Dan Kaempff,

Ted Leybold, Metro

Metro | Agenda

Meeting: Transportation Policy Alternatives Committee (TPAC)

Date: Friday, May 6, 2016
Time: 9:00 a.m. to 11 a.m.

Place: Metro Regional Center, Room 401

9:00 AM 1. CALL TO ORDER AND DECLARATION OF A QUORUM John Williams, Chair

9:05 AM 2. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS John Williams, Chair

9:10 AM 3. CITIZEN COMMUNICATIONS ON AGENDA ITEMS

9:15 AM 4. * EVALUATION TOOL FOR 2019-2021 REGIONAL FLEXIBLE FUNDS STEP 1 AND 2 PROJECT PROPOSALS

Purpose: Discuss the evaluation tool through which the 2019-2021 Regional Flexible Funds Step 1 and 2 project proposals will be defined, evaluated and scored. Refine technical measures and scoring methodology. <u>Information/Discussion</u>

11:00 AM 5. ADJOURN John Williams, Chair

Upcoming TPAC Meetings:

- Friday, May 13,, 2016
- Friday, May 27, 2016
- Friday, June 24, 2016
- Friday, July 29, 2016

- * Material will be emailed with meeting notice
- ** Material will be emailed at a later date after notice
- # Material will be distributed at the meeting.

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ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រូលតាមសំណើរបស់លោកអ្នក ។

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2016 TPAC Work Program

As of 5/3/16

NOTE: Items in **italics** are tentative; **bold** denotes required items

May 6, 2016 (Additional session #1)	May 13, 2016 (Additional session #2)
 Evaluation tool for 2019-2021 Regional Flexible Funds Step 1 and 2 project proposals. <u>Information/Discussion</u> (Kaempff, Leybold) 	Evaluation tool for 2019-2021 Regional Flexible Funds Step 1 and 2 project proposals. <u>Information/Discussion</u> (Kaempff, Leybold)
May 27, 2016	<u>June 24, 2016</u>
• SW Corridor Staff Recommendation (Information/Discussion (Ford; 30 min)	• 2018 RTP Update: Transportation Equity Priority Outcomes <u>Information/Discussion</u> (Cho; 35 mins)
• 2018 RTP Update: Background for Regional Leadership Forum #2 Information/Discussion (Kim Ellis, 40 mins)	Vehicle Electrification Project Options <u>Information/Discussion</u> (Leybold, Winter, 20 mins.)
DEI - Strategic Plan to Advance Racial Equity, Diversity and Inclusion Information/Discussion (Ocaña-Chíu; 30 mins)	
Portland Streetcar Update <u>Information/Discussion</u> (Dan Bower, 30 mins)	
July 29, 2016	August 26, 2016
	• 2018 RTP Update: Performance Targets <u>Information/Discussion</u> (John Mermin; 40 mins)
	• 2018 RTP Update: Background for Regional Leadership Forum #2 <u>Information/Discussion</u> (Kim Ellis, 40 mins)
	• Draft Regional Transit Vision & Service Enhancement Plans Update <u>Information/Discussion</u> (Snook, Hesse, Lashbrook; 60 mins)
	Event: RTP Regional Leadership Forum #2 (September 23) Navigating Our Funding Landscape

2016 TPAC Work Program

As of 5/3/16

NOTE: Items in **italics** are tentative; **bold** denotes required items

<u>September 30, 2016</u>	October 28, 2016
• 2018-2021 MTIP and 2018 RTP Air Quality Conformity Consultation <u>Information/Discussion</u> (Cho, 15 mins)	2018 RTP Update: Background for Regional Leadership Forum #3 <u>Information/Discussion</u> (Kim Ellis, 30 mins)
Highway Freight Bottlenecks <u>Information/Discussion</u> (ODOT, 40 mins)	Regional Flexible Fund Allocation <u>Discussion</u> (Ted Leybold/Dan Kaempff, 55 mins)
November 18, 2016	<u>December 16, 2016</u>
Regional Flexible Fund Allocation <u>Recommendation</u> to <u>IPACT</u> (Ted Leybold/Dan Kaempff, 45 mins)	
Event: RTP Regional Leadership Forum #3 (December 2) Transforming Our Vision into Regional Priorities	

