

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF REALLOCATING)
MULTNOMAH COUNTY LOCAL SHARE)
FUNDS AMONG EXISTING PROJECTS)

RESOLUTION NO. 99-2763
Introduced by Mike Burton
Executive Officer

WHEREAS, funding for Multnomah County Local Share Projects comes from Metro's Open Space, Parks and Streams bond measure (26-26), which was approved by the voters of the region in May 1995; and

WHEREAS, Multnomah County was allocated \$3,401,545 to complete its local share projects; and

WHEREAS, Metro Regional Parks and Greenspaces administers the local share projects for Multnomah County; and

WHEREAS, the Multnomah County local share intergovernmental agreement (IGA) requires that any changes to Multnomah County's local share project list or the re-allocation of funds must be approved by the Metro Council at a public hearing; and

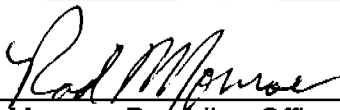
WHEREAS, Metro Regional Parks and Greenspaces has consulted with Multnomah County on the proposed re-allocation of funds among the local share projects as required by the provisions of the IGA transferring parks from the County to Metro; and

WHEREAS, the Regional Parks and Greenspaces Advisory Committee has considered this proposal at its March 2, 1999 meeting and recommended approval; now therefore

BE IT RESOLVED


That the Metro Council approves the re-allocation of funds among the Multnomah County Local Share Project List as detailed in Exhibit A attached hereto.

ADOPTED By the Metro Council this 6th day of May 1999.



Rod Monroe, Presiding Officer

Approved as to form:



Daniel B. Cooper, General Counsel

**EXHIBIT A
Resolution 99-2763**

Multnomah County Local Share Project List

Administered by Metro Regional Parks and Greenspaces

- **Whitaker Ponds Acquisitions**

Land acquisition goals have been accomplished. One more land acquisition may occur. Other than this potential deal, there are no more willing sellers in this target area.

Thus, all remaining funds shall be re-allocated for capital construction activities at Howell Territorial Park and/or Oxbow Regional Park. The current fund balance is \$224,504. If the proposed transaction is completed, this fund balance could be reduced by the purchase price, due diligence and stabilization costs. Therefore the amount to be re-allocated could range from approximately \$70,000 (if the proposed transaction is successful) to \$224,504 (if the transaction is not completed).

- **Hogan Cedars Acquisitions**

Land acquisition goals have been accomplished.

Funds for the two land purchases in this target area will come from the East Buttes/Boring Lava Domes regional target area, city of Gresham local share funds and the Springwater Corridor project of Multnomah County's local share allocation.

Thus, the total amount of \$300,000 will be re-allocated for capital construction activities at Howell Territorial Park and/or Regional Oxbow Park.

- **Tryon Creek Acquisitions**

Land acquisition goals have been accomplished.

Funds for the land purchases will come from the Tryon Creek Linkages regional target area and from the city of Portland's Bureau of Environmental Services (BES).

Thus, the total amount of \$300,000 will be re-allocated for capital construction activities at Howell Territorial Park and/or Oxbow Regional Park.

- **Ancient Forest Capital Improvements**

No changes. \$150,000 for capital improvements.

- **Howell Territorial Park Capital Improvements**

Existing local share budget of \$275,000 will be augmented with re-allocated funds from Whitaker Ponds, Hogan Cedars, Tryon Creek, Burlington Bottom, and contingency.

Original estimate of \$275,000 was made in 1994. The estimate was too low. Adoption of a master plan, new permit requirements and standards, additional tasks and inflation have increased project costs. Current capital improvement needs are \$1,800,000.

- **Oxbow Regional Park Capital Improvements**

Existing local share budget of \$1,250,000 will be augmented with re-allocated funds from Whitaker Ponds, Hogan Cedars, Tryon Creek, Burlington Bottom, and contingency.

Original estimate of \$1,250,000 was made in 1994. The estimate was too low. Adoption of a master plan, new permit requirements and standards, additional tasks and inflation have increased project costs. Current capital improvement needs are \$6,602,000.

- **Burlington Bottom Capital Improvements**

Project finished: the trail and bridge improvements have been completed. BPA, the property owner, does not want additional improvements to the site at this time.

Balance of funds (\$175,055 estimated) to be re-allocated to capital construction activities at Howell Territorial Park and/or Oxbow Regional Park.

- **M. James Gleason Boat Ramp Improvements**

No Changes. \$90,000 for improvements.

