

RESOLUTION OF THE METRO COUNCIL

**FOR THE PURPOSE OF DECLARING SUPPORT)
FOR PACIFIC COASTAL SALMON RECOVERY)
INITIATIVE AND FEDERAL FUNDING FOR)
WATERSHED RECOVERY IN RESPONSE TO)
ENDANGERED SPECIES LISTINGS)**

METRO RES. NO. 99-2789

**Introduced by
Metro Councilors
David Bragdon and
Susan McLain and
Metro Executive Officer
Mike Burton**

WHEREAS, salmon and steelhead habitat in local streams and rivers has deteriorated for many decades due to multiple causes; and

WHEREAS, water quality has suffered due to increased sediment, higher water temperatures, and greater surface water run-off including toxic chemical and petroleum product residue; and

WHEREAS, declining fish runs have substantially and adversely impacted recreational angling and commercial fisheries throughout coastal and inland communities; and

WHEREAS, species of Northwest salmon and steelhead have been listed under federal statute (the Endangered Species Act) as threatened or endangered or are proposed for such listing; and

WHEREAS, there is great uncertainty about the impact and costs associated with listings upon local governments and private property owners; and

WHEREAS, local citizens in recent years have voluntarily formed watershed councils to identify specific projects to restore watershed quality based on scientifically sound assessments; and

WHEREAS, private property owners with limited assistance from funds available through the Governor's Watershed Enhancement Board (GWEB) have participated in riparian improvements; and

WHEREAS, the Governors of Alaska, California, Oregon and Washington have requested a significant increase in federal assistance for local watershed management projects; and

WHEREAS, regional coordination and agency support is essential to maximize the effectiveness of strong, local, grassroots efforts, and

WHEREAS, the White House Budget for FY 2000 has recommended an additional \$100 million per year for six years to be shared equitably among the four pacific states for local watershed and fish habitat improvements (including specific reference to treaty tribe participation); and

WHEREAS, Congress will soon begin its review of the Governors' request and the White House recommended budget; now, therefore,

BE IT RESOLVED THAT:

Metro:

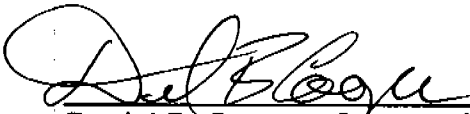
1. Supports the salmon recovery funding request of the Governors of the four pacific coast states (Alaska, California, Oregon, & Washington); and
2. Its appropriate departments communicate the Council's support for the salmon recovery initiative and full funding to Oregon's members of the U.S. Senate and House of Representatives, and urge their active support with the leadership and members of the Appropriations committees.

ADOPTED by the Metro Council this 24th day of June, 1999.



Rod Monroe, Metro Presiding Officer

Approves as to Form:



Daniel B. Cooper, General Counsel

PACIFIC COASTAL SALMON RECOVERY INITIATIVE

45 SE 82nd Drive, Suite 100 ♦ Gladstone, OR 97027

Phone (503) 650-5447 ♦ Fax (650-5410)

March 8, 1999

Dear Friends of Watersheds:

I am writing to enlist your support for the Pacific Coastal Salmon Recovery Initiative as requested by the four west coast governors and proposed by the President in his FY2000 budget. We need letters and/or resolutions of support from you and many other stake-holders to congressional representatives and senators who will be deciding the fate of this much needed federal appropriation.

By way of background, I have enclosed the four west coast governor's letter (AK, WA, OR, CA) requesting \$200 million per year for six years for "science based habitat recovery at the local level". I have also enclosed information from the President's FY 2000 budget request to Congress which responds to the governors and proposes \$100 million for local west coast salmon recovery efforts. I have also enclosed a two page question and answer briefing that reviews most of the questions that come up about this proposed appropriation.

We need strongly expressed grass roots support for this funding request as soon as possible. Congressional appropriation committees will begin hearings and consideration of the request in mid-March.

We request your letter of support as soon as possible. We have enclosed some ideas for a letter, but it is always best and more impressive when individuals express themselves in their own words and with their own personal experience in anecdotes. Our elected officials are bombarded with hundreds of letters and requests everyday. Individualized letters penetrate that barrage and make a lasting impression.

We would also appreciate any help you could provide spreading the word on the need for support for this initiative to networks you are a part of, whether it be your members, an email list-serve or any other outreach that results in more letters of support flooding Capitol Hill.

