



**TRANSPORTATION POLICY ALTERNATIVES COMMITTEE**  
**July 29, 2016**  
**Metro Regional Center, Council Chamber**

MEMBERS PRESENT

Tom Kloster, Co-chair  
Chris Deffebach  
Don Odermott  
Cora Potter  
Adrian Esteban  
Eric Hesse  
Jared Franz  
Lynda David  
Rachael Tupica  
Joanna Valencia

AFFILIATION

Metro  
Washington County  
City of Hillsboro, representing Cities of Washington County  
Community Representative  
Community Representative  
TriMet  
Community Representative  
Southwest Washington Regional Transportation Council  
Federal Highway Administration  
Multnomah County

MEMBERS EXCUSED

Charity Fain  
Patricia Kepler  
Heidi Guenin  
Nancy Kraushaar  
Katherine Kelly

AFFILIATION

Community Representative  
Community Representative  
Community Representative  
City of Wilsonville, representing Cities of Clackamas County  
City of Gresham

ALTERNATES PRESENT

Phil Healy  
Jason Gibben  
Amanda Ownings  
Steve Williams  
Mark Lear  
Jon Makler

AFFILIATION

Port of Portland  
WSDOT  
City of Wilsonville, representing Cities of Clackamas County  
Clackamas County  
City of Portland  
ODOT

STAFF and GUESTS: Jaimie Lorenzini, Zoe Monahan, Stacy Revery, Lake McTighe, Kim Ellis, Caleb Winter, Jodi Kotrlick, Tyler Frisbee, Dan Kaempff, Grace Cho, Chris Myers, Cliff Higgins, Stefan Lashbrook, John Mermin

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

Co-chair Tom Kloster declared a quorum and called the meeting to order at 9:35 a.m. Chair Kloster welcomed new TPAC member Rachael Tupica who will be replacing Nick Fortey representing FHWA.

**2. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS**

**Oregonians Crossings Safety Campaign** – Marne Duke (Metro) provided an overview of a collaborative marketing initiative currently underway to promote crosswalk safety. She noted that since 2009 on average 800 Oregonians are seriously injured while walking, and 52 are killed every

year while walking or biking. The majority of accidents are attributable to the failure of people driving cars to yield to people in crosswalks. ODOT has developed a campaign to promote walking and biking safety, including stickers and various other marketing collateral. Metro partnered with ODOT to expand the campaign to create a video to educate and promote Oregon's unique crosswalk law, which sets forth that all intersections in Oregon are considered crosswalks. Some specific high crash areas in the region are being targeted to promote understanding of the law and increase safety.

**RTP Work Group Meetings – Ms. Kim Ellis noted that work group** meeting summaries were provided in the electronic packet. Some changes to the schedule for the RTP Finance Group were noted, and amendments are being processed for the end of the year.

**CMAQ Comments** Ms. Grace Cho reminded TPAC members that jurisdictions are encouraged to provide comments to ODOT regarding the CMAQ decision making process. Ms. Cho requested that if jurisdictions have submitted letters to ODOT regarding this process, copies may be sent to Grace Cho at Metro. Ms. Tyler Frisbee noted that Metro staff are also available to provide technical support for the production of comment letters or to provide strategic guidance or updates at any upcoming coordinating committee meetings. A brief update will be provided by Metro staff at the August meeting.

### **3. CITIZEN COMMUNICATIONS ON AGENDA ITEMS.**

There were none.

### **4. CONSIDERATION OF THE TPAC MINUTES FOR JUNE 24, 2016.**

**MOTION:** Mr. Eric Hesse moved and Ms. Amanda Ownings seconded the motion to approve the TPAC minutes for June 24, 2016.

**ACTION:** The motion passed unanimously.

### **5. TRANSPORTATION PRIORITY EQUITY OUTCOMES**

Ms. Grace Cho provided an update for the transportation equity analysis component of the 2018 Regional Transportation Plan. She reminded members that the major tasks of this component of the RTP update are to:

- identify the transportation priorities and desired outcomes of historically underrepresented communities, older adults and young people
- define system evaluation methods addressing the different transportation priorities
- conduct an analysis of the 2018 RTP investment program
- recommend policy refinements and/or implementation considerations to align 2018 RTP investment program to transportation priorities for those communities.

To identify major themes, the work group gathered information from public comment retrospectives, a transportation and equity questionnaire, and from work group exercises. From the themes that were generated, potential evaluation measures are being discussed. Those measures will be developed based on four main screening questions that apply the equity lens.

- Can it tell us something from an equity perspective?
- Can it inform the 2018 RTP performance targets or system evaluation?

- Does it align and inform other 2018 RTP focus areas?
- Can it be managed within the timeframe of the RTP process

Members appreciated the update and noted the importance of addressing equity disparities, reducing the impact of involuntary displacement, building the infrastructure to create family wage jobs, such as “last mile” improvements in industrial areas, and the development of safety infrastructure and disparity of resources throughout the region and how that might affect those measures.

Ms. Cho also clarified that the work group is comprised of jurisdictional staff as well as citizen representatives as a joint effort to review the investments with Metro’s DEI program to reach out across the region. She noted that updates from the work group would be provided to TPAC will as process continues.

