



Meeting minutes

Meeting: **Transportation Policy Alternatives Committee (TPAC)**

Date/time: Friday, May 1, 2020 | 9:30 a.m. to 12 noon

Place: Virtual online meeting via Web/Conference call (Zoom)

Members Attending

Tom Kloster, Chair
Karen Buehrig
Chris Deffebach
Lynda David
Eric Hesse
Dayna Webb
Katherine Kelly
Don Odermott
Jeff Owen
Tyler Bullen
Glenn Koehrsen
Jessica Stetson
Donovan Smith
Gladys Alvarado
Idris Ibrahim
Yousif Ibrahim

Affiliate

Metro
Clackamas County
Washington County
SW Washington Regional Transportation Council
City of Portland
City of Oregon City and Cities of Clackamas County
City of Gresham and Cities of Multnomah County
City of Hillsboro and Cities of Washington County
TriMet
Community Representative
Community Representative
Community Representative
Community Representative
Community Representative
Community Representative
Community Representative

Alternates Attending

Jamie Stasny
Allison Boyd
Jaimie Huff
Glen Bolen
Karen Williams
Tom Bouillion

Affiliate

Clackamas County
Multnomah County
City of Happy Valley and Cities of Clackamas County
Oregon Department of Transportation
Oregon Department of Environmental Quality
Port of Portland

Members Excused

Jessica Berry
Mandy Putney
Cory Ann Wind
Laurie Lebowsky
Taren Evans
Wilson Munoz
Rachael Tupica
Jennifer Campos
Rob Klug
Shawn M. Donaghy
Jeremy Borrego
Cullen Stephenson

Affiliate

Multnomah County
Oregon Department of Transportation
Oregon Department of Environmental Quality
Washington State Department of Transportation
Community Representative
Community Representative
Federal Highway Administration (FHWA)
City of Vancouver, WA
Clark County
C-Tran System
Federal Transit Administration
Washington Department of Ecology

Guests Attending

Kari Schlosshauer
Mara Krinke
Jennifer Sellers
Andrew Mortensen
Laura Edmonds
Luke Pelz
Jean Senechal Biggs
Austin Barnes
Andrew Campbell
Talia Jacobson
Michael Shannon

Affiliate

Safe Routes to Schools National Partnerships
Parametrix
Oregon Department of Transportation
David Evans, Inc.
North Clackamas Chamber of Commerce
City of Beaverton
City of Beaverton
Marion County
Multnomah County
Oregon Department of Transportation

Metro Staff Attending

Ken Lobeck, Funding Programs Lead	Lake McTighe, Senior Transportation Planner
Ally Holmqvist, Senior Transportation Planner	Ted Leybold, Planning & Development Resource Mgr.
Grace Cho, Senior Transportation Planner	Eliot Rose, Senior Tech & Transportation Planner
John Mermin, Senior Transportation Planner	Kim Ellis, Principal Transportation Planner
Dan Kaempff, Principal Transportation Planner	Caleb Winter, Senior Transportation Planner
Cindy Pederson, Research Center Manager	Tim Collins, Senior Transportation Planner
Tyler Frisbee, Policy Advisor III	Walle Brown, Planning & Development Intern
Molly Cooney-Mesker, Sr. Public Affairs Spec.	Patrick Dennis, Senior Management Analyst
Pamela Blackhorse, Program Assistant III	Marie Miller, TPAC Recorder

1. Call to Order, Declaration of a Quorum and Introductions

Chairman Tom Kloster called the meeting to order at 9:30 a.m. A quorum of members and alternate members present was declared. Guests, public members and staff were noted as attending.

2. Comments From the Chair and Committee Members

- **Meeting online logistics reminder** (Chairman Kloster)
Chairman Kloster reviewed the online logistics for the meeting using the Zoom platform. Some of the features reviewed were mute/unmute, hands raised for voting, and the chat area. Members were reminded that the chat area is not part of meeting records so motions are not accepted by this method. It was also noted that participant names when entering the meeting can be edited to reflect full names on screen.
- **COVID-19 updates and information from Metro and Region** (Chairman Kloster and all)
Metro is working through the COVID-19 impacts in all aspects of the agency. After immediate job layoffs at mostly venues, employee assistance is being provided. Budget scale backs are being discussed across all departments including the Planning & Development department. Some budget cuts will be made this year, more next year anticipated. Council advisory committees including TPAC and MTAC are planned to stay on track. Chair Kloster asked members to keep Metro apprised of schedules to make sure the work load with meetings meets expectations.