Parking Lot

- TAP project delivery contingency fund pilot update (Leybold, Cho)
- Special Transportation Fund Allocation Process (Cho)
- Coordinated Transportation Plan for Elderly and People with Disabilities (Cho)



TRANSPORTATION POLICY ALTERNATIVES COMMITTEE April 29, 2016 Metro Regional Center, Council Chamber

<u>MEMBERS PRESENT</u> <u>AFFILIATION</u>

John Williams Metro

Judith Gray City of Portland

Nancy Kraushaar City of Wilsonville, representing Cities of Clackamas County

Katherine Kelly
Joanna Valencia
Chris Deffebach
Karen Buehrig

City of Gresham
Multnomah County
Washington County
Clackamas County

Don Odermott City of Hillsboro, representing Cities of Washington County

Jared FranzCommunity RepresentativeCora PotterCommunity RepresentativeHeidi GueninCommunity Representative

Lynda David Southwest Washington Regional Transportation Council

Kelly Brooks ODOT

Dave Nordberg Oregon Department of Environmental Quality

Adrian Esteban Community Representative
Jared Franz Community Representative
Charity Fain Community Representative

MEMBERS EXCUSED AFFILIATION

Patricia Kepler Community Representative
Nick Fortey Federal Highway Administration

Eric Hesse TriMet

Susie Lahsene Port of Portland

ALTERNATES PRESENT AFFILIATION
Phil Healy Port of Portland

Alan Snook ODOT Tom Mills TriMet

Todd Juhasz City of Beaverton, representing Cities of Washington County

STAFF and GUESTS: John Donahue (WSDOT), Dan Kaempff, Ken Lobeck, Juan Carlos Ocana-Chiu, Ted Leybold, Malu Wilkinson, Kim Ellis, Jessica Martin

1. CALL TO ORDER AND DECLARATION OF A OUORUM

Chair John Williams declared a quorum and called the meeting to order at 9:30 a.m.

2. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS

MTIP / UPWP

Mr. Ken Lobeck (Metro), provided the 3rd quarter Metropolitan Transportation Improvement Program (MTIP) Federal Fiscal Year 2015 Quarterly Obligations and Unified Planning Work Program (UPWP) Summary Report. He noted that there were a total of twenty one administrative amendments and one other amendment that was processed and completed. He added that most of the amendments shifted funds between phases to cover phase cost increases.

STFAC

Mr. Tom Mills (TriMet), informed the committee that there were two more meetings of The Special Transportation Fund Advisory Committee (STFAC) and provided a schedule (included as part of the meeting record). The STFAC is appointed by the TriMet Board of Directors to advise TriMet by making informed recommendations about the distribution of grants funded by the State of Oregon's Special Transportation Fund (STF) and the Federal Transit Administration's New Freedom Program.

RTP

Chair John Williams directed the committee's attention to several handouts (included as part of the meeting record) reporting on the status of the 2018 Regional Transportation Plan (RTP). He added that staff would be coming back to the committee soon with results from the forum that took place on April 22^{nd} .

Other

Ms. Judith Grey (City of Portland) requested that the order of agenda items be rearranged to allow the committee enough time to discuss the 2019-21 MTIP/ Regional Flexible Fund Allocation (RFFA) policy. With additional committee member and Chair support, the group agreed to allow invited guest, Mr. John Donahue (WSDOT), provide his presentation, followed by a substantive discussion on the MTIP/RFFA policy and then brief updates on SW Corridor and Diversity and Inclusion as time allowed.

3. <u>CITIZEN COMMUNICATIONS ON AGENDA ITEMS.</u>

There were none.

4. CONSIDERATION OF THE TPAC MINUTES FOR MARCH 25, 2016

<u>MOTION</u>: Mr. Michael Williams moved, seconded by Ms. Karen Buehrig, to approve the March 25, 2016 TPAC minutes. <u>ACTION</u>: The motion <u>passed</u>, with Ms. Charity Fain in abstention and the remaining members in attendance in favor.

