

Metro | *Agenda*

Meeting: Metro Council Work Session
Date: Thursday, June 25, 2015
Time: 2:00 p.m.
Place: Metro Regional Center, Council Chamber

CALL TO ORDER AND ROLL CALL

- 2:00 PM** 1. **CHIEF OPERATING OFFICER
COMMUNICATION**
- 2:10 PM** 2. **2015 URBAN GROWTH MANAGEMENT
DECISION: RECAP AND NEXT STEPS** **Ted Reid, Metro
John Williams, Metro**
- 3:10 PM** 3. **COUNCILOR LIAISON UPDATES AND COUNCIL
COMMUNICATION**

ADJOURN

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានក្បួនលំអររើសអើងសូមចូលទស្សនាការប្រកាស www.oregonmetro.gov/civilrights។
បើលោកអ្នកត្រូវការការបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1890 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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Agenda Item No. 2.0

**2015 URBAN GROWTH MANAGEMENT DECISION:
RECAP AND NEXT STEPS**

Metro Council Work Session
Thursday, June 25, 2015
Metro Regional Center, Council Chamber

METRO COUNCIL

Work Session Worksheet

PRESENTATION DATE: June 25, 2015

LENGTH: 1 hour

PRESENTATION TITLE: 2015 growth management decision: recap and next steps

DEPARTMENT: Planning and Development

PRESENTER(S): Ted Reid, ted.reid@oregonmetro.gov, 503-797-1768
John Williams, john.williams@oregonmetro.gov, 503-797-1635

WORK SESSION PURPOSE & DESIRED OUTCOMES

Purpose:

Provide Council with an opportunity to reflect on the urban growth management decision process, which began in late 2012.

Outcome:

Council has the opportunity to provide staff with direction on next steps for the urban growth management decision.

TOPIC BACKGROUND & FRAMING THE WORK SESSION DISCUSSION

The urban growth report (UGR) that the Metro Council accepted in its draft form in December 2014 provides the Council, MPAC and others with an opportunity to review challenges and opportunities associated with implementing regional and local plans. The draft UGR found that, with currently adopted city and county plans, the region can accommodate expected population and employment growth inside the existing urban growth boundary (UGB). On MPAC's advice, when accepting the draft UGR, the Metro Council identified a number of topics that would benefit from additional discussion in 2015.

Since that time, the state Land Conservation and Development Commission, in response to a Court of Appeals ruling, remanded parts of the region's urban and rural reserves. As discussed at previous Council work sessions, this remand has implications for the Council's urban growth management decision. At the February 17, 2015 work session, Council directed staff to proceed with a revised work program. The revised work program leads to a Metro Council process decision in fall 2015:

Option 1: conclude the urban growth management decision in 2015, prior to resolution of the urban reserves in Clackamas and Multnomah counties.¹

Option 2: request an extension from the state for the urban growth management decision to wait for the resolution of urban reserves and to allow for additional discussion of housing needs.

In order to inform the Council's decision-making on which growth management process option to pursue in fall 2015, Council directed staff that it wished to focus discussions in spring of 2015 on the following three topics:

¹ The Council could also choose to initiate a new growth management decision cycle before the next state-mandated urban growth report would be due.

- How much residential development should be assumed is likely in the region's centers and corridors, including those in Portland?
- How much residential development should be assumed is likely in the City of Damascus?
- Should the region plan for the midpoint of the forecast range, which has the highest probability, or should the region plan for higher or lower growth?

The Metro Council and MPAC have now discussed these topics. This work session is intended to provide Council with an opportunity to synthesize its thoughts and provide staff with direction for next steps on the urban growth management decision.

QUESTIONS FOR COUNCIL CONSIDERATION

- Does the Council have any questions or direction for staff?
- Does the Council have questions for MPAC?

PACKET MATERIALS

- Would legislation be required for Council action Yes No
- If yes, is draft legislation attached? Yes No
- What other materials are you presenting today?

None

Materials following this page were distributed at the meeting.