Please act quickly because as we all know Congress waits for no one and please send us a copy of any letter you send in support of this initiative. If you have any questions, call me at (503) 650-5447 or email dick_springer@4sos.org. I will be in touch with you soon to track progress on this initiative.

Thanks so much for your response to my request.

My best,



Dick Springer
Outreach Coordinator

Enclosures: Governor's letter, President's FY2000 budget
Question and answer sheet, Sample letter



NOAA FY 2000 Budget Request Fact Sheet

RESOURCE PROTECTION INITIATIVE



Pacific Coastal Salmon Conservation Fund

Endangered Species Act Recovery Planning for Salmon

NOAA requests an increase of \$122.4 million in FY 2000 to initiate an ambitious approach to salmon recovery and the application of the Endangered Species Act (ESA) that challenges state, local and tribal authorities to take the lead in developing salmon recovery plans with federal guidance and assistance. Of all the species needing protection under the ESA, salmon are the greatest symbol of the health of the Nation's rivers, the importance of the marine and freshwater environment to our economy and culture, and the challenges we face as a Nation in solving environmental problems.

The \$22.4 million in additional funding will bolster and deploy existing and new Federal capabilities to assist in the conservation of Pacific salmon runs in the western states of California, Oregon, Washington, and Idaho, and Atlantic salmon runs in the State of Maine. \$100 million in Federal seed monies is requested for the establishment of a Pacific Coastal Salmon Conservation Fund to be matched dollar-for-dollar by non-federal contributions to help share the costs of State, tribal and local conservation initiatives in Alaska, Washington, Oregon and California.

This two-part approach is especially important for meeting the challenge of restoring salmon in urban areas. The success of these efforts and the ESA will rely on developing long-term partnerships with states, tribes, counties, local governments and private landowners to design and implement salmon habitat conservation plans that allow for economic development while promoting the protection and conservation of salmon. This request is a key component of NOAA's Resource Protection Initiative, and complements and supports other components requested under this initiative.

ESA Recovery Planning

The new funding of \$22.4 million will support three fundamental components critical to salmon recovery:

- The first is ensure that Federal activities that may affect salmon and their habitats are part of a lasting solution to the endangerment of salmon.
- Second, this initiative supports our efforts to marshal and make available the extensive Federal scientific capabilities among the major departments for building a broad and solid science foundation upon which to construct a lasting recovery effort.
- Third, is developing the Federal, state, tribal, and local (including industry and private interests) coordinating capabilities to ensure close partnerships in recovery efforts; and to promote efficiencies and effectiveness in the recovery effort through enhanced sharing and pooling of capabilities and information.



Pacific Salmon.

NOAA Budget		FY 2000 Change \$M
National Marine Fisheries Service		
Conservation and Management Operations		
(ESA Recovery Planning/Salmon)		\$22.4
(ESA Recovery Planning/Other Species)		\$ 5.1
(Conserving Ocean Biodiversity)		\$ 2.6
(Enforcement and Surveillance)		\$ 1.0
Other Accounts		
(Pacific Coastal Salmon Conservation Fund)		\$100.0
NOAA Resource Protection Initiative - Total		\$131.1

Conservation Fund

The establishment of a Pacific Coastal Salmon Conservation Fund will be capitalized with \$100 million of Federal dollars in FY2000. The fund would be matched dollar for dollar with non-Federal contributions established under existing authorities by the Secretary of Commerce and made available through agreements with the Governors of each of the four Pacific states for distribution to assist state, tribal and local conservation efforts.

For Further Information Contact:
Brian Wheeler
Office of Legislative Affairs
(202) 482-4981

1) What is the Pacific Coastal Salmon Recovery Initiative? (PCSRI)

Over the past year, the governors of Alaska, California, Oregon, and Washington, their staff and a coalition of local governments (Sonoma County, the City of Portland, King County) as well as many other watershed restoration partners including 4SOS developed a proposal to significantly increase federal funding assistance. The funds are to help local jurisdictions respond to endangered species listings of salmon. In a letter dated Oct 14, 1998, the four governors specifically requested \$200 million annually for six years to be distributed equally among the states.

2) What is the current status of the funding proposal?

On Jan 27th, 1999, the President announced in a special Oval Office telephone conference with the governors that his fiscal year (FY)2000 budget would recommend \$100 million for the salmon restoration plan outlined in the governors' letter. President Clinton was joined by Vice President Gore (who has worked closely with the states in creating the proposal), Congressman Norm Dicks (D-WA), King County Executive Ron Sims and other environmental leaders. Northwest Indian Fisheries Commission Chairman Billy Frank also participated in the telephone conference.