Comments from the committee:

- Jeff Owen noted the last two months service cuts at TriMet. At the request of Governor Brown TriMet has added a temporary new line to help get recycleables to the bottle return location. <https://news.trimet.org/2020/04/temporary-shuttle-bus-connects-to-emergency-bottle-return-in-Portland/> The TriMet budget is being revised from updated forecasts. This will be brought to the Board for review in late May, with adoption expected in June.
- Karen Williams noted DEQ issued a temporary rule that aligns their rules with a Federal EPA waiver to delay summer fuel standards. While winter fuels carry more volatile organic releases leading potentially to more ozone formation, the winter fuel in storage being used before switching to summer gasoline is offset by lower traffic on roads now. Vehicle inspection locations remain closed due to the COVID-19 situation. These closures have been extended to May 17 and may go longer. Vehicle owners are able to purchase certification of compliance online. Other services online were shared with committee members: <https://www.deqtoo.org/> <https://www.oregon.gov/deq/Vehicle-Inspection/Pages/Inspection-Closure-COVID19.aspx> <http://www.myorego.org/>
- Donovan Smith noted the TriMet Facebook page with buses being treated with chemical fogging machines for cleaning. It was a concern on the practice of these chemical treatments for riders and drivers for short-term and possible long-term plans. It was suggested that TriMet provide more information to the public on what these chemicals are and work with health agencies to address concerns for public transit. Jeff Owen reported that the product has been deemed safe and effective by TriMet and follows all applicable guidelines in the safe use of the product. Those guidelines include proper safety equipment for our employees and the proper procedures needed to be taken by our service workers in the disinfection of a bus. Here's a brief overview: <https://news.trimet.org/2020/04/video-trimet-adds-fogging-machines-to-its-cleaning-routine-to-keep-riders-and-operators-safe/>
- Tom Bouillion reported that airline traffic at PDX is down 95%. This represents roughly \$1 billion investment temporarily mothballed because of the COVID-19 impact. Alaska Airlines is taking the opportunity to work on heavy maintenance, but hopes for increase passenger travel soon. Surprising news comes from Marine services. Automakers have seen slower sales and need storage space unsold vehicles.
- Glen Bolen noted that ODOT is working to maintain employees during this period as much as possible. Signatures on project contracts and other documents are still being processed for deadlines. One third of their budget is revenue from gas tax which is expected to be dropping. ODOT has a biennial budget with Federal and grant funds which assists to keep people employed and project moving forward.
- Eric Hesse noted that the PBOT Advisory Committee's website has news related to budget situations, similar to other public agencies. PBOT has launched its' Safe Streets, Slow Streets initiative that supports public health safety on our streets. <https://beta.portland.gov/eudaly/news/2020/4/28/transportation-commissioner-chloe-eudaly-announces-new-slow-streetssafe> ODOT's efforts to share travel information and activities through public outreach is appreciated. While travel activities are down there can be opportunities to compare and learn more for future planning as we move forward.
- Jean Senechal Biggs asked how much traffic is down in the region. Jeff Owen estimated 65-75% with the link to more specific information: trimet.org/ridership. Glen Bolen estimated 40% vehicles down and 70% decrease in traffic time. More information can be found at <ftp://ftp.odot.state.or.us/outgoing/COVID-10>

- **Monthly Metropolitan Transportation Improvement Program (MTIP) Amendments Update** (Ken Lobeck) Mr. Lobeck provided the monthly submitted MTIP formal amendment and administrative modification project lists from the end of March through the first half of April 2020 timeframe. The summary of submitted formal amendments was included in the meeting packet. For any questions on materials members are encouraged to contact Mr. Lobeck.
- **Fatal Crashes Update** (Lake McTighe) Ms. McTighe provided the fatal crash update as of April 23, 2020. Referring to the memo in the packet, fatal crash information is from the Preliminary Fatal Crash report from the Oregon Department of Transportation's (ODOT) Transportation Data Section/Crash Analysis and Reporting Unit. In March, Oregon began to seriously feel the impacts of the COVID-19 pandemic; transportation has been impacted drastically and is impacting roadway safety.

