#### **BEFORE THE METRO COUNCIL**

)

## FOR THE PURPOSE OF GRANTING A YARD DEBRIS PROCESSING FACILITY LICENSE TO MINSINGER'S FLORAL NURSERY, INC. TO OPERATE A YARD DEBRIS COMPOSTING FACILITY

#### ORDINANCE NO. 98-725

Introduced by Mike Burton, Executive Officer

WHEREAS, Section 5.01.030 of the Metro Code requires an owner or operator of a yard debris processing facility to be licensed by Metro; and

WHEREAS, Section 5.01.040 of the Metro Code requires yard debris processing facilities to comply with the licensing requirements in Chapter 5.01; and

WHEREAS, Metro Code Section 5.01.060(a) requires applications for a license to be filed on forms provided by the Executive Officer, and specifies that licenses are subject to approval by the Council; and

WHEREAS, the Minsinger's Floral Nursery has submitted a yard debris processing

facility license application to operate its existing yard debris composting facility in West Linn, Oregon; and

WHEREAS, the Metro Code Chapter 5.01.230 to 5.01.380 sets forth provisions relating to the licensing of yard debris processing facilities; and

WHEREAS, Metro Code Section 5.01.110 provides for the ability of Metro Council to grant variances pursuant to criteria contained therein; and

WHEREAS, Minsinger's Floral Nursery has requested a variance from Metro Code Section 5.01.300(a)(1) pertaining to the quarterly reporting requirements as detailed in the Staff Report to this ordinance; and

WHEREAS, Minsinger's Floral Nursery has requested a variance from Metro Code Section 5.01.320 pertaining to the annual license fee as detailed in the staff report to this ordinance; and

WHEREAS, based on information submitted by Minsinger's Floral Nursery, specified in the Staff Report or otherwise submitted, the Executive Officer has found that the facility is in compliance with applicable provisions and standards in the Metro Code related to the licensing of yard debris processing facilities; and

WHEREAS, the Executive Officer recommends that the Council grant the attached license with the requested variances from the Metro Code, with conditions, to Minsinger's Floral Nursery; now therefore,

### THE METRO COUNCIL ORDAINS AS FOLLOWS:

- 1. The Council authorizes the Executive Officer to enter into the attached licensing agreement for a yard debris processing facility.
- Minsinger's Floral Nursery is granted a variance from the Metro Code Section 5.01.300(a)(1) pertaining to quarterly reporting requirements.
- 3. Minsinger's Floral Nursery is granted a variance from Metro Code Section 5.01.320 pertaining to the annual license fee.

ADOPTED by the Metro Council this <u> $5^{+h}$ </u> day of <u>March</u> 1998.

Jon Kvistad, Presiding Officer

Approved as to Form:

ATTEST:

Recording Secretary

Cooper, General Counsel Daniel B.

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# **EXHIBIT A**

## YARD DEBRIS COMPOSTING FACILITY LICENSE issued by METRO 600 N.E. Grand Avenue Portland, Oregon 97232-2736 (503) 797-1700

LICENSE NUMBER:	YD-0598
· · · · · ·	(see Section 2)
AMENDMENT DATE:	
EXPIRATION DATE:	
ISSUED TO:	MINSINGER'S FLORAL NURSERY
NAME OF FACILITY:	MINSINGER'S FLORAL NURSERY
ADDRESS:	655 ROSEMONT ROAD
CITY, STATE, ZIP:	WEST LINN, OREGON 97068
LEGAL DESCRIPTION:	(see attached application)
NAME OF OPERATOR:	MINSINGER'S FLORAL NURSERY
PERSON IN CHARGE:	CHARLES MINSINGER
ADDRESS:	655 ROSEMONT ROAD
CITY, STATE, ZIP:	WEST LINN, OREGON 97068
TELEPHONE NUMBER:	(503) 636-1843

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## LICENSE AGREEMENT

This License is issued by Metro, a municipal corporation organized under the Constitution of the State of Oregon and the 1992 Metro Charter ("Metro"), to Minsinger's Floral Nursery ("Licensee").

In recognition of the promises made by Licensee as specified herein, Metro issues this License, subject to the following terms and conditions:

## 1. DEFINITIONS

The definitions in Metro Code Section 5.01.010 shall apply to this License, as well as the following definitions. Defined terms are capitalized when used.

"Composting" means the controlled biological decomposition of organic materials through microbial activity which occurs in the presence of free oxygen. Composting does not include the stockpiling of organic material.

**"Facility"** means the site where one or more activities that the Licensee is authorized to conduct occur.

"Hazardous Waste" has the meaning specified in ORS 466.005.

"Prohibited Wastes" has the meaning set forth in <u>Section 5.2</u> of this License.

#### 2. TERM OF LICENSE

This License is issued for a term of five years from the date signed by Metro and the Licensee, following approval by the Metro Council.

### 3. LOCATION OF FACILITY

The licensed Facility is located at 655 Rosemont Road, West Linn, Oregon 97068. Tax lot 01600; Section 22, Township 2 South, Range 1 East.

### 4. OPERATOR AND OWNER OF FACILITY AND PROPERTY

- 4.1 The owner of the Facility is Charles E. Minsinger.
- 4.2 The owner of the property underlying the Facility is Charles E. Minsinger.
- 4.3 The operator of the Facility is Minsinger's Floral Nursery. Licensee may contract with another person or entity to operate the Facility only upon ninety (90) days prior written notice to Metro and the written approval of the Executive Officer.

