



Metro Policy Advisory Committee  
**June 26, 2013**  
Metro Council Chamber

**MEMBERS PRESENT**

Annette Mattson  
Bill Turlay  
Craig Prosser  
Denny Doyle  
Doug Neeley  
Jerry Willey  
Jody Carson, *1<sup>st</sup> Vice Chair*  
Josh Fuhrer  
Loretta Smith, *Chair*  
Martha Schrader  
Wilda Parks  
William Wild

**AFFILIATION**

David Douglas School Board, Governing Body of School Districts  
City of Vancouver  
TriMet  
City of Beaverton, Washington Co. 2<sup>nd</sup> Largest City  
City of Oregon City, Clackamas Co. 2<sup>nd</sup> Largest City  
City of Hillsboro, Washington Co. Largest City  
City of West Linn, Clackamas Co. Other Cities  
City of Gresham, Multnomah County, 2<sup>nd</sup> Largest City  
Multnomah County  
Clackamas County  
Citizen, Representing Clackamas Co. Citizen  
Oak Lodge Sanitary District, Clackamas Co. Special Districts

**MEMBERS EXCUSED**

Amanda Fritz  
Andy Duyck  
Bob Grover  
Bob Stacey  
Charlie Hales  
Charlynn Newton  
Craig Dirksen  
Jim Rue  
Kent Studebaker  
Marilyn McWilliams  
Maxine Fitzpatrick  
Peter Truax, *2<sup>nd</sup> Vice Chair*  
Sam Chase  
Steve Stuart  
Tim Clark

**AFFILIATION**

City of Portland  
Washington County  
Citizen, Washington Co. Citizen  
Metro Council  
City of Portland  
City of North Plains, City in Washington Co. Outside the UGB  
Metro Council  
Oregon Dept. of Land Conservation and Development  
City of Lake Oswego, Clackamas Co. Largest City  
Tualatin Valley Water District, Washington Co. Special Districts  
Citizen, Representing Multnomah Co. Citizen  
City of Forest Grove, Washington Co. Other Cities  
Metro Council  
Clark County  
City of Wood Village, Multnomah Co. Other Cities

**ALTERNATES PRESENT**

**AFFILIATION**

**STAFF:** Kelsey Newell, Andy Cotugno, John Williams, Joe Montanez

## **1. CALL TO ORDER AND DECLARATION OF A QUORUM**

Chair Loretta Smith called the meeting to order at 5:07p.m.

## **2. SELF INTODUCTIONS & COMMUNICATIONS**

All attendees introduced themselves.

## **3. CITEZEN COMMUNICATION ON NON-AGENDA ITEMS**

Noting that Mr. Charles Beasley will be leaving Commissioner Loretta Smith's staff and Multnomah County, he was recognized and applauded for his accomplishments during his tenure at Multnomah County.

## **4. COUNCIL UPDATE**

Councilor Kathryn Harrington provided an update on the following items:

- Mr. Steve Wheeler has been named the interim Director of Planning at Metro and will begin July 17<sup>th</sup>. Metro will be conducting a national search for a permanent Director of Planning;
- The Metro Council will discuss potential funding mechanisms to finance the Convention Center Hotel project at the July 9<sup>th</sup> work session;
- Blue Lake and Oxbow Regional Parks are celebrating 50 years of operation and will have free admission and special activates on July 12<sup>th</sup>. Online camping reservations are now available for Oxbow Regional Park;
- A draft on the Urban Growth Report will be coming before MPAC on September 11<sup>th</sup>;
- The CII Leadership Council will review a recommendation for their business plan on July 8<sup>th</sup>. It will then come before the Metro Council on July 16<sup>th</sup> and a recommendation will come to MPAC later this summer for comment.

Commissioner Loretta Smith expressed concerns with the CII's timeline.

Mr. Andy Cotugno stated that the CII intends release their recommendation as a draft on July 8<sup>th</sup>, and use the time from now until September to solicit comments from the appropriate parties, MPAC included.

Mr. John Williams stated that MPAC's suggestions to the CII have informed the development of their draft business plan. MPAC will have a chance to make further recommendations in the fall of 2013.

## **5. CONSENT AGENDA**

- Consideration of the June 12, 2013 MPAC minutes
- MTAC Member Nominations

**MOTION:** Mayor Denny Doyle moved, Mayor Jerry Willey seconded, to approve the consent agenda.

**ACTION:** With all in favor and 2 abstentions, (Carson, Wild) the motion passed.

## **6. PREVIEW OF THE UPCOMING MPAC TOURS ON THE WILLAMETTE FALLS LEGACY PROJECT AND CULLY PARK**

Mr. John Williams, Director of Planning pro tem, introduced Mayor Doug Neeley, Oregon City, to give an overview of the Willamette Falls Legacy Project. Mayor Neeley gave a brief history of the falls, emphasizing its economic importance, not only in the region, but in the Pacific Northwest as a whole. When the Blue Heron Paper Mill closed in 2011, 175 jobs were lost in Oregon City. The vision for the falls includes economic redevelopment, focusing on a renewed urban center that provides shopping, business, tourism, housing, and most importantly, jobs. The project also hopes to become registered as both a regional and national heritage area. MPAC is scheduled for a tour of the facility on July 10, 2013.