Heat Related Illness

An Ounce of Prevention



OREGON
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Working at the Zoo during Summer weather can present challenges;

- **Hot Weather**
- **Humid Weather**
- **Sunshine!**
- **Body Generated Heat from Physical Work**
- **Work Conducted in Warm Environments**
 - **Both Outdoor & Indoor**

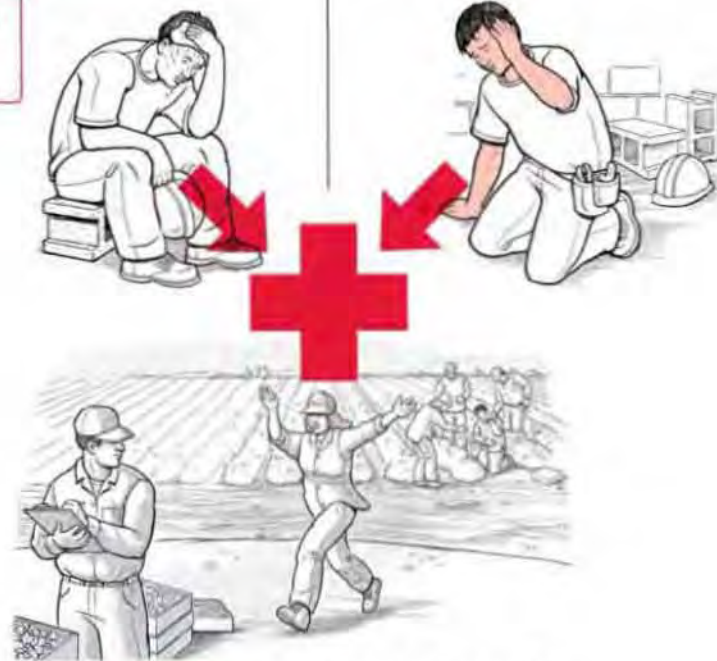
- Heat illness can affect us all
- Some people are at a greater risk
 - Not used to working in heat or doing heavy work
 - New to working outdoors
 - Not physically fit or overweight
 - Excessive consumption of alcohol or drugs
 - You wear heavy, dark or tight clothing
 - Are wearing personal protective equipment (PPE)
 - You had heat related symptoms the previous day

Two types of heat illness:

Heat Exhaustion



Heat Stroke



Heat kills – get help right away!



Here are some of the signs you may notice, if you're body is getting too hot?

- **Headache, Dizziness or Fainting**
- **Weakness and Sweaty Skin**
- **Irritability or Confusion**
- **Thirst, Nausea or Vomiting**

All of these are early warning signs that you need to cool off, rest and hydrate to let your body recover!

Prevention

Diagram #1. Preventing Heat Illness



Feel sweaty and tired



A) prevention: shade, water, rest



B) back at work

Health Effects of Heat

Diagram #2. Health Effects of Heat



Feel sweaty and tired



C) heavy sweating,
cramps, rapid pulse,
headache, nausea,
vomiting

D) dry, red, hot skin,
high body temperature,
disoriented, confused

NEED MEDICAL HELP

REVIEW

What are some of the signs of heat exhaustion?

What are some of the signs of heat stroke?

What are ways to prevent you from developing either of these conditions?

Coming soon...

In the next session, we will discuss how you should respond if you or your co-workers are feeling any of these symptoms!

Questions now?

BREAK

- You may choose to present this in two 15 min sessions.
- If so, break here and come back to the next unit at your next session.
- You can hide this and the previous slide if you wish to present it in one class.



What steps need to be taken if you or a member of your crew is showing signs of Heat Exhaustion?

- 1. Notify Supervisor***
- 2. Call for Medical Help (Code Blue)***
- 3. Move person to cool, shaded space***
- 4. Do NOT leave them alone***
- 5. Give them water in small doses***
- 6. Loosen tight clothing***
- 7. Help cool them;***
 - a. Fan***
 - b. Ice packs in groin, armpits***
 - c. Apply cold compresses***



Scenario

You are working with _____ and you notice he is very sweaty and confused. He looks disoriented and can't seem to concentrate on his work.