### 5. AUTHORIZED AND PROHIBITED ACTIVITIES AND WASTES

- 5.1 Subject to the following conditions, Licensee is authorized to operate and maintain a yard debris composting facility.
  - 5.1.1 Licensee shall accept only yard debris, landscape waste, and clean wood wastes (e.g., untreated lumber, wood pallets). No other wastes shall be accepted at the Facility unless specifically authorized in writing by Metro.
  - 5.1.2 Licensee shall accept, for processing, yard debris in an amount not to exceed 600 cubic yards per year. This limitation in accordance with the variances from Metro Code Sections 5.01300 and 5.01.320 as granted by the Metro Council.

### 5.2 **Prohibited Wastes**

- 5.2.1 Licensee is prohibited from receiving, processing or disposing of any solid waste not authorized in this License.
- 5.2.2 Licensee shall not accept Hazardous Waste. Any Hazardous Waste inadvertently received shall be handled, stored, and removed pursuant to state and federal regulations.

## 6. MONITORING AND REPORTING REQUIREMENTS

In accordance with the variance granted by the Metro Council, licensee is not subject to certain standard reporting requirements. Licensee is required to monitor facility operations as set forth below:

6.1 Licensee shall monitor facility operation and maintain accurate records of the following:

- 6.1.1 Amount of feedstock received and quantity of product produced at the facility.
- 6.1.2 Records of any special occurrences encountered during operation and methods used to resolve problems arising from these events, including details of all incidents that required implementing emergency procedures.
- 6.1.3 Records of any public nuisance complaints (e.g., noise, dust, vibrations, litter) received by the operator, including:
  - (a) The nature of the complaint;
  - (b) The date the complaint was received;
  - (c) The name, address, and telephone number of the person or persons making the complaint; and
  - (d) Any actions taken by the operator in response to the complaint.

6.1.4 For every odor complaint received, the licensee shall record the date, time, and nature of any action taken in response to an odor complaint, and record such information within one business day after receiving the complaint. Records of

such information shall be made available to Metro and local governments upon request.

6.2 The licensee shall submit to Metro duplicate copies of regulatory information submitted to the DEQ and local jurisdictions pertaining to the facility, at the same time of submittal to DEQ and/or a local jurisdiction.

### 7. DESIGN AND OPERATIONAL REQUIREMENTS

- 7.1 Activities shall be conducted in accordance with the Metro approved facility design plan, operations plan and odor minimization plan submitted as part of the License Application. In addition:
  - 7.1.1 To control odor and dust the Licensee shall:
    - (a) Install dust control and odor systems whenever excessive dust and odor occur, or at the direction of Metro. Alternative dust and odor control measures may be established by the Licensee with Metro approval.
    - (b) Take specific measures to control odors in order to avoid or prevent any violation of this License, which measures include (but are not limited to) adherence to the contents of the odor minimization plan.
  - 7.1.2 With respect to vector control, the Licensee shall manage the Facility in a manner that is not conducive to infestation of rodents or insects. If rodent or insect activity becomes apparent, Licensee shall initiate and implement additional vector control measures.
- 7.2 The Licensee shall provide an operating staff which is qualified to perform the functions required by this License and to otherwise ensure compliance with the conditions of this License.
- 7.3 The licensee shall utilize functionally aerobic composting methods for processing authorized wastes at the facility.
- 7.4 All facility activities shall be conducted consistent with applicable provisions in Metro Code Chapter 5.01: <u>Additional Provisions Relating to the Licensing of Yard Debris</u> <u>Processing Facilities</u> (Sections 5.01.230 - 5.01.380). Licensee may modify such procedures. All proposed modifications to facility plans and procedures shall be submitted to the Metro Regional Environmental Management Department for review and approval. The Executive Officer shall have 10 business days from receipt of proposed modifications to object to such modifications. If the Executive Officer does not object, such modifications shall be considered approved following the 10-day period. Licensee may implement proposed modifications to Facility plans and procedures on a conditional basis pending Metro review and notice from Metro that such changes are not acceptable.

7.5 Licensee shall remove compost from the Facility as frequently as possible.

Minsinger's Floral Nursery Yard Debris Processing Facility License — Page 3

### 8. FACILITY CLOSURE

- 8.1 In the event of closure of the facility, all yard debris, composting material, end-product, and other solid wastes must be removed from the facility within 180 days following the commencement of closure.
- 8.2 Licensee shall close the facility in a manner which eliminates the release of landscape waste, landscape waste leachate, and composting constituents to the groundwater or surface waters or to the atmosphere to the extent necessary to prevent threats to human health or the environment.

8.3 Within 30 days of completion of closure, Licensee shall file a report with Metro verifying that closure was completed in accordance with this section.

### 9. ANNUAL LICENSE FEE

In accordance with the variance granted by the Metro Council, licensee is not subject to the annual license fee requirements established under Metro Code Section 5.01.320.

### 10. INSURANCE

- 10.1 Licensee shall purchase and maintain the following types of insurance, covering Licensee, its employees, and agents:
  - (a) Broad form comprehensive general liability insurance covering personal injury, property damage, and personal injury with automatic coverage for premises, operations, and product liability. The policy must be endorsed with contractual liability coverage; and
  - (b) Automobile bodily injury and property damage liability insurance.
- 10.2 Insurance coverage shall be a minimum of \$500,000 per occurrence, \$100,000 per person, and \$50,000 property damage. If coverage is written with an annual aggregate limit, the aggregate limit shall not be less than \$1,000,000.
- 10.3 Metro, its elected officials, departments, employees, and agents shall be named as ADDITIONAL INSUREDS. Notice of any material change or policy cancellation shall be provided to Metro thirty (30) days prior to the change or cancellation.
- 10.4 Licensee, its contractors, if any, and all employers working under this License are subject employers under the Oregon Workers' Compensation Law and shall comply with ORS 656.017, which requires them to provide Workers' Compensation coverage for all their subject workers. Licensee shall provide Metro with certification of Workers' Compensation insurance including employer's liability.

