



METRO POLICY ADVISORY COMMITTEE (MPAC)

Meeting Minutes

March 8, 2017

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Steve Callaway
Sam Chase
Carlotta Collette
Betty Dominguez
Amanda Fritz
Mark Gamba
Jeff Gudman
Kathryn Harrington
John Hayes
Jerry Hinton
Gordon Hovies
Larry Morgan
Luis Nava
Nathan Phelan
Craig Prosser
Martha Schrader
Loretta Smith

AFFILIATION

City of Hillsboro, Largest City in Washington County
Metro Council
Metro Council
Citizen of Clackamas County
City of Portland
City of Milwaukie, Other Cities in Clackamas County
City of Lake Oswego, Largest City in Clackamas County
Metro Council
Forest Grove School District, Governing Body of a School District
City of Gresham, Second Largest City in Multnomah County
Tualatin Valley Fire & Rescue, Special Districts in Washington County
City of Troutdale, Other Cities in Multnomah County
Citizen of Washington County
Peninsula Drainage District #1, Special Districts in Multnomah County
TriMet
Clackamas County
Multnomah County

ALTERNATES PRESENT

Marc San Soucie
Jennifer Donnelly

AFFILIATION

City of Beaverton, Second Largest City in Washington County
Oregon Department of Land Conservation and Development

OTHERS PRESENT: Kelly Betteridge, Radcliffe Dacaney, Katherine Kelly, Gretchen Buehner, Adam Barber, Eric Hesse, Laura Kelly, Eric Banks, Carl Armstrong, April Barperson, John Griffiths

STAFF: Elizabeth Mros-O'Hara, Christopher Spencer, Roger Alfred, Nellie Papsdorf, Elissa Gertler, Ted Reid

1. CALL TO ORDER, SELF INTRODUCTIONS, CHAIR COMMUNICATIONS

MPAC Chair Mark Gamba called the meeting to order at 5:04 p.m. Chair Gamba proceeded to have attendees introduce themselves.

Chair Gamba gave a reminder that the March 22, 2017 MPAC meeting was cancelled in lieu of the Metro Regional Partnership Forum within the newly constructed Oregon Zoo Conservation

Education Center. He encouraged MPAC members and alternates to attend and noted that registration information with further details was available at the meeting.

- **2016 Compliance Report**

Chair Gamba introduced the 2016 Compliance Report by stating that the Metro Chief Operating Officer is required to annually submit to Metro Council the status of compliance by cities and counties with the requirements of Metro Code Chapter 3.07, the Urban Growth Management Functional Plan, as well as Metro Code Chapter 3.08, the Regional Transportation Functional Plan. Chair Gamba explained that the report was submitted to Metro Council on February 23, 2017 and that per the Metro Code was required to be submitted to MPAC and JPACT as an informal non-action item for review. He noted that compliance with the Functional Plan included meeting requirements for maintaining housing capacity, protecting water quality and flood management, protecting industrial lands, continuing concept planning in areas added to the Urban Growth Boundary (UGB), and protecting and enhancing fish and wildlife habitat. He added that compliance with the Regional Transportation Functional Plan included meeting requirements for transportation system design, development and update of transportation system plans, transportation project development, regional parking management, and amendment of comprehensive plans.

2. CITIZEN COMMUNICATIONS

There was none.

3. COUNCIL UPDATE

- Councilor Carlotta Collette mentioned that flyers were distributed inviting members and alternates to attend speaker events. First with Tony Pickett to discuss equitable housing and land trusts at Metro, second with a panel on brownfields renewal at Oregon Health and Sciences University (OHSU) in the Life Sciences Building.
- Councilor Collette noted hearings on Chehalem Ridge on planned trails, parks, play areas and visitor amenities that preserve critical natural areas and habitats, along with a online survey. She stated that Metro Council would consider the final master plan in Fall of 2017.
- Councilor Collette mentioned the Urban Growth Management Task Force and an update for Metro Council on agriculture and natural resources. She stated that the proposal included everyone on the task force and would allow cities to propose urban growth expansions mid-cycle every three years.
- Councilor Collette mentioned findings in Stafford Areas with a several proposed hearings with Metro and Clackamas County. She stated that adopted reserves in Clackamas County would allow the City of Wilsonville to expand in 2018.
- Councilor Collette announced Mr. Scott Cruickshank as the Metro General Manager of Venues, including the Performing Arts center and the Oregon Zoo. She added that restoration activities on the Arlene Schitzer Hall were scheduled for June 2017.
- Councilor Collette remarked an open house event at the Oregon Zoo's newly constructed Education Center and reminded attendees on the Regional Partnership Forum. She stated that it would provide an opportunity to set regional goals.
- Ms. Elissa Gertler, Metro Director of Planning and Development, provided an update on 2040 planning grants. She noted that Metro would begin cycle five for community

development grants, also known as 2040 grants. She explained that Metro Council would award grants in September 2017.