3) What is the purpose of the initiative?

The budget provides that the 'initiative responds to the proposed listings of the [Pacific salmon runs] under the ESA by forming lasting partnerships with State, local, and Tribal efforts for saving Pacific salmon and their habitats.' The are four elements identified in the budget document:

- a) \$100 million to help share the costs of State, Tribal and local conservation initiatives in the four states – to be administered through the Commerce Dept's National Oceanic & Atmospheric Administration (NOAA), with grants matched dollar-for-dollar with non-Federal contributions.
- b) Improved coordination of Federal activities that may affect salmon and their habitat.
- c) Better access to Federal scientific capabilities to ensure a broad and solid science foundation upon which to construct a lasting recovery effort.
- d) Enhancement of Federal, State, Tribal and local coordinating capabilities to ensure close partnerships in recovery efforts, and promote efficiencies and effectiveness in the recovery effort.

(Source: President's FY 2000 Budget, p. 100)

4) What kinds of activities are eligible for funding

In their letter (10/14/98) to Vice-President Gore, the four Governors proposed that projects and activities funded within each state would be consistent with a science-based approach including:

- * Scientifically sound watershed assessments;
- * Watershed plans and projects prioritized & based upon these watershed assessments;
- * Implementation of projects consistent with these watershed plans;

- * Monitoring, evaluation and plan refinement;
- * Local government or community organization coordination, outreach, or education that directly supports these activities;
- * Research into chronic nearshore and estuarine projects to save salmon;
- * Addressing regional biological factors reducing salmon survival; and,
- * A majority of funding is allocated for on-the-ground projects.

The final criteria will be decided by Congress.

5) What will be the role for the Indian Tribes?

A portion of the fund, not to exceed 10 percent, will be reserved to help Tribal experts design projects, expand their field work and undertake other 'capacity-building' activities.

6) What happens next?

The House and Senate Appropriations Committees (members and staff) will review the President's proposal and it will be assigned to the relevant subcommittee for possible hearing and later mark-up. It is believed that both chambers want strongly to expedite the budget process this year. Within a few weeks, possibly as soon as late March or early April, subcommittees will review members' requests and begin to make critical decisions among competing priorities.

7) How will the states and local governments win Congressional support?

The Governors and their staff (as well as elected officials from key local governments, including Sonoma County, Portland, and King County, among others) will coordinate their advocacy with their Washington, D.C., lobbyists. Several west coast county and city commissioners and councilors will visit the Capital in the next few weeks to attend annual meetings of their respective national organizations (cities, counties, water districts). They will plan to visit their congressional delegations to discuss legislative priorities, including the salmon recovery fund.

8) What can we do to help?

It will be very important in the next few weeks to communicate support for the Governors' original request (\$200 million) to our respective states' U.S. Senators and Members of Congress. Personal letters are most effective if you can't meet personally with the elected official. Communication with key staff can be helpful. Only a few of our senators and representatives serve on the appropriations committee where the decisions are made, so we must ask them specifically to urge their colleagues to help. Local governments can adopt official statements of support (resolutions), groups can formally endorse the plan and so state in written correspondence, and individuals can help spread the work in any forum available -- town hall meetings regularly held by many elected officeholders in their districts, talk radio, letters to the editor of local newspapers, faxes, email, etc. Please be sure to send a copy of your letters to 4SOS so we can track the success of our outreach efforts. If there are any groups or persons we may have missed and should contact, please let us know right away. **TIMING IS KEY -- PLEASE ACT TODAY.**

October 14, 1998

The Honorable Albert Gore, Jr.
Vice President of the United States
Washington, DC 20510

Dear Mr. Vice President:

Thank you for your recent visit to the Northwest and your commitment to working on a coastwide Pacific salmon restoration and conservation effort. We applaud this commitment and your offer to work with the federal agencies to pull together a coordinated federal budget request for conservation and restoration of salmonids in the region for Federal Fiscal Year (FFY) 2000.

In each of our states we are actively developing and implementing plans and actions for the management, conservation, and restoration of salmonids with our partners. However, we recognize that restoring salmonid populations requires enhancing our regional cohesion and capacity to respond. This will require additional resources, common regional goals and principles, regional science-based guidance on broad-scale issues, and more regional coordination.

Key to this regional effort is the creation of a new federal fund to complement new state funding. This fund will be critical to increasing our ability to leverage other resources and commitments, and to help finance existing and dramatically expanding salmonid conservation and restoration needs. We are currently developing the details of a proposal which we have outlined below. We would like to work with you on this proposal and request your help in establishing this fund and building it into the FFY 2000 budget.