Let's discuss what you would do.



Responding to signs of Heat Exhaustion

1. Notify Supervisor
2. Call for First Aid help
3. Move person to cool, shaded space
4. Do NOT leave them alone
5. Give them water in small doses
6. Loosen tight clothing
7. Help cool them;
 - a. *Fan*
 - b. *Ice packs in groin, armpits*
 - c. *Apply cold compresses*

Prevention is always best!

- While heat related illness is dangerous it is also very preventable!
- Remember three simple words;
 - ***Water – Rest – Shade***
- Hydrate often and regularly
- Rest in cool, shaded areas often
- Notice warning signs and report early

Prevention is always best!

Water

- **Drink small amounts frequently, as opposed to larger amounts less often.**
- **Drink even if you don't feel thirsty.**
- **Avoid drinks like sodas or coffee that have caffeine, or alcoholic drinks**
- **When you're not at work, still drink plenty of water to help your body recover from the workday.**

Prevention is always best!

- **Work in pairs or teams and watch out for each other**
- **Wear lightweight, light-colored, loose fitting clothing**
- **Remind co-workers to rest and hydrate**
- **Talk to each other through the shift**
- **If you suspect a problem, report it**

Prevention is always best!

- **Schedule more strenuous work for cooler times**
- **Start shift earlier and end earlier when possible**
- **Add more scheduled breaks when necessary**
- **Others?**



PREVENT HEAT RELATED ILLNESS

DRINK WATER OFTEN

REST IN COOL SHADED AREAS

REPORT SYMPTOMS EARLY

KNOW HOW TO RESPOND



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 **M E T R O**



Thank You!

Work Safe...Stay Healthy!

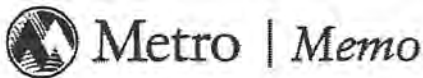


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Urban Growth Management Decision
Council and MPAC engagement timeline to date
June 25, 2015

3/19/13	Council – introduction to growth management legal requirements
5/7/13	Council – urban growth management proposed work program
9/11/13	MPAC – urban growth management work program
1/8/14	MPAC – economic trends influencing the forecast
2/12/14	MPAC – accuracy of past Metro forecasts
3/18/14	Council – preliminary population and employment range forecast; residential development trends
4/23/14	MPAC – preliminary population and employment range forecast
4/1/14	Council – briefing on forthcoming residential preference study
4/22/14	Council – buildable land inventory
7/22/14	Council – introduction to draft UGR
7/23/14	MPAC – introduction to draft UGR
9/9/14	Council – residential preference study results
9/10/14	MPAC – residential preference study results
9/23/14	Council – UGR housing needs analysis
10/8/14	MPAC – UGR housing needs analysis
10/9/14	Council – UGR employment needs analysis; industrial site readiness
10/14/14	Council – request advice from MPAC on acceptance of draft UGR
10/22/14	MPAC – UGR employment needs analysis; industrial site readiness
11/12/14	MPAC – recommendation to Council on UGR
12/4/14	Council – hearing and decision on UGR
2/3/15	Council – retreat on urban growth management work program for 2015
2/17/15	Council – proposed urban growth management work program for 2015
2/25/15	MPAC – urban growth management work program for 2015
3/31/15	Council – Portland’s comprehensive plan update
4/8/15	MPAC – Portland’s comprehensive plan update
4/22/15	MPAC – Likelihood of development in urban centers such as Portland
5/5/15	Council – Likelihood of development in urban centers such as Portland
5/12/15	Council /Damascus City Council – Likelihood of development in Damascus
5/27/15	MPAC – Likelihood of development in urban growth boundary expansion areas, including Damascus
6/10/15	MPAC – Planning and development activities in Hillsboro
6/16/15	Council – Planning within a range forecast
6/24/15	MPAC – Planning within a range forecast



Date: June 23, 2015
To: Metro Council
From: Council President Tom Hughes
Re: Direction to COO on the 2015 urban growth management decision

Metro has a long history of successful urban growth management decision-making. I am particularly pleased that in the current growth management cycle this agency has sought the broad participation of our local jurisdiction partners, key stakeholders, and an array of technical experts in developing the methodology and assumptions that would ground this urban growth management decision, in addition to analyzing the forecast and its implications for our region. It's been a long process, we've heard from many perspectives, and it is now time for the Metro Council to move towards making a decision. Following are my suggestions, on which I'd like your feedback at our June 25 work session.