5. WSDOT UPDATE

Mr. John Donahue (WSDOT) appeared before the committee and provided a PowerPoint presentation (included as part of the meeting record) on practical solutions (*Performance-Based designs, Maximizing safety system-wide, Encouraging innovation and Cost-effective solutions*). His presentation covered the following:

- Accomplishments
- Changes in transportation
- Responses to those changes

- WSDOT Capital project development process
- WSDOT practical solutions
- Washington ESHB 2012
- New design policy for 2016

Chair Williams thanked Mr. Donahue and stated that a copy of his presentation would be posted online.

6. 2018 - 21 METROPOLITAN TRANSPORTATION IMPROVEMENT (MTIP) PROGRAM & 2019-21 REGIONAL FLEXIBLE FUNDS ALLOCATION (RFFA) POLICY DRAFT REPORT

Mr. Ted Leybold and Mr. Dan Kaempff appeared before the committee to initiate a discussion on the next steps for JPACT action on MTIP/RFFA Policy. At the last JPACT meeting, staff described five new policy choices as part of the 2019-21 MTIP/RFFA Policy and recommended adoption of the policy document. A motion was made to accept the staff policy recommendation. Three separate amendments modified the policy document to include an attachment with specific investment targets, to include the Powell Division project with the Southwest Corridor project on policy language about integrating pedestrian and bicycle connections to the project design, and to clarify that TriMet will seek to de-federalize Safe Routes to Schools capital projects.

At the May JPACT meeting, discussion of the pending motion will resume. Mr. Leybold directed the committee's attention to a memo (included as part of the meeting record) which outlines next steps, project proposal evaluation process and timeline. He asked committee members to review the memo to ensure it accurately reflects action/discussion to date and help prompt their JPACT members to submit amendments to the report to staff in advance (by May 10th) so that they could be included in the meeting packet and considered by the committee at their next meeting on May 19th.

Mr. Leybold directed the committee to the 2018-21 MTIP and 2019-21 RFFA Policy Report. He reviewed the substantive changes that were made from the last TPAC and JPACT meeting. The committee discussed the details and edits to the report.

Ms. Judith Gray inquired about the accuracy of the dollar amounts listed for Project Focus Area Funding Targets. After recalculating, Mr. Kaempff stated that the numbers should be shown as follows:

Project Focus Area Funding Targets

Regional Freight Investments

8.29 million - 7.34m

Active Transportation/Complete Streets

7.34m

24.86 million 25.81m

33.15 million

Ms. Katherine Kelly inquired the committee if they wanted to have additional TPAC meetings to further develop and refine the recommendation to JPACT. The committee agreed to meet on May 6th and 13th to provide input on both the content of the criteria proposals, as well as a preferred structure and the project selection process. The DRAFT 2018-21 MTIP/RFFA Policy Report will be updated with recommended criteria based on input from those meetings, and included with materials mailed for the May 19 JPACT meeting.

7. 2017-2019 RTO GR ANT PROGRAM

Mr. Dan Kaempff appeared before the committee and provided a PowerPoint presentation (included as part of the meeting record) on the 2017-19 Regional Travel Options Grant Program. Every two years, the RTO program solicits grant proposals to fund projects that help fulfill the goals and objectives of the RTO Strategic Plan. He noted that the current strategic plan was originally intended to guide the program through the end of fiscal year 2017. Since that plan was written and adopted, a number of policy and funding process developments have either occurred or are yet to occur that may significantly impact the RTO program:

- Consideration of additional funding to the RTO program from the 2019-21 Regional Flexible Funds Allocation (RFFA) for the purpose of regional investment in Safe Routes to School education and outreach
- Consideration of additional RFFA funding for the purpose of increasing the program's grantmaking capacity in response to adoption of the Climate Smart Strategies in 2014
- Development of the 2018 Regional Transportation Plan (RTP), with potential new policies around how the region's transportation system is managed

Given these potential impacts to the program, staff recommends delaying the development and adoption of a new RTO strategic plan and beginning the planning process in 2017, once the 2019-21 RFFA process is complete, and further work has been accomplished on the 2018 RTP.