- **Sauvie Island Boat Ramp Improvements**

No Changes. \$50,000 for improvements.

- **Blue Lake Park Capital Improvements**

No Changes. \$205,000 for improvements.

- **Springwater Corridor Improvements**

\$250,000 budget to be used to make trail improvements between Palmblad Rd. and Rugg Rd., and purchase trailheads along the Springwater Corridor. This project is being administered by Portland Parks through an Intergovernmental Agreement between Metro and the City.

- **Contingency**

Re-allocate the entire amount of \$31,545 to capital construction activities at Howell Territorial Park and/or Oxbow Regional Park.

- **Summary of funds to be re-allocated:**

Whitaker Ponds:	\$ 70,000	to	\$224,504
Hogan Cedars	\$300,000		
Tryon Creek	\$300,000		
Burlington Bottom	\$175,055		
Contingency	\$ 31,545		

Total	\$876,600	to	\$1,031,104
--------------	------------------	-----------	--------------------

METRO OPERATIONS COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 99-2763, FOR THE PURPOSE OF REALLOCATING MULTNOMAH COUNTY LOCAL SHARE FUNDS AMONG EXISTING PROJECTS.

Date: April 22, 1999

Presented by: Councilor Washington

Committee Action: At its April 21, 1999 meeting, the Metro Operations Committee voted 3-0 to recommend Council adoption of Resolution No. 99-2763. Voting in favor: Councilors Atherton, Kvistad and Washington.

Council Issues/Discussion: The committee heard the staff presentation, took public testimony and deliberated over the course of two meetings. Charlie Ciecko, director of Metro's Regional Parks and Greenspaces Department, stated that Measure 26-26 contained a \$25 million local share component which was directed to cities and counties in the Metro region. Multnomah County's share amounts to \$3.3 million, and is managed by Metro, based on Multnomah County having transferred its park system to Metro.

Multnomah County's local share projects, as originally conceived, have largely been completed, with a remaining balance of a little over \$1,000,000 in unspent funds. At the same time, master plans for two of the sites, Howell Territorial Park and Oxbow Regional Park, identify further improvements that the department proposes to direct the unspent funds towards. The expenditure of these funds for the identified capital projects has the agreement of the Parks and Greenspaces Advisory Committee, Multnomah County Executive Beverly Stein and the Metro Executive Officer.

Several citizens testified to an alternative use for the funds in question. Their desire is for Metro to purchase Leadbetter peninsula, adjoining Smith and Bybee Lake, which is a proposed Multnomah County jail site. The peninsula is currently owned by the Port of Portland, and has been filled with over 15 feet of Willamette and Columbia River dredge spoils. The Smith and Bybee Lake Management Committee heard a presentation from the Multnomah County Sheriff about the proposed jail siting. While taking no explicit pro or con stance regarding the jail, the committee did send a letter to the Sheriff and the Multnomah County Board of Commissioners with several comments and recommendations.

The citizen testimony to the Metro Operations Committee tended to emphasize the following points:

- Any remaining local share money should be used only for further acquisitions, not capital projects.
- Leadbetter peninsula is a biologically important site, an important habitat for a threatened turtle species and would add to Metro's Smith and Bybee Lake holdings.

- The Smith and Bybee Lake Wildlife Management Area Committee should have better citizen representation.

Parks staff clarified that capital expenditures are allowed under Measure 26-26, that Leadbetter peninsula is not seen by them as biologically significant, and that there are other parcels surrounding Smith and Bybee Lake that they would propose to buy first, rather than Leadbetter. Furthermore, the peninsula is more likely to receive protection with Multnomah County as a purchaser, rather than other possible purchasers of this industrially zoned site.

Councilor Atherton said he would like to see options for citizens to be involved in the Howell and Oxbow projects, thus saving money, which in turn could be dedicated to further parks acquisitions. He suggested that he might bring an amendment along those lines to Council when it hears this resolution. Councilors Kvistad and Washington sympathized with neighbors who are upset about a jail being sited in their neighborhood, but felt that this is not an issue Metro should be directly involving itself in, and supported the proposed projects at Howell and Oxbow.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 99-2763 TO RE-ALLOCATE MULTNOMAH COUNTY LOCAL SHARE FUNDS AMONG EXISTING PROJECTS

Date: March 2, 1999

Presented by:

**Charles Ciecko
Nancy Chase**

Proposed Action

Resolution No. 99-2763 requests Council approval to reallocate funds among projects on Multnomah County's local share list. Funds are to be re-allocated among existing projects. No new projects are proposed to be added to the list.

