolution and highlighted opportunities for competitive construction jobs for marginalized communities.

Winta Yohannes, Albina Vision Trust, urged Council to support the resolution without delay and described unity among businesses and community groups that support the project.

Councilor Rosenthal asked whether federal tolling guidance would impact the project, and Councilor Hwang asked about federal grants. ODOT staff asked to follow up regarding federal directives and confirmed that risk for grants remains but uncertainty about accessing federal funds has diminished significantly.

Councilor Hwang also asked about funding for Phase 1 and Phase 1A. ODOT staff replied that projected shortfall is for

the entire project and that Phase 1 is fully funded.

Councilor Nolan asked the COBID contracting goal, and Mr. Moreland replied that the project expects to exceed their current projection of 22%.

Councilor Lewis clarified with ODOT staff the process for transmitting/receiving project funds, including a reimbursement model for some funds.

Councilor Gonzalez explained that JPACT adopted an amendment to the resolution. Deputy Council President Simpson proposed the amendment, which stipulated that the project will return to JPACT and Council if the Reconnecting Communities Grant is not received or is significantly changed.

Councilor Gonzalez also asked about support in the Oregon Legislature. Staff relayed excitement from Salem for finishing the project.

President Peterson urged that Council move quickly. ODOT staff noted that project delay costs approximately \$75M per year. Mr. Moreland shared that delay has cost his company \$20M so far.

President Peterson asked ODOT staff to confirm the number of lanes under the cap, and the cost of freeway lanes. Staff confirmed two through-lanes on I-5 in each direction, with two new auxiliary lanes. Staff estimated that project costs for lanes would be 30% of total project costs, with the remainder funding transportation and land use improvements at street level.

Councilor Rosenthal asked which of the bridges in the project area are seismically resilient, and ODOT staff

confirmed that Broadway, Weidler, Williams, Vancouver and Flint bridges over I-5 will all be rebuilt and the highway cover will be seismically resilient.

Councilor Hwang asked if Metro needs to amend the RTP or delay the resolution, as congestion pricing is not included in the project. Metro staff clarified although the RTP assumes congestion pricing in the project area, the resolution can still move forward. The next RTP update can consider these changes.

Councilor Lewis asked why project elements are phased in as they are; ODOT staff explained that early phases include complex elements that are intertwined-Broadway/Weidler with the streetcar tracks and the connected Williams bridge. Phasing these interconnected systems early reduces inflationary impacts in future phases. Additionally, there is an opportunity to leverage a Reconnecting Communities grant that Albina Vision Trust received.

Councilor Nolan asked the methodology used for delay costs; ODOT staff pointed to data from the past five years that forms the basis of their projections.

Councilor Gonzalez asked about the impact of tariffs, and staff said the project would stand on equal footing with all other steel infrastructure and also noted that inflation has been significant in recent years without tariffs as well.

Councilor Rosenthal asked about projected impacts from congestion pricing. ODOT's past analysis showed congestion pricing could have a significant positive impact. Councilor Lewis asked what type of diversion the analysis projected; staff acknowledged that diversion already exists due to bottlenecks and that neighborhood impacts of diversion could be eased with auxiliary lanes.

5.1.1 Public Testimony for Resolution No. 25-5463

Chris Smith, No More Freeways, opposed the project, stating that Phase 1 does not meet original expectations for congestion pricing, multimodal and other improvements.

Sarah Risser, Families for Safe Streets, opposed the project and advocated for safety for people over car-centric systems, highlighting inequitable traffic safety impacts-including fatalities-for low-income residents.

Allan Rudwick, Eliot Neighborhood Association, opposed the project, citing the width, the phasing of project elements, and cost.

McKenzie Springer, Neighbors for Clean Air, opposed the project because federal funding is uncertain and the public health impacts of pollution from cars.

Eva Frazier, Bike Loud PDX, opposed the project, citing existing climate goals in Portland the region and that the desirable elements are slated for Phase 2. She urged congestion pricing.

James Posey, community advocate, recalled the harms to the Eliot neighborhood and Black community when the freeway was constructed, and highlighted the opportunities afforded by the project for marginalized communities moving forward.

Joe Cortright, City Observer, opposed the project, pointing to the omission of congestion pricing and costs.

6. Chief Operating Officer Communication

COO Madrigal announced the opening of GLEAN's artists in residence program will open April 14.

7. Councilor Communication

Councilor Lewis reminded Council that March 31 is Trans Visibility Day.

8. Adjourn

There being no further business, Council President Peterson adjourned the Metro Council Meeting at 11:52 a.m.

Respectfully submitted,

Anne Buzzini, Council Legislative Advisor

3.2 Consideration of the April 1, 2025 Council Meeting Minutes Consent Agenda

Metro Council Meeting Tuesday, April 22, 2025

Metro

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov



Minutes

Tuesday, April 1, 2025 10:30 AM

This Council meeting will adjourn into a work session.

Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 253-205-0468 (toll free)

Council meeting

1. Call to Order and Roll Call

Present: 7 - Council President Lynn Peterson, Councilor Duncan Hwang,
Councilor Mary Nolan, Councilor Gerritt Rosenthal,
Councilor Juan Carlos Gonzalez, Councilor Christine Lewis,
and Ashton Simpson

3. Resolutions

3.1 **Resolution No. 25-5463** For The Purpose Of Amending Related I-5 Three 2024-27 MTIP \$250 Million Quarter Projects To The To Add Dollars Of Approved Funding To The Projects

Attachments: Resolution no. 25-5463

Exhibit A to Resolution 25-5463

Staff Report

Attachment 1 - Current Project Programming

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Attachment 4 - STIP Amendment (December 2024)

Attachment 5 - Responses to TPAC

Attachment 6 - Phase 1/1A Full Build

Attachment 7 - TPAC/JPACT Meeting Summaries

Councilor Simpson supported the resolution and highlighted the harms of freeway expansion that disproportionately have impacted Black communities. He highlighted economic opportunity for marginalized communities and the vision for a community knitted back together. He acknowledged project flaws, while noting that maintaining the status quo perpetuates harms.

Councilor Lewis recalled that policymakers have considered the project since 2017 and that Council should work in partnership with the state on this project, which includes direct influence and guidance from Council. Councilor Rosenthal reiterated Councilor Simpson's remarks and described it as a need in dire need of re-engineering, with a cap serving as a good community asset with new opportunities.

Councilor Gonzalez described Rose Quarter as the largest restorative justice transportation project in the county, and highlighted that the project both meets goals and sends a message to policymakers nationwide.

Councilor Hwang shared that he wrestled with the positive impacts for workers, community members, and those affected by past harms and the uncertainty of the funding for the project statewide and nationally.

Councilor Nolan appreciated Albina Vision Trust for their work to restore the community and for ODOT's COBID commitment. They expressed skepticism that federal funds will flow to the project and concern that congestion pricing would be barred by state or federal governments if not implemented at the time of construction.

President Peterson expressed strong support and appreciated the robust engagement that has informed the project. She clarified that the resolution moves the project forward but the project is not budgeted until the funding is identified.

6. Adjourn to a work session

There being no further business, Council President Peterson adjourned the Metro Council Meeting into a work session at 10:56 a.m.

Respectfully submitted,

Anne Buzzini, Council Legislative Advisor

4.1 Ordinance No. 25-1530 For the Purpose of Amending Metro Code Section 11.01.130 (Administrative Cost Recovery) Concerning Use of Administrative Funds and Declaring an Emergency Ordinances (Second Reading of Amended Version and Vote)

Metro Council Meeting Tuesday, April 22, 2025

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING METRO)	ORDINANCE NO. 25-1530
SECTION 11.01.130 (ADMINISTRATIVE COST)	
RECOVERY) CONCERNING USE OF)	Introduced by Council President Lynn
ADMINISTRATIVE FUNDS AND DECLARING)	Peterson
AN EMERGENCY)	

WHEREAS, the greater Portland region is facing a severe and persistent housing affordability and homelessness crisis, which endangers the health and safety of thousands of our unhoused neighbors. Homelessness is a traumatic and dehumanizing experience that no person should have to endure, regardless of their circumstances; and

WHEREAS, the housing affordability and homelessness crisis in the greater Portland region impacts us all and requires collective and individual action from every person, business, and local government in the region; and

WHEREAS, on February 25, 2020, the Metro Council referred to the Metro area voters a personal and business income tax for the purposes of funding Supportive Housing Services in the Metro region (the "Supportive Housing Services Measure"), which was identified as Metro Measure 26-210; and

WHEREAS, on May 19, 2020, the Metro Area voters approved Measure 26-210, thus establishing a one percent personal income tax on high income earners and a one percent business profits income tax on businesses that gross \$5 million annually; and

WHEREAS, Measure 26-210 authorized Metro to provide funding to local governments for the provision of supportive housing services; and

WHEREAS, by adoption of Ordinance Nos. 20-1452, 20-1453, and 20-1454, Measure 26-210 has been codified in Metro Code; and

WHEREAS, through the hard work of Metro's County implementation partners and service providers around the region, the regional Supportive Housing Services ("SHS") program has in its first three years of implementation helped thousands of households avoid or escape homelessness, including funding more than 6,200 housing placements, more than 15,000 eviction preventions through regional rent assistance, and the creation or sustaining of more than 1,800 temporary shelter units; and

WHEREAS, despite these initial successes, the launch of the regional SHS program occurred during a time of profound trials and upheaval in the region and nation, including the impacts of the global COVID-19 pandemic on economic opportunity, public health, and public safety, which together exacerbated longstanding racial and economic inequality and lack of opportunity in the region; and