Ms. Karen Buehrig thanked Mr. Kaempff and inquired about why the number of prioritized projects is limited to one per region and that perhaps it could be two. She also stated that with regards to the small infrastructure category should remain as it currently is.

Ms. Heidi Guenin commented on the importance o meeting outcomes without creating an onerous process.

Mr. Kaempff thanked the committee for their comments and noted that grant agreements need to be in place by July 1, 2017 to enable project sot begin at the outset of the grant period and be completed within a two-year timeframe (with grant awards made by December 2016/January 2017).

8. SW CORRIDOR STAFF RECOMMENDATION

Ms. Malu Wilkinson (Metro) appeared before the committee and provided a brief timeline on the SW Corridor project. She noted that on May 9 the SW Corridor steering committee would be asked to provide direction on what travel mode would best serve Portland Community College. On June 19, that committee would be asked to endorse a package that would also include some road improvements. She added that the recommendation from the SW Corridor steering committee would be brought to TPAC before moving to JPACT and then to the Metro Council.

9. DRAFT STRATEGIC PLAN TO ADVANCE RACIAL EQUITY, DIVERSITY AND INCLUSION

Mr. Juan Carlos Ocaña-Chíu provided the committee an update on the strategic plan to advance racial equity, diversity and inclusion. Last month, the committee was presented with big goals set for this effort. He directed the committee's attention to an Executive Summary report (included as part of the record) which provided information on the online survey hosed by Metro between February 22 and March 18 to solicit feedback from the public about Metro's equity strategy. 1,194 survey responses were submitted. Survey results showed that there is significant support for Metro to adopt a racial equity strategy. Many of the comments were centered on jobs and housing and advancing equity

issues related to transportation and collaborating more with communities of color. Mr. Ocaña-Chíu described next steps, which would be to finalize the plan and present back to TPAC on May 27th. He added that the plan would also be presented to other Metro groups and committees including the Metro Exposition and Recreation Commission and the Metro Council on June 23rd.

10. <u>2015-18 MTIP AMENDMENT - NEW INTERSTATE 205: STAFFORD ROAD TO OR-99E</u> WIDENING PROJECT

Mr. Ken Lobeck appeared before the committee and presented Resolution No. 16-4705, which would amend the 2015-16 MTIP to add the I205: Stafford Rd to OR-99E Widening Project Planning Phase and amend the FY 2015-16 Unified Planning Work Program (UPWP) to add the project as a regional significant UPWP project. Mr. Lobeck provided a brief description of the location and project background. Ms. Kelly Brooks (ODOT) thanked Mr. Lobeck. She added that the proposed amendment would provide \$2.5M in National Highway Freight Program funding provided by the FAST Act to initiate planning work.

<u>MOTION</u>: Ms. Karen Buehrig moved to approve Resolution No. 16-4705, seconded by Ms. Gray. <u>ACTION</u>: With all in favor, the motion <u>passed</u>.

11. ADJOURN

Chair Williams noted that there would be two additional meetings scheduled in May (May 6 and May 13) 2016. The meeting was adjourned at 11:57p.m.

Respectfully submitted,

Jessica Martin, Planning and Development

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF APRIL 29, 2016

ITEM	ТҮРЕ	Doc Date	DOCUMENT DESCRIPTION	DOCUMENT NO.
1	Agenda	4/29/16	Meeting Agenda	042916T-01
2	Document	4/15/16	List of upcoming agenda/discussion items	042916T-02
3	Document	3/25/16	3/25/16 TPAC meeting minutes	042916T-03
4	Report	4/28/16	2018 RTP status report for March – April 2016	042916T-04
5	Flyer	N/A	Event flyer: 12 Lessons from the Vision Zero Cities Conference	042916T-05
6	Document	4/28/16	2018 RTP Technical Work Group Meeting Schedule	042916T-06
7	Memo	4/21/16	To: TPAC and Interested Parties From: Ken Lobeck Re: MTIP and UPWP Summary Report	042916T-07
8	Document	N/A	Title: Attachment 1 to TPAC Staff Memo 3 rd Quarter MTIP Amendment Report	042916T-08
9	Document	N/A	Title: Attachment 2 to memo: UPWP Regionally Significant Projects Summary Update	042916T-09
10	Document	N/A	Title: How could the Southwest Corridor Plan help you get around by foot, bike, car or transit?	042916T-10
11	Report	4/4/16	Staff Recommendations for May 2016 Decisions - Transit Mode and PCC Sylvania Tunnel	042916T-11
12	Document	3/21/16	Design Manual 2015 Update "Roadmap"	042916T-12
13	Executive Summary	Winter 2016	Strategic Plan to Advance Racial Equity, Diversity and Inclusion	042916T-13
14	Report	2/22 - 3/18- 2016	Advancing Racial Equity Online Survey Report	042916T-14
15	Memo	4/21/16	To: TPAC From: Dan Kaempff Re: 2017-19 RTO Grant Program	042916T-15
16	Resolution	N/A	Resolution No. 16-4705	042916T-16
17	Exhibit A		Exhibit A to Resolution No. 16-4705	042916T-17

