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METRO COUNCIL WORK SESSION

Meeting Minutes April 22, 2014 Metro Council Chamber

Councilors Present: Council President Tom Hughes, and Councilors Sam Chase, Shirley Craddick, Kathryn Harrington, Bob Stacey, and Carlotta Collette

Councilors Excused: Councilor Craig Dirksen

Council President Tom Hughes called the Metro Council work session to order at 2:03 p.m. and noted that Councilor Collette would be arriving late.

1. CHIEF OPERATING OFFICER COMMUNICATION

Chief Operating Officer Martha Bennett updated the Council on the following items:

- Blue Lake Trail ribbon cutting with Congressman Earl Blumenauer on Tuesday, April 22.
- Mr. Bill Wyatt delivered the State of the Port Address Monday, April 21.

Mr. Noah Siegel provided an update on the Transportation Investment Generating Economic Recovery (TIGER) grant application to be submitted on behalf of both the Southwest Corridor and Powell-Division projects. He distributed a letter to Secretary Anthony Foxx at the US Department of Transportation requesting consideration for the grant funding. Mr. Siegel invited Metro Council to consider signing the letter in support. Councilor Craddick expressed concern that the letter did not clearly draw connections between the transit corridor projects mentioned and the grant's intent. Councilor Harrington requested that phraseology be augmented to improve readability while addressing related projects. Staff agreed to amend the letter and distribute a revised draft before collecting signatures. The five Councilors present all provided thumbs up in support of signing and submitting the letter.

Mr. Scott Robinson updated the Metro Council on the Oregon Solutions team organized by Governor Kitzhaber's to review near and long term needs of the Columbia River levee system. Mr. Robinson explained that the US Army Corps of Engineers updated levee certification standards in response to Hurricane Katrina and subsequent concerns of natural disasters. He stated that Peninsula Drainage District No. 1 and 2, which can be viewed in the meeting packet's attachments, do not meet the new certification criteria and could be de-accredited. He discussed Metro property in each of the peninsulas that could be directly and indirectly affected if the levees fail. Work from the Oregon Solutions team resulted in a Memorandum of Understanding in which interested parties have agreed to pursue an engineering analysis. Mr. Robinson proposed financing options for the analysis among partners, which he stated would return to Council for consideration as an Intergovernmental Agreement.

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Councilor Harrington asked clarifying questions concerning the proposed payment distribution among the three governmental partners. Staff explained that each Peninsula District's estimated cost of analysis would be in proportion to the property that the partners' own. Staff explained the levee de-certification process. The five Metro Councilors present gave thumbs up to Mr. Robinson to continue moving forward in shaping an IGA.

2. 2015 GROWTH MANAGEMENT DECISION: BUILDABLE LAND INVENTORY

Mr. John Williams introduced Mr. Ted Reid of Metro, Mr. Jerry Johnson from Johnson Economics, and Chris Neamtzu from the City of Wilsonville to provide Council with an update on the 2015 buildable land inventory to be incorporated into the 2014 Urban Growth Report (UGR).

Mr. Reid provided background on the buildable land inventory as part of the supply-side analysis for urban growth management decisions. He stated that the goal of the buildable land inventory is to identify a 20-year land supply and differentiated the buildable land inventory from the region's 20-year growth capacity. The inventory serves to identify vacant and developed land within the Metro regional boundary and consider which vacant lands are likely to be developed and which developed lands are likely to undergo redevelopment. He shared a high level overview of the process undergone and stated that more details would be available in the UGR in July. The latest inventory used more technical engagement with local planners assisting with the development of supply assumption methods for the 2035 forecast distribution.

Mr. Chris Neamtzu shared his support for involvement of private development interests in the stakeholder group's critique of the process. He discussed the partnerships among Metro and local jurisdictions in reviewing maps with different agencies' GIS capabilities.

Mr. Johnson discussed Metro's inclusivity during the land inventory process. He provided a positive analysis of the model and methods used.