### 11. INDEMNIFICATION

Licensee shall indemnify and hold Metro, its agents, employees, and elected officials harmless from any and all claims, demands, damages, actions, losses and expenses, including attorney's fees, arising out of or in any way connected with licensee's performance under the license, including patent infringement and any claims or disputes involving subcontractors. Licensee shall

not assume liability for any negligent or intentionally wrongful act of Metro, its officers, agents or employees.

### 12. COMPLIANCE WITH LAW

Licensee shall fully comply with all federal, state, regional and local laws, rules, regulations, ordinances, orders and permits pertaining in any manner to this License, including all applicable. Metro Code provisions whether or not those provisions have been specifically mentioned or cited herein. All conditions imposed on the operation of the Facility by federal, state or local governments or agencies having jurisdiction over the Facility are part of this License by reference as if specifically set forth herein. Such conditions and permits include those attached as exhibits. to this License, as well as any existing at the time of issuance of this License and not attached, and permits or conditions issued or modified during the term of this License.

### 13. METRO ACCESS TO FACILITY

Authorized representatives of Metro shall be permitted access to the premises of the Facility at all reasonable times for the purpose of making inspections and carrying out other necessary functions related to this License. Access to inspect is authorized during all business hours.

## 14. DISPOSAL RATES AND FEES

- 14.1 The rates charged at licensed facilities are exempt from Metro rate setting.
- 14.2 Licensee is exempted from collecting and remitting Metro fees on waste received at the Facility. Licensee is fully responsible for paying all costs associated with disposal of residual material generated at the facility, including all Metro fees and taxes. A licensee shall obtain a non-system license prior to disposal of residuals at any facility not designated by Metro.
- 14.3 Licensee shall adhere to the following conditions with regard to disposal rates charged at the facility:
  - (a) A licensee may modify rates to be charged on a continuing basis as market demands may dictate. Rate schedules should be provided to Metro on a regular basis, and shall be provided to Metro on request.
  - (b) Public rates charged at the facility shall be posted on a sign near where fees are collected. Rates and disposal classifications established by a licensee shall be reasonable and nondiscriminatory.

## 15. GENERAL CONDITIONS

- 15.1 Licensee shall be responsible for ensuring that its contractors and agents operate in compliance with the terms and conditions of the license.
- 15.2 This License shall not vest any right or privilege in the licensee to receive specific quantities of yard debris during the term of the license.

Minsinger's Floral Nursery Yard Debris Processing Facility License --- Page 5

- 15.3 The power and right to regulate, in the public interest; the exercise of the privileges granted by a license shall at all times be vested in Metro. Metro reserves the right to establish or amend rules, regulations or standards regarding matters within Metro's authority, and to enforce all such legal requirements against licensee.
- 15.4 This License may not be transferred or assigned without the prior written approval of Metro, which will not be unreasonably withheld.
- 15.5 To be effective, a waiver of any term or condition of a license must be in writing, signed by the executive officer. Waiver of a term or condition of a license shall not waive nor prejudice Metro's right otherwise to require performance of the same term or condition or any other term or condition.
- 15.6 This License shall be construed, applied, and enforced in accordance with the laws of the State of Oregon and all pertinent provisions in the Metro Code.
- 15.7 If any provision of a license is determined by a court of competent jurisdiction to be invalid, illegal, or unenforceable in any respect, the validity of the remaining provisions contained in the license shall not be affected.

### 16. **REVOCATION**

Suspension, modification or revocation of this License shall be as specified herein and in the Metro Code.

#### **17. MODIFICATION**

- 17.1 At any time during the life of this License, either the Executive Officer or the Licensee may propose amendments or modifications to this License. Except as specified in the Metro Code, no amendment or modification shall be effective unless it is in writing, approved by the Metro Council, and executed by the Licensee and the Executive Officer.
- 17.2 The Executive Officer shall review the License annually, consistent with Section 6 of this License, in order to determine whether the License should be changed and whether a recommendation to that effect needs to be made to the Metro Council. While not exclusive, the following criteria and factors may be used by the Executive Officer in making a determination whether to conduct more than one review in a given year:
  - a) Licensee's compliance history;
  - b) Changes in waste volume, waste composition, or operations at the Facility;
  - c) Changes in local, state, or federal laws or regulations that should be specifically incorporated into this License;
  - d) A significant release into the environment from the Facility;
  - e) A significant change or changes to the approved site development plan and/or conceptual design; or
  - f) Any change in ownership that Metro finds material or significant.
  - g) Community requests for mitigation of impacts to adjacent property resulting from Facility operations.

Minsinger's Floral Nursery Yard Debris Processing Facility License --- Page 6

### 18. NOTICES

18.1 All notices required to be given to the Licensee under this License shall be delivered to:

Charles E. Minsinger Minsinger's Floral Nursery 655 Rosemont Road West Linn, Oregon 97068

18.2 All notices required to be given to Metro under this License shall be delivered to:

Licensing Program Administrator (Yard Debris Facilities) Metro Regional Environmental Management Department 600 N.E. Grand Avenue Portland, OR 97232-2736

18.3 Notices shall be in writing, effective when delivered, or if mailed, effective on the second day after mailed, postage prepaid, to the address for the party stated in this License, or to such other address as a party may specify by notice to the other.