Commissioner Loretta Smith noted the importance of the Cully Park project. She stated that this project will benefit the North East neighborhood by increasing access to basic needs, making a more livable, healthy community.

## **7. OREGON SOLUTIONS NETWORK**

Ms. Beverly Stein, Oregon Solutions Network (OSN), provided MPAC members an overview of the OSN system. Ms. Stein began by stating that the OSN promotes collaborative governance in the state of Oregon by using a cross sector approach to respond to challenges and opportunities that lead to sustainable community and statewide solutions. Governor Kitzhaber signed an executive order in December 2011 establishing the network to link Oregon Solutions, Oregon Consensus, and the Regional Solutions Center in order to leverage their collective assets and align them all with priorities that are established by Regional Advisory Committees. Oregon Consensus focuses on dispute resolution, Oregon Solutions provides resources in implementing projects, and the Regional Solutions Network assists in integration of state agency work and funding. Ms. Stein stated that there are a set of collaborative governance principles the OSN adheres to. These principles include, transparency and accountability; equity and inclusiveness; effectiveness and efficiency; responsiveness and forum neutrality.

Ms. Stein spoke specifically about Oregon Solutions, walking through the process of project selection. She stated that when projects come to Oregon Solutions, there is a pre-assessment in which staff looks at the project to decide whether or not to forward. If the project is not worth moving forward, Oregon Solutions offers feedback and suggestions on whether the project is "right" or "ripe". Projects that advance past the pre-assessment are then sent to the governor for consideration. The governor will then designate conveners to help implement the project. Projects that are selected sign a Declaration of Cooperation which is meant to keep all parties on track in meeting project deadlines. Once the project reaches a sustainable point, OSN then withdraws from the project and hands control over to the other parties involved. OSN will check in yearly, to make sure the project is on track. Ms. Stein stated that there has been a 100% success rate with projects thus far. For more information, contact Beverly Stein at [steinbev@pdx.edu](mailto:steinbev@pdx.edu).

Member discussion included:

- Members asked if OSN provides resources that would not normally be accessible to jurisdictions that do not go through this process. Ms. Stein stated that the OSN process is subsidized and that they are also experimenting with crowd funding;
- Members asked if there are any projects that OSN administers that prevent local government participation. Ms. Stein stated that the process works best when there is a very

specific project that has already gone through development, but just needs help in implementation. There needs to be existing support for the project and partners have to be involved in working to complete the project;

- Mayor Denny Doyle, Beaverton, stated that the OSN process was extremely valuable in the Virginia Garcia Memorial Hospital project;
- Councilor Jody Carson, West Linn, also expressed praise for OSN's help with the Willamette Falls Locks project.

## **8. REGIONAL ACTIVE TRANSPORTATION PLAN**

Ms. Lake McTighe, Metro Planning, provided an update on the Active Transportation Plan (ATP), with the intent of providing MPAC members with an understanding of the major elements of the ATP and the proposed process and timeline for accepting the plan.

Ms. McTighe began by stating that the ATP will identify the strategies, priorities and projects to complete a seamless green network of on and off-street pathways and districts connecting the region and integrating walking, biking and public transit. Ms. McTighe noted the 3 key elements that make up the ATP – vision, plan, and policies. The vision for the ATP extends into the future, building on existing networks and successes. The plan knits together local projects and routes to achieve a complete seamless regional network that makes accessing destinations easy, comfortable and safe. The ATP also provides recommended policies and implementing actions to achieve local and regional plans, desired outcomes, goals and targets.

Ms. McTighe also noted what the ATP does not do. She stated that it will not require local jurisdictions to build bike/ped infrastructure above or beyond the minimum requirements already established in local plans. It will not add any requirements to the Regional Transportation Functional Plan *at this time*, but changes could be considered in 2018. It will also not change any current regional funding policies, reallocate funding, or require jurisdictions to add new projects to the RTP. Next steps include refining a plan available for review by July 1, asking for an MTAC recommendation by July 17<sup>th</sup>, and having a vote to endorse and accept the work completed on the plan to date by MPAC on August 14<sup>th</sup>. [*Note this timeline has been changed to provide more time for MPAC to review and provide comments and recommendations to the Metro Council.*]  
For more information, visit [www.oregonmetro.gov/activetransport](http://www.oregonmetro.gov/activetransport).