Background and Analysis

The "Local Share" component of Metro's Open Space, Parks and Streams Bond provides \$25 million to twenty-six local park providers for greenspace and trail projects. Funds may be used for land acquisition and capital improvements. The sites to be acquired or improved must be for passive recreational activities. Attached is a copy of the Local Share Guidelines (Attachment A).

Multnomah County was allocated \$3,401,545 to carryout its local share program. The county's local share project list was developed in 1994 for the May 1995 bond measure vote. Metro Regional Parks and Greenspaces administers the program via the intergovernmental agreement (IGA) transferring Multnomah County's parks to Metro.

Since the original project list was developed nearly five years ago, circumstances have changed which require a re-allocation of funds among the projects. This proposed re-allocation is being referred to the Metro Council since the local share IGA language requires that changes to the local share project list be approved by the recipient's governing body and go through a public process.

Some of the acquisition projects have been completed with funds from other sources (e.g. regional target area funds) and some capital improvement projects have been completed under budget. Thus, extra funds are available to be re-allocated to two key projects that are currently underfunded.

The two projects which need additional funding for capital improvements are Howell Territorial Park and Oxbow Regional Park. Project costs have increased since 1994, because: the Metro Council has approved master plans for the two sites which include additional work items; new permit requirements and standards; and inflation. Estimated costs for these two projects are \$8,402,000. Of this amount, unfunded facility projects at the two regional parks are estimated at \$6,655,000.

The original local share budget estimates from 1994 were \$1,525,000 for capital improvements at Howell Territorial Park and Oxbow Regional Park. In addition, Metro received a grant of \$245,300 in 1998 from Oregon Parks and Recreation Department for capital improvements at Oxbow Regional Park.

It is proposed that the re-allocated dollars be utilized to cover capital improvement projects at these regional parks. While there are construction estimates for each of the two parks, it will not be known exactly how much will be needed for each until the final designs and construction bids are received and approved. In addition, contingency funds for both projects must be established.

A detailed analysis of how the funds are proposed to be re-allocated is attached to the Resolution 99-2763 as Exhibit A.

Budget Impact

The proposed re-allocation does not increase the budget. Re-allocation as proposed in Exhibit A will reduce “unfunded” and/or incomplete projects contained in Metro’s adopted Capital Improvement Plan (CIP).

Executive Officer’s Recommendation

The Executive Officer recommends approval of Resolution No. 99-2763.



METRO

Regional Parks and Greenspaces

600 NE GRAND AVE. PORTLAND, OR 97232-2736 (503) 797-1850

GREENSPACES GENERAL OBLIGATION BOND MEASURE LOCAL SHARE GUIDELINES

Local governments will be entitled to receive a portion of the regional greenspaces bond measure funds based on the allocation formula in the Metropolitan Greenspaces Master Plan adopted in July 1992. Projects eligible for local share funding must meet the following criteria:

1. Eligible agency is a park provider as of July 1, 1991.
2. Funds must be expended on Greenspaces related activities only including:

Acquisition

- Fee Simple (or easement) to purchase regionally significant greenspaces and/or trail corridors identified in the Metropolitan Greenspaces Master Plan, and/or locally determined significant greenspaces and/or trail corridors.
- Costs associated with the acquisition of property.

Capital Improvements

- Restoration or enhancement of natural areas
- Trail construction
- Access facilities such as roads that are an integral part of the greenspace, parking, boat ramps, trail heads, Americans with Disabilities Act (ADA) requirements.
- Public use facilities such as rest rooms, picnic tables, shelters, viewing blinds, water systems, camp sites, fishing piers, and associated appurtenances including signs, fences, security lighting, barbecues.
- Environmental education facilities such as nature centers and interpretive displays.

3. The park provider will enter into an Intergovernmental Agreement (IGA) to be approved by the Metro Council and the governing board of the park provider. The IGA shall require signage at the project site in an appropriate location(s) to acknowledge Metro, the park provider, and other project partners; funds from the bond measure shall not be used to replace local funds on project; and funds from the bond measure should leverage other sources of revenue when possible.
4. A list of local share projects with estimated costs, and approved by the governing board of each jurisdiction shall be delivered to Metro no later than November 1, 1994 to be eligible for local share funding.
5. Greenspace sites subject to local share funding will be maintained for its intended recreational, natural area, or trail activities.