### MINSINGER'S FLORAL NURSERY

METRO

Facility Owner or Owner's Representative Mike Burton, Executive Officer Metro

Date .

Date

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### STAFF REPORT

## IN CONSIDERATION OF ORDINANCE NO. 98-725 FOR THE PURPOSE OF GRANTING A YARD DEBRIS PROCESSING FACILITY LICENSE TO THE MINSINGER FLORAL NURSERY INC. TO OPERATE A YARD DEBRIS COMPOSTING FACILITY

Date: January 20, 1998

Presented by: Bruce Warner Bill Metzler

#### INTRODUCTION

The purpose of this report is to provide the information necessary for the Metro Council to act on the recommendation that the Minsinger Floral Nursery be awarded a license to operate a yard debris composting facility located in West Linn, Oregon. The license agreement is attached to Ordinance No. 98-725 as Exhibit A.

This report is divided into four main parts: (a) a description of the facility and other relevant applicant information; (b) list of submittals; (c) staff analysis of the application and whether the facility meets the standards as specified in Metro Code in order to be awarded a license; and (d) staff's recommendations and specific conditions to be contained in the license agreement.

The purpose of the licensing program is to help ensure that yard debris processing facilities are designed and operated in a manner that minimizes nuisance impacts on surrounding communities and businesses.

#### **Key Findings and Recommendations Include:**

- Staff has reviewed all required submittals and has determined that Minsinger Floral Nursery meets the requirements of the Metro Code related to licensing yard debris processing facilities.
- The applicant has requested variances from the Metro Code Section 5.01.300(a)(1) regarding the requirements for quarterly reports and Metro Code Section 5.01.320 regarding the payment of annual license fees. Staff recommends that the variances be granted with conditions as described in Part III of this staff report and set forth in the Licensing Agreement Section 5.1.2.
- The terms of the license will protect public health and safety and maintain consistency with the Regional Solid Waste Management Plan. The Metro licensing program includes problem resolution through intergovernmental cooperation, technical assistance and enforcement measures.

### I. FACILITY AND APPLICANT INFORMATION

Location:

• The site is located south of State Highway 224, north of the Clackamas River, and east of Interstate 205, in Clackamas County (reference Attachments 3 & 4 – Site Location Aerial Photographs).

- Facility address: 655 Rosemont Rd., West Linn, Oregon 97068
- The facility lies in Section 22, Township 25, Range 1 East, Clackamas County Oregon. Tax Lot 01600.

Zoning and Permitting:

• The site is zoned Rural Residential Farm Forest (RRFF5). No permits have been required of the applicant from Clackamas County. The facility is located inside the Metro Boundary, but outside the Urban Growth Boundary.

#### General Facility Description:

- The 4.19-acre site is primarily used for a nursery with compost being produced on-site for use in the nursery. Fresh grass clippings, leaves and manure are the feedstocks incorporated into a windrow and composted.
- Approximately 400 cubic yards of material is accepted annually.
- The grass clippings and leaves come from a local landscape company, and the manure comes from a neighbor's horse stable. There is no charge to the landscape company or the neighbor to dispose of these materials at this nursery.
- The incoming feedstocks are mixed together on an asphalt surface and formed into a windrow 7' high x 10' wide x 30' long and aerated daily with a Caterpillar 910 wheel loader to minimize the potential for anaerobic conditions and prevent odors.
- The composting process takes six months to complete. The compost is then stockpiled in an opensided structure with a roof, and cures for an additional three months. The primary end use of the compost is to provide soil amendment for the nursery operations. Finished compost is also available for sale to landscapers and homeowners.

#### Completeness and Sufficiency of Application

Applicants for yard debris processing facility licenses are required to complete the application form and provide additional information as requested. The license application form and other material required to process the license were submitted and have been determined to be complete and adequate.

#### **Applicant Qualifications**

The applicant has been using a low-technology compost processing technique for his nursery for over thirty-five years at this location.

### II. LIST OF SUBMITTALS / STAFF REPORT ATTACHMENTS

Attachment 1 - <u>Application for a Yard Debris Processing Facility License</u>, prepared by Charles Minsinger, owner, dated July 15, 1997 and revised October 1, 1997.

Attachment 2 - Variance Request. Letter from Mr. Charles Minsinger dated November 12, 1997,

requesting variances from Metro Code requirements pertaining to licensing yard debris processing facilities.

#### Attachments 3 & 4 – Site Location Aerial Photographs.

#### **III. ANALYSIS OF LICENSE APPLICATION**

The Metro Code licensing standards are set out in detail in order to establish clear and concise standards for an efficient administrative process. A standardized licensing application form was developed to ensure that the information would be sufficiently detailed to illustrate whether the facility is in compliance with the applicable Metro Code provisions.

Staff have reviewed the license application and other supporting documentation and have found that the facility meets all applicable Metro Code requirements and is eligible for a yard debris processing facility license. The following table summarizes staff's analysis:

Metro Code Licensing Provisions	Acceptable	Unacceptable
5.01.260 General Yard Debris Facility Design Requirements & Design Plans	x	
5.01.270 General Operating Requirements for Yard Debris Facilities	<u> </u>	
5.01.280 Yard Debris Processing Operations Plan	<u> </u>	
5.01.290 Yard Debris Facility Odor Minimization Plans	x	

#### Variances from the Metro Code

The applicant has requested two variances from the Metro Code provisions for the licensing of composting facilities.