Current urban growth management decision cycle

In December 2014, the Council accepted the draft Urban Growth Report (UGR). On the advice of MPAC and others, the Metro Council identified a number of topics that would benefit from additional discussion during 2015. At the February 17, 2015, Council work session, we directed staff to proceed with a revised work program that focused discussions this spring on the following three topics:

- How much residential development should be assumed as likely in the region's centers and corridors, including those in Portland?
- How much residential development should be assumed as likely in the City of Damascus?
- Should the region plan for the midpoint of the forecast range, which has the highest probability, or should the region plan for higher or lower growth?

That revised work program was intended to lead to a Metro Council process decision in fall 2015. We discussed two options for that process:

Option 1: Conclude the urban growth management decision in 2015, prior to resolution of the urban reserves in Clackamas and Multnomah counties (this option included the possibility of starting and concluding the next UGM cycle sooner than the 6 year requirement)

Option 2: Request an extension from the state for the urban growth management decision to wait for the resolution of urban reserves and to allow for additional discussion of housing needs

Having participated in Council discussions this spring, and having heard about the general tenor of MPAC's discussions, I believe that the Council should proceed with Option 1 and aim for the conclusion of this cycle's urban growth management process in early fall of 2015. To prepare for that decision, I

suggest that we ask the Chief Operating Officer to prepare a recommendation for the Council by July 22, 2015. As anticipated in the existing work program, MPAC would be asked to respond to this recommendation and make a recommendation of its own in September.

I suggest that we choose the option of concluding the urban growth management decision this year for a number of reasons. The first two are practical considerations:

- Urban reserves are not yet acknowledged. The region needs to finalize urban and rural reserves before devoting more time to discussing whether there is a need for a UGB expansion into urban reserves.
- Asking for an extension from the state creates a situation in which the data and analysis contained in the draft UGR may become stale by the time the extended deadline arrives.

My other reasons for suggesting that the Council conclude its urban growth management decision this year are based on the policy discussions that we engaged in this spring. I believe we have the input and direction we need to now work towards a conclusion:

- This spring, the Metro Council and MPAC both devoted several meetings to the topic of development in urban centers. In those meetings, I was particularly struck by the data suggesting that 60 percent of newly formed households will be single or two-person households. We also heard about challenges in creating enough housing in many locations around the region, particularly for households with lower incomes, and we heard a great deal of concern raised about assuming that an historically significant amount of growth will occur in the city of Portland. In light of these circumstances, the COO Recommendation should propose a way to support the plans our local government partners – including Portland – have put in place to accommodate growth, while proposing options to guard against reliance on what might be overly optimistic growth projections. The COO Recommendation should also detail how growth-related policy issues, such as infrastructure, governance, and affordability, can be incorporated into the final urban growth report.
- At the Metro Council's joint work session with the Damascus City Council, city councilors told us that they believe Damascus residents are likely to vote for disincorporation in 2016. They also told us that, as a consequence, the western area of the city is more likely to develop as parcels annex to Happy Valley and other areas develop as unincorporated Clackamas County. In addition, they said that the eastern portion of Damascus is unlikely to develop in the near future given the difficulty of providing water and sewer infrastructure to that area. These realities should be incorporated into the COO Recommendation.
- This spring, we discussed the range forecast, which allows us to acknowledge uncertainty when looking out 20 years. From a statistical standpoint, the midpoint of the forecast range has the highest probability. However, we've spent much of the last year hearing about the various challenges of producing housing in many locations, whether it's our downtowns or our urban growth boundary expansion areas. On the other hand, we've heard that many sectors of our regional economy have had a good recovery from the Great Recession. The COO Recommendation should explore the implications of picking a point in the range forecast that is at or very close to the middle of the range. The recommendation should also provide the Council with options and analysis because I know, based on our discussions, that there are a variety of views on the Council about the most appropriate point in the range forecast.