Council Discussion:

- Councilor Stacey discussed the unpredictability of some rapid development and inquired about how it is accounted for. Mr. Johnson responded that market demand cannot predict all business and residential demand, but that Metro's forecasting model can strive to incorporate group and individual preferences to predict market behavior.
- Councilor Harrington expressed interest in how the presentation would be prepared for the Metro Policy Advisory Committee (MPAC). Staff explained that MPAC's urban growth management briefing is anticipated for the summer and may change topics.
- Councilor Craddick inquired whether Title XIII would be reconsidered to apply to methodology in taking the buildable land inventory.
- Council and staff discussed the composition of the buildable land inventory technical working group. Mr. Johnson shared the group's common complaints of taking inventory of buildable land.
- Council and staff discussed the process for reviewing Council ideas and addressing issues raised.
- Council President Hughes expressed interest in the potential for density to reach a level at which developers would have to financially contribute to the infrastructure required to

support it. Mr. Johnson responded that developers do not encourage density and thus would not want to invest in infrastructure to accommodate it.

• Councilor Craddick discussed infill with concern to where it occurs and its potential for negative impacts on communities. Mr. Johnson explained that infill can occur on both high and low valued properties. Councilor Craddick requested input on the role of master planning in infill. Mr. Williams communicated that when communities build design policies, developers find themselves too limited by the established principles. Councilor Stacey stated that ideas from Council on address the impacts on livability of neighborhoods due to infill would be worth discussion.

3. BREAK

Metro Council agreed to work through the scheduled break.

4. <u>2014 RTP AND 2015-18 MTIP ENVIRONMENTAL JUSTICE AND TITLE VI ASSESSMENT –</u> <u>PROCESS SCHEDULE AND SCOPE OF ANALYSIS</u>

Mr. Ted Leybold provided an overview of the 2014 Regional Transportation Plan (RTP) and the 2015-2018 Metropolitan Transportation Improvement Plan (MTIP) Environmental Justice and Title VI assessment that would be shared as part of the public comment period scheduled for May 2014. As a metropolitan planning organization, Metro is required to conduct an Environmental Justice and Title VI assessment of the agency's transportation planning and programming activities. Staff outlined the process and schedule for investment analysis to prepare for the upcoming public comment period and subsequent consideration of the analysis report and recommendations. Mr. Leybold explained that the input received during the public comment period will help shape findings and recommendations for consideration by the Transportation Policy Alternatives Committee (TPAC), the Joint Policy Advisory Committee on Transportation (JPACT), and Metro Council.

Mr. Leybold clarified that the analysis and recommendations apply to a regional plan and program scale and that project sponsors must also comply with Title VI and Environmental Justice at a project scale. He provided an overview of the analysis, with a focus on areas of concern, and its limitations. Mr. Leybold stated that the draft report would be due July 2014 including a summary of analysis and public input alongside recommendations for action.

Council Discussion:

- Councilor Harrington expressed interest in how the analyses were meaningful beyond their federal requirements to be done. She urged staff to maintain the adequate time allotted in the proposed schedule for incorporating policy changes in response to public input before Council consideration. She also pointed to areas on the map that were not properly coded and required updating.
- Councilor Stacey expressed concern for the public engagement processes and whether Metro has adequate techniques to incorporate public input in process.
- Councilor Chase supported the role of Metro's Equity Strategy in the analyses.
- Councilor Harrington commented on the increases in diversity and poverty in MTIP funding, but stated that she was not confident that decision making processes had changed.

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5. COUNCILOR COMMUNICATIONS

Councilor Chase updated Council on a budget amendment proposal that he is drafting to prioritize affordable housing.

Council provided updates on the Active Transportation Summit, Portland Business Alliance, Washington County open house, and the Regional Solid Waste Management Plan.

6. <u>ADJOURN</u>

Seeing no further business, Council President Tom Hughes adjourned the Council work session at 4:30 p.m.

Respectfully submitted,

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Jill Schmidt, Council Policy Assistant

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF APR. 22, 2014

| ITEM | DOCUMENT TYPE | Doc Date | DOCUMENT DESCRIPTION | DOCUMENT NO. |
|------|------------------|-------------|--|--------------|
| 1.0 | Agenda | 4/24/14 | Council Agenda for Apr. 24, 2014 | 42214cw-01 |
| 1.0 | Handout | 4/22/14 | Letter to Secretary Anthony Foxx | 42214cw -02 |
| 1.0 | Handout | N/A | Portland Levee Certification Process | 42214cw -03 |
| 2.0 | PowerPoint | 4/22/14 | 2015 Growth Management Decision | 42214cw -04 |
| 2.0 | PowerPoint | 4/22/14 | Predicting Redevelopment and Infill | 42214cw -05 |
| 4.0 | PowerPoint | 4/22/14 | Communities of Concern and the 2014 RTP and 2015-2018 MTIP | 42214cw-06 |