The request for the variances are in accordance with Metro Code Section 5.01.110, which allows Council to grant specific variances from particular Code requirements. The two variances requested are as follows:

1. Variance to Metro Code Section 5.01.300(a)(1) - Yard Debris Facility Records, quarterly reports.

The applicant requests a variance from the licensing reporting requirements in Metro Code Section 5.01.300. The reporting requirements in this section requires licensees to deliver a quarterly report to Metro describing the quantity of feedstocks accepted for processing. The applicant states that, based on the very limited size and operation of the facility, strict compliance with this requirement would be extremely burdensome and highly impractical. Due to the very small amount of feedstock currently accepted at the facility (under 500 cubic yards per year), staff agrees and recommends that this variance be granted with the condition that the facility operations are not expanded and remain consistent with the license application.

2. Variance to Metro Code Section 5.01.320 - Yard Debris Facility Annual License Fees.

The second request is for a variance to the Metro Code Section 5.01.320 (annual license fees of \$300 per year). The applicant states that, based on the very limited size and operation of the facility, compliance with this requirement would be extremely burdensome and highly impractical. This facility uses nearly all of the compost produced on-site to enhance horticultural production at the nursery. Staff agrees, and recommends that the variance be granted with the condition that the facility operations are not expanded and remain consistent with the license application.

#### Recommendations and specific conditions for granting the variances

Due to the very limited size and scope of the composting operations, staff recommends that the requested variances be granted with special conditions. As a condition for granting the two variances, the facility and processing operations must remain consistent with the description in the license application. If the facility operations are expanded from that stated in the license application, the applicant must notify Metro and the variances will be re-examined (reference the conditions in the License Agreement Section 5.1.2).

### V. BUDGET IMPACTS

Current staffing levels are expected to be adequate to handle any technical assistance or enforcement requirements that might arise from licensing this facility.

#### VI. STAFF RECOMMENDATION

Based on the foregoing analysis it is the opinion of staff that Minsinger Floral Nursery should be granted a yard debris processing facility license, with the requested variances and conditions, in accordance with the provisions of the License attached to Ordinance No. 98-725 as Exhibit A.

### VII. EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Ordinance No. 98-725.

BM:

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Attachment 1

## MAIL THIS APPLICATION TO:

## DATE RECEIVED BY METRO:

M	etro
M	etro

Attn.: Bill Metzler **Regional Environmental Management** 600 N.E. Grand Avenue Portland, OR 97232-2736

RECEIVED

OCT 1 1997

ARD DEBRI	S PROCESS	SING F	

LICENSE APPLICATION FORM

METRO REGIONAL ENVIRONMENTALMANAGEMENT

#### YAF LITY

Check all that apply:

REVISED

- No Branches Yard Debris Composting Leaves-Grass-Manure
- Other (specify)

Note: This form should not be used for yard debris reload facilities. A separate form for reload facilities is available from Metro.

Date of Application: 7-15-97

## PART 1

1.	NAME OF FACILITY:	Minsingers Florst Nursery				
	Facility Address:	655 Rosemont Rd	, 			
	· ·	West Linn Oregan	97068			
•.	<i>.</i>					
2.	PROSPECTIVE LICEN	SEE .				
	Public Agency:	Private: _X				
	Name of Licensee:	Some as above				
	Mailing Address:	•	-			
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•	Phone Number:	636-1843	, , , , , , , , , , , , , , , , , , ,			
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Metro License Application Form Yard Debris Processing Facility

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<ol><li>OWNER(S) OF PROPERTY</li></ol>	3.	OWNER(	S)	OF	PRO	PERTY
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Name: <u>(</u>	harles E. Minsing			-
Mailing Address:	· · · · · · · · · · · · · · · · · · ·			-
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Metro License Application Form Yard Debris Processing Facility

2

7. Is a conditional use permit necessary for the facility?

No X Yes

If required, has the permit been obtained?

No

Yes \_\_\_\_

8. PUBLIC HEARING(S)

Date(s) and nature of Public Hearing(s) held or to be held, if any:

...

# 9. PERMITS ISSUED OR APPLIED FOR

List name and number of all permits (i.e., DEQ Solid Waste Disposal Permit, Conditional Use Permit, National Pollution Discharge Elimination System Permit, Etc.), plus name, address, and contact person at the agency responsible for issuing the permit(s).

Permit(s) Applied for:

Permit(s) Received:

10	<b>FSTIMATED</b>	<b>OUANTITY</b>	OF	YARD DEBRIS	TO	<b>BE ACCEPTED</b>	
10.		QUANTIT					

Annually: 400 cubic yards Annually:  $132^{?}$  tons (optional)  $wet = 10-7^{?}$ 

Daily:	-5-0	Cu Yds	cubic yards	

Not every dep

Daily: \_\_\_\_\_ tons (optional)

No \_\_\_\_

·No

## 11. PUBLIC/COMMERCIAL OPERATIONS

Will the facility be open to the public?

Will the facility be open to commercial solid waste collectors?

Yes \_\_\_\_\_\_

Yes X

# **12. OPERATING HOURS AND TRAFFIC VOLUME**

OPERATING HOURS	PUBLIC	COMMERCIAL
Hours Per Day	8	8
Days Per Week	7	7 .
Estimated Vehicles Per Day between 3 en	H 8 00 10	• • •

13. Does the owner/operator of this facility own, operate, maintain, have a proprietary interest in, or is the owner financially associated with or subcontracting the operation of the facility to any individual, partnership or corporation involved in the business of collecting residential, commercial, industrial or demolition refuse within the boundary of Metro?