Traffic volumes have decreased, 30% nationally and more than 50% in some cities. Dangerous driving behaviors, especially speeding, are up, including in the Portland area. Nationally, the number of crashes has declined, but the rate of fatal crashes seems to be higher in some places. This may not be the case for Oregon, based on preliminary analysis using ODOT traffic volume reduction calculations. For any questions on the report or subject members are encouraged to contact Ms. McTighe.

3. Public Communications on Agenda Items - none

4. Consideration of TPAC Minutes from April 3, 2020

Jeff Owen asked for correction on page 3, related to Trimet's COVID-19 information webpage link, be corrected to <https://trimet.org/health>

MOTION: To approve the minutes from April 3, 2020 with above correction.

Moved: Jeff Owen

Seconded: Katherine Kelly

ACTION: Motion passed with one abstention; Donovan Smith.

- 5. Metropolitan Transportation Improvement Program (MTIP) Formal Amendment 20-5102** (Ken Lobeck) Mr. Lobeck presented the Metropolitan Transportation Improvement Program (MTIP) Formal Amendment 20-5102 addressing five projects. All 5 projects involve compliance actions related to the March 2017 outcome with the Association of Centers for Independent Living concerning the American with Disabilities Act (ADA). ODOT agreed to change practices related to compliance with ADA. Impacts upon projects resulted in design changes to ADA compliant curbs and ramps.

Project descriptions and changes were summarized in the presentation. All requirements and certifications have been met. The public notification has been posted, with estimated resolution approval by Metro Council early June. It was noted that more details on these project locations could be provided by ODOT; contact Glen Bolen.

MOTION: To approve recommendation for the five projects to JPACT for Resolution 20-5102 under MTIP Amendment MA20-12-MAY.

Moved: Jessica Stetson

Seconded: Tyler Bullen

ACTION: Motion passed with one abstention; Donovan Smith.

- 6. 2020 Transportation Regional Investment Measure Report** (Tyler Frisbee) Ms. Frisbee provided information on the proposed 2020 Transportation Regional Investment Bond Measure. Knowing that our region is expected to grow by half a million additional people in the next decade, Metro has designed a transportation investment bond measure to be presented to voters in Nov. 2020, subject to Council approval. The measure has been designed to address safety, transportation accessibility, climate smart, an equitable transit system and housing in our region.

Funding from the measure can build 25-30 miles of new bus lines, 24 miles of new MAX tracks, 40-45 miles of new sidewalks, 130-140 miles of improved bikeways, 115-120 miles of roadway improvements, and 60 miles of roadway planning. Sixteen investment corridors have been identified.

Washington County Investments:

- Southwest Corridor
- TV Highway
- SW 185th
- Burnside
- Highway 217
- Highway 99W

Multnomah County Investments:

- Central City
- Burnside
- 82nd Ave
- 122nd Ave
- 162nd Ave
- Clackamas-to-Columbia/181st
- Albina Vision
- Powell Blvd

Clackamas County Investments:

- McLoughlin Highway
- 212/Sunrise
- Highway 43
- Clackamas-to-Columbia/181st
- 82nd Ave

A number of region wide programs have been identified with the measure as well: Safe Routes to Schools, Safety Hot Spots, Regional Walking and Biking Connections, Revitalizing Main Streets, Anti-displacement strategies, Affordable housing strategies, Student fare affordability, safer bus terminals with added bus electrification, and planning for the future. Ms. Frisbee acknowledged the collaborative effort from community partners is planning this vision with a strong task force and many hours of work from those region-wide.