4. MPAC MEMBER COMMUNICATION.

- Councilor Jeff Gudman discussed population projections within the Urban Growth Boundary going to 2065. He stated that the current expansion rate is about 2.5 people per household. He stated that recommendations related to the UGB are one of the most important recommendations that MPAC provides to Metro Council. He summarized the data by stating that by 2065 there will be an estimated addition of 250,000 people to get to a 2.6 person per household density.
- Councilor Collette asked Councilor Gudman clarification on if the numbers represent housing units or people. Chair Gamba answered that it reflects acreage.
- Councilor Gudman stated that if acreage in the UGB was static then there would be an estimated 10 people per acre. He added that there has been an average addition of 850 acres per year since the UGB was established in 1979. He explained that if the current trend continued that it would translate to an additional 50,000 acres in the UGB over the next 50 years. He summarized his key point as that the region would continue to densify and the question is what the implications are.
- Councilor Sam Chase asked clarifying questions on the number of acres listed on the projection for 2065. Councilor Gudman noted an error on the projection and corrected the estimate to closer to 42,000.

5. CONSENT AGENDA

- **MTAC Nomination**
- **Consideration of the November 9, 2016 Minutes**
- **Consideration of the January 25, 2017 Minutes**
- **Consideration of the February 22, 2017 Minutes**

MOTION: Councilor Jeff Gudman moved, and Councilor Marc San Soucie seconded, to adopt the consent agenda.

ACTION: With all in favor, the motion passed.

6. INFORMATION/DISCUSSION ITEMS

6.1 Powell-Division Transit Locally-Preferred Alternative (LPA) and RTP Amendment

Chair Gamba provided a brief update on the Regional Transportation Plan (RTP) and Regional Flexible Funds Allocation (RFFA). He stated the item is for information and discussion on the Powell-Division Transit and Development Project's Locally Preferred Alternative, the Division Transit Project, and the related 2014 Regional Transportation Plan resolution for Metro Council to adopt the LPA. He stated that the packet included the draft materials and that Metro is working with project partners to incorporate comments on the materials. He added that the next MPAC meeting would include revised materials. He explained that MPAC would be asked to recommend Metro Council adoption of the revised resolution and ordinance on May 10, 2017. He then introduced Ms. Elizabeth Mros-O'Hara, Metro, to lead the discussion.

Key elements of the presentation included:

Ms. Mros-O'Hara introduced herself and project members at the table: Ms. Kelly Betteridge, TriMet, Ms. Radcliffe Dacaney, City of Portland, and Ms. Katherine Kelly, City of Gresham. She stated the presentation would be information and discussion on the public comment period for the LPA with the resolution and updates to the 2040 Regional Transportation Plan. She added that materials would be revised to reflect work with partners and the public comment, with a scheduled hearing at Metro Council on March 23, 2017.

Ms. Mros-O'Hara announced that the presentation would discuss project features, engagement practices, timeline of events, and local jurisdictional adoption. She noted that the project features strong collaborations within the region for the Bus Rapid Transit (BRT) project to connect City of Portland with City of Gresham over a span of 14 miles. She stated the engagement practices were done in depth and that the steering committee had roughly half of the members as community representatives. She added that they attempted to practice engagement through an equity lens and that it was reflected in the project goals. She announced that engagement was done through multiple recurring meetings in communities and combined survey responses. She stated that the result was a greater involvement from the community towards transit options, equitable housing and safety and active transportation. She acknowledged extensive work between Metro, City of Portland, and City of Gresham to provide funding and collaboration with communities.