Yes \_\_\_\_\_ No <u>×</u>

14. Will the facility be open to solid waste collection companies who collect outside the boundary of Metro ?

Yes \_\_\_\_\_ No \_\_\_\_\_

## PART 2

## **GENERAL FACILITY DESIGN PLAN**

1. Describe how stormwater is managed at the facility. Mostly, it either soaks into natural Soils or rans woods that absorbs preass ru a. Is precipitation run-on diverted around the processing area? Yes X No Describe By means of natural or made berms or diversionary Channels b. Is run-off from the facility controlled? Yes 🗸 No Describe diverted to Collecting besin, then Pumped Spray onto Pile of mixed material, to per amount of moisture content APProx - 60% Maintain 9 2. Describe any barriers that the facility has (or will have) to prevent unauthorized entry and dumping (fencing, gates, locks). Cess driveway goes thru nursery. We are alway - 1. letch for loads we dont want, such

6

3. Are there all weather access roads to the site?

Yes X No

4. Does (or will) the facility have scales?

No 🔨 Yes

5. Does the facility have signs (at entrance, directing traffic flow, public information)?

Yes <u>X</u> No \_\_\_\_\_

Please describe the location(s) and type of sign(s):

Signs designating what we take, and don't take near Point of dumping.

- 6. What is the estimated capacity (cubic yards) of the facility storage area(s) for incoming yard debris waiting to be processed?
- 7. What is the estimated capacity (cubic yards) for finished product storage?

Approximatley 500 Cu yds Total, under Cover and in open area 30' 30'

8. Please describe how you handle, store and remove hazardous or other non-permitted or non-compostable wastes delivered to the facility.

what litter we get, we pick it out by hand and put in garbage Con Garbare Pick up weekly No hazardous material accepted

## PART 3

## **GENERAL OPERATING PLAN**

- 1. Describe your methods of measuring and keeping records of incoming yard debris. <u>There is no set method of measuring incoming material</u>. <u>In a days time we may get 4 cr 5 trailers cr</u> <u>fick ups, with any where from a garbage bag to 2</u> or 3 (<u>yards of Grass or leaves</u>
- 2. How often are the facility grounds cleaned of litter? <u>Duly - 25 we walk around, we pick up straws - Colophane</u>, <u>for Consect</u>, and put into garbape can.
- 3. Describe how you encourage delivery of yard debris in covered loads. <u>The loads of Grass-or leaves are usually with</u> <u>enough that it doesn't blow out of Pick ups-</u>
- 4. Describe how you control the types of materials you receive, and methods for removing, recovering and disposing of non-compostables.

look over the trailers, Pick ups ect, as they Come in Wr. We stop any that has brush. 5. Where do you dispose of non-compostable wastes? In Garber Con. There is never any great 2 mount of you Compostable material. . •

6. Please give a general description of the steps you take to process yard debris (from delivery to end-product).

Material is Layered into 2 Pile, When 1/2 rotted, is moved to another spot as moving material decomposes better If sprested. Also it helps to mix misteriol each ime it is used moved

- 7. What is the maximum length of time required to process each day's receipt of:
  - a. Yard debris? defending on how much maderial is veried.
  - b. Grass clippings? Moving vow material to Pile usually takes Leaves Manuve from 20 minutes to 1/2 hour- Porday.
- 8. How long does it typically take to process yard debris at your facility (from receipt to finished product)?

About 6 months.

a. How long do you cure the finished product?

up to 6 months or until it is used or sold

9. If applicable, what are the dimensions of the windrows or piles that are typically constructed at your facility (length, width, height)?

Static Piles are usually 40' by 6 to 8 feet high.

10. How do you manage the windrows or piles? What kind of equipment do you use?

we use a Cater Piller 910 Loader to move or Pule. Also 2 Ford 1710 form tractor with backet Loader

8

11. Describe how you control the following:

a. Noise (from machinery and equipment): Looder and tractor have mafflers. work during work day normal business hours We te Pm 2m b. Vectors (insects, birds, rodents): Seen any rodent, Insects or other Wavent Problems with Varmints 2 heren will fry te grab a fish GCC25510nly vom one of the Ponds. c. Dust: everyday as we Gravel drive ave Sprinklad 121 Water Shrubs and Plants in nurs d. Litter: day as noticed in Welkeround. erery Ked 12. Describe the fire prevention, protection and control measures used at the facility. have two Wells, Water lucs to all parts of u)e ave shle to divide Pilos into Propert 50 Ura unth equiptiment, So 25 to Control Smin a hasting

Metro License Application Form Yard Debris Processing Facility

tural

13. Does (or will) the facility have legible sign(s) at public entrances including:

Name of facility?	Yes_X_	No
Name of the operator?	Yes	No_ <u>K</u> _
Hours of operation?	Yes_X	No
List of materials that will and will not be accepted?	Yes <u>××</u>	No
Schedule of charges?	Yes	No_ <u>×</u>
Phone number in case of emergency?	Yes <u>×</u>	No

14. Describe your methods for monitoring and adjusting the following (during processing):

a. Temperature: Probes to check internal heat ante it et intervals as 12triv Saraved Proper moisture Contont. nerde maint maisture Content around 60%. Not Soggy but dem we try to Keep b. Oxygen levels: Pilos are maved accessionly - that mixes material Aprivates c. Moisture levels: 60 moist 15. In general, what are your plans (existing or proposed) for marketing the finished product? Soll to Lond Scapers - er homeouners thadvertising and hairing 2

Core of 2 mount

12

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## PART\_4

# ODOR MINIMIZATION PLAN

1. Generally describe how you handle loads of bad smelling yard-debris and grass clippings?

from receiving 10 moved evea mird 50 25 0 ma e's Care of 1

2. Describe your procedures for receiving, recording and remedying odor complaints or odor problems at the facility.

3 at (compost ing Complay 5 10 Som+ th 129 in.> right for a nat 5 -10.54 i.