Generally, we are proposing that fifty million dollars a year over and above existing federal funding would be provided to each state for each of six years, equivalent to one chinook and two coho lifecycles. These funds would be provided to the governor's office in each state to be used for salmon conservation and restoration activities including planning, protection, restoration, and other regional conservation measures. A flexible nonfederal match would be required.

Projects and activities funded within each state would be consistent with a science-based approach, including:

- Scientifically sound watershed assessments;
- Watershed plans and projects prioritized based upon these watershed assessments;
- Implementation of projects consistent with these watershed plans;
- Monitoring, evaluation, and plan refinement;
- Local government or community organization coordination, outreach, or education that directly supports these activities;
- Research into chronic nearshore and estuarine impacts to salmon;
- Addressing regional biological factors reducing salmon survival; and,
- A majority of funding is allocated for on-the-ground projects.

The Vice President
October 14, 1998
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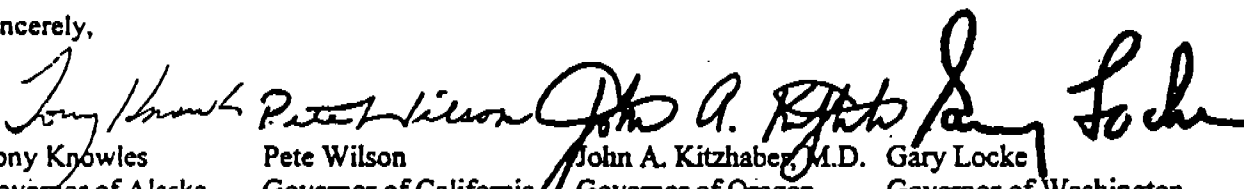
Science must play a key role. State science panels have been established in each state to guide recovery and conservation activities. A regional science panel would also be created to review regional results, provide regional guidance on broad-scale restoration and research priorities, and address potential interjurisdictional and transboundary habitat concerns and other regional biological issues.

We will use performance-based monitoring to evaluate our success in implementing conservation and restoration. Each state will provide an annual report to Congress on the use of these funds and the results of conservation and restoration activities. We will also convene periodic meetings to review regional progress on salmon conservation and restoration and report on these.

To enhance regional coordination, it would be very helpful if you would establish for the region a single point of contact through the Council on Environmental Quality. Each state is committed to providing a similar point of contact for federal agencies. Hopefully, this would improve coordination among federal agencies, improve regional consistency, and facilitate resolution of difficult policy questions and direction.

Thank you for your interest and commitment to these important issues. We look forward to working with you on the regional conservation and restoration of Pacific salmonids.

Sincerely,


Tony Knowles Pete Wilson John A. Kitzhaber, M.D. Gary Locke
Governor of Alaska Governor of California Governor of Oregon Governor of Washington

cc: Alaska Congressional Delegation
California Congressional Delegation
Oregon Congressional Delegation
Washington Congressional Delegation
The Honorable Jacob J. Lew, Director of the Office of Management and Budget

BUDGET



BUDGET OF THE UNITED STATES GOVERNMENT

Fiscal Year 2000

Recovering Pacific Coastal Salmon: The budget proposes a broad interdepartmental Pacific Coastal Salmon Recovery Initiative to bolster and deploy existing and new Federal capabilities to assist in the conservation and recovery of at-risk Pacific salmon runs in the western States of California, Oregon, Washington, and Alaska. This new initiative responds to the proposed listings of these runs under the ESA by forming lasting partnerships with State, local, and Tribal efforts for saving Pacific salmon and their important habitats. The initiative has four main components:

- A proposed \$100 million Pacific Coastal Salmon Recovery fund to help share the costs of State, Tribal, and local conservation initiatives in California, Oregon, Washington, and Alaska. The fund would be administered through Commerce's National Oceanic and Atmospheric Administration, with grants matched dollar-for-dollar with non-Federal contributions.
- Improved coordination of Federal activities that may affect salmon and their habitat, to ensure that Federal agencies and activities are part of a lasting solution.
- Better access to the extensive Federal scientific capabilities to ensure a broad and solid science foundation upon which to construct a lasting recovery effort.
- Enhancement of Federal, State, Tribal, and local coordinating capabilities to ensure close partnerships in recovery efforts, and promote efficiencies and effectiveness in the recovery effort.