Ms. Mros-O'Hara stated that the project area was a priority due to the emphasis placed on regional transit and the high rate of ridership between Gresham and Portland along the Division Line, as well as heavy congestion in the area. She noted that the LPA was focused on mode of transit, location of route, and position of stations. She added that this would be the first BRT to connect town downtown areas and would include 40 stations placed with community consideration. She noted area differences along Division Street and that the LPA attempted to provide transit that responds to the needs of transit dependent persons. She brought attention to a map that depicted where project improvements would be focused, and added that the nature of improvement would be done in the same scope of characteristics of the neighborhood.

Ms. Mros-O'Hara noted that outer Division would require more extensive improvements and would include traffic signal changes to expedite bus transit along the corridor. She added that the buses are 60% larger in size and would have multiple entrances in order to increase the efficiency of rider pickup at designated stops. She discussed other project features such as sheltered stations and leveled platforms for Americans with Disabilities Act (ADA) accessibility. She then discussed improvements on inner Division, noting that improvements would be done to fit within the characteristics of the neighborhood.

Ms. Mros-O'Hara stated that the improvements done would result in a 15-20% increase in speed and efficiency along the corridor. She added that the LPA included adopted resolutions from the City of Gresham, City of Portland, TriMet, Multnomah County, and Oregon Department of Transportation (ODOT). She noted that City of Portland adopted the LPA with conditions of approval to include a commitment to housing investment. She stated that community members reflected a need for improvements on Powell as BRT is moved from Powell to Division, and added that Vision Zero work would be performed by City of Portland along outer Division. She noted that a Memorandum of Understanding (MOU) was agreed on to provide reliable transit service Mount Hood Community College (MHCC) once it was determined that BRT would not connect to MHCC. She then concluded her presentation by stating that they would return to MPAC on May 11, 2017

with new materials after the comment period, with a decision of adoption of the LPA scheduled for June 2017. She added that based off the timeline, service is scheduled to begin in 2021.

Member discussion included:

- Mr. Gordon Hovies stated that this was a long needed project and that he was aware of emergency issues in the area. He asked if there was any utilization of emergency call data for local police and fire stations. Ms. Mros-O'Hara responded that City of Portland was working of safety improvements and noted the designation of Division Street as a High Crash Corridor would utilize this type of data.
- Mr. Hovies recalled issues of a lack of sidewalks and crosswalks along the corridor that impedes safety for pedestrians. Ms. Mros-O'Hara stated that they were working to improve the number of crosswalks and that there was a potential to include painted crosswalks with rapid flashing beacons to improve safety.
- Councilor Jerry Hinton stated that he was glad the project was moving forward. He noted disappointment that MHCC would not be directly served but approved of the configuration to reliably serve those constituents.
- Mr. John Griffiths asked how many stations would this serve and if there was a possibility for expedited services along the route. Ms. Betteridge responded that those served by expedited services would most likely rely on MAX service with BRT serving transit riders who need to make more frequent stops between destinations. She added that there were about six stops and three stations per mile, according to concepts.
- Councilor Kathryn Harrington stated her appreciation for the level of involvement in planning, including the designation of stations along inner and outer Division. She added that the constituents served would be those who access Portland Community College (PCC) Sylvania, medical care, and schools. She gave thanks for the work and economic development planning and highlighted the capabilities for improvement on the corridor.
- Ms. Betty Dominguez stated her agreement with Councilor Harrington but stated that City of Portland was better served by transit than the student of MHCC. Ms. Betteridge replied that it was unfortunate that MHCC could not be served by BRT but stated that the data that reflected how people reach MHCC showed that they could be well served by improvements to alternative routes in the area.
- Ms. Dominguez added that there was an issue serving MHCC students who needed access to the campus during off hours. She added that she approved of the other line improvements, but noted that there were still underserved communities in the area until further funding could be secured.
- Chair Gamba reflected on the development of MAX service to Milwaukie as a related project, and noted that there were possibilities of using purchased land and construction areas for affordable housing development.
- Councilor Collette asked if the project could be considered eligible for planning grants. Ms. Gertler stated that it was an eligible project as it contains action plans to spur community development and would serve as a model for investment strategies, noting that City of Portland has \$30 million dedicated to affordable housing initiatives.