3. Describe your methods for minimizing and controlling odors at the facility.

Lene 1015 teviz n choi eriodz 15 シシュ Prevailing Wi cccur. Ø mis Frehi

4. Describe your procedures for avoiding delay in processing yard debris during all weather conditions.

our receiving ever is blacktopped so we can work in vain. drive ways are graveled and sprinkled regularly. Material is removed from dumping avea each evening to ATOCENT file So no build up of that spot.

- 5. Prior to turning or moving composted material, describe how the following factors are considered:
  - a. Time of day:

usually whenever we have fime

b. Wind direction:

the prevailing und is from the N.E. There are tell trees all around so we are Protected from wind currents ..

c. Percent moisture:

If it rains we don't have to sprinkle pile.

d. Estimated odor potential: <u>Alane</u>, <u>Preper Corbon Vetic 50%</u> <u>Nitrogen 90055-100005</u> <u>We mit manne with Sharings with 9rass</u> And/ Or leaves in files

s:\share\metz\yrdebris\license\app.for\license.app

 $\cdot$ 

## LICENSE APPLICANT

I hereby certify that the information contained in this application is true and correct to the best of my knowledge. I agree to notify Metro within 10 days of any change in the information submitted as a part of this application.

Signature and title of person completing this application:

SIGNATURE Charles & Mensinger TITLE OUT DATE 9-27-97 PHONE (36-1843 Comment our composting facility is an offshoot of our Nursery business. we started composting in about 1943 in North Portland in our nursery there, to provide 2 Source of Planting mix to use in our Container Trees and shrubs. We have been at our Resement Road address Since 1963, and have used some methods as before We live 2 landscaped area of about 2 acres to display how Trees and shrubs grow, and we use about 1/2 or more of our compost to mulch our shoub beds each spring, so don't have a great deal left to Sell. Because, this whole area has heary clay, the home owners like our som post and planting har x to loosen their soil and provide nutrients :... John Poseid has seen our facility, ask him. he Amenangen 15

Baffam Site legal Description Res open fields TAX LOT 01600 our Home 4.19 Acres Section 22 shede Flg Trees Township 25 Woods Le Range IE Retail Drive Way revertind Plants Plants, Ratai Retard Greenhouse North 30 × 60 Pole Bldg  $\Lambda$ 24045 container PL Composed Mit アン Plants Drive Way Main er or h Gravel ŝ Rose Dense Dumping Arep Landscaped PISPIZY Working Gardens Compost pile Finisher 2 ACTES -Compost Dense Fironds 1 Larson House y Brush

Attachment 2

#### November 12, 1997

Mr. John Foseid Compost Projects Coordinator Metro Regional Environmental Management 600 NE Grand Avenue Portland, OR 97232

Dear Mr. Foseid:

This letter is in regard to my application for a Metro yard debris compost facility license. I understand that the Metro Code Section 5.01.110 contains provisions for granting specific variances from particular requirements of the Metro Code.

Because of the size and nature of my nursery composting site, I am requesting that the Metro Executive Officer and Metro Council favorably consider and grant me a variance from the following license requirements in the Metro Code:

- Section 5.01.300 Yard Debris Facility Records
- Section 5.01.320 Yard Debris Facility Annual License Fees (\$300 per year)

As you can see from my license application, I accept about 400 cubic yards of material per year. Most of the compost I make is used at my nursery and the rest is sold. I run a very small and simple operation that is part of my nursery. Strict compliance with the Metro Code requirements for facility record reporting and paying the annual license fee will be extremely burdensome and highly impractical for my business.

Thank you for your consideration.