WHEREAS, these factors contributed to an increase in unsheltered homelessness in the Portland region between 2020 and 2023 according to the annual Point-in-Time count, deepening public concern and further complicating and compounding challenges in investments to address this need; and

WHEREAS, after Metro's tax collection costs are paid, Metro retains five percent of the SHS tax collections to administer and oversee the Supportive Housing Services Program, including convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration; and

WHEREAS, every action must be taken to minimize suffering, particularly for the unsheltered residents in the region; and

WHEREAS, near-term action is needed to provide funding for strategic, one-time investments to local implementation partners currently experiencing urgent need and risks to federal funds; and

WHEREAS, the Metro Council makes the following factual and legal findings:

- A. The Oregon Constitution Article XI, Section 14(4) gives Metro "jurisdiction over matters of metropolitan concern as set forth in the charter of the district."
- B. The Metro Council has previously determined that homelessness and affordable housing are matters of metropolitan concern as that term is used in the Oregon Constitution and the Metro Charter, thus giving Metro jurisdiction to legislate regarding these issues; and
- C. Amending Metro Code to authorize use of designated regional administrative funds for distribution to local implementation partners for specific, one-time purposes is a legitimate public purpose and necessary to protect the vital interests of those that are experiencing homelessness or likely to become homeless. Therefore, it is appropriate and necessary for the Metro Council to act legislatively to amend Metro Code Section 11.01.130 regarding the use of SHS funds, now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

- 1. Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as set forth in Exhibit A, with inserted text underlined and deleted text in strikethrough.
- 2. That this ordinance being necessary for the immediate preservation of public health, safety and welfare, an emergency is declared to exist, and this ordinance takes effect immediately upon adoption pursuant to Metro Charter Section 38(1).

ADOPTED by the Metro Council this 17th day of April 2025.

rson, Council President
as to Form:
cLaren, Metro Attorney
(

Metro Code Section 11.01.130 (Administrative Cost Recovery) is amended as follows, with <u>underlined</u> text representing inserted text and strikethrough representing deleted text. All other sections of Chapter 11.01 remain the same.

11.01.130 Administrative Cost Recovery; Use of Administrative Funds

- (a) After Metro's tax collection costs are paid, Metro may retain up to five percent of the remaining funds to pay for the costs to disburse the funds and administer and oversee the program. This includes convening and supporting the Regional Oversight Committee; establishing a regional homelessness data collection and reporting program; and supporting tri-county regional collaboration.
- (b) In addition to the uses described in subsection (a), Metro may also provide funding to a local implementation partner to support specific needs identified by Metro Council. Funding under this subsection is in addition to the allocations set forth in Section 11.01.090. The Metro Council may establish the conditions under which a local implementation partner may receive and use funds under this subsection. Funds provided under this subsection must be used for supportive housing services but are not otherwise subject to the requirements of this chapter unless required by Metro Council.

IN CONSIDERATION OF ORDINANCE NO. 25-1530 FOR THE PURPOSE OF AMENDING METRO CODE SECTION 11.01.130 (ADMINISTRATIVE COST RECOVERY) CONCERNING USE OF ADMINISTRATIVE FUNDS AND DECLARING AN EMERGENCY

Date: April 11, 2025 Prepared by: Kristin Dennis, Metro

Council Chief of Staff

Department: Council Office

Presenters: Kristin Dennis, Metro Council

Meeting Date: April 24, 2025 Chief of Staff

ISSUE STATEMENT

Metro Council seeks to ensure that Supportive Housing Services (SHS) funding provides tangible benefits where needed most across the region. In a time of continuing crisis in our communities and broader financial uncertainty, responsive action is of critical importance.

BACKGROUND

In May 2020, voters in greater Portland approved Measure 26-210 to fund services for people experiencing or at risk of homelessness. The measure created personal and business income taxes that fund Supportive Housing Services (SHS) across the region. Pursuant to the measure, Metro retains 5 percent of SHS tax collections to administer a regional program.

To enable disbursement of its administrative funds to local governments for one-time investments in improved service delivery, Metro Council held a first reading and public hearing of Ordinance No. 25-1530 on March 4.

On April 10, Metro Council held a second public hearing and considered an amendment (labeled Version A in the distributed materials) that proposed revisions to better support integration with existing regional service delivery; to clarify that funds will be used for strategic, one-time investments; and to limit eligible recipients of these funds to Metro's local implementation partners—Clackamas, Multnomah and Washington Counties. Metro Council adopted the amendment.

POLICY OPTIONS FOR COUNCIL TO CONSIDER

To ensure administrative funds are used strategically to support the existing work of the Supportive Housing Services programs, Metro Council may consider directing staff to work with county staff to identify key opportunities for investments that would benefit from availability of one-time funds. A future resolution adopted by Metro Council may identify key regional needs to specify the types of investment Metro Council will consider for funding distribution.

ACTION REQUESTED

Consider adoption of Ordinance No. 25-1530.