ITEM	ТҮРЕ	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
18	Staff Report	4/22/16	Staff Report to Resolution No. 16-4705	042916T-18
19	Attachment	4/21/16	Attachment 1 to Resolution No. 16-4705	042916T-19
20	Attachment	4/7/16	Attachment 2 to Resolution No. 16-4705	042916T-20
21	Attachment	N/A	Attachment 3 to Resolution No. 16-4705	042916T-21
22	Attachment	N/A	Attachment 4 to Resolution No. 16-4705	042916T-22
23	Memo	4/27/16	To: TPAC, JPACT and Interested Parties From: Elissa Gertler Re: Corrected – Next Steps for JPACT action on MTIP/RFFA Policy	042916T-23
24	Report	May 2016	2018-21 MTIP and 2019-21 RFFA Policy Report DRAFT	042916T-24
25	Document	N/A	Title: 2015-17 Regional Travel Options Grant Award Summary	042916T-25
16	Flyer	April 2016	Metro hotsheet – project updates	042916T-26
17	Presentation	4/26/16	I-205: Stafford Road to OR-99E Widening Project	042916T-27
18	Presentation	4/29/16	Southwest Corridor Plan Update	042916T-28
19	Presentation	April 2016	WSDOT Practical Solutions	042916T-29
20	Handout	4/25/16	STFAC Meeting Schedule	042916T-30



DATE: May 3, 2016

TO: TPAC and Interested Parties

FROM: Dan Kaempff, Principal Transportation Planner

SUBJECT: DRAFT 2019-21 RFFA criteria proposals

Please see attached. For Friday's discussion, staff has prepared two sets of draft criteria proposals for the project funding categories in the 2019-21 Regional Flexible Funds Allocation policy. Also included for reference are the existing criteria, as adopted in the 2016-18 RFFA cycle.

Proposal A continues the existing three-tier criteria weighting methodology which evaluates project proposals through a qualitative scoring structure.

Proposal B creates a structure for determining a numeric score for each project.

Both sets of proposals build off the 2016-18 criteria and are updated to reflect regional discussion regarding funding policy priorities in the 2019-21 cycle. Also informing the criteria proposals is guidance found in the Regional Active Transportation Plan and the Regional Transportation Safety Plan.

At the May 6th meeting, staff is looking for TPAC's input on both the content of the criteria proposals, as well as a preferred structure (A or B). The DRAFT 2018-21 MTIP/RFFA Policy Report will be updated with recommended criteria based on input from this meeting, and included with materials mailed for the May 19 JPACT meeting.

The May 13 meeting will focus on the project selection process.

2016-18 Active Transportation Criteria (Existing policy language)

Relative Priority	Criteria Criteria		
Highest	Improves access to and from priority destinations: mixed-use centers, large employment centers, schools, essential services for EJ/underserved communities		
	Improves safety: addresses site issues documented in ped/bike crash data, separates ped/bike traffic from freight and/or vehicular conflicts		
	Serves underserved communities		
	Improves safety by removing conflicts with freight and/or provides safety mitigation for any potential freight conflicts		
	Completes the "last mile"		
Higher	Increase in use/ridership by providing a good user experience (refer to Active Transportation design criteria)		
	Serves high density or projected high growth areas		
Priority	Includes outreach/education/engagement component		
	Can leverage funds		
	Reduces need for highway expansion		