Sincerely,

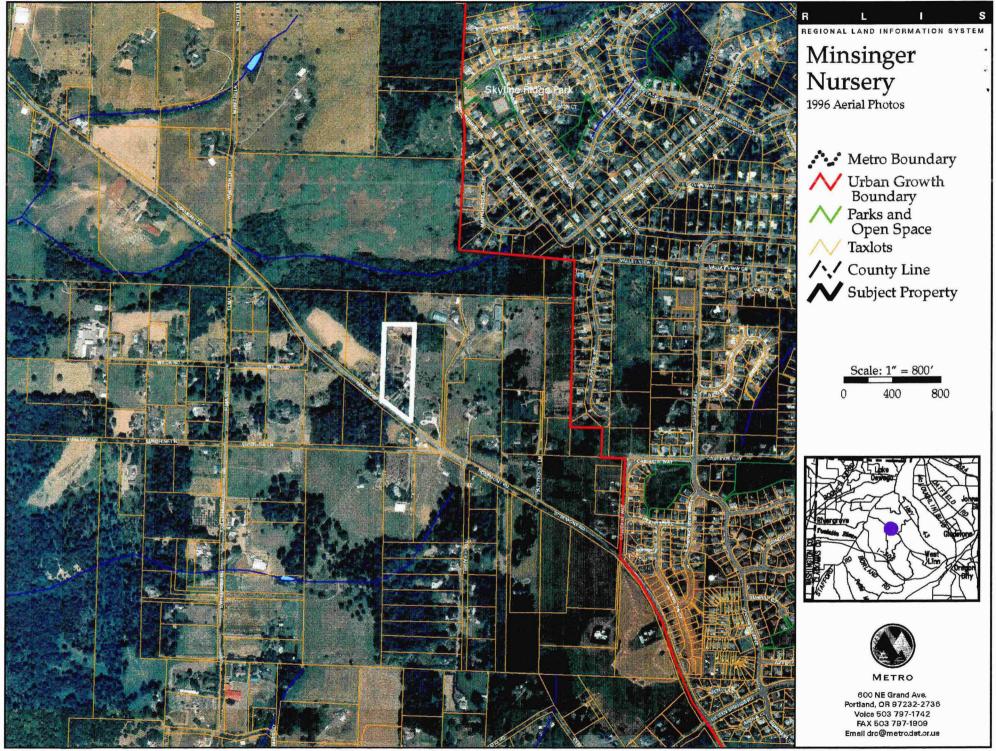
Charles & Minsenger

Charles E. Minsinger 655 Rosemont Road West Linn, OR 97068

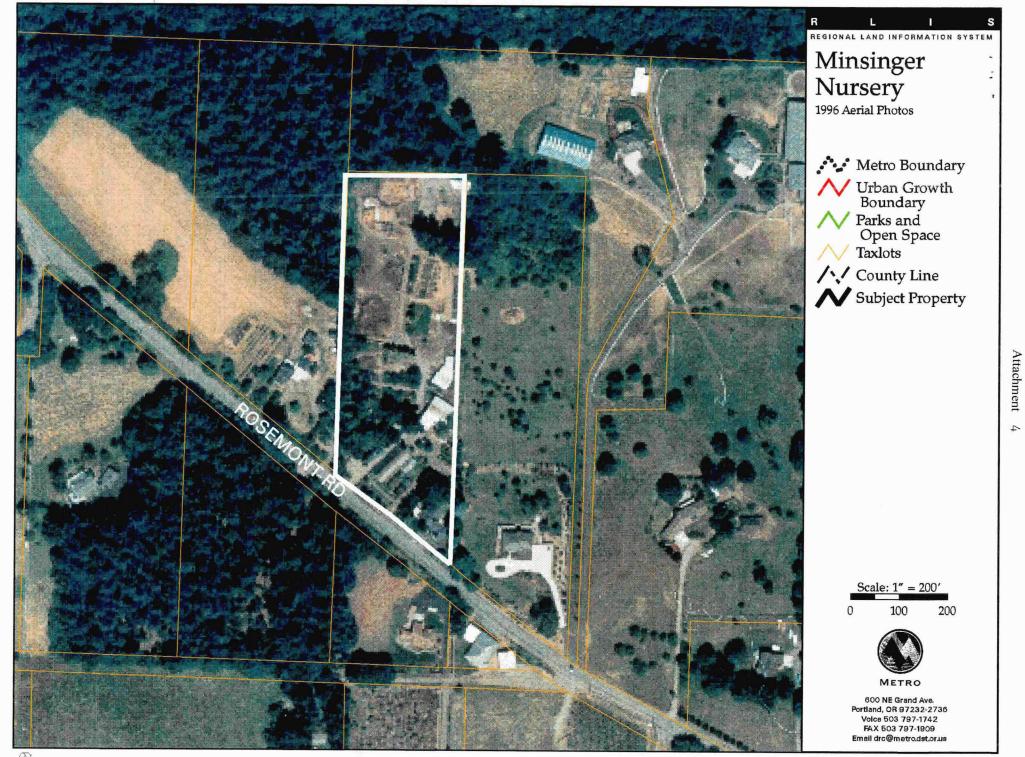


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METRO REGIONAL ENVIRONMENTAL MANAGEMENT



97068/mins\_photo.aml, plot date: January 06, 1998



97068/mins\_photo.aml, plot date: January 06, 1998

### **REGIONAL ENVIRONMENTAL MANAGEMENT COMMITTEE REPORT**

CONSIDERATION OF ORDINANCE NO. 98-725, FOR THE PURPOSE OF GRANTING A YARD DEBRIS PROCESSING FACILITY LICENSE TO MINSINGER'S FLORAL NURSERY, INC. TO OPERATE A YARD DEBRIS COMPOSTING FACILITY

Date: February 17, 1998 Presented by: Councilor Washington

<u>Committee Recommendation</u>: At its February 17 meeting, the Committee considered Ordinance No. 98-725 and voted unanimously to send the ordinance to the Council with a do pass recommendation. Voting in favor: Councilors McFarland, Washington and Chair Morissette.

## Background

At the request of the region's local governments Metro has developed and is in the process of implementing a licensing program for yard debris facilities. The purpose of the program is to provide a uniform set of regional regulatory standards that must be met by a facilities. These standards include facility design, operations and odor minimization.

<u>Committee Issues/Discussion</u>: Bruce Warner, Regional Environmental Management Director, presented the staff report. Warner noted that the license applicant, Minsinger's Floral Nursery has been composted material for its own use for many years. The facility is inside the Metro boundary, but outside the UGB. Warner indicated that this is a very small operation, but that, under the licensing standards, it is required to obtain a license. Warner noted that facility had maintained a excellent relationship with its neighbors and that staff was unaware of any opposition to the proposed license. Because of the size of the facility, staff recommends that the customary \$300 annual fee and quarterly reporting requirements be waived.