## 6. MAP-21 RULEMAKING DRAFT COMMENTS

Ms. Tyler Frisbee (Metro) discussed the items provided in the packet related to the MAP 21 rulemaking updates: System Performance Measure, MPO planning rule, and the freight rule. She noted the following three items had been prepared for the committee’s consideration:

1. System Performance Measure. These are the national system performance rules by FHWA in response to MAP-21. She reminded members that they reviewed the draft letter at June TPAC and that JPACT provided comments in July. Those comments have been collected and the letter is included in the packet. TPAC is requested to provide feedback and to recommend the System Performance letter to JPACT for review and approval. Key points include:
  - Strong support for a move toward data-driven, outcomes-based performance metrics, and focus on reliability
  - Measures are not comprehensive enough
  - Focusing solely on vehicles and speed may lead to only vehicle-oriented solutions that may lead to unintended consequences
  - Rule needs refinement to better support adopted regional policies and improve outcomes

Ms. Frisbee noted that there no funding attachments to the performance rules; currently they are informational only. However, it is anticipated that funding will be incorporated into grantmaking decisions in the future from USDOT.

Members discussed the letter and clarified timing and process forward. A proposal was made to amend the letter to address the need for different performance standards for metropolitan versus rural areas.

Ms. Rachael Tupica encouraged members to submit comments that also included points that were beneficial and constructive, so that changes weren’t made inadvertently.

**MOTION:** The motion to approve the letter as amended was made by Cora Potter, Eric Hesse seconded the motion.

**ACTION:** The motion passed with Jon Makler abstaining from the vote.

2. MPO Planning Rule. The draft letter is included in the packet and a decision to recommend the letter is being requested. Key points include:
  - Authorized under MAP-21
  - Focused on providing clarity to role, purpose, and expectations for MPOs

- Particularly critical as federal level legislation recognizes role of MPOs more comprehensively
- Major Concern: requires consolidation of bi-state urbanized areas into one MPO

Ms. Frisbee discussed the requirement that an urbanized area be a single Metropolitan Planning Organization (MPO), which affects the Portland region and the southwest Washington planning region. Both have separate planning processes, goals, and governance structures because the area crosses state lines. Specific suggestions are noted in the letter which also details the longstanding relationship and coordination efforts in the bi-state area.

Members discussed the letter and a proposals were made to strengthen the argument with broader language noting the region’s history, showing how the Portland region is a model for multi-state coordination and an example for how states can work together to effectively address regional concerns.

MOTION – Ms. Chris Deffebach moved to recommend the letter as amended to JPACT and Mr. Eric Hesse seconded the motion.

ACTION -The motion passed with Jon Makler abstaining from the vote.

3. Freight rule. This is a technical rule that attempts to define a national freight network, largely based on adopted state and regional transportation plans. Staff is not requesting action on this letter. Metro staff are working with stakeholders to prepare technical comments. Initial findings suggest focus on including Rivergate Boulevard, shortline railroads, and Willamette River as a waterway past Swann Island, and ensuring strong focus on intermodal connectors. Members may contact Tim Collins by August 5 with specific technical comments on the adopted freight program.

**7. ADJOURN**

Co-chair Kloster noted that the next TPAC meeting would be convened on August 26, 2016. The meeting was adjourned at 12:00 p.m.

Respectfully submitted,



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Lisa Hunrichs, Planning and Development

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JULY 29, 2016**

<b>ITEM</b>	<b>TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT No.</b>
1	Agenda	7/29/16	07/29/16 TPAC Agenda	072916T-01
2	Work Program	7/22/16	2016 TPAC Work Program	072916T-02
3	Work Program	7/22/16	2016 JPACT Work Program	072916T-03
4	Meeting Summary	06/24/16	6/24/16 TPAC meeting summary	072916T-04
5	Memo	07/22/16	To: TPAC and Interested parties From: Grace Cho Re: RTP Transportation Equity Analysis – Community Priorities and System Evaluation Measures Update	072916T-05
6	Memo	7/25/16	To: TPAC and Interested parties From: Tyler Frisbee, Chris Myers Re: USDOT MPO Rulemaking Letter	07216T-06
7	Memo	7/22/16	To: TPAC and Interested parties From: Tyler Frisbee, Tom Kloster, Kim Ellis, Chris Myers Re: MAP-21 and FAST Act Rulemaking – Update and Next Steps	072916T-07
8	Memo	7/22/16	To: TPAC and Interested parties From: Tyler Frisbee, Kim Ellis Re: USDOT Performance Measures, Metro Staff Technical Comments	072916T-08
9	Map	n/a	Oregonian Crossing Campaign	072916T-09
10	Presentation	7/29/16	Oregonian Crossing	072916T-10
11	Presentation	7/29/16	2018 RTP – Transportation Equity Work Group Updates	072916T-11
12	Presentation	7/29/16	MAP-21 and FAST Act Rulemaking Action	072916T-12
13	Presentation	6/24/16	Top Things to Know about the MAP-21 Rulemaking	072916T-16