This initiative is in addition to ongoing Columbia and Snake River (Washington, Oregon, Idaho) salmon restoration activities, including \$100 million requested for the Army Corps of Engineers in 2000.

PACIFIC COASTAL SALMON RECOVERY

For grants to States and Tribes for the recovery of Pacific coastal salmon. \$100,000,000. to remain available until expended, as authorized by the Endangered Species Act.

Program and Financing (in millions of dollars)

Identification code 13-1451-0-1-306	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 41.0)			100
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			100
23.95 Total new obligations			-100
New budget authority (gross), detail:			
40.00 Appropriation			100
Change in unpaid obligations:			
73.10 Total new obligations			100
73.29 Total outlays (gross)			-52
74.40 Unpaid obligations, end of year: Obligated balance, end of year			38
Outlays (gross), detail:			
86.30 Outlays from new current authority			62
Net budget authority and outlays:			
89.00 Budget authority			100
90.00 Outlays			52

This account is proposed to fund Pacific Coastal Salmon Recovery for the purpose of helping share the costs of State, Tribal and local conservation initiatives. This account will support NOAA's contribution to a broad interdepartmental initiative bolstering and deploying existing and new Federal capabilities to assist in the conservation of at-risk Pacific salmon runs in the western States of California, Oregon, Washington, and Alaska. These Federal dollars would be matched dollar for dollar with non-Federal contributions. The account will be established under existing authorities by the Secretary of Commerce and made available through agreements with the Governors of each of the four States for distribution to assist State, Tribal and local conservation efforts. The Secretary will establish terms and conditions for the effective use of the funds and specific reporting requirements appropriate for ensuring full accountability of the available funds to meet the purpose of the account.

GROWTH MAGEMENT COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 99-2789, FOR THE PURPOSE OF DECLARING SUPPORT FOR PACIFIC COASTAL SALMON RECOVERY INITIATIVE AND FEDERAL FUNDING FOR WATERSHED RECOVERY IN RESPONSE TO ENDANGERED SPECIES LISTINGS.

Date: June 16, 1999

Presented by: Councilor Park

Committee Action: At its June 8, 1999 meeting, the Growth Management Committee voted 3-0 to recommend Council adoption of Resolution No. 99-2789. Voting in favor: Councilors Monroe, Park and McLain.

Council Issues/Discussion: Resolution 99-2789 supports federal salmon recovery funding requested by Alaska, California, Oregon & Washington. A \$100 million, six year package has been proposed by the president that would fund watershed conservation efforts in these states. If funded, money would not likely flow to Metro, according to the staff report for this resolution, but rather would reach watershed councils in Metro's jurisdiction.

Bruce Warner, Chief Operating Officer for Metro, made the staff presentation in favor of the resolution.

STAFF REPORT

CONSIDERATION OF RESOLUTION 99-2789 DECLARING SUPPORT FOR PACIFIC COASTAL SALMON RECOVERY INITIATIVE AND FEDERAL FUNDING FOR WATERSHED RECOVERY IN RESPONSE TO ENDANGERED SPECIES ACT LISTINGS IN THE PACIFIC NORTHWEST

Date: May 7, 1999

Presented by: David A. Moskowitz

PROPOSED ACTION

To adopt a resolution communicating Metro's support for the Clinton Administration's proposed creation of the Pacific Coastal Salmon Recovery Initiative's \$100 million appropriation over six consecutive years for watershed conservation efforts. This resolution would be delivered to Oregon's congressional delegation for use during the appropriations process for the FY 2000 budget.

Pacific Coastal Salmon Recovery Initiative's \$100 million appropriation over six consecutive years would fund watershed conservation efforts in the Pacific Coastal states of Alaska, California, Oregon and Washington.

BACKGROUND AND ANALYSIS

The Clinton Administration has proposed spending \$100 million on salmon conservation split "equitably" among the four pacific coast states. The Governors of these states have asked for \$200 million. Both programs would allocate the funds annually for six consecutive years.

I believe that it is unlikely that Metro would receive any of these funds if the appropriation passes. However, it is likely that watershed councils within Metro's jurisdiction would receive funds for their efforts in local streams throughout the region should these funds be appropriated. There are no expected adverse fiscal impacts to Metro.

RECOMMENDATION

That the Metro Council adopts a resolution declaring support for this appropriation, and deliver it to Oregon's congressional delegation for their use in developing the FY 2000 budget.

That Metro Executive Officer Mike Burton sends a cover letter with the adopted Council resolution attached to each member of the Oregon delegation.