2019-21 Active Transportation/Complete Streets Criteria (Proposal A -Weighted)

Weighting	Criteria			
Highest	Serves above average underserved communities with lower bicycle or pedestrian network density			
	Improves safety by removing conflicts with freight and or provides safety mitigation for any potential freight conflicts			
	Improves safety, using the Regional Transportation Safety Plan to help identify high-crash areas			
	Improves access to and from priority destinations:			
	Serves high density or projected high growth areas			
	Completes a gap or deficiency in an existing system			
	Adds a facility where one currently does not exist			
Higher	Increase in use/ridership by providing a good user experience (refer to Active Transportation design criteria)			
	Completes the "last mile"			
	Includes outreach/education/engagement component			
Priority	Completes or makes meaningful contribution to funding package			
	Reduces need for highway expansion			

2019-21 Active Transportation/Complete Streets Criteria (Proposal B - Scored)

Criteria category	Percentage of total score	Criteria
A. System Improvements	30%	 Completes a gap or adds a facility where one does not exist Serves high density or projected high growth areas Reduces need for highway expansion Increases use/ridership by providing a good user experience (as defined by Active Transportation Plan guidance)
B. Equity	20%	Serves underserved communities with lower bicycle or pedestrian network density
C. Land Use	25%	 Improves access to and from priority destinations: a. Schools – 10% b. Other priority destinations (centers, essential services, employment areas) – 10% Completes "last mile" connection of a network
D. Safety	20%	 Removes conflicts with freight Improves safety in identified high crash area (per the Regional Transportation Safety Plan)
E. Leveraging/ Coordination	5%	 Completes or makes a meaningful contribution to funding package Includes public outreach/education/ engagement component

2016-18 Freight Initiatives/Green Economy Criteria (Existing policy language)

Relative priority	Criteria		
Highest	Project increases freight access to industrial lands, employment centers/local businesses, rail facilities for local shippers		
	Reduces freight vehicle delay		
	Projects that help green the economy and offer economic opportunities for EJ/underserved communities. ¹		
	Improves safety by removing conflicts with active transportation and/or provides adequate mitigation for any potential conflicts		
Higher	Reduces air toxics or particulate matter		
	Reduces impacts to EJ communities, e.g. reduced noise, land use conflict, emissions		
	Increases freight reliability		
	Multi-modal component		
Priority	Can leverage (or prepare for) future funds		
	Reduces need for highway expansion		
	May not get funding otherwise		

 $^{^{\}rm 1}$ Greening the economy means creating a low-carbon, resource-efficient and socially inclusive economy.

2019-21 Regional Freight Initiatives Criteria (Proposal A -Weighted)

Relative priority	Criteria		
Highest	Can leverage (or prepare projects for) new or competitive funds		
	Reduces freight vehicle delay		
	Project increases freight access to:		
	Projects that help green the economy and offer economic opportunities for EJ/underserved communities		
Higher	Improves safety by removing conflicts with active transportation and/or provides adequate mitigation for any potential conflicts		
	Reduces air toxics or particulate matter		
	Reduces impacts to EJ communities (e.g., reduced noise, land use conflict, emissions)		
	Increases freight reliability		
Priority	May not get funding otherwise		
	Reduces need for highway expansion		
	Addresses issues and improves connectivity among multiple freight modes		

2019-21 Regional Freight Initiatives Criteria (Option B - Scored)

Criteria category	Percentage of total score	Criteria
A. System Improvements	30%	 Reduces freight vehicle delay Increases freight reliability
B. Equity	20%	 Projects that help green the economy and offer economic opportunities for EJ/ underserved communities Reduces impacts to EJ communities (e.g., reduced noise, land use conflict, emissions) Reduces air toxics or particulate matter
C. Land Use	25%	Project increases freight access to:
D. Safety	20%	Improves safety by removing conflicts with active transportation and/or provides adequate mitigation for any potential conflicts
E. Leveraging/ Coordination	5%	 May not get funding otherwise Reduces need for highway expansion Addresses issues and improves connectivity among multiple freight modes