Member discussion included:

- Mayor Doug Neeley asked if this ATP would be incorporated into Oregon City's transportation system. Ms. McTighe stated that she does not believe this is the case since the ATP is not yet finalized and the Oregon City TSP is nearing completion, but the ATP is already consistent with local plans. This being the case, local plans do not have to be consistent with this plan until the ATP is adopted into the RTP;
- Members asked if jurisdictions will be required to build new bike/ped infrastructure on existing transportation routes. Ms. McTighe noted that when auto capacity is expanded on an existing road, Oregon law requires that bike/ped infrastructure be added to the project. She also stated that, currently, there are not requirements to retrofit existing transportation routes with the addition of pedestrian and bicycle facilities, though many jurisdictions do;
- Members asked how the ATP will prioritize transportation projects that are actually feasible in accomplishing the goals of the ATP. Ms. McTighe stated that the ATP will not prioritize projects, but there has been an analysis of where added improvements could increase access to destinations for the most people, increase safety, increase access and safety to

underserved populations. Ms. McTighe noted that safety of the bike/ped infrastructure is also a large factor in ATP and that any improvement to bicycle and pedestrian facilities improves safety;

- Members asked about routes in and around sensitive areas. Ms. McTighe noted that the plan does include language to address sensitive lands and constrained freight routes. She said if it makes sense to build parallel routes to allow for better freight movement or protection of environmentally sensitive areas, the plan will try to accomplish this while achieving the same goals;
- Mayor Jerry Willey stated the ATP sounded good in the beginning, but that he is now concerned with where it is headed. He stated his concern with the ATP because once it is accepted into the RTP, and then into the RTFP, jurisdictions will have a mandate placed on them to build roads out to the specifications in the ATP. Mayor Willey stated that this process needs to be very well communicated to jurisdictions. Ms. McTighe stated that the ATP does not include any mandates or requirements that jurisdictions build projects to new specifications; suggested guidelines for projects in the ATP may be included as criteria for future Regional Flexible Funds for pedestrian and bicycle projects (similar to how the Complete Streets Guidelines are currently used) but this would be determined in the next policy update of the MTIP. The ATP guidelines will not be required for local jurisdictions;
- In general, members expressed concern with the timeline of the ATP as well as bike/ped infrastructure on freight routes;
- Members expressed a desire to play a meaningful role in the regional discussion;
- Councilor Kathryn Harrington stated that there are some budget timelines with the ATP and that it has already been extended once, to its current date. She noted the multiple constraints on the project that center around leveraging work from the local jurisdictions. Councilor Harrington stated that we need to accept what has been done thus far and move forward. Ms. McTighe stated that she hopes to have a focused conversation in July;
- Members expressed hope that East County will be served by better and increased access to transit through the ATP. Ms. McTighe stated that East County will be an area of focus;
- Ms. McTighe stated that she does want to have more time to work through the concerns in this process and that MPAC's acceptance of the project is of high value.

**MOTION:** Mayor Doug Neeley moved, Councilor Jody Carson seconded, to re-instate the July 24<sup>th</sup> MPAC meeting.

**ACTION:** Mayor Doug Neeley pulled the motion.

In lieu of the motion by Mayor Neeley, members directed staff to look at the feasibility of re-instating the July 24<sup>th</sup> MPAC meeting.

## **9. MPAC MEMBER COMMUNICATION**

Ms. Annette Mattson stated that this will be her final MPAC meeting. She expressed her gratitude for being able to serve twice on the committee and noted that she will very much miss MPAC. Mayor Doug Neeley expressed his appreciation for Ms. Mattson and PGE for the great partnership that exists between the Willamette Falls project and PGE.

Mayor Denny Doyle noted that the Portland Metro area had a strong representation of regional mayors at the 2013 United States Conference of Mayors.

**10. ADJOURN**

Commissioner Loretta Smith adjourned the meeting at 7:03 p.m.

Respectfully Submitted,



Joe Montanez  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR JUNE 26, 2013**

The following have been included as part of the official public record:

<b><u>Item</u></b>	<b><u>Doc. Type</u></b>	<b><u>Doc. Date</u></b>	<b><u>Doc. Description</u></b>	<b><u>Doc. Number</u></b>
8	Power Point	N/A	A Regional Active Transportation Plan	62613m-01
8	Map	N/A	ATP Pedestrian Network	62613m-02
8	Map	N/A	ATP Bicycle Network	62613m-03
8	Map	N/A	ATP Bicycle and Freight Network	62613m-04
8	Handout	N/A	REVISED: DRAFT ATP Policy Recommendations	62613m-05
8	Handout	6/19/13	ATP DRAFT Endorsement Timeline	62613m-06