Comments from the committee:

- Jeff Owen thanked Ms. Frisbee for her presentations and all the work done by everyone on this effort. It was noted that the 25-30 miles of bus lanes in the measure for improved bus treatments were all inclusive.
- Eric Hesse added appreciation for the work on these efforts with expected long-term results that benefit transit in the region. More explanation on the process with the measure was

asked. Ms. Frisbee reported that the task force concluded their work, which was given to Metro Council to deliberate on final components of the package. In the next 6-8 weeks final decisions on funding amounts with the programs will be developed. Public opinion collection with more presentations to inform and learn from the public is planned. The final proposed measure, if approved by Council, will be referred to voters in mid-July for the November ballot.

- Chris Deffebach added her appreciation for the hard work on this measure. It was noted this was the farthest we have ever come in a regional transportation vote in the region which is significant. Effects with the pandemic on the economy and unknown revenues for investments in the next several years will be challenging with flexibility needed on programs.
- Tyler Bullen asked if Metro Council was looking at polling numbers being in the high 50's to low 60's in which to make a recommendation for the ballot, have polls been taken? Ms. Frisbee reported polls have been taken which showed transportation was still a key issue for the region to be addressed. While concerns with the pandemic have added to concerns with transportation, public opinion shows support for funding programs. More public polling planned in June will provide ballot measure test with voters.

7. 2021-2024 Metropolitan Transportation Improvement Program (MTIP) Performance Assessment

Results and Findings (Grace Cho) Ms. Cho provided TPAC with a summary of the performance assessment results for the 2021-2024 Metropolitan Transportation Improvement Program (MTIP). As part of Metro's responsibilities as the metropolitan planning organization for the Portland region, the agency must demonstrate how the MTIP as a package of investments 1) advances the goals and outcomes identified in the adopted Regional Transportation Plan (RTP); and 2) makes progress towards achieving MAP-21 performance targets.¹ To facilitate the demonstration and comply with federal requirements, a performance evaluation was conducted on the 2021-2024 MTIP investment package.

A performance evaluation was conducted to understand the effects of the 2021-2024 MTIP investment package. Overall, the 2021-2024 MTIP package of investments makes progress towards the desired outcomes and shared priorities identified in the Regional Transportation Plan, which include managing congestion, addressing equity, addressing climate change and addressing safety. The analysis shows greater regional progress toward some outcomes, such as addressing climate change, than others. For other outcomes, such as accessibility, the investments make more progress at a more localized scale. Each investment in the 2021-2024 MTIP brings value whether that is locally or system-wide. These results illustrate that the 2021-2024 MTIP investments are helping the region reach its long-term goals for the transportation system, but there remains opportunities for improvement.

The analysis of the 2021-2024 MTIP investment package presented opportunities to test and learn different ways to use existing evaluation tools and performance measures to see what additional information could be gleaned about the performance of the investment program. The introduction of the sub-regional geographies and the equity focus areas within the sub-regions provided useful information to understanding how well the investments change accessibility region-wide and at a more local scale. The sub-regional analysis was able to show differences in the performance of the 2021-2024 MTIP investment package in different areas, noting areas where access at a sub-region did increase, whereas across the region, the access may have remained somewhat flat.

Nonetheless, certain performance measures such as safety and accessibility continue to present challenges in being able to interpret what the investments are doing. For example, the accessibility measures (i.e. access to jobs and access to community places) have difficulties capturing some of

the access benefits provided by smaller scale infrastructure projects including sidewalk infill and bicycling. These lessons learned demonstrate the further need to refine analysis methods for future cycles of assessing the performance of the MTIP.