Completion of the next UGR

During this growth management decision cycle, it's become clear that our region, like other metro areas, may be at an important inflection point. The scale, speed, locations, costs, and types of development that we are seeing are different than the past. With so much change happening, we need to monitor economic, demographic, and development trends and adjust with the times, which is why we need to report on and discuss these trends on an ongoing basis. This should be one of the purposes of Metro's forthcoming Regional Snapshots program.

That rapid pace of change is also why I suggest that staff should produce a new draft UGR in the next three years – sooner than required under the law – but not until urban and rural reserves are acknowledged. I propose that the Metro Council include in our urban growth management decision this fall a commitment to an accelerated UGR analysis following the current cycle.

Completion of Urban/Rural Reserves

After many years of discussion and litigation, the region now needs to finalize urban and rural reserve designations in Multnomah and Clackamas Counties. In fact, the discussions we have had over the UGR and this growth management decision has taken place within the context of the remand of the reserves in these two counties. In many ways, the pending remand has hamstrung our conversations about the best ways to manage the region's growth. While I understand that these designations require the collaboration and agreement of many parties, I would like the COO Recommendation to suggest a timeline and process for acknowledgement of reserves, and I recommend that we as a Council commit to completing our work on the remand before the end of 2015.

While all of that work is happening, I also expect that cities that are interested in UGB expansion will do their part to complete concept plans for urban reserve areas. Metro remains committed to being a partner on those efforts, most tangibly in the Community Planning and Development Grant program that we administer.

I look forward to discussing these suggestions with you at our work session on Thursday June 25.

2015-16 CEP PROJECTS

2015-16 COMMUNITY ENHANCEMENT GRANT FUNDING

PROJECT	SPONSOR	AMOUNT FUNDED
Sidewalk Chalk Art Festival	Valley Art Association	\$ 3,800
Quality of Life Enrichment for Seniors	Adventures Without Limits	\$ 1,458
Local Tourism Small Business Support & Promotion	FG Chamber of Commerce	\$ 3,625
Fire Station Mural	Western Wash Co Firefighters Assoc	\$ 2,061
Improving Community Garden Infrastructure	FG Community Gardens	\$ 5,069
Farmers Market Support	Forest Grove Farmers Market	\$ 5,250
STEM, College & Career Readiness Initiative	Adelante Mujeres	\$ 3,275
Archival Storage for Old Train Station Collection	Friends of Historic Forest Grove	\$ 1,822
Forest Grove Gleaning Project Pilot	Dairy Creek Community Food Web	\$ 2,171
Landscaping Update for Chamber of Commerce	FG Chamber of Commerce	\$ 656
Commercial Dishwasher Replacement	FG Senior & Community Center	\$ 7,000
Downtown Economic Sustainability Through Events/Training	City Club	\$ 2,200
Building Permits/fees for House #3	West Tuality Habitat For Humanity	\$ 3,400
ReStore Maintenance	West Tuality Habitat For Humanity	\$ 4,175
Youth Football Safety Equipment Update	FG Little Guy Football	\$ 3,328
Promote the Urban Forest	Community Forestry Commission	\$ 3,368
Recreation & Park Brochures	Parks & Recreation Commission	\$ 1,700
Collaborative Sustainable Community	Sustainability Commission	\$ 4,924
Sustainability in Schools	Sustainability Commission	\$ 6,524
Don't Waste Food, Dude!	Sustainability Commission	\$ 3,959
Reusable Bags Initiative	Sustainability Commission	\$ 4,800
HLB Renovation Grant Program	Historic Landmarks Board	\$ 7,524
Arts for a Community	Public Arts Commission	\$ 3,850
Art Goes to the Park	Public Arts Commission	\$ 5,600