2018 Urban Growth Management Decision: Work Program Summary

Chair Gamba introduced the topic by recounting the Metro Council 2015 urban growth management decision that acquired MPAC direction to staff on several efforts, including direction

to expedite the following urban growth management decision. He stated that the topic was informational only and that Mr. Ted Reid, Metro Staff, would lead the presentation after an introduction from Ms. Gertler.

Key elements of the presentation included:

Ms. Gertler stated that the discussion is focused on how to secure Metro Council decision in 2018 for the growth management cycle. She stated that each cycle has its own development and market related issues. She noted that the process attempted to respond to community needs and that the UGB is central to Metro activities to protect designated lands and programs. She acknowledges that the 2015 decision did not result in an expansion of the UGB and reviewed growth from 2006. She explained that development has included continued discussions and guidelines to address transit issues at regional and state levels. She stated that Metro Council recognized a need for flexibility to expand the UGB for cities that make a compelling case to do so and that Metro Council is only interested in expanding if there was a need to do so.

Mr. Reid stated that there was an attempt to change the process in the UGB cycle to center around practical decisions and to develop guiding concepts for cases for expansion. He explained that the 2040 Growth Concept is the road map and the focus was on accommodating growth on main streets. He announced that there had been changes over time for growth management from a point forecast to a range forecast in order to accommodate for uncertainty in projections. He continued to discuss the concept of capture of how much growth to accommodate. He stated that policy development of the 2040 growth concept considered multiple processes of growth from outward growth, upward growth, or a focus on density in urban centers with the possible growth in neighboring jurisdictions. He shared that the final concept took consideration of all possibilities to recognize growth within the UGB but also to recognize market trends for housing on the edge of expansion areas. He stated that city proposals must accommodate growth and have implications for congestion and greenhouse gas emissions. He added that an analysis on the forecast of growth, land inventory, and historical trends are required for cities to make the case towards expansion.

Mr. Reid continued to discuss city proposals and that Metro Council adopted a policy where support of expansions was contingent on local concept planning. He added that inclusion of property owners in concept plans is necessary and that cities must use best practices to encourage affordable housing from an outcome based approach. He noted that the UGRTF recommended improving growth management by allowing more flexibility to the process. He added that expectations needed clarification for what is needed for expansions proposals. He concluded the presentation by stating that MPAC direction was needed to select options in Fall 2018, with Metro Council decision by end of year 2018.

Member discussion included:

- Councilor Gudman stated his appreciation for the community based approach for regional outcomes. He asked what would be used to determine the reach towards desired goals and outcomes. Mr. Reid responded that Metro Council developed the policy on the desired outcomes that provide guidance. He stated that when new information is presented, cities are responsible for presenting a case that shows that they would address regional outcomes. He noted that there is flexibility as outcomes would vary depending on the city and tools used would be land use models, housing prices, live and work areas, and a variety of housing options across the region.

- Mayor Steve Callaway asked what criteria would be used for consideration of proposals. Mr. Reid replied that state law restricts expansion unless there could be a demonstrated regional need to expand, but that the law does not specify a particular way to prove the need to expand. He explained that it would be based on policy discussions on the merits of city proposals to local and regional aspirations and outcomes and how much growth can be accommodated in the region. He added that criteria were being determined with MTAC.
- Mayor Callaway asked who the peers are in peer reviewed technical analysis of proposals for expansion. Mr. Reid responded that they would be individuals with expertise in economics and demography. He added that city and county planners would be involved to determine land for redevelopment or infill.
- Mayor Callaway remarked that there were unresolved issues in the prior UGB decision and if they would be addressed for the 2018 cycle. Mr. Reid replied that issues were expected for all UGB decisions but that there was a specific desire to improve responsiveness for cities making proposals.
- Ms. Jennifer Donnelly asked if decisions were based on the adoption of urban and rural reserves. Mr. Reid confirmed that it was contingent on adoption.
- Councilor Collette noted that the decision was determined for reserves in Washington County but not Clackamas County.
- Mr. Griffiths asked if the UGB addressed farmland in relation to food production. Mr. Reid responded that reserves address carrying capacity and noted the distinction between uses of urban verse rural reserves.
- Mr. Griffiths stated that local food production should be a concern addressed in the analysis. Chair Gamba noted that climate issues and overpopulation were not issues of concern when the process was determined and agreed that the loss of farmland would have negative implications.
- Councilor Harrington provided a background on urban and rural reserves and noted that 80% of the UGB area border in Washington County was farmland. She explained that there would be different aspirations depending on the jurisdictions rate of urbanization or proximity to natural areas. She added that cities make differing requests based on their needs and a community based approach would allow opportunity to see areas for improvement.
- Commissioner Martha Schrader remarked that the most used analysis for farmlands was soil type classification. She explained that this had issues and that a different center of analysis should be used. She added that farmland had been sacrificed for development and gave an example in the City of Canby where they determined a loss of farmland was of less impact than the benefits of housing or employment development.
- Councilor Collette stated that the function plan would attempt to approach the process efficiently and acknowledged the need for greater criteria than soil classification. She noted that the loss of farmland could result in benefits to employment and housing and may result in a positive trade-off. She explained that if city proposals show practical planning and infrastructure development then Metro Council is more willing to expand the UGB.
- Chair Gamba questioned if cities who are not interested in development would have lands considered as buildable lands brought into the UGB. Mr. Reid responded that they have considered them so in the past such as land exchanges with disincorporated City of Damascus. He added that this would have implications to local governments.
- Councilor Collette stated that lands are not used in calculations but that exchanges are a larger process. She added that if this was of regional priority then further discussions could explore possibilities.

ADJOURN

Closing remarks of MPAC members included:

- Mr. Luis Nava stated that the federal administration would pose new challenges towards planning safe and inclusive communities. He explained that migration patterns are towards areas of comfort and lower rates of discrimination. He stated his appreciation to local representatives who support underserved communities and recounted citizen concerns over a lack of public involvement due to fear of discrimination.
- Commissioner Amanda Fritz reflected Mr. Nava's citizen concerns within City of Portland. She asked what other jurisdictions are doing to ensure safe communities in the region.
- Councilor Collette remarked that Metro Council adopted a resolution that supports safe and livable communities and that it mirrored other jurisdictions proposals.
- Commissioner Schrader explained personal efforts to help individuals through paperwork and improving access to immigration attorneys for those who require services.
- Commissioner Fritz remarked that City of Portland granted \$50,000 to Metropolitan Public Defender Services but that there was a requested need for \$250,000.
- Councilor Collette stated that she has heard similar concerns and related it towards apprehension to receive medical services from open clinics.
- Commissioner Loretta Smith stated that Multnomah County confirmed a sanctuary resolution to reaffirm Multnomah County's position to not turn over users of shelters and clinics to Immigration and Customs Enforcement (ICE). She continued to discuss advancements from the Metropolitan Public Defenders to secure funding and highlighted paperwork services that they offer. She mentioned the possibility of healthcare funding constraints and the subsequent rallying and mobilization of concerned individuals.
- Councilor Harrington stated that Metro Council's resolution to reaffirm support for safety and justice used wording from Multnomah County's resolution. She added that a strategy to advance diversity, equity and inclusion took three years to develop. She noted that the first step for advancement is to acknowledge apprehension and fear in the community to make progress. She added that it is important to continue to find funding for programs that instill a sense of culture in youth groups.
- Mr. Nava added that the Department of Homeland Security's (DHS) Civil Rights and Liberties office records cases of abuse that could be discussed. He recommended communication with DHS to send a strong cohesive message.

MPAC Chair Mark Gamba adjourned the meeting at 7:01 p.m.

Respectfully Submitted,



Christopher Spencer
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MARCH 8, 2017

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
1.0	Handout	03/08/2017	Invitation to Regional Partnership Forum	030817m-01
3.0	Handout	03/08/2017	TOD Project Seven-Day Notice	030817m-02
3.0	Handout	03/08/2017	Brownfield Renewal	030817m-03
3.0	Handout	03/08/2017	Equitable Housing Development	030817m-04
3.0	Handout	03/08/2017	2040 Planning and Development Grants Applications and Awards Calendar	030817m-05
3.0	Handout	03/08/2017	2040 Planning and Development Grants Process	030817m-06
4.0	Handout	03/08/2017	Projected Assessment of Urban Growth	030817m-07
6.1	PowerPoint	03/08/2017	Powell-Division Transit and Development Project	030817m-08
6.2	PowerPoint	03/08/2017	2018 Urban Growth Management Decision Work Program Overview	030817m-09
N/A	Handout	03/08/2017	March Metro Parks and Nature Hotsheet	030817m-10