Next steps planned:

May 2020

- Report out performance evaluation results to TPAC
- Public comment closes; finalize public comment response

June 2020

- 2021-2024 MTIP briefing to JPACT
- Develop TPAC recommendation

July 2020

- Request JPACT approval and recommend adoption
- Request Metro Council adoption

Summer – Fall 2020

- Submit for inclusion in 2021-2024 STIP and federal submission
- Approval by federal partners

Comments from the committee:

- Jeff Owen noted the small positive improvement with transit across the region, that while good but not possibly not significantly different to level of performance. It was asked if more discussion was needed on performance measures prior to June. Ted Leybold noted a subcommittee on the subject may not be needed, but further discussions before the next RTP and MTIP updates could be recommended.
- Karen Buehrig noted the great detail in the report and interesting presentation. It was suggested that information shared with more detail and discussion could be done at a TPAC/MTAC workshop.
- Eric Hesse appreciated the methodologies approach with the performance measures that helped build regional performance measures. It was noted that importance of affordability and accessibility measures in the assessment results. MTIP investments tools, modeling, forecasts and monitoring methods that may differ slightly from one to another. This extended assessment and findings provides the region with opportunities to refine investments for outcomes asked to obtain, and guidelines developed in the future.
- Chris Deffebach noted the wealth of data and suggested a possible small group discussion to look at results. Because of the variable small differences with the data it was difficult to see the cause and effect of the measures. It was important to fully understand the data and correctly show the information in presentations.
- Don Odermott acknowledged the great amount of information and would agree to be part of the small group discussion mentioned by Ms. Deffebach. It was noted that addressing equity issues in the region with income, accessibility to transit and housing, discrepancies may exist from one area to another. Travel models and other tools are evolving to make better investments with travel time impacted by congestion.
- Katherine Kelly and Jeff Owen added their appreciation to the detail work and presentation on the MTIP performance assessment results and findings.
- Chairman Kloster added that further comments and questions on the MTIP can be directed to Ms. Cho. The recommendation on the item will be presented at the June TPAC meeting.

- 8. Oregon Passenger Rail Corridor Investment Plan, Federal Railroad Administration Decision of Record**
(Jennifer Sellers, ODOT/Mara Krinke, Parametrix/Andrew Mortensen, David Evans, Inc.)
Agenda item will be rescheduled for another meeting.

9. Adjourn

There being no further business, meeting was adjourned by Chairman Kloster at 12 noon.

Respectfully submitted,



Marie Miller, TPAC Recorder

Attachments to the Public Record, TPAC meeting, May 1, 2020

Item	DOCUMENT TYPE	DOCUMENT DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
1	Agenda	05/01/2020	05/01/2020 TPAC Agenda	050120T-01
2	TPAC Work Program	04/24/2020	TPAC Work Program, as of 04/24/2020	050120T-02
3	Memo	04/23/2020	TO: TPAC and interested parties From: Ken Lobeck, Funding Programs Lead RE: TPAC Metropolitan Transportation Improvement Program (MTIP) Monthly Submitted Amendments	050120T-03
4	Memo	04/23/2020	TO TPAC and interested parties From: Lake McTighe, Regional Planner RE: Fatal crash update	050120T-04
5	Draft Minutes	04/03/2020	Draft Minutes from TPAC April 3, 2020 meeting	050120T-05
6	Resolution 20-5102	04/23/2020	Resolution 20-5102 for the purpose of AMENDING EXISTING ADA COMPLIANCE RELATED PROJECTS TO THE 2018-21 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM WHICH INVOLVES CHANGES TO FIVE PROJECTS IMPACTING PORTLAND AND ODOT (MA20-12-MAY)	050120T-06
7	Exhibit A to Resolution 20-5102	04/23/2020	Exhibit A to Resolution 20-5102, 2018-2021 Metropolitan Transportation Improvement Program	050120T-07
8	Staff Report	04/23/2020	Staff Report to Resolution 20-5102, 2018-2021 Metropolitan Transportation Improvement Program	050120T-08
9	Memo	05/01/2020	TO: TPAC and interested parties From: Grace Cho, Senior Transportation Planner RE: 2021-2024 MTIP – Performance Assessment Results	050120T-09
10	Handout	April 2020	CHAPTER 3: MTIP PERFORMANCE ASSESSMENT RESULTS	050120T-10
11	Presentation	05/01/2020	May 2020 MTIP Formal Amendment Summary Resolution 20-5102 Amendment # MA20-12-MAY	050120T-11
12	Presentation	05/01/2020	Creating jobs, building our future	050120T-12
13	Presentation	05/01/2020	2021-2024 MTIP Performance Evaluation Results